TN Department of Veterans Services

Complex Claims Assistance – Discharge Upgrades

TDVS Appeals & Accreditation and Benefit Operations Divisions February 12, 2025

Agenda

- The Why
- The Background
- The Practical Application
- The Future
- I Need More
- Questions



- Since 1980, 575,000+ service members have received less than fully honorable discharges.
- Between 2011 and 2015, 91,764 service members were separated for misconduct.
 - 62% (57,141) of those service members had been diagnosed with PTSD, TBI or some other mental health condition that could be associated with the misconduct.
- Between 2002 and 2013, 103,581 servicemembers received an other than honorable discharge characterization.
- So What?
 - Hurt employment opportunities;
 - Damage reputation and self-esteem;
 - Prevent a Veteran from accessing benefits.



- Honorable: Eligible for all VA benefits (disability compensation, health care, GI Bill, home loans)
- **General:** Eligible for all VA benefits except GI Bill
- **Not Eligible** for VA Benefits:
 - Other Than Honorable
 - Bad Conduct
 - Dishonorable



VA Healthcare

- Other Than Honorable discharge due to regulatory bar (offense involving moral turpitude, mutiny or spying, <u>willful and persistent</u> <u>misconduct</u>) retains eligibility for VA healthcare for service incurred or aggravated disabilities.
- Other Than Honorable discharge treatment for <u>mental health</u> <u>conditions</u> to individual who presents to VA seeking mental health care in emergency circumstances for a condition the former service member asserts is related to military service.
- Veterans Comprehensive Prevention, Access to Care, and Treatment (COMPACT) Act
 - Veterans with acute suicidal crisis can go to any VA or non-VA health care facility for emergency treatment at no cost to them.
 - Enrollment in VA health care not a requirement.



- Discharge Upgrade Discharge Review Board (DRB) OR Board of Correction of Military (or Naval) Records (MCMR/BCNR) **Coast Guard within Department of Homeland Security
 - Change the characterization of service.
 - Change the narrative reason for separation to something less stigmatizing.

VA Character of Discharge Determinations

- Is the Veteran's service "honorable" for VA purposes?
 - Separate from discharge upgrade.



- Character of Discharge Determinations Regulatory Changes
 - Final Rule, April 26, 2024 Effective June 25, 2024
 - Maintains Regulatory Bars
 - Discharge in lieu of general court-martial
 - Mutiny or Spying
 - Moral turpitude, and
 - Willful and persistent misconduct.
 - **Removes** the aggravated homosexual acts bar.
 - Adds clarifying definitions for willful and persistent misconduct.
 - **Applies compelling circumstances** (including mental impairment, physical health, family obligations, etc.) to the moral turpitude and willful and persistent misconduct bars.



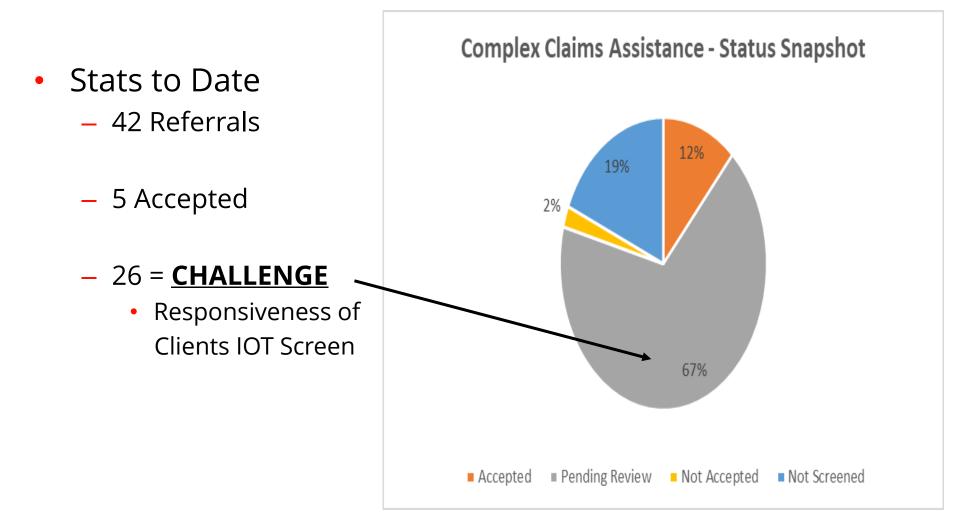
Key Takeaways

- Former service members with OTH discharges and bad conduct discharges (adjudged at special court-martial) should apply for VA healthcare and benefits.
- Even with a less-than-honorable discharge, a former service member may be able to access some VA benefits prior to an administrative review of their COD.
- Too often, former service members are either incorrectly told, or self-select away from VA, based on belief that COD makes them ineligible for VA benefits and services.



- April 2024 Spring Regional Trainings Introduction to NVLSP's Lawyers Serving Warriors® program to help in some discharge upgrades.
- April 2024 TDVS Fact Sheet
- November 2024 TDVS Fact Sheet v2
- February 2025 TDVS Fact Sheet v 3 & Lunch & Learn







The Practical Application

What we have been doing:

- 1. Establish POA with TDVS
- 2. Assist Veteran w/ Online Screen
- 3. Assist Veteran w/ Intake Packet
- 4. Flag and Follow Up



Complex Claims Assistance Program Discharge Upgrades TDVS Fact Sheet V3 February 2025

A less than fully honorable discharge can have negative and long-lasting consequences on former service members following their military service. A less than honorable discharge can prevent Veterans from accessing VA benefits, cause difficulty finding employment, and contribute to chronic homelessness.

Why it matters: The rate of Veterans with less than honorable discharges has been climbing since World War II, through the Vietnam War, and to the present day according to <u>Underserved</u>: How the VA Wrongfully Excludes Veterans with Bad Paper published by the Veterans Legal Clinic of Harvard Law School.

What's next: TDVS is partnering with NVLSP's Lawyers Serving Warriors® program to help in some former service members seeking discharge upgrades.

Take these three steps to seek assistance for your client --

Step # 1 - Establish Power of Attorney with TDVS.

<u>Step # 2</u> – Assist the Veteran with <u>requesting assistance</u> from NVLSP's Lawyers Serving Warriors® Program.

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The Practical Application

- What we have learned:
 - Intake Packet(s)
 - Frontload Intake Packets / Provide Directly to NVLSP
 - Virtual Clinic No Shows
 - Host Veteran in Your Office
 - No Response to Correspondence
 - Counsel About Next Steps
- What we don't know:
 - Open Discussion



The Future

- Process Improvement
 - Facilitate More Successful Screens
 - Automation
 - Updates to VSOs/CSOs Re: Their Referrals
 - Continuing Relationship w/ Client



I Need More

- TDVS & County Veteran Service Officers
 - <u>Familiarization Training</u> for All Accredited Representatives
 - Partnership with National Veterans Legal Services Program
- Pro Bono or <u>FREE</u> Legal Assistance
 - National Veterans Legal Services Program <u>Lawyers Serving</u> <u>Warriors</u>
 - The Veterans Consortium <u>Discharge Upgrade Program</u>
- Self Help
 - VA (DoD) <u>Upgrade Wizard</u>



I Need More

- <u>NVLSP Self Help Manual</u>: Applying for VA Benefits After a Discharge Upgrade
- Yale Law School <u>Forms & Resources for Veterans Seeking Discharge</u> <u>Upgrade</u>
- <u>VA Final Rule</u> Update and Clarify Regulatory Bars to Benefits Based on Character of Discharge
 - Final Rule
 - <u>Federal Register</u>

<u>TDVS Can Help</u>

• Please feel free to contact <u>Quality & Appeals Specialist Lloyd Sharp</u> for assistance and support.



Questions?



