

# STATE OF TENNESSEE **DEPARTMENT OF LABOR AND WORKFORCE DEVELOPMENT** DIVISION OF WORKFORCE SERVICES 220 French Landing Drive Nashville, TN 37243-1002 (615) 741-1031

August 1, 2013

## Senior Community Service Employment Program Policy # 5

Topic: Senior Community Service Employment Program Termination Policy

- Subject: Voluntary/Involuntary Terminations of Participants "For Cause" or Otherwise
- **Purpose:** To Inform Sub-grantees and SCSEP Participants of Termination Regulations
- **Reference:** SCSEP Grievance Policy #6
- **Background:** Under the Senior Community Service Employment Program (20 CFR 641.580) as stated, grantees are required to have written policies governing all involuntary terminations of participants "for cause or otherwise." This policy rescinds the previously issued WIA SCSEP Policy 11-02.

## TERMINATION

No participant may be terminated except in accordance with Tennessee Department of Labor and Workforce Development's (TDLWD's) SCSEP's Termination Policy. All participants have the right to appeal under TDLWD's SCSEP grievance procedure within 30 days of termination letter. A copy of the grievance procedure will be attached to the termination letter. Terminations and processes are listed below.

## A. Voluntary Terminations

If a participant decides to voluntarily resign, one week's notice should be provided by the participant, and the reason for resigning should be stated. If a participant has obtained an unsubsidized job, the participant should inform and work with his or her SCSEP Director/Coordinator to gather necessary information for the participant's exit. Project staff may ask the participant to submit copies of acceptable documentation to verify the reason for exiting SCSEP.

## **B.** Participant Involuntary Terminations

Each Sub-Grantee's local Program Director/Coordinator will make terminations in accordance with the Involuntary Terminations listed below. There are seven (7) reasons a participant may be involuntarily terminated from the SCSEP. The reasons are listed below along with an explanation. This Termination Policy will be followed fairly and equitably when involuntarily terminating participants. Participants will not be terminated on account of age; there is no upper-age limit for participation in SCSEP. Except as noted below in the case of serious violations, participants will receive counseling and an opportunity for corrective action before a formal termination notice is issued. In all cases, participants will receive a 30-day termination letter notifying them of the date of exit and the reason for the termination. Participants will receive both a copy and a verbal explanation of the Involuntary Termination Policy during orientation. This policy is based on the Older Americans Act Amendments of 2006 and the SCSEP Final Rule, effective on September 1, 2010.

# 1. Termination Due to Knowingly Providing False Information in the Eligibility Process

A participant, may be terminated for fraudulent actions, such as intentionally providing inaccurate information to qualify for SCSEP. If this occurs, the participant will be placed on "Leave Without Pay" immediately, and a 30-day notification of termination will be sent to the participant.

#### 2. Termination Due to Being Incorrectly Determined Eligible

A participant, through no fault of that participant, will be terminated if found ineligible for participation in the SCSEP. This termination may occur either after the enrollment or after the annual recertification. A participant may be enrolled or deemed eligible for continued enrollment based on an error in determining program eligibility, such as the inaccurate recording and/or calculations of income. When this occurs, the participant will be notified regarding the error and immediately sent a 30-day notification-of-termination letter. The participant will be able to continue participating in the program until the date of exit noted in the letter.

#### 3. Termination Due to No Longer Being Eligible

Annually, or more frequently if there is a substantial change in the participant's circumstances, each participant is recertified to determine if he or she continues to be eligible for the program. During the recertification, a participant may be determined ineligible, due to a change in eligibility criteria, such as income, family of one due to a change in disability status, employment status, and number of household members. The participant will be notified and immediately sent a 30-day notification-of-termination letter. The participant will be able to continue participating in the program until the date of exit noted in the letter.

## 4. Termination Due to 48 Month Participation Limitation

A participant will be terminated when he or she meets the federally-guided 48-month maximum-participation date without the possibility of extension. The participant will be notified by letter 90 and 30 days before exit (Effective August 15, 2012).

Transitional Assessment will be provided to all participants who are approaching their four-year time limit on participation, and who are still not job ready. The Transition Assessment is intended to help develop a post-SCSEP survival plan by the time the participant completes his or her duration in the program.

Participants have an option to decline the Transition Assessment process. If they decline, project staff must document this decision with detailed case notes.

## 5. Termination Due to Becoming Employed During Enrollment

To qualify for enrollment in SCSEP, a participant must be unemployed; all participants are informed that they may not be employed while participating in the program and that they must notify the program representative immediately upon becoming employed. A participant who is discovered to be employed, while enrolled without having notified the program of the employment, will be terminated from the program. If this occurs, the participant will be placed on "Leave Without Pay" immediately, and a 30-day notification of termination will be sent to the participant.

#### 6. Termination for Cause

Any participant terminated "for cause" will receive an immediate written notice stating the reason(s) for termination and a 30-day notice of the pending-termination date. Behaviors that may lead to termination or discipline should be documented and included in the project records. Reasons for termination include:

- 1. Income ineligibility determined at recertification;
- 2. Unwillingness to perform assigned duties without good cause
- 3. Refusal to accept a different community service assignment that is consistent with the IEP without good cause;
- 4. Frequent tardiness or unauthorized absences, including reporting to the assignment late or not reporting to the assignment and not informing the supervisor. Generally, three instances of absence without good cause or without proper notice may warrant termination;
- 5. Falsification of time sheets or other official records (those providing false information must be referred to One-Stop career centers or appropriate partner);
- 6. Insubordination, defined as intentionally refusing to carry out the direction or instructions of a Host Agency supervisor or SCSEP staff member, provided there were no extenuating circumstances and the directions or instructions were reasonable;

- 7. Non-compliance with the drug and alcohol free policy, which prohibits participants from consuming, selling, purchasing, manufacturing, distributing, possessing, or using any illegal or non-prescribed drug or from being under the influence of alcohol and/or drugs while performing their Host Agency assignment or while carrying out objectives required by the IEP;
  - 8. Using obscene, abusive, harassing, or threatening language or behavior;
  - 9. Theft, meaning illegal taking or withholding of the property of another without permission;
  - 10. Intentional disclosure of confidential or private information obtained from the host agency, grantee, or local project, for example, informing others of information that is supposed to be kept private or confidential;
  - 11. Physical violence or intentional destruction of property, for example, being violent and threatening to or carrying out threats that physically harm individuals or property;
  - 12. Causing an imminent threat to health or safety of self or others. Legally prescribed medications are excluded if they do not affect the participant's ability to perform his or her duties or to protect the safety of the participant or others;
  - 13. Workplace harassment or discrimination on the basis of sex, race, color, religion, national origin, age, marital status, or disability;
  - 14. Exceeding approved leave without pay by failing to return from an approved break by the required date without due notice or good cause; and

# 15. For-Cause Terminations that Require Immediate Removal from the Host Agency and Leave without Pay Pending Termination

When a participant's violation of a Tennessee Department of Labor and Workforce (TDLWD) policy is of a serious nature, immediate action to remove the participant from the host agency may be required. In this case, the participant will be placed on leave without pay, and a written 30-day notice of termination will be sent to the participant. Examples of circumstances warranting immediate removal from the host agency and "Leave Without Pay" include:

- 1. Gross misconduct such as violating TDLWD's Drug and Alcohol Policy or intentionally endangering the lives of oneself or others;
- 2. Violence, including physical or extreme verbal violence at the training site.

## 7. Individual Employment Plan Terminations

Failure to participate in the IEP process may be cause for corrective action and, as a last resort, termination. Repeated refusal (three instances) to perform specific actions as agreed to in the IEP may result in termination. Prior to an IEP-related termination, the participant will be given a chance to correct the offending action. Written notice shall be

given to that participant citing a specific incident in which participant did not fulfill his/her responsibility. The notice must list the specific event, cite the jointly-signed-agreement provision and provide time for corrective action.

Participants may be terminated for refusing to accept three job offers or referrals appropriately related to his or her IEP without good cause. The participant will be notified and immediately sent a 30-day notification-of-termination letter. The participant will be able to continue participating in the program until the date of exit noted in the letter.

The following is a list of action steps that could be a part of an IEP:

- 1. Job searching and submitting required documentation;
- 2. Attending a job interview;
- 3. Accepting an initial or alternative training assignment;
- 4. Registering at the local job service or employment security office;
- 5. Improving personal habits or appearance;
- 6. Participating in workshops, training, etc.;
- 7. Pursuing a GED; and
- 8. Working on putting supportive services in place.

#### Participant Corrective Action and Warning

A participant will be given an opportunity to correct his or her behavior or conduct, or his or her failure to comply with IEP requirements, except in cases involving serious harm or imminent threat to health, safety, property, etc. At any point, if a participant makes positive efforts or the participant's lack of action is justified, corrective action will be discontinued. The following steps for corrective action will be taken:

#### Step 1: First Formal Warning

If a participant displays behavior or conduct outlined in the reasons for "forcause" terminations or refuses to comply with the IEP requirements, the participant will be given a verbal warning and counseled to correct his or her actions by the Local SCSEP Project Director/ Coordinator. Absent extenuating circumstances, the participant will be informed in writing by the Local SCSEP Project Director/ Coordinator of the requirement to correct his or her behavior or conduct.

#### Step 2: Second Formal Warning

When a participant for a second time displays behaviors or conduct outlined in the reasons for "for-cause" terminations or refuses to comply with the IEP requirements, the participant will be verbally warned and counseled to correct his or her actions by the Local SCSEP Project Director/ Coordinator. Absent extenuating circumstances, the Local SCSEP Project Director/ Coordinator will send the participant a written warning that he or she has 30 days from the date of the letter to correct his or her behavior or conduct. In the case of an IEP violation,

the participant may be directed to complete a specific IEP-related task. The written warning will include a statement that failure to make improvements or complete the IEP-related tasks will result in termination.

Step 3: When a participant does not improve his or her actions or for a third time displays behavior or conduct outlined in the reasons for "for-cause" terminations, a letter will be sent by the Local SCSEP Project Director/ Coordinator notifying the participant that he or she will be exited 30 days from the date of the letter.

**Contact:** If you have questions regarding this policy, please contact Weldon Floyd, SCSEP Coordinator, at 615-741-1031.

Effective Date: Immediately

**Expiration Date:** 

Two years or until rescinded or revised

8/5/2013

Dan Holton Assistant Administrator Workforce Services Division