# TENNESSEE ETHICS COMMISSION MEETING 

June 10, 2020

Misty Brigham, LCR
Court Reporter MBrigham16@gmail.com 615-516-4971

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|  | bureau of ethics and campaign finance | 2 |  |
| 3 |  | 3 | MR. YOUNG: All right. Mr. Chair, we |
| 4 |  | 4 | are ready to go if you are, and all the other |
| 5 |  |  | members. |
| 6 |  | 6 | MR. LAWLESS: Am I on? |
| 7 |  | 7 | MR. YOUNG: First I'll start us off, |
| 8 9 |  | 8 | Mr. Chair, and then I'll -- we'll get to the agenda |
| 10 |  |  | items. First, welcome back. It's been a while |
| 11 | June 10, 202010:00 a.m. |  | since our last meeting. No one anticipated the |
|  |  |  | COVID-19 virus and the other events of the time that |
| 12 |  |  | kept us from meeting from March until now. So |
| 13 14 |  |  | welcome back. These are difficult times we're |
| 15 |  |  | living in, and greatly appreciate all the members |
| 16 |  |  | actually being here in person to hear an agenda that |
| 17 |  |  | is important for us. |
| 18 |  | 17 | You notice in the room we are engaged in |
| 19 20 |  |  | social distancing. The chairs and tables are far |
| 21 |  | 19 | apart. Please continue to remember that. I see |
| 22 |  |  | several folks have masks. We appreciate that. |
|  |  |  | These are tough times and we want to make sure that |
| 23 | HAM, |  | we're following the right recommendations. We |
| 24 | 619 Blair Avenue |  | appreciate Embassy Suites giving us this space given |
|  | Gallatin, Tennessee 37066 |  | that the state's space was not available. |
| 25 | (615) 516-4971 | 25 | A couple of updates from the bureau just |
| 1 | so you are aware of it. We have some new additions |  | you need any materials. I know several of you have |
| 2 | to the bureau family. Derrick Apple, who is our |  | requested those already. Please ask them or Jay |
| 3 | newest auditor, some of you met Derrick, they just | 3 | Moeck, our director of audit, for audit materials, |
| 4 | had a new baby girl, little Apple, born May 29th. | 4 | and he will be happy to hand those out towards the |
| 5 | Derrick was going to be here and deal with | 5 | end of the meeting. |
| 6 | Representative Staples' issue, but our Jay is going | 6 | I always say this, but please silence |
| 7 | to take that because we are going to be allowing | 7 | your cell phones during the meeting. Mine should be |
| 8 | Derrick to stay at home with his newborn baby. | 8 | on silent. I took care of that before I came in, |
| 9 | Morgan Lee is doing fine. She is on | 9 | but please silence your cell phones. |
| 10 | maternity leave. We expect her back in July. | 10 | We do have people on the telephone. |
| 11 | And, finally, last but not least, we | 11 | They are not going to participate in this meeting. |
| 12 | have a new legal counsel. And I appreciate all of | 12 | They are listening in. Ms. Johnson may participate, |
| 13 | y'all to support in allowing them to hire a legal | 13 | but mostly they are listening in. |
| 14 | counsel. We definitely need someone to help me out, | 14 | We are recording this because of the |
| 15 | and her name -- and she is in the back there -- | 15 | executive orders that the governor put down and |
| 16 | Lauren Tompkin. Lauren, raise your hand. She comes | 16 | because we are doing this electronically. So we |
| 17 | to us from the secretary of state's office, from Tre | 17 | have our court reporter to my left. The court |
| 18 | Hargett's office. And I did check with the | 18 | reporter has requested and I ask any of you when you |
| 19 | secretary of state to make sure he was okay with me | 19 | are asking questions, please state your name so that |
| 20 | bringing Lauren over because the secretary of state | 20 | she can get your name down, and we will remind you |
| 21 | does a lot of good work for us and I do not want to |  | of that fact as well. |
| 22 | be on his bad side. So, Lauren, we appreciate your | 22 | With that, Mr. Chair, I'm ready to move |
| 23 | being here. | 23 | to the agenda after some updates. Again, welcome |
| 24 | We have Emerson with materials. Ms. |  | back, members of the board. It feels like we've |
| 25 | Williams or Mr. Frizzell can help you with that if |  | been in the twilight zone in our place, but we are |

MR. LAWLESS: I have a motion. Is it
governor has asked us to do, and we are staying
place.

So, Mr. Chair, we are on the agenda now, and the first agenda item is approval of the March minutes.

MR. LAWLESS: Okay. If we can first, I
would ask, Mr. Secretary, do we have a quorum of members present today?

We have a quorum.
All right. So we have constituted a
quorum. We are now presently in session. I want to welcome our world traveler member who's been rescued from the French republic. Hank, thanks for coming back. We appreciate that.

MR. FINCHER: Good to be home, Mr. Chairman.

MR. LAWLESS: If we could, we will start with the first item, which is approval of minutes from our last actual meeting, which was on the 11th that we did. All the members had an opportunity to review the minutes.

Hearing no particular, do I have a
motion?
MR. MORTON: You have a motion.
today.

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MS. TOMKINS: Anyone new just call in?
MR. YOUNG: Thank you, Mr. Chair, for
those kind words to the staff. It's a team effort.
With that, l'll hand it back over to
you.
MR. LAWLESS: All right. We have a
motion duly seconded to approve the minutes. Are
there any discussion?
All in favor of approving the minutes
for the March 11th meeting, signify by saying aye.
(Chorus of ayes.)
MR. LAWLESS: All opposed?
Seeing none. Minutes are approved.
(Discussion off the record.)
MR. YOUNG: Next agenda item, Mr. Chair, is consideration of allowing the board members to attend meetings -- TCA 824108B, and I'll hand it to you for discussion.
MR. LAWLESS: All right. This matter was requested to be brought up. There is a provision under the -- under the state statute that requires unless there is no quorum, that we would be here and present in person and not attending over or if there is some emergency reason. And we've had
today.
    With that, l'll hand it back over to
    MR. LAWLESS: All opposed?
    Seeing none. Minutes are approved.
    (Discussion off the record.)
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    MR. LAWLESS: All right. This matter
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| 1 but it does require that you have a physical forum. | 1 volunteer, you know, a day, day and a half, to come |
| 2 MR. FINCHER: Right. | 2 down to a meeting -- for this one, it's not hard |
| 3 MR. YOUNG: And the physical forum for | 3 because there's a lot on the docket that it's good |
| 4 this group is four members. | 4 to be here, but for a lot of the routine stuff when |
| 5 MR. FINCHER: Correct | 5 we're just dealing with late filings and, you know, |
| 6 MR. YOUNG: So if you don't have a | 6 the citizen groups that haven't dotted an I or |
| 7 physical quorum, there's a mechanism under B2 B3 to | 7 crossed a T, that's a bit more volunteering than |
| 8 vote to allow electronic attendance without a | 8 the -- my friends in Nashville were having to give. |
| 9 physical quorum, but if we do that, we have to state | 9 And I think that we should adopt a |
| 10 the reason why and we have to give notification to | 10 two-tier approach to this. One is for the situation |
| 11 the secretary of state. So there are two separate | 11 when we have a physical quorum. Certainly physical |
| 12 provisions. It depends on whether you've got a | 12 attendance is preferred. I have no problem with |
| 13 physical quorum or not. | 13 that. But if -- I think we ought to adopt a |
| 14 MR. FINCHER: Okay. Thank you very | 14 standing rule that our membership can participate |
| 15 much. That clarifies it and will help my remarks | 15 electronically as long as there is a physical quorum |
| 16 h | 16 present. |
| 17 The -- this board traditionally draws on | 17 And then the second part of this -- I'm |
| 18 membership from across the state. I'm fairly close | 18 going to put this in the form of a motion at the end |
| 19 compared to some of the members that have come from | 19 so we can discuss it. The second part of it is I |
| 20 Memphis, we've had members from Kingsport, have one | 20 think we should declare a standing emergency until |
| 21 from Kingsport. I've had members from Gatlinburg in | 21 further notice on the COVID virus that allows |
| 22 the past. Mike McCrosky was on this board when I | 22 electronic participation for this group. Electronic |
| 23 first started back in the early 2000s. And the | 23 participation has worked. I have probably been the |
| 24 board, as we know, it's a -- it's a volunteer | 24 greatest indulger, I guess, the greatest user of it, |
| 25 service, it's the volunteer state, but having to | 25 and it's a great convenience and it allows greater |
| Page 11 | Page 12 |
| graphic diversity among the board and lets | you |
| 2 that are, you know, less free with their time to | 2 All right. Thank you. |
| 3 actively participate. | 3 Okay. We are suspending the rules. We |
| 4 And so with that said, I would move that | 4 will have a general discussion at this point in |
| 5 we adopt that two-tier approach. | 5 time. So Mr. Morton. |
| 6 MR. LAWLESS: There is a motion on the | 6 MR. MORTON: If we go to nonattendance |
| 7 table. Is there a second? | 7 at the meetings and we refer to it as |
| 8 MR. MORTON: I have a question. Do you | 8 electronically, I would suggest that we change that |
| 9 need a second before I -- | 9 to telephonic vis-á-vis what I'm getting at is the |
| 10 MR. LAWLESS: No. Well, there hasn't | 10 complaint about the Open Meetings Act where we took |
| 11 been a motion to suspend the rules that I would very | 11 a vote electronically as to a meeting. |
| 12 quickly entertain since we're just having a general | 12 MR. FINCHER: Amendment. |
| 13 discretion and discussion this morning. This is the | 13 MR. MORTON: Yeah, I would rather that |
| 14 first time we have been back together in a while. | 14 it be referred to as -- |
| 15 If someone wants to make a motion to suspend the | 15 MR. FINCHER: I accept that as a |
| 16 rule, I would really like it. I've got -- | 16 friendly amendment. That's what I'm meaning. |
| 17 MR. FINCHER: So moved. | 17 didn't want to rule out like Zoom -- like a Zoom |
| 18 MR. LAWLESS: -- and I had a nod -- | 18 conference, but telephonic is fine. That's what |
| 19 MR. GOLDEN: Second. | 19 l've been doing. |
| 20 MR. LAWLESS: And I would prefer it that | 20 MR. MORTON: That's what I was getting |
| 21 way. I think that we would do much better if we | 21 at. |
| 22 proceeded that way. There's a motion that's duly | 22 MR. FINCHER: If that helps, Brother, I |
| 23 seconded, are there any objections, move to accept | 23 accept that amendment. |
| 24 that one by acclimation of the chair, any objection | 24 MR. LAWLESS: All right. And -- |
| 25 to that. | 25 MS. BURCHAM-DENNIS: Chairman? |

MR. LAWLESS: Yes, ma'am.
MS. BURCHAM-DENNIS: Just a little bit of friendly discussion. I personally feel just like when we're looking at the public notice that was put out, the importance -- and I think it's something to think about. Because of the items on the agenda, because of the importance of them, I find in-person is really -- there's some things that get lost in translation. And whether it's telephonic communication or electronic communication, we have all volunteered for this position and I think it is really important, when possible, that we participate in person for these meetings. I believe that we get a full grasp and understanding of what's going on and true feelings when we do that. I understand if we are in a global pandemic, I understand that we are taking social distancing measures here, and I understand that some times in the future we may need to be somewhat lenient if it gets to a certain situation, but I do think attendance is so important, and that's my personal opinion, Chairman.

MR. HAYNES: Mr. Chair?
MR. LAWLESS: Yes, sir.
MR. HAYNES: I would -- that comment -you know, as someone who probably drives as far as

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operating, you know, with a bare -- the bare quorum
to the extent that we had only four members for the
better part of two and a half years. And sometimes
members would -- like myself would participate
electronically. Other times -- you know, other
times we would have a full quorum. But it seemed to work effectively and efficiently.

What I'm hearing today is that there seems to be a consensus among the members to at a minimum having physical quorum present, and based on the comments, it seems to me that moving forward, you know, even in this pandemic, we will have a physical quorum present. That's the sense that I'm getting. But I would ask the executive director or Mr. Chairman or the members themselves whether -whether such a motion or separation of emergency is necessary if we have flexibility for under the statute, and which l've just pulled up, and if we got the -- if we've got a stated intent to maintain a physical quorum on the table.

MR. YOUNG: Mr. Haynes directed to me as to what the current situation is. We talked about the statute, and the statute basically is two-fold. One, you have to have a physical quorum present. If you don't, you have to -- as specified in the
anybody, if not farther than most --
MR. LAWLESS: Now, don't forget Tom over here.

MR. HAYNES: That's why I included that. Tom I think drives eight miles farther than me.

So much is lost in translation when you can't see the people in person presenting, and as -you know, I don't want to rule out that if there's a second wave or there's other reasons that there might be out of expediency a need to do this at some point, but I guess my question would be is what would be the mechanism to ensure if there's a -kind of a broad allowance that -- that we show up and that there is a physical quorum present?

MR. LAWLESS: And, Hank, do you have any -- and please understand we -- there's a certain reason that I'm referring to everybody sort of by their first names, because we haven't been around each other in such a long time and I -- we've suspended the rules and it's a whole lot easier to talk as normal folks, which is what we need to do.

Paz, have you got any comments one way or the other?

MR. HAYNES: No. For -- I guess for the better part of the last three years, we have been

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meeting, why. It has to be reflected in the minutes. You have to give notice to the secretary of state as to why and then it's recorded. If you have a physical quorum and there -- and someone wants to attend electronically, as I read the first part of that statute, it's at the discretion of the board. So four members to allow that to happen, it's okay.

There's a second part, however. The governor has entered two executive orders, Executive Order 16 and 34, and that has loosened the standard. As Mr. Fincher points out, we are in the middle of a pandemic. That allows us to do electronic meetings without a physical quorum if we wish, without complying with all the provisions of the Open Meetings Act as far as notification secretary of state.

We do have to record those meetings if we do it that way, that is part of the provision, but as I understand it from the governor's office, again, it's in the discretion of the board how the meetings are conducted. He has just given us an opportunity given the pandemic to do electronic meetings without jumping through the hoops of the statute.

That's the way I read the current provisions, and I think that those executive orders expire at the end of June. I am hearing they may be extended, but I don't know. Yes, sir, Mr. Chairman.

MR. GOLDEN: Mr. Director, can that decision be made on a meeting-by-meeting basis?

MR. YOUNG: Certainly. All of this is at the discretion of the board, and certainly this board shouldn't be able to bind future boards if future boards and membership changes and they want to do it differently. I think, as I read the statutes, it's discretion of the board from meeting to meeting, and if the -- as long as you've got four votes to do whatever you are doing, how you proceed is up to the majority of this board.

MR. FINCHER: Mr. Chairman?
MR. LAWLESS: Yes, sir.
MR. FINCHER: In the legislature, when you are presenting a bill to a committee and things ain't going your way, the chairman will often peer over -- the chairwoman will often peer over the microphone and say, "Representative, I feel a strong, cool breeze blowing up here." And I feel a strong, cool breeze blowing at least as far as the second part of that motion, which is the physical

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it. We're in discussion.
MR. FINCHER: All right. Here's the deal. I've been doing this -- I was appointed to this board I think in 2001 by Speaker democratic caucus. I served until sometime in 2005 and practice was getting busy, I resigned. Well, the next month -- well, almost a year to the day in February, retired and called me up and said I'm retiring, I ran and I won and I've filed reports to this board until I got whooped in 2010. Well, then, Mike Turner -- I don't know whether it was revenge or what, but our caucus chairman asked me to serve again in 2011. So I have either been on this board or serving with this board since 2001, or reporting to it. And it is better -- it is better to be in person and it is better to be there and size people up, it is better, but we've had -- and I respect everybody, we have made a commitment to participate and to be here to do this. But at the same time, it is a sacrifice to -- to have to attend in person when we can attend over the phone. And I -- I'm -it's a personal convenience for me. If everybody wants to vote it down, that's fine, I understand. But it worked pretty good for the, what, three or four years, Paz.
attendance of quorum in the emergency. So I'm going to make you a better deal. I got you a better deal.

MR. LAWLESS: Are you saying that you are feeling that arctic blast?

MR. FINCHER: It's around my knees. I'm not feeling it up here.

So the first part of the motion, I'm going to try it again, but the second part -- the second part, it's pretty cold. I need my ice fishing britches on.

So I would like to amend my motion -- it hasn't been seconded yet -- delete the second part of it and just go with the standard rule that members can participate telephonically as long as there's a physical quorum, and members are urged to attend in person.

MR. LAWLESS: Okay. So we are going to open it -- open it back up. Do we have a second? That might get a little -- it may get real cold --

MR. FINCHER: It might.
MR. LAWLESS: I'm feeling that wind coming from the -- what they call that in arctic --

MR. HAYNES: Mr. Chair, l'll second the motion discussed.

MR. LAWLESS: Okay. So we can discuss

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MR. HAYNES: It was at least two and a half --

MR. FINCHER: -- before we got some -
Yeah, because the Governor appointed anybody, it was just us four hanging out here. And nothing got done unless it was by unanimity, because you had to have four votes to do everything.

MR. HAYNES: Right.
MR. FINCHER: And it worked okay. Rest
his soul, he participated over the phone some when he was serving on here.

So I -- you know, l'm -- if you can do it, I would appreciate it. If you can't, I respect your opinion. So that's my pitch.

MR. LAWLESS: Okay. I'm looking it down and I'm aiming it and I'm going to start with our -Paige, do you want to weigh in on it or are you going to stand by your comment before? David, I wasn't trying to ignore you, but I let ladies go first.

MS. BURCHAM-DENNIS: Chairman, l'll stand by my comments.

MR. LAWLESS: Okay. Paz, you got
anything else you want to --
MR. HAYNES: No, I don't have any

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problem with the motion based on the past
preference. So I'm okay with it.

MR. LAWLESS: David, you're up.
MR. GOLDEN: I absolutely respect the desire to have flexibility if there's a called meeting and a fairly short agenda, but something on the agenda still needs to be done to convene a meeting and not wanting for $X$ number of us to drive Y number of hours for a 20-minute meeting. I mean, it makes eminent sense to have flexibility on a case-by-case basis to do that, Number 1.

But, Number 2, kind of standing in contrast to that is I just don't know the mechanism -- it's almost like the commons. If we could all do it, but we still need a physical quorum, how do we ensure -- and I don't mean this as a question I know the answer to. I don't have the benefit of having served on this commission as long as the -- this team members have and you guys worked it out. I just don't know the mechanism to work it out so we all don't decide to phone in one day, not have a physical quorum, and then, you know, really not do our jobs. And as one who would drive farther, you know, I realize this kind of cuts against me, and since we can do it on a case-by-case

## Paris.

MR. LAWLESS: I could have been twisted on that one. But I think it's important that we don't devolve into the garbage that happens in Washington where -- you know, I have a -- from a historic perspective, when Newt Gingrich said all the members of the house had to go home on weekends, they lost that -- that group feel where they would go out and have cocktails together or have dinner together, and it's a relationship that you develop with your fellow commissioners, and I think that's important.

It's also there's a transparency issue. If you're always on -- if you're never there -- even when you are on a Zoom meeting, you don't know what's going on over in the side, who is passing you things, or what's there. And we are the last bastion, so to speak, of protecting or at least putting a light on what the leaders do in terms of the legislature. And we uncover things, and 99 percent of the time -- and, Hank, I think you would agree with me on this -- the errors that we come across, they're inadvertent. None of these people that run for the legislature, in my opinion, set out to be bad, evil, or mess things up, and we

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age 23
basis, as an alternate view I would wonder, even if this doesn't pass today, the Chair entertain on a case-by-case basis the possibility that somewhere down the road we may find ourselves in a position to be able to have a physical quorum, but not having a hard expectation that all six people show up.

Even if this doesn't pass, I guess for clarification, Tom, would you still entertain the possibility of allowing in the future on a case-by-case basis?

MR. LAWLESS: I don't like hitting these buttons. To answer your question, obviously, yes, I think that as technology improves, as we move forward, that -- and I've only got about five more months or six more months before I think it dumps into your lap, Mr. Golden -- lucky you -- that -that we should continue to expand it, but -- and I've held off making any comments because, honestly, I think it's important not only for the members, but for the public to see us. And it's a relationship -- I consider Hank Fincher a very good friend. I mean, if something happened to him, if he needed -- no, I wouldn't have gone to Egypt to come try to rescue you, but when you were over there --

MR. FINCHER: You would have gone to
have to have that personality, that feel, that comes 24
from us, and you develop that over time and you
develop that over relationships. I haven't served
quite as long as you, but l've been here for -- I
guess since '10. I think that's --
MR. FINCHER: Maybe about half time.
MR. LAWLESS: I'm a halfer. And --
but --
MR. FINCHER: Getting there.
MR. LAWLESS: But in that amount of
time, we have had a pretty good working
relationship, but I do think it's important that we
show up because it's important to the people that
come in front of us. For some of them it's vital.
We have a matter on the agenda today that -- second
time through, Hank, and, honestly, I became in awe
your -- last time this one came through.
MR. FINCHER: Yes.
MR. LAWLESS: I honestly was shocked.
MR. FINCHER: That's why I'm here.
MR. LAWLESS: And I appreciate that and
I know it's an inconvenience, but it's also -- we
owe something back to the state, and when we agreed
to accept the position, the honor of being placed
here, I think that we -- it entails sacrifice. The
lawyers here could make a whole lot more money
sitting in their office and working and
multi-tasking. I don't do it as well as some, but I
think it's important for the people to see us and --
you know, when we have witnesses come before us.
And it may well be if I'm sitting away, I can be a
little more dispassionate. Well, as Paige said, you
look at that person in the eye and you can tell if someone looks at you whether they really mean it. I can't put a price tag -- I can't put -- yeah, it would be a whole lot easier for me to sit at home, I'd have my jacket, coat, and tie and I would look real prim and proper at my desk, but I may be sitting with my sweat pants and flip-flops that nobody else could see. I think it's important for us to be here. It shows our commitment to the people and to the people that appointed us.

So, Hank, please don't take this personally, and I know you won't because you know me and I know you, I can't support your motion, but I clearly in the future would revisit it, be more than willing to revisit it. They may come up with a virtual 3-D type of meeting at some point in time. I remember the Jetsons. Do you remember that far back, Hank?

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cool. I'll be here. Be careful what you ask for. Sometimes you get it.

MR. LAWLESS: And I can't wait now. I
think I would almost rather go to that Thai restaurant in your city.

MR. FINCHER: It's pretty good.
MR. LAWLESS: I believe that Mr. Golden and I --

MR. FINCHER: Y'all come up.
MS. ARIVETT: Yeah, that's a great place.
(Cross talk.)
MR. LAWLESS: Are you withdrawing your motion?

MR. FINCHER: Yeah, I'm withdrawing it. It's done.

MR. LAWLESS: At that point, we have sort of hit that point, we have about killed it as far as I think we can.

MR. YOUNG: Ms. Krauss has asked that you make sure -- and this is for everyone. Please make sure you turn your mike on when you are talking. We have persons of the press here, we have people on the phone. So lean down into it as I'm doing so that people can hear you. Thank you,

MR. FINCHER: That's what Zoom is.
MS. BURCHAM-DENNIS: Mr. Chairman, I
will say that even in this situation with the tables lined up, it's even a little bit more difficult because I can't see everything down here on the other end and see, you know, how everyone is feeling. I'm hearing it, trying to, you know, generalize what's going on, but even in this situation, it's a little harder.

MR. LAWLESS: And we -- it's not going to stay like this forever, obviously, I hope. Yes.

MR. FINCHER: I can count. So I'm going to withdraw the motion as long as you are buying us all steaks, those steaks and drinks that you are talking about that after every meeting that we all attend in person on your tab, Mr. Chairman. I appreciate that offer and it's accepted. That's been recorded. So --

MR. LAWLESS: That's a friendly amendment. I can't wait to see how Janet puts that down.

MR. FINCHER: Seriously, I withdraw it. I disagree with this idea that we have to look at people to judge their voice and be here, but you know what, I'm going to lose my motion. That's

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Ms. Krauss, for pointing that out.
MR. LAWLESS: Is that better? Am I
coming across now? I'm looking down at that whole mass in the corner over there. Nobody has flipped me off, so I guess --

MR. YOUNG: Mr. Chair, if you lean into the microphone -- I think the mask --

We appreciate that, Mr. Chair, and I
think we are ready to move on.
One item I failed to mention in my introduction, which was a terrible oversight on my part, I failed to mention that yesterday, I believe it was, the senate did confirm our two newest members as they're required to do by statute. So congratulations to Mr. Golden and Ms. Burcham-Dennis for your confirmation at the senate. I know we made sure that that went through, and so that's the last step for both of you. So glad to have you.
(Applause.)
MR. YOUNG: With that, Mr. Chair, we are ready to move to Item 3 on our agenda. This is the hearing to review the administrative law judge's initial order in the case of Tennessee Finance $v$. Jeremy Durham. That's Docket Number 38.01-5465473, Number C17-01.

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I would mention to the Chair and I'm going to ask Ms. Topping to go ahead and get those folks out here that are going to be up here in front of us, see who's here.

I did -- and I sent this to each one of you -- get an e-mail from Mr. Durham -- not from his counsel, but from Mr. Durham -- advising that he was in a mediation today, he could not attend, and he did request that we continue this hearing. I sent that to his counsel, and quite honestly, I advised his counsel I was very uncomfortable dealing with his client without the counsel being there. I did not respond to Mr. Durham. I sent his counsel instead, told him he could make a motion to the board, the board had the final decision on that. As of this morning, I checked my e-mail, I have not heard anything from his counsel, and as you know, there's been no brief filed by Mr. Durham in this case and you know the background on that. Mr. Durham's counsel requested an extension, which this court granted. Then the brief was filed.

So with that, I don't know if
Mr. Durham's counsel is here or not. I know the Tennessee attorney general's office is here. And I'm going to hand it back over to you, Mr. Chairman.

Page 31 of Jeremy Durham; is that correct?

MR. YOUNG: I have not received a request from his counsel. The only request l've received is from Mr. Durham himself by e-mail delivered on Saturday requesting that this matter be continued. And I sent that to his counsel, and his counsel did not respond.

MR. LAWLESS: And you have not received the request from his counsel to withdraw as counsel for Mr. Durham?

MR. YOUNG: That is correct.
MR. LAWLESS: And you have not received a statement from Mr. Durham saying that he has discharged his counsel?

MR. YOUNG: That's correct.
MR. LAWLESS: So according to the records before this board, Mr. Durham is still represented by his counsel?

MR. YOUNG: That is correct.
MR. LAWLESS: I'm going to ask the representatives of the attorney general's office, has your office received any request from Mr. Durham, either officially or unofficially or from his counsel, saying that he is no longer representing Mr. Durham?

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That's where we stand and I assume you need to deal with Mr. Durham's request.

MR. LAWLESS: Well, in the first instance, Mr. Director, would you please ask -- and the one to go out in the hallway -- and announce that this matter is now presently being considered by the registry, and that being anybody representing Mr. Durham is here or present or out in the outside, if you would.

MR. YOUNG: Thank you, Mr. Chair and Mr. Fincher.

MR. LAWLESS: Let it never be said that we have not given the appropriate request.

MR. FINCHER: No, no, no. Good move.
MR. LAWLESS: Mr. Frizzell, did you just do the honor of attempting to find somebody?

MR. FRIZZELL: There is no one here on behalf of Mr. Durham today.

MR. LAWLESS: Okay. Maybe it's just me and the mask.

MR. FINCHER: No one's ever accused you of having a mousy voice.

MR. LAWLESS: I know. How's that.
Mr. Executive Director, you have not received an official request from any representative

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MS. GROOVER: We have not.
MR. LAWLESS: You are stuck with the same problem I have.

MS. GROOVER: Can you hear me now?
MR. YOUNG: Please state your name.
See, I cheated. I'm already on the list from previously and we suspended the rule, so I don't have to be all totally stuffy up here.

MS. GROOVER: I'm Kelly Groover with the
Tennessee attorney general's office, and our office
has not received any notice or request from
Mr. Durham or his attorney.
MR. LAWLESS: Thank you. So we don't have anything before us, do we, Mr. Executive Director, on behalf of Mr. Durham?

MR. YOUNG: I leave it to the board how they want to deal with his e-mail request.

MR. FINCHER: Mr. Chair?
MR. LAWLESS: Yes, sir.
MR. FINCHER: Hank Fincher. I move that we deny the request for a continuance.

MR. LAWLESS: Is there a second?
MS. BURCHAM-DENNIS: Second.
MR. LAWLESS: I've got a second. Any discussion?
All in favor -- let's do a roll call,
please. Just -- Janet.
MR. FINCHER: Aye.
MS. JANET: Golden?
MR. GOLDEN: Aye.
MS. JANET: Haynes?
MR. HAYNES: Aye.
MS. JANET: Lawless?
MR. LAWLESS: Aye.
MS. JANET: Morton?
MR. MORTON: Aye.
MR. LAWLESS: The request is denied.
We will now take up the matter of the
hearing to review the administrative law judge's
initial order and our reconsideration of Jeremy
Durham matter, which is the docket number you
previously stated. Mr. Executive Director.
MR. YOUNG: Mr. Chair, at this point,
I'll hand it over to the attorney general's office.
They filed a brief in this matter, and certainly you
can ask the attorney general's office anything you
desire.
The matter, just for background, the
administrative law judge entered an initial order
under the Uniform Administrative Procedures Act.

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then no brief was filed. So nothing has been filed
on behalf of Mr. Durham. You have the briefs from our office, and I'm happy to answer any questions you have about that brief.

MR. LAWLESS: Did any members have any questions?

MR. FINCHER: Yes, Mr. Chair, if I --
MR. LAWLESS: And I'm going to defer,
Mr. Fincher, frankly, because you -- he did such an
amazing job last time we came through on this and it's a huge compliment to you, it's meant that way. It's not dumping on you.

MR. FINCHER: Well, I'll do what I can.
The -- and for the benefit of the members who weren't here and that happened, I was probably more of an advocate for Mr. Durham than certainly anyone else on the board, not that he deserved it, but because -- personally, but because everyone deserves a review and a defense, and I wanted to know what we were voting on and that we were making a sensible, rational, and consistent -- sorry -- sensible, rational, and consistent ruling against him and not ruling just because of the headlines or something like that. Not that anyone else on the board would have done that, but we were -- we spent a lot of

1 This board can deal with that order, either adopt it, change it, or do its own order as a final order. There are time requirements under the statute for this body to make a decision on that. But at this point, I think you are ready to hear from the attorney general's office.

MR. LAWLESS: You have the floor. MS. GROOVER: Thank you.
As you are all aware, this matter originally was before the registry. There was a hearing to determine whether or not to assess civil penalties against Mr. Durham for various violations of the Campaign Disclosure Act based on an audit done by the registry. The registry did assess penalties. Mr. Durham then requested a contested case hearing. That hearing was held last year in front of an administrative law judge. He issued an initial order, and then the registry voted to review that order, and that's why we are here now.

The registry issued a briefing schedule for both parties, and under that schedule, the attorney general's office submitted its brief on January 17th. Mr. Durham did not file a brief in response. He had at one point requested an extension to file that brief, which was granted, but

Page 36 time on this, more time than we've spent on any single matter that I have seen during my service on this board, analyzing it, and we went through it, and I think I said at the time words to the effect that Mr. Durham's violations were the most shocking, the most egregious, the most outrageous violations of campaign finance laws that had been seen outside of the context of a federal indictment in a federal courtroom, which, you know, is a different story, not what we deal with, but it was ludicrous. There's an old saying that pigs get fat and hogs get slaughtered, and he was -- he was neck deep in the trough and it was wrong, and so we busted him with a $\$ 465,000$ penalty, the highest this board had ever done. And the ALJ for reasons some -- kind of explain, but even after 25 plus years of practicing law and reading the opinion, he just -- he just did what he wanted to. He didn't -- and I don't know how much campaign finance the gentleman has, but it was very much at odds at what our deliberations resulted in.

And so all that's prelude to let you
know where I came from. I tested the theories and argument for lower penalties on certain points, and it probably would have been closer to a million
dollars in fines if -- but for what you were talking about, Mr. Chairman. Now that's said general.

The -- the notice that we have issued has three separate parts, and I'm going to ask you
to address them for our benefit since you're here today, and the briefing is good and thorough and well-written and -- but since we are here, I would like you to kind of summarize it so if anybody has any questions similar to our oral argument, they want to ask it. But the three topics are whether the initial order erred in conducting a de novo review of our rule. For -- I think there are some non-lawyers here. The difference between a de novo, a fresh, a brand-new review, and a deferential substantial evidence review.

First, my understanding of the law is that the ALJ was supposed to review our -- our ruling as the board with deference to -- under a substantial material evidence standard. Is that correct?

MS. GROOVER: So the Administrative Procedures Act does not mention there being a de novo standard. There's nothing in the act itself or any case law that puts that forward. However, the cases that speak to the standard of review when

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want our framework for administrative decisions, we want our administrative and agencies like the registry to do their job, and once they've made a decision, we are going to look and make sure that it's not arbitrary or capricious or fraudulent or just without any evidentiary basis, but other than that, we're not going to de novo to review it to quibble over, well, they should have done this rather than that, correct?

MS. GROOVER: Right. You're not second-guessing or replacing the judgment of the administrative agency.

MR. FINCHER: And in this case, the ALJ applied a de novo standard expressly and second-guessed us fairly substantially, correct?

MS. GROOVER: Correct.
MR. FINCHER: And is it the attorney general's position in this matter and State of Tennessee's position in this matter that that was not correct?

MS. GROOVER: Correct.
MR. FINCHER: Okay. Regarding the second point of whether the initial order erred in placing the burden of proof on the registry to establish violations of the campaign finance law by
reviewing an administrative decision give a very limited scope of review of that decision. So there's just not anything to support legally this notion that it's a completely fresh review, and if -- indeed, if this were to go up to the chancery court or to the court of appeals, they would follow that very narrow review that's set forth in the statute, which provides, I believe, five reasons to overturn an administrative agency's decision.

MR. FINCHER: Right. And for the benefit of the non-lawyer members of the board, my understanding is that on that review, it's to determine if there was evidence to support this board's decision, not the correctness of the decision or its accuracy, correct?

MS. GROOVER: Correct. So a tribunal that is reviewing the decision of an administrative agency, they're looking to see if it is warranted in law and fact, so if there are facts there to support some sort of penalty or action, and they're not really supposed to disturb what that sanction itself is.

MR. FINCHER: Right. And my reading of the cases indicates that the law adopted this and it's fairly common within the United States

Page 40 the respondent, so the way I understand it is that we issue a show cause when we determine that there's reason to suspect that violations have occurred, such as the audit revealed all these problems. Is that your understanding as well?

MS. GROOVER: Yes. So the registry
issues a show cause, they give notice to the
candidate and give them an opportunity to appear and be heard.

MR. FINCHER: Okay. And then we determine whether or not there's been violations and what to -- how to issue civil penalties or assessments, correct?

MS. GROOVER: Correct.
MR. FINCHER: All right. And -- but I understand this ALJ said we didn't do that or -what -- l'm still trying to understand what he's saying we didn't do, because we found violations and we, you know, assessed penalties. What's your understanding or your reading of what the ALJ said?

MS. GROOVER: Sure. So for the benefit of any of the members who weren't there during that proceeding, a show cause order was issued. Mr. Durham was provided an opportunity to either appear or to provide sworn testimony. Mr. Durham did not
appear, did not provide any sworn testimony. So essentially no evidence that the registry could consider was put before the registry at the time the registry made its decision. So its decision was based on the findings of the audit. So the registry had its evidence in the audit, but Mr. Durham didn't put anything forward that would be considered.

So, then, in front of the ALJ, we then provided that same record of evidence of -- the registry's evidence of the audit and affidavit for Mr. Moeck about that audit and the procedures he used. Mr. Durham had an opportunity to cross examine Mr. Moeck if he wanted to. He had an opportunity to then again put on evidence, and again did not -- did not do so. The ALJ put the burden on us to produce evidence, but at that point in time, because Mr. Durham was the party seeking to change the current state of affairs, according to the regulations on the UAPA and relevant Supreme Court case law, the party that is trying to change the current state of affairs, they are the ones with the burden of proof. So the ALJ erred in saying that we were the ones with that burden.

MR. FINCHER: Okay. Mr. Spencer, if I may, I'll yield to whoever wants to. I just was

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cross examine the affiant. So we followed that procedure. You know, under the rules and the law regarding it -- the Administrative Procedures Act, that affidavit was admissible to be considered, and as far as the audit itself, you know, it's based on records, public filings, and thi- -- you know, the public filing is not matching with the bank records, et cetera. So we are not talking about a person's testimony. We are talking about public records and other records.

MR. FINCHER: Did the respondent make any evidentiary objections to that affidavit?

MS. GROOVER: I don't believe so. There was no request to cross examine. I don't recall there being any discussion at all of -- of that affidavit or the reliability of it.

MR. FINCHER: So the ALJ essentially determined that some of those findings that the audit made were hearsay without an objection on the table?

MS. GROOVER: Correct.
MR. FINCHER: Which there's no authorization under the Uniform Administrative Procedures Act to make such a finding, right? That's --
rolling on.

MR. HAYNES: General, what is -- what is your response to the findings of the ALJ that the affidavit that was submitted by Mr. Moeck into evidence and the record failed to, you know, meet the standards of admissibility, required for him to -- required for the registry to make the findings, and you said that --

MR. LAWLESS: Mr. Haynes, if you would, please -- you tend to be a soft speaker with a big stick. I'm going to ask --

MR. HAYNES: Mr. -- okay. The ALJ said that Mr. -- a lot of Mr. Moeck's findings with regard to some of the expenses were based on hearsay, presumptions, or otherwise unreliable. What is your position?

MS. GROOVER: So to explain a little bit about the affidavit, in typical court proceedings evidence isn't submitted on affidavit; however, in the Administrative Procedures Act, there is a special process whereby a party can submit testimony by affidavit. So this provides a process by which you submit that affidavit to the opposing side a certain number of days prior to the hearing so that the other side has an opportunity to request to

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MS. GROOVER: Well, as I said, there is a -- under the Administrative Procedures Act, you may submit testimony by affidavit, yes.
MR. FINCHER: And you can object and you can -- he -- Mr. Durham had the right to subpoena --
Mr. Durham had the right to subpoena witnesses, correct, under the UAPA?
MS. GROOVER: He could have put forward his own witnesses and he could have cross examined ours, yes.
MR. FINCHER: He could have brought up any documentation that he said would have attacked our findings, correct?
MS. GROOVER: Correct.
MR. FINCHER: And he didn't?
MS. GROOVER: He did not.
MR. FINCHER: He didn't submit an affidavit?
MS. GROOVER: No.
MR. FINCHER: He didn't bring a witness?
MS. GROOVER: No.
MR. FINCHER: He didn't cross examine our witnesses?
MS. GROOVER: No.
MR. FINCHER: He just sat there?
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MS. GROOVER: He was not physically present at the hearing.

MR. FINCHER: Wow. Okay. So -- okay. And so the ALJ, after determining that we had the -determined that we had the burden of coming forward with proof, we being the registry and the state at that point, to review our decision and the state submitted affidavits with the detailed finding based on our review of Mr. Durham's provided and subpoenaed financial and campaign records, correct? And that was presented to the ALJ?

MS. GROOVER: That's correct. So the affidavit was submitted, the audit report was submitted, and the working papers underlying the audit report were submitted under seal, which was, I believe, like three banker's boxes full of materials. So we submitted very substantial records supporting the audit and the findings of the audit.

MR. FINCHER: So what -- what I'm missing -- and maybe this is why we are reviewing it -- how exactly did we fail -- either your office or this body fail to charge Mr. Durham and present evidence of the charges per the judge's order? I understand the state has a different position. I'm trying to understand what the ALJ wrote, and I don't

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authenticate it. But, of course, you can use
hearsay in administrative proceedings as long as it's -- has addition of reliability, correct?

MS. GROOVER: Well, you know, it was all under the affidavit. The affidavit was admissible under the rules.

MR. FINCHER: Exactly.
MS. GROOVER: Yeah.
MR. FINCHER: Okay. The final point that we're here on was whether the initial order erred in whole or in part by reducing the civil penalties levied against the respondent from 465,000 to 111.000. Now, I read the opinion, and is -- I don't particularly want to get into a detailed review of each allegation because we did that already. We did that the first time we heard this. But if anybody else wants to, feel free to follow up. But, generally speaking, with this opinion, was it -- is it the state's position that the ALJ substituted his independent de novo judgment for what this board had determined?

MS. GROOVER: Yes, that is correct.
MR. FINCHER: And he said that certain things had not been proved where, in fact, affidavits had been submitted for supporting the
get it from the opinion.
MS. GROOVER: I think there is confusion on our end as well of what exactly that decision was based on, yes.

MR. FINCHER: Is the state's position that the registry, both at the hearing that we had to initially decide it and at the review hearing in front of the ALJ, that the charges were presented and documented and supported?

MS. GROOVER: Correct.
MR. FINCHER: Okay. And they were not rebutted? They didn't even attempt to rebut it in any way?

MS. GROOVER: That's right.
MR. FINCHER: Okay. Three banker's boxes full of documents?

MS. GROOVER: That's correct.
MR. FINCHER: Okay. And were those records -- work papers all authenticated by the affidavit of Mr. Moeck?

MS. GROOVER: I would have to review that to see, but I believe so. They were, yes, okay.

MR. FINCHER: And the subpoenas would have had a custodian of records affidavit as well to

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things that we found?
MS. GROOVER: Part of the issue was the ALJ essentially stated that the registry had to prove something that the registry, in fact, does not have to prove, which is that there was some sort of impropriety or some sort of bad behavior underlying these failures to report. The Campaign Disclosure Act is exactly that, it's a disclosure act. The purpose behind it is to inform the public of how the money is being spent, where the money is coming from, et cetera. It's not an embezzlement charge, it's not a fraud charge. There's no requirement here to show there was something bad happening underneath that failure to disclose. So the ALJ on top of putting the burden of proof on us inserted this extra prong essentially that the statute doesn't actually require us to prove and lowered or dismissed several of the penalties based on that.

MR. FINCHER: And it's the state's position that this was in -- this was a legal error by the administrative law judge --

MS. GROOVER: Yes.
MR. FINCHER: -- across the board?
Okay.
Mr. Chairman, I yield the floor.

MR. LAWLESS: Are there -- you've got
that look on your face.
MR. HAYNES: No, I think I -- I will
yield the floor.
MR. LAWLESS: Okay. Mr. Golden.
MR. GOLDEN: I think -- now it's my turn
for my microphone.
MR. LAWLESS: You took my mike, so maybe it's it and not me.

MR. GOLDEN: I think the filings speak for themselves pretty loudly. As someone who didn't participate originally and quite frankly is just bringing, you know, fresh eyes to it, it appears to me that the body that met on this, the administrative -- the commission that met on this almost bent over backwards to try and view it in as positive as light as possible, and did just that.
And assessing a penalty of one-sixth of what you could have settled -- could have assessed seems, you know, that you have -- that you treated as well as you could, but still being charged by the
legislature to do the work, you know, l -- | completely agree with where you originally came down and I'm at a loss as to why the ALJ substituted his judgment for the -- this body that has so much

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this, but I think it speaks for itself. As someone
that's the only non-attorney on this panel, I am disappointed in the ALJ's decision, but I think this is a no-brainer. We have to stand up for ourselves.

MR. FINCHER: He's not a lawyer too.
MS. BURCHAM-DENNIS: Oh, sorry.
MR. LAWLESS: We have two people that have common sense and then you've got four lawyers.

MS. BURCHAM-DENNIS: I don't feel so bad now.

MR. FINCHER: He looks so distinguished.
MR. MORTON: I really don't think that I could add anything or detract anything that's been said, both from you. But I have nothing further -further to add.

MR. LAWLESS: Okay.
MR. FINCHER: So does the state wish to add or say anything at this point?

MS. GROOVER: No.
MR. FINCHER: Mr. Chairman, I would move that we reject the --

MR. LAWLESS: I was actually going to make a few comments and I have a few questions for the general, if I can. I knew I was sitting back and waiting. I was just trying to -- and I do want
experience in these cases and then substituted the standard -- not just the standard of review, but the burden of proof. It's just -- you know, as someone who's practiced law for a fairly long time, I -- and I might say in a number of administrative settings, in a number of states, at the state, federal, and international -- l've never seen such lack of deference to an administrative body and was surprised. So I -- you know, I think -- I think fairness has been brought here, and, quite frankly, think if -- and this is just -- you know, if we don't stand for insisting that deference be given to this body, it's going to cripple this body going forward fulfilling its purpose.

MR. LAWLESS: And, Paige, and I want to remind you one thing, I believe this particular hearing was the first time that Commissioner Haynes was on this body and became a party defendant -- I think the lead party defendant as this matter moved forward, so I -- I caution you as you question or make comments, ma'am.

MS. BURCHAM-DENNIS: You know how to put it out there, don't you?

I'm just really not as familiar with
everything, so I wasn't -- I came on midstream on

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to say this much lest anybody have a question: I asked Mr. Fincher, and Mr. Fincher did it the last time. He may be sitting on the other side of the political divide on this particular one. He went -bent over backwards not to allow that to interject itself in any of our deliberations the first time through, or this time actually. And -- and I can't disagree with anything that you have said or anything that has gone through in the proceedings involving Mr. Durham.

But with that said, let me at least say this, and this is addressed to the general: This is probably like a hot Supreme Court hearing, so you are fortunate in that respect. It's good experience. I know the lady sitting behind you has done that a number of times. But with that being said, do we have the authority to revisit any of our previous findings?

MS. GROOVER: You could, yes.
MR. LAWLESS: Okay. So if we wanted to -- and there is some question as to some of the claims or deductions. Say for the dues to the Tennessee Bar Association that we looked at and discussed in the previous hearing, we could reopen that portion of it?

MS. GROOVER: You could, yes
MR. LAWLESS: Okay. The hearing that we had was based on an official audit that was properly in form and fashion; is that correct?

MS. GROOVER: Correct.
MR. LAWLESS: And all the information in that audit that the auditor of this registry was from information supplied either by subpoena, through force, or volunteered by Mr. Durham or his representatives?

MS. GROOVER: That's correct.
MR. LAWLESS: Okay. So that everything that we acted on was provided by Mr. Durham?

MS. GROOVER: Correct.
MR. LAWLESS: And the findings were based on those facts?

MS. GROOVER: Correct.
MR. LAWLESS: Was there any finding by the ALJ that there were any irregularities in the conduct of the registry?

MS. GROOVER: I don't believe so, no.
MR. LAWLESS: In your review, as with any attorney, when you reviewed the actions of the registry -- and this was done in -- three years ago, '17, yeah -- did you notice any irregularities on

Page 55 administrative agencies because the registry has the statute requiring that there be a hearing prior to assessing a civil penalty, whereas with other administrative agencies, typically they're just issuing a letter assessing a penalty and there's not a hearing. So usually the contested case hearing is the first time that any proof is being put on.
So --
MR. LAWLESS: They already had one bite at the apple?

MS. GROOVER: Right.
MR. LAWLESS: And that is a little unusual --

MS. GROOVER: Yes.
MR. LAWLESS: -- so this is -- it's not
like trial by surprise? This is not going into
general sessions court and going?
MS. GROOVER: Right.
MR. LAWLESS: Has there been any claims
of bias made by Mr. Durham?
MS. GROOVER: Not that I can recall, no.
MR. LAWLESS: Was there any claims of bias by his counsel?

MS. GROOVER: Not that I recall, no.
MR. LAWLESS: So everything appeared --
the part of this body?
MS. GROOVER: No.
MR. LAWLESS: And had you seen those, you would have been ethically required to have addressed these at the ALJ level?

MS. GROOVER: Yes.
MR. LAWLESS: And you did not see any, so you didn't have to?

MS. GROOVER: No, the audit was done according to state statute.

MR. LAWLESS: Did at any point in time Mr. Durham allege, claim, or plead any constitutional defense, Fifth Amendment, what have you, to any of the information that was supplied?

MS. GROOVER: So part of the reason provided for there not being any evidence submitted and for Mr. Durham not appearing was based on a Fifth Amendment objection.

MR. LAWLESS: Okay. And so the matter was basically brought before the ALJ on the record? MS. GROOVER: Yes.
MR. LAWLESS: And is that a standard of regular review before administrative body?

MS. GROOVER: So this is a little different with the registry than with other
or at least in the opinion of the attorney general's
office and at least some of those of us up here,
that this was regular form, properly constituted,
properly undertaken, properly reviewed upon information and evidence provided by Mr. Durham?

MS. GROOVER: That's correct.
MR. LAWLESS: I'll yield. Does anybody
have any additional questions at this point in time?
Yes, Mr. Fincher.
MR. FINCHER: Thank you, Mr. Chair.
Your questioning raised another point to me.
So Mr. Durham exercised his Fifth
Amendment privilege at the ALJ proceeding to not appear, correct?

MS. GROOVER: Correct.
MR. FINCHER: This entire proceeding is a civil proceeding, correct?

MS. GROOVER: That's correct.
MR. FINCHER: And under prevailing
Fifth Amendment juris prudence, if someone exercises their Fifth Amendment privilege in a civil case,
then it is entirely proper for the finder of fact to draw an adverse inference from that exercise, correct?

MS. GROOVER: That is correct.

MR. FINCHER: What that means is they can say in a civil case, which they cannot do in a criminal case, you didn't testify, so you must be guilty of at least some of it, right?

MS. GROOVER: Correct.
MR. FINCHER: Okay. All right. And the ALJ didn't do that?

MS. GROOVER: He did not.
MR. FINCHER: Okay. Ready for a motion, Mr. Chairman, or does anybody else want to speak?

MR. MORTON: I have a question.
MR. LAWLESS: Well, are you calling a question or --

MR. MORTON: I have a question.
MR. LAWLESS: Okay, good. Please, Mr. Morton.

MR. MORTON: At the ALJ hearing, did Mr. Durham or his lawyer question any specific part of our findings, or did he just question the findings as a whole?

MS. GROOVER: There were questions as to the process and the scope of the audit, and then there were also questions of whether the penalties were excessive under Eighth Amendment law.

MR. MORTON: Specifically to each one of

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I would suggest that we need a written
final order to be prepared regarding what this does today to take into account all the legal arguments that have been made, and I would be happy to work with you to submit such an order for your consideration and approval at the end of the day. I offered to do that for you and the board, Mr. Fincher. But we need to get it done within 90 days after this hearing.

So with that, I'm at the will of the registry board how you want to proceed.

MR. LAWLESS: Before we proceed to any votes or any further discussions, I am going to request -- and we want to make this basically on a role basis -- are there any members of the registry that wish to disclose if there are any conflicts, if they have any -- we're just going through that little spiel that I should have done at the beginning, and my secretary used to remind me when we did this on our judicial things --

MR. GOLDEN: When I sat by you.
MR. LAWLESS: We are distancing now.
But if there are any members that feel that they cannot act at this particular time in this matter, if they perceive that they have a conflict that they
them or as a whole?
MS. GROOVER: As a whole.
MR. MORTON: I see. So he just said "I
don't agree with anything" is basically what he
said?
MS. GROOVER: Basically that the penalty
as a whole was too high.
MR. MORTON: As a whole?
MS. GROOVER: As a whole.
MR. MORTON: Thank you.
MR. FINCHER: Mr. Chairman, I would like
to hear from the executive director if he has
anything to add or remarks or any questions for the
general.
MR. YOUNG: Thank you, Mr. Fincher.
At this point, assuming there are no
more questions by the registry board, the registry
needs to decide what it wants to do with the initial
order, and that would become a final order that this
board needs to issue in writing. Under the Uniform
Procedures Act, unless you allow the submission of
proposed findings by the parties, which it sounds
like you're not going to do, the board has 90 days
after the hearing, this hearing today, to enter that
final order. So we have 90 days to do it.

Page 60 would like to draw the attention of the registry to and we can discuss it and see if it is a disqualifying one, and at that point I'm going to start at the left end of the hallway down there. Do you feel that you have any conflicts to our acting in this matter?

MS. BURCHAM-DENNIS: I'm a personal friend of Mr. Durham's sister, but I do not feel that that would be a conflict.

MR. LAWLESS: Aside from being a party in a lawsuit, Paz?

MR. HAYNES: Other than that, I know of no conflicts.

MR. GOLDEN: I know of no conflicts.
MR. FINCHER: I don't know if I was named or not in the lawsuit, sol --

MR. LAWLESS: I think you got left out.
MR. FINCHER: I would rather be lucky than good, so no conflicts. I've never seen the guy.

MR. MORTON: I have no conflicts.
MR. LAWLESS: And I have absolutely no conflicts in this matter.

So at that point, we are at a position
where we will be taking a -- do you wish to say
something? You've got that look on your face like
you --

Okay. We are going to take a -- I need a motion.

MR. HAYNES: Mr. Chair, one question.
General, if we are named as adverse parties in a lawsuit involving the respondent, does
that pose a conflict of interest with regard to this?

MS. GROOVER: No.
MR. LAWLESS: As I understand it, we were named in our capacity as a commissioner, not as an individual. Is that --

MR. HAYNES: Okay.
MR. LAWLESS: I keep looking over there because we get sued -- as I understand it, we get sued all the time, and he has gotten used to seeing the names, probably can sign or spell them better than most people can, including ourselves, so -over the years. And I know Mr. Fincher's always getting picked on.

So at this point, we don't have a motion. I am going to be willing to accept a motion at this point in time. Mr. Fincher?

MR. FINCHER: Yes. Mr. Chairman, I

Page 63 with Number 3. I appreciate the attorney general's office attendance on this matter.

MR. LAWLESS: I would like to compliment the attorney general's office for the hard work. I mean, you guys did a heck of a job. I really, really do want to compliment you. You comported yourself very well today. Thank you.

MR. YOUNG: Thank you, Mr. Chair.
MR. LAWLESS: Can we take a five-minute break?

MR. YOUNG: I was going to suggest the same thing.
(Off the record discussion.)
MR. YOUNG: But we will -- I will ask
Ms. Topping to get the next folks in the room for us. This will be the review of the audit and the Casada account. Mr. Casada will be the first presenter. Mr. Casada.

With that, we are in a five-minute
break. Thank you, Mr. Chair.
(Brief recess.)
MR. LAWLESS: Mr. Secretary, do we have a quorum?

MR. YOUNG: We have a quorum.
MR. LAWLESS: Executive director.
would frame the motion like this: I would move that we reject the ALJ's initial order, that we direct the executive director with assistance of the staff to prepare -- draft written findings for us to consider, review, and approve at the next meeting.

MR. LAWLESS: I have a motion. Do I
have a second?
MR. FINCHER: I second.
MR. MORTON: I second.
MR. LAWLESS: I have several seconds. Janet.

MS. JANET: Dennis?
MS. BURCHAM-DENNIS: Aye.
MS. JANET: Fincher?
MR. FINCHER: Aye.
MS. JANET: Golden?
MR. GOLDEN: Aye.
MS. JANET: Haynes?
MR. HAYNES: Aye.
MS. JANET: Lawless?
MR. LAWLESS: Aye.
MS. JANET: Morton?
MR. MORTON: Aye.
MR. LAWLESS: Okay.
MR. YOUNG: Mr. Chair, we are through

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MR. YOUNG: Thank you very much,
Mr. Chair. We are back in session with a quorum, and we are on the fourth agenda item on your schedule, our review of the audits of Representative of the Casada campaign account, which is his CASPAC account, which is his leadership account. Mr. Moeck is at the table. He has prepared these audits and he is ready to present on the findings of those audits.

Mr. Chair, I hand it back to you.
MR. LAWLESS: You performed the audit; is that correct?

MR. MOECK: That's correct. I don't
know if this is on.
MR. LAWLESS: Mine wasn't. So I'll just put mine back on.

MR. MOECK: Now, yeah. Yes, I performed the audit.

MR. LAWLESS: You have performed the audit, and the information that you performed the audit from was supplied by Representative Casada and/or his designated person, correct?

MR. MOECK: That's correct. I will --
MR. LAWLESS: Have you completed the audit?

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MR. MOECK: I have completed the audit.
MR. LAWLESS: In regular form and fashion like you do every other time?

MR. MOECK: They are exactly the way we always do the audits with only an exception that the board is the one that requested this, so there were subpoenas issued, which is not a normal audit procedure for our normal, random audits.

MR. LAWLESS: Thank you. Please proceed.

MR. MOECK: All right. Since you gave me some time, the first thing l'll do is just in case she didn't get my name, my name is Jay, my last name is Moeck. It's spelled M-O-E-C-K. Pronounce it like that O is not there.

I'm the director of audit for the Bureau of Ethics and Campaign Finance. I am your main auditor for the registry as well. And as he mentioned, we did perform an audit for Casada campaign. It was a very specified audit. It was requested by the board itself, the registry board. It was supposed to cover from the period of January 1, 2018, through June 30, 2019, and that is what we did.

Into the mike. Some people can't hear

Page 67 campaign, there were corrective actions completed.
Those actions were completed before we issued the report, so we were able to put those corrections into the report itself. Those corrections correct every possible thing that he could correct on the report itself. Those are disclosure-type corrections to make them meet the statute, okay. There are certain things like a receipt. I can't, you know, have him recreate a receipt, I don't want him to recreate a receipt, doesn't correct the disclosures.

You will notice that that doesn't exist in the CASPAC audit. Our candidate and his treasurer also controls that particular pack. They started to do those corrections prior to the completion of the audit report, but were not able to complete those until last night. I have not been able to verify those completions, but he has made the attempt to do that, and I will after this meeting in the next week verify that he's made those -- completed all the corrections that we requested.

But what he has done and did this morning is he's verified that all the transfers that would be required between his campaign and his pack
me. Sorry, I'm used to looking at you -- like you said, it's weird seeing everybody spread out.

When we do an audit, as he pointed out, we do make a request of the candidate and his treasurer to find all records. In this case, Representative Casada and his treasurer provided all the records that we needed; however, you all also gave us the authority at the beginning of it to subpoena bank records, so we did go ahead and subpoena those records to confirm that the data that he gave us was complete, but it appears that all of the records, like I said, that we needed were provided by the representative and the treasurer. They also were very helpful with any kind of questions or follow-ups we needed throughout the process.

We then developed the two audit reports you have, and we are going to request that you approve these reports to be sufficient for your approve these reports to be sufficient for yo
needs -- at least the audit staff is. They do contain some findings where we have noted violations or possible violations of the statute for your consideration for possible action.

I will add one more thing. You will
in the Casada audit that you got for the
I will add one more thing. You will
notice in the Casada audit that you got for the

Page 68 and himself and his pack and his campaign have been completed. So l've seen the checks, the transfers are done, and that puts all the funds back in the appropriate places. I will add that to the stuff that you actually already have. That part has been completed.

Your next task after that would be to decide whether you want to do anything, and I'm here to answer any questions you may have on the audit report, and Representative Casada is also here, I believe, to answer any questions that you may have, and so is his treasurer if you would happen to have any questions or need some additional guidance.

MR. LAWLESS: Are any members of the -Hank.

MR. FINCHER: Sure. I was just going to ask Mr. Moeck a couple of questions.

MR. LAWLESS: Yeah, please do, and, Jay, I'm going to have you, after you get finished and we have the other representatives, just stay close.
You are not free to go.
MR. MOECK: I understand. I will be right behind you.

MR. LAWLESS: All right.
MR. FINCHER: So Mr. Moeck, the way I the registry?

MR. MOECK: Very cooperative.
MR. FINCHER: Excellent. And they have corrected what they can correct with -- absent a time machine, right?

MR. MOECK: They have corrected what they can correct on the campaign. I cannot verify that all the CASPAC is corrected. They have submitted reports last night that supposedly would have done that, but I have not reviewed them to say yes, those corrections were made. But based on their compliance for everything else, it would seem reasonable those will probably be correct.

MR. FINCHER: Okay. All right. So -and those would have been reporting errors and violations that you identified in your report?

MR. MOECK: Generally what you're talking about is like if we said something wasn't itemized, he's gone back and itemized it. If a category is misreported, he's gone back and reported it. As I mentioned, he also showed me several checks this morning, so in the case you've got one issue where you have a campaign expense that

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pur- -- generally what we're talking about is the purpose, right, the purpose is on the disclosure, that's what those receipts and invoices tell me, that it really is for the purpose they said. He originally didn't submit any of those. In fact, that was brought to the attention of the board back in November. Because of that, we instituted a process to rebuild all his receipts. To do that, basically we contact Representative Casada and say, "Hey, we think your advertising firms can probably give you this information, we think the hotels can probably give you this information," and so we identify as many expenditures that we think you could possibly go and get a receipt fairly easily, unlike a McDonald's or a Wal-Mart or a Target where you may be able to get a receipt, but you're probably not going to be able to get it without a subpoena and several months and months of effort to get it from them.

And so he went through that process. He was able to rebuild a good chunk of it because most of his expenditures are advertising. These would be the leftovers. You'll notice a lot of them are food, a lot of them are small dollars, like I said, from businesses it's hard to recover those from, and
occurred -- or pack expense that has occurred in the campaign account, he has not only fixed the disclosure to show the expense in the right report, but he has also transferred that fund from the one campaign account over to the pack account. So I can verify that all the money is in the right place based on those checks this morning.

MR. FINCHER: That's important.
So what was unable to be fixed from
the -- I guess let's start first with the campaign account for Representative Casada, because that's going to be a shorter list, I think.

MR. MOECK: Sure. So the things you really can't correct that the audit usually finds is your receipts. So in the Casada audit, that's going to be Finding Number 6 in your packets there that you would have had. It's the very last finding. You will see there's about \$5,000 in unsupported records.

So in the case of Representative Casada, both for the campaign and the pack, the original submission of records did not have any receipts for any invoices. The reason we want those receipts and invoices, they're going to tell us that what he said the expense is for is actually for that expense, the

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so there's really not a whole lot he can do at this point except come up here and tell you face to face "Yes, my expenditures are what I said they're for."

MR. FINCHER: Okay. So what I'm hearing is that part of the cooperation was you said, hey, go get your receipts that you can get, and they got -- they obtained --

MR. MOECK: Yes.
MR. FINCHER: -- most of them? Do you know roughly how much is unaccounted for at this point?

MR. MOECK: That's it. So that's the other thing different about this audit. So I should be very specific. This audit is a little bit different than all the other audits we do, very much like the Durham audit was different. When you board request an audit, we are not sampling your -- their transactions. This is more like an investigation. We just don't use the term "investigation." So this thing tells you every transaction that he incurred from January 1st through the 19th of July. This is everything.

MR. FINCHER: Okay.
MR. MOECK: The only thing we wouldn't know is things that are completely off-book and, you

Page 73 know, could not get any kind of record for. This is based on the campaign accounts, all right, based on banking statements. So when I tell you there's 5,000 missing in receipts, that's it, that's all of it.

MR. FINCHER: Okay. So after all the review and all the receipts, the only thing that's not documented is $5,212.50$, and it appears to be like the food entries that you --

MR. MOECK: Yeah, it -- you're really talking mostly food. There's a few in there where he's attempted to get stuff too and there's been some problems trying to get it from the vendor and different sort of information coming from the vendor, but for the most part, it's food. And, also, some of those food we can sort of tell you is okay anyway because it's when he's traveled. So like if I know he had a travel expense to go to New Orleans for a conference, well, there's obviously going to be food around that. Well, it's probably because he's there at the conference. I don't have a receipt yet, it's on that list, but it's probably food from this conference.

MR. FINCHER: And for context's sake, this was a speaker's campaign account. I would say

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MR. FINCHER: Thank you.
MR. MOECK: We were careful not to just
put 2019 data in here. So I can only tell you 2018. In 2018, his receipts were 171,000, a little above that. His expenditures were in the neighborhood of about 50,000, short of that.

MR. FINCHER: Okay.
MR. MOECK: That is on the -- in the audits that I do. I mean, you will see everything
from nothing -- some of our judges don't have to spend any money, they -- to like you said a speaker's account, tenant account. He is going to be on the higher end of the total value of his campaign. He's not quite the largest, because we are doing gubinatorial audits and they will dwarf this by far.

MR. FINCHER: So he had 174,000 in, and we're down to $\$ 5,200$ in lunch account and receipts --

MR. MOECK: Yes, it's a small percentage.

MR. FINCHER: Well done. I don't have any further questions on this. On the representative account, I -- I will follow up with the pack account, but I yield the floor to anybody
he would generate more cash than I did -- or not
cash, sorry -- more campaign -- campaign
contributions and expenditures than --
MR. LAWLESS: Flip of tongue, Hank.
MR. FINCHER: -- my lowly --
representative. What money are we talking about coming in now, because five grand would be a big chunk for a Putnam County representative account, but we're probably not in Williamson County's speaker's account. What was --

MR. MOECK: Sure. And so, generally, the portion of the audit report that -- we don't send you all the complete audit report. There's some general information that's at the front.
Generally, we give you information by election.
That way when it hits the Web, you can sort of compare and contrast, which is what you're trying to do, right? Because we did a full-year audit -- or half of a full-year audit, 2018 election, and doing 2019 is a --

MR. FINCHER: New cycle.
MR. MOECK: It's a current cycle election. We were --

MR. LAWLESS: Hank, could you be more into the microphone? They are recording it.

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with questions.
MR. MOECK: I figured you'd want to -even though you requested them together we did the audits separate. We treated each one as a separate entity. We tried to act like it would be done if it was just a campaign audit or just a pack audit.
Even though they are interrelated, these are
separate things as far as the audit team is concerned.

MR. LAWLESS: Understand. Commissioner Golden.

MR. GOLDEN: Yeah. First off, thank you for all your work on this.

Just two quick questions: One, you indicated other than the receipts that absent time travel -- I like the way you framed that -- we can't do anything about, but as a percentage basis, it's fairly low and there's logic, you know, to missing receipts. Missing receipts at a conference doesn't really raise a concern except you're still missing them.

MR. MOECK: Yes.
MR. GOLDEN: So I understand that, but -- and so everything else is fixed, but the question I have is, is the root cause of all this
fixed? So if something is deposited into the wrong account or something doesn't hit the ledgers it should or something doesn't get disclosed, you can arrange all that, but something caused that. Unless you fix the cause of all that, next year we are just, you know, kind of here. So what's your feeling on root cause and --

MR. MOECK: Sure. So I'm going to -- I know you have some auditing background and there's probably other people here that has some auditing background. One of the things that is not in campaign finance statute is there are no internal controls that are mandated into a campaign, okay. And the root causes of these appear to be internal control-related. So that being said, intermixing your -- so you will notice there's transactions that happened in the pack, happened in the campaign, and happened personally, right. He's spending money out of each and he's trying to make sure that he keeps things separate. The more you interplay those, which he does not do a lot, but does some, it increases the possibility of having some of the type of errors he has, okay. And because I can't mandate that, hey, you have to keep everything separate because that's not in campaign finance law, I can't

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properly if you can concur with what's in the report." And like I said, he's appeared to be trying to do that.

MR. GOLDEN: And I applaud the registry.
Executive Director, I know part of your mission is to increase education, right, because it's a lot better to have a fence at the top of the cliff than ambulances at the bottom, but, you know, education around the importance of internal controls around financial reporting, I mean, I'm not shocked at all that that's what you assign the root cause to, because that's always the root cause, right, almost always the root cause.

MR. MOECK: Almost always the root cause.

MR. GOLDEN: The other is probably not this, right?

MR. MOECK: I believe there was a discussion earlier of intent. We do not deal with intent.

MR. GOLDEN: Right. So another data point, right?

MR. YOUNG: You are correct, Mr. Golden. Education is extremely important. Our director of audit is absolutely correct. We use this as an edu-

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really say, "Hey, yeah, this is the root cause and, yes, he's changed that." I can tell you he's fixed some of that problem by moving the money into the right accounts and appears to understand that that's going to be important in the future to keep things separate, but it's really a question of
Representative Casada when you bring him forward.
So I will defer and let you ask him directly if he thinks he's changed those kind of internal controls.

I can tell you all my candidates, save one or two, when they complete the audit, they always come up to me and go, "Hey, l've learned so much on how to do these and how they help." One of my things that I think is really important -- it's also why we recommend every time these are issued, whether there's a binding or not, that they be put on the Web, is how much they've learned, how much they know how to do to go forward, that it's part of the audit, that it -- my job is not just to give you an enforcement provision. It is to help them to be able to comply. That's why we helped him recover receipts, we identified stuff for him to help them do, and we write the correction letter for him at the end and say, "Hey, here's how you can correct it and make it match the way it needs to be reported

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-- these audits are an education. If there's any
time we have an informal conversation we're trying to educate folks, we're trying to push more information out into the Web, have more conferences so folks know more about it.

There is -- and I told Representative Casada this, I've told others this: It's important to document everything you're doing, the statute requires it, and we are going to be looking for those documents when we come in on the audit or any other questions.

There are also -- I think those are two important points in this is a gray area. Our director of audit and I have these questions all the time about some of the language in the statute. It's a broad definition of campaign contribution, and they are defining what is and what is not a contribution, what is and is not independent expenditure. Those are -- sometimes you get into some gray areas there, and hopefully, by having these discussions and define what our expectations are, or your expectations are.

MR. GOLDEN: Thanks. One more question. How much time did you spend on all this? I mean, it seemed pretty laborious just reading it.

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MR. MOECK: So the audit was
obviously -- we did a preliminary memo back in November. At the preliminary memo, we had just received most of the records for Representative Casada. I believe it was requested in August. Is that right, Janet? Do you remember what month it was requested?

MS. JANET: That's about right.
MR. MOECK: I have basically -- these two audits have been the main audits that I've been working on since then. Now, this is not the exclusive thing that I do. As he mentioned, there's a lot of answering questions, we review every file that comes -- every campaign finance report that is filed in our office goes through a review. I do some of that, my auditor does some of that. This has been most of my time since then is to do these two audits with very few exceptions. So that goes into the fact that it does do every transaction.

Now, there's also some delays. It's sort of what we tried to explain when the audit was requested, there is a delay when we subpoena a bank. It's usually going to take us a month to at least two months to get it from the bank once we issue the subpoena. Usually takes about a week to make sure

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that if you would have had it, would have made this more efficient for you?

MR. MOECK: So the big problem with electronics so far in campaign finance is, obviously, all the data that we get from our side is electronic, it's up there on the Web, I can pull all the data and plug it in. Most of the stuff on the candidate's side and the records coming in is not. And I don't know how that would ever get processed in a way that -- currently processed in a way that we could, you know, like merge it together and, you know, do quicker -- quicker reviews with it. I've used automated work papers before when we -- when I worked for the comptroller's office. Both sides in that case were automated. What we get from the bank or whatever and what we get from the state is automated, so you can merge it together in a database and do it fairly quickly.

The other issue that we run into is, yes, I can take a bank statement, I can scan it in, and I can convert it using automated work papers or automated --

MR. GOLDEN: OCRs.
MR. MOECK: Yeah, yeah. It's -- there's programs out there that will do it. It's a little
we wrote the subpoenas right -- we don't subpoena a whole lot, that's not our big thing -- and to get all the information to make sure we're sending the subpoena to the right place.

It takes time for our candidates to respond. We're not their only issue. They have some very important things to do currently, especially while they're in session. So we do try to be considerate of their time and we tend to give them about a month or so to respond to a lot of stuff. Can be as short as two weeks.

That's also why you've got a problem sort of with the CASPAC, right. He was made aware of the final audit report, the CASPAC, about mid-month, maybe a little bit before mid-month last month, and we have been working pretty consistently, from what I can tell, to try to get corrections in. So he's pretty much on schedule, probably about a week behind what we would have normally seen in a correction time, but for two audits at once, he's the first one that's had to do that. He is doing pretty good.

MR. GOLDEN: And then final quick question: Are there any electronic tools that if you had to do this over, we found this time machine,

Page 84 expensive for the process that we have right now to be buying that kind of stuff for a hundred dollar audit. It might work for Representative Casada, or I'm doing an audit of Billy or Carl Dean, but these small audits, it's just way too expensive, way too much, for what little it is.

MR. GOLDEN: Thank you.
MR. LAWLESS: Any other commissioner?
Thank you. We will come back to you.
Before we go to Representative Casada
and his -- l'm going to assume you're --
MR. FINCHER: I did have questions about the CASPAC audit for him unless you were going to --

MR. LAWLESS: I was going to bring him back up for CASPAC. I was going to knock one out and then come back and do the other one, if that's okay.

MR. FINCHER: That's fine.
MR. LAWLESS: One is fairly clean and we have other questions on the other one.

MR. FINCHER: Yeah.
MR. LAWLESS: And before we go forward, to the commissioners, does anyone wish to disclose any information or any conflicts that they may feel that they need to bring to the attention of either
the other commissioners or the public at large in
dealing with Representative Casada on his personal
audit? And I'm going to start down --
MS. BURCHAM-DENNIS: No.
MR. LAWLESS: -- Paige --
MS. BURCHAM-DENNIS: No.
MR. HAYNES: Representative Casada and I
have a friend in common, but I don't think that I
have a conflict.
MR. GOLDEN: No conflicts.
MR. FINCHER: It's almost to the point
of personal privilege here, Mr. Chairman. Glen and
I battled mightily and argued mightily on the floor
of the house and would laugh mightily in the
hallways after we were done. The closest thing to
conflict that I have, though, is that I am deeply
indebted to him. He was the chairman of the
republican caucus when they sent me home to Putnam
County, and my life has been beautiful since then.
Thank you, Dan. Thank you.

So with that said, Mr. Chairman, there's no legal conflict here that would prohibit me from hearing this matter.

REP. CASADA: And, Mr. Chairman, if I
can -- an addendum -- usually on those floor

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REPRESENTATIVE CASADA: And first l've
got to thank Jay. He is a topnotch fellow. We've become best -- BFFs on the internet, communicating back and forth on all this, and he's been a great help. He's patient and he does a good job for the State of Tennessee, so we all owe him that thanks.

I think Bill mentioned this has been a learning process. I've got to be honest with you guys, I -- what do they say in the courtroom? Ignorance of the law is not an excuse, but I was just under the impression if it's under \$100, I didn't need a receipt. And it has led to a whole host of problems, which since about October or November, I now keep itemized receipts on everything. And so if this ever happens again, I'm ready for you, Jay.

MR. MOECK: All right.
REPRESENTATIVE CASADA: Number 2, the -so what have I done from this point on? Number 1, obviously, everything is -- receipts are kept.
Number 2, for many years I kept -- I had three personal accounts, the CASPAC account and the bank account at the same bank, and that just -- that just was a whole host of problems within itself, just things getting put in the wrong account when I went
debates, I came out on the short end, but, you know --

MR. FINCHER: He did. That's why I got sent home.

MR. MORTON: I have no conflict.
MR. LAWLESS: And I, of course -- I had no problem with this. I've known Representative Casada for a long, long time, I consider him a friend, but would it have in this respect any problems whatsoever? None.

Okay. Now, you're open for questions as to your personal campaign account first. And I'm going to allow the -- l'm going to again defer to -and, Hank, I'm not picking on you today, but I'm letting you be the lead because you're here and it's such a joy to see you.

MR. FINCHER: Always a pleasure to see you, Mr. Chairman, especially behind a mask.

MR. LAWLESS: Thank you.
MR. FINCHER: I asked Mr. Moeck the questions about the audit, but Representative Casada, if you've got a statement to make or anything you want to say to us -- I don't have any further questions about it, but if you want to explain the remaining items or whatever, just --

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to the bank to make deposits, and it exhibited
itself in this audit. So since then, l've -- CASPAC
has become a business account at the same bank. I kept the same bank, it's become a business account, so it keeps it separate from our personal, and at the bank I'm at, it's kind of like a firewall, but it's personal versus business. And then the campaign account I moved to another bank. And so l've go these -- these barriers now that didn't exist a year ago. And so that has come a long way.

And the other thing is it just seemed logical to me if a check got deposited to the wrong account, l'd just go online and move it. And Jim fussed at me, Jim Ludy is my accountant, and he's fussed at me, and after the third time, I no longer do that, but that has led to a whole host of mixups in -- in the record.

So just ignorance -- mistakes out of ignorance, and I -- they no longer exist.

MR. FINCHER: And Mr. Chair -- thank you. Chairman, anything?

MR. LAWLESS: No, I'm just hanging out.
(Inaudible cross-talk.)
MR. FINCHER: I should say this. When the --
joy, I know it took a lot of time and expense for
both you gentlemen and probably the whole team of
people to pull all this stuff together, but
cooperation and openness is -- is key, and I thank
you for that. That was the right move and it's
appreciated.
REPRESENTATIVE CASADA: Thank you, Hank.
MR. FINCHER: With that, Mr. Chairman.
I move forward to whoever has any more questions --
MR. LAWLESS: Before we go any further,
just for informational purposes, we have not
accepted the audit yet. I'm going to wait to accept
it or vote for acceptance by the registry until
after we get finished with our questions, and then
we'll -- we've already gotten them up here -- and
I'm getting a look by my predecessor chair that I
probably should have done that before, but at least
I remembered the other part of it this time. We'll
work our way down, and then I will accept a motion
after we get finished with the remaining questions
on that side, and then probably, Mr. Golden, I'm
going to let you make the request at that time. Let
me go down to Mr. Golden.

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MR. GOLDEN: Sure. You addressed my internal controls question, and I share the sentiment. I used -- part of my career, I ran a Fortune 500 company for a couple of years, and, you know, when you do a wall-to-wall, 100 percent testing, it's rare not to find something. And my reflection is the same given the -- I mean, obviously, if your recordkeeping had been better, this would have gone faster, but hindsight is 20/20, and typically what I like to look for is good heart/empty head type stuff and just what's in front of in your personal life just looked like, you know -- you've explained --

REPRESENTATIVE CASADA: Yeah.
MR. LAWLESS: Paz?
MR. HAYNES: No questions. They've already been answered.

MR. LAWLESS: Paige?
MS. BURCHAM-DENNIS: Yes. So the -- hi. The only question that I have --
(Phone ringing.)
MS. BURCHAM-DENNIS: The only question that I had for you, when Mr. Moeck mentioned that the pack expenses -- the other expenses from the campaign account, the personal account, bank
morning, or were they done this morning?

REPRESENTATIVE CASADA: They were done last night, right, Jim?

MS. BURCHAM-DENNIS: Okay.
REPRESENTATIVE CASADA: Yeah. On the CASPAC, yeah.

MS. BURCHAM-DENNIS: And I'll refer back. I know this is separate, but you've had a chance to review those, Mr. Moeck?

MR. MOECK: Yes. I have had a chance --
MS. BURCHAM-DENNIS: -- last night or this morning?

MR. MOECK: What they're talking about, or what you're asking about is the checks themselves.

MS. BURCHAM-DENNIS: Yes.
MR. MOECK: So there's only about four or five transactions that they actually have to transfer money from one place to another. I don't know that all the checks were done yesterday. I saw the checks this morning prior to the board meeting. They asked could they just bring them here to this meeting for that, so I was expecting to see them -MS. BURCHAM-DENNIS: So you just

Page 95 a motion to approve?

MR. MORTON: I make a motion that we approve -- accept and approve this audit.

MS. BURCHAM-DENNIS: Second.
MR. LAWLESS: And I have a second.
MR. MORTON: For the campaign audit.
MR. LAWLESS: Yeah, the campaign audit, not the pack.

Any discussion? I don't think I have to do a roll on that.

All in favor?
(Chorus of ayes.)
MR. LAWLESS: Opposed?
Seeing none.
Now, back to the -- we will now address the audit on the pack account. Please begin.

MR. MOECK: The only additional thing you probably need to know on the pack account is along with the other records that he was able to give me today, in the very first finding that we wrote we said that he failed to report $\$ 1,713.46$ in contributions. The majority of that is a $\$ 1,500$ in -- what we noted as an in-kind contribution by an advertising firm. Based on the information we had, which is basically an invoice, they had received
physically -- you've looked at them, okay.
MR. MOECK: And so I could verify it. I didn't know if they would have the pack ones, but they did have the pack ones too, and so I can verify those by looking at it. I know enough about the audit to be able to say yes, they're correct.

MS. BURCHAM-DENNIS: Okay. I understand. No problem.

And I appreciate your willingness to go through all of this. I feel like you've been so cooperative. I agree with what Mr. Fincher said. What we've previously looked at right before you was a different scenario, and I appreciate your willingness to fix this and get it down to that. And I understand the depreciation on the \$5,200. I think that's -- while a great amount is still a small amount in my eyes. Thank you.

MR. LAWLESS: Tom.
MR. MORTON: I have no questions about this audit here.

MR. LAWLESS: Okay. And I don't have any questions except that I will echo the exact same points that everybody -- that not all representatives in Williamson County are alike. So that being said, let us -- Tom, do you want to make

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$\$ 1,500$ in polling service from a vendor that they were given free. Normally that would indicate an in-kind contribution. They have since gotten information from the vendor that says that that \$150 was part of a package purchase of advertising. As part of a package of advertising, if they offer that same package to every person that walks through the door, that no longer makes that an in-kind contribution. That makes just a normal part of their stuff and included in the other expenses that he has reported. Based on that letter, we would revise that to say that that $\$ 150$ is not an unreported in-kind contribution.

Now, again, like you said, this report was written last week. That data was brought to me today. So that is the difference. That's why you have a hundred -- 1,500 sorry -- \$1,500 difference, which I believe has been pointed out there's still very small transactions that makes that first finding small that we would not have normally even issued the finding. We would have removed that. One of the things if you at the full report you'll see is in the audit conclusions, we point out everything that we note that's in violation of the statute, regardless of value. We would move that up

Page 97 into the audit conclusion and only show that he had $\$ 213.46$ in unreported contributions, and that was so small that we didn't think you needed a detailed finding on it.

MR. LAWLESS: Any other comments on it?
MR. MOECK: No, but I'm glad to answer any questions you have.

MR. FINCHER: Thanks, Jay. Okay. So understand about Number 1. We still have 2 through 5.

MR. MOECK: Yep.
MR. FINCHER: Now, regarding the pack, am I also understanding that we are -- the filings that came in last night that they had been working on for a month, they had had about 30 days or a little less to work on it --

MR. MOECK: Little less, yeah.
MR. FINCHER: Little less than 30 days, but they brought it in. The representation to you in your spot check or whatever that you glanced at it this morning indicates that, as with the representative account, what could be fixed reporting-wise has been fixed or --

MR. MOECK: So I, as your auditor, am not going to tell you they've been fixed. Okay. I

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MR. FINCHER: Certainly. So assume that
they -- those were all resolved for this --
MR. MOECK: For this purpose.
MR. FINCHER: We don't know.
MR. MOECK: Supposition, yeah, I got it.
MR. FINCHER: If they were all resolved, what's left?

MR. MOECK: It will be the same issue as with the campaign. The one thing he can't correct is the very last finding, the 299, Finding 5 of transactions where there are not receipts.

Now, I will make one point here that is different than the campaign. You also notice in this that a good chunk of the transactions are food. Tennessee campaign finance statute has been reported and is -- somewhat has been stated has very few restrictions on the way a pack spend its money. But it does have one. And that is when it spends money related to a candidate, there are provisions to how much they can do, that's the campaign limits law, and how it has to report, and that's whether it has to be reported as in-kind or independent. You will see something like that in Finding 3.

When we get very limited data, no receipts, no records or beyond the check being

1 have been told by the representative that there was
a filing made last night for all of CASPAC. The way the filing system works, when they start to work on a report, I know it. You can go look at their disclosures from -- the registry can -- to see that a report has been started, and in this case prepared to be amended. Those have been up there for about a week. So I knew he had started. That's about the time I sent him a complete correction letter to sit there and help him detail out the corrections he needs to make. Maybe two weeks, I think it's two weeks that they've been sitting up there.
Yesterday, the last time I was on the system, they had not been submitted. That would have been late afternoon. Their indication is they have submitted them. Based on what they've done in the campaign, it's probably a pretty good guess that the corrections have been made, but I can't officially tell you they're done because I haven't reviewed them.

MR. FINCHER: Okay. All right. So that -- that's a potential issue, and the other members, we discuss that I'm sure in a moment.

MR. MOECK: And you can also ask Representative Casada about it as well.

Page 100
dispersed, for food in a campaign account, well, there's a pretty good guess that that food is related to either a campaign worker going out and going door to door and they're paying for their food for the day, they're having a discussion with their workers or with their staff and they're providing a meal, they're having a campaign fundraiser where food is presented, provided. There's very specific things that make sense. When you get to the packs and the packs do food, it's not as blatant that it's campaign related or pack related. They sort of need that extra documentation to show that that food is more than just food, which is pointed out, I believe, in that finding. So it's a little bit different in that respect by looking at a pack.

The other thing you all need to be aware of is although you've ruled before on some issues related to Durham pack and have ruled on Durham -or various other packs, this is the first audit report of a pack that's been issued since 2006 when you all started doing audits.

MR. FINCHER: So to recap, there's $\$ 99,625$ that are unsupported by some receipt or invoice but are still -- looks like they're listed here --

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MR. MOECK: Yeah, it's at the end.
MR. FINCHER: Yes, sir. There's a bunch of them. Yeah.

MR. LAWLESS: Looks like your credit card report, Hank.

MR. FINCHER: Well, I look like I eat this much, but I'm not sure. It's different when you're the speaker and you've got to feed the masses, feed the troops.

Okay. Okay. So we get a frame of the activity in this pack like we did with the legislative account. What are we looking at contributions over the appropriate timeframe?

MR. MOECK: So for his, 2018 for the pack, their total receipts were 465,000, just a little over, their expenditures were 362,000, just a little over.

MR. FINCHER: So 100,000 of that we don't have receipts for.

MR. MOECK: And so I did say most of it's food. The other big chunk of it is payroll. And --

MR. LAWLESS: Clarify payroll -- big chunk, please, when you say payroll. You said it was the other big chunk. I didn't mean to

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card transaction to a restaurant. What I have for these campaign workers is I have a check to a campaign worker, but that's it. What else they did or whether they were really paid for worker -- to be a worker is undeterminable because there's no record. It's assumed that the disclosure is correct, right. And the audit is saying, hey, I can't tell you, I can't tell you anything beyond a check went to an individual in X amount, and there is no other record to support what that amount was for. And like I said, there's a chunk of food and there's a chunk of those in-kind independents, and they do sort of duplicate, so some of the ones you see down here in Finding 6 are some of the same people you see in Finding 3.

MR. FINCHER: Do you have a breakdown -a rough idea of which is which? I think that's what

MR. MOECK: Pretty much everybody in
Finding 3 is also listed in Finding 6. There
wouldn't be -- there shouldn't be an exception.
They would all be down be there.
MR. FINCHER: So how much -- about how much in Finding --

MR. MOECK: Six -- bottom of 5, sorry.
interrupt.
MR. FINCHER: Totally fine.
MR. MOECK: So that is also a little different than payroll for a campaign. Usually when you see payroll or -- what you'll usually see in our disclosures, when a campaign pays somebody for services like going door to door, canvassing, generally what you're going to see is campaign worker, or if they're just the treasurer back here, you might see treasurer, but a lot of the times you'll see campaign worker. The same with campaign managers, various different staff that they may hire. Now, you get into the gubinatorial-type accounts and you'll see everybody will detail out what everybody does. The bigger campaigns will sort of detail out different groups, but for the most part, you get campaign workers.

In this case, when it comes from a pack, especially this pack, this pack didn't really pay very many people to work for that pack, right. What they're really doing is they're doing a bunch of in-kind and independent expenditures to pay staffers to work for other candidates. And so what you have -- it's very much like the food, right. So what I have is support for food is a -- a check or a debit

It's 5.
MR. FINCHER: Okay. About how much in Finding 5 is payroll?

MR. MOECK: I do not have that breakdown off the top of my head.

MR. FINCHER: All right.
MR. MOECK: I didn't do the calculation.
MR. FINCHER: And did you do any
independent inquiry into the people or the
consulting firms or the places that are paid on here, what they were doing or anything like that? I wouldn't think that would be part of the audit, but maybe it is.

MR. MOECK: So when we also made -- so this was just like the campaign account. When we originally asked for records, there were no receipts for anything. No invoices, no anything. In doing the audit, not only did we ask for the ones where we said, hey, you can go get advertising, we think you can get these, we pointed out every transaction that wasn't receipted to give them an opportunity to do what you are talking about. If they wanted to go and try to get them to provide some documentation to show that this is what it is, they could
theoretically do that. But, no, as a process, we
don't count -- now, I recognize most of our vendors that are advertising vendors, because they are repeated, a lot of people use the same place, we used to try to deal with campaign workers -- most campaign workers, if I call them and say, "Hey, did you work for them," they would tell me yes. I don't know that it does you a whole lot more good for me to have somebody tell me yes that has no incentive to not say yes.

MR. FINCHER: Understood.
MR. HAYNES: Although you would catch ghost employees that way.

MR. MOECK: You can, it is theoretically possible, but, no, we do not. We do not contact all the people -- the workers to ask them if they were workers and how much they were paid.

What we do ask is whether they have -the campaigns have filed their appropriate tax documentation. Basically we ask for the 1099s. Most of those guys will have to have 1099s issued. I believe it's $\$ 600$ currently -- I'm not a tax expert, but I believe it's $\$ 600$ in an annual period for services, and these all complied. Last time I talked to the IRS, campaigns are not exempt from the 1099.

Page 107 would not remove them from Finding 3.

MR. LAWLESS: I'm just trying to make sure I'm -- okay.

MR. MOECK: That's like any of them. If suddenly they got me a receipt -- essentially that's what happened with the $\$ 1,500$, right? They're essentially giving me a record this morning for something that's in my audit report that was issued to you all a week -- you know, we give you summaries a week in advance. Once we give the summary out, the audit report does not change. Vote to make me -- to have me change it.

MR. LAWLESS: You can't change it that quickly. But then you're also -- if they're not maintaining or they don't have the 1099 reports, they've got a whole another group of people that might want to look at it.

MR. MOECK: That's correct. My job is not to say that they're violating tax law or any other kind of law.

MR. LAWLESS: No, no, no, and you're not trying to apply for anybody's bonus for snitching on someone is what you're telling us --

MR. MOECK: Yes.
MR. FINCHER: Thank you, Mr. Chair. I


MR. LAWLESS: So just to make sure I understand, what you're sort of saying is that you had or you requested or you looked at the 1099 filings --

MR. MOECK: If they have them, we will look at them. They do not have -- they did not provide 1099 filings. You will have to ask them if they have them. We asked for them.

MR. LAWLESS: Okay. We have not received them yet.

MR. MOECK: We have not gotten any. So the assumption is they don't have them.

MR. LAWLESS: No, I don't want to make that negative assessment.
(Inaudible cross-talking.)
MR. LAWLESS: Okay. Thank you.
MR. MOECK: We asked. We didn't get. That is why this says there's no documentation.

MR. LAWLESS: And if there was documentation, then that finding would change radically?

MR. MOECK: You would -- we would radically change -- well, we'd take out -- if they give us 1099 for any of the people that are on there, that would remove them from that finding. It

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do have some specific questions about some expenditures here.

Food, hotel, we've talked about, I can get some of this -- I can understand that, and people working to go door to door, I get it, I've campaigned. But if you'll look at -- there's not a page number here, but what I'm looking at is under the fifth finding -- and I'm saying this so you guys get a heads-up before I ask you about it too. It is -- it would be under the 2018 third quarter, that page. It's the next to last page of the CASPAC.

MR. MOECK: Page 29 from that one you have.

MR. FINCHER: Let me know when you get there, because there's about -- if I was good at math, I could have gone to medical school -- looks like about 15 grand worth of expenses here that to me --

MR. MOECK: I'm sorry, third quarter, I'm there, but --

MR. FINCHER: Okay. 2018, third quarter. If you look, there's two there under Blacklist Consulting Group, correct? Do you see it? It's about \$7,600 worth.

MR. LAWLESS: Microphone.
MR. FINCHER: Sorry.
MR. LAWLESS: I don't mean to keep
bothering --
MR. FINCHER: No, you're fine.
MR. MOECK: And here are the itemized --
MR. FINCHER: Yeah.
MR. MOECK: All right, yeah. I remember Consulting, so it's fine. Go on.
MR. FINCHER: What -- do you know what the Blacklist Consulting Group is?
MR. MOECK: You know, the supporting documentation provided this. Blacklist checks were not paid to Blacklist Consulting Group. They were paid to individuals, which is generally a problem for us, right, because we want to know that the money is really going where they say it's going. As such, we contacted the individuals that are listed on that check. They have indicated that it was Blacklist Consulting Group and that they were in some kind of process of moving from here to Michigan and did not currently have a registered name, Blacklist Consulting, which is why they had checks written to them. Okay?
MR. FINCHER: Okay.
MR. MOECK: That was their statement to

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Page 111 for the pack.

MR. FINCHER: Yeah. On whose campaign?
MR. MOECK: It's the pack, I think.
MR. FINCHER: The pack doesn't campaign.
Pack makes expenditures for candidates who are campaigning --

MR. MOECK: They can do --
MR. FINCHER: They can do issue ads and --

MR. MOECK: They can do other kind of advertising and things. I be--- I'm pretty sure with these two, they are pack-related activities, or were reported as pack-related activities. I mean, that's the whole point of not having the receipt, right?

MR. FINCHER: Right.
MR. MOECK: I really don't know what they did.

MR. FINCHER: Right. So we've got --
MR. MOECK: I have a statement that they did what he said they did -- what Representative Casada said they did, sorry. I shouldn't reference somebody --

MR. FINCHER: Okay. I saw you pointing over your shoulder.
us.
MR. FINCHER: The individuals on the check?

MR. MOECK: On the check.
MR. FINCHER: Okay.
MR. MOECK: Through e-mail.
Can I confirm any of that? No. I can confirm that Blacklist Consulting Group did not have a registrated presence on the secretary of state's website when I looked. That would have been in 2020. And these people I do know live in Michigan. There is not a presence for Blacklist Consulting Group in Michigan at this time, although they indicate they are going to do that. All they can do at that point is confirm to me that they did advertising. We're sort of in the same boat again. I've just got a statement that's really no different than anything else. That is why they're on that list as not being supported because I can't confirm that it really was advertising. I can confirm that that couple did get the money and they claim they did advertising, but that's it. I don't have anything else.

MR. FINCHER: Advertising for --
MR. MOECK: For the pack. They did work

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MR. MOECK: And that is why they're on the list.

MR. LAWLESS: Remember, Mr. Fincher, we are making a record here, so someone wouldn't be able to see --

MR. FINCHER: Correct, yeah.
The better question is this: Do you
feel satisfied based on what you've seen as the auditor that while there's not an invoice to support this, that these people did perform -- these people claim they've performed advertising services. Are you satisfied with it is my question, or is it something that ought to be done?

MR. MOECK: I'm not satisfied with it because that's why it's in that finding as being an unsupported expense. I mean, I -- I have no indication beyond the fact that they got the money and the pack spent the money that that occurred. The only other thing I have to say what it is is what's on the disclosure to me.

MR. FINCHER: Okay.
MR. MOECK: Their statements are sufficient enough to be able to confirm that they did anything that they said at this point, which is the other reason why rebuilding receipts is not
we bill out for it and the board has sort of been okay with it, but it leaves a lot of doubt when you can't see the original document, like the original.

MR. FINCHER: And you had mentioned that some vendors you see over and over, you're --

MR. MOECK: This is not one of the vendors I knew, which is exactly why when I saw the check going to an individual, I contacted the individual to find out who are you and why does your business not exist.

Now, just so you know, because it's going to come up, it's going to come up in certain other things that we're going to do today, in my experience, there are people that are out there that moonlight, moonlight being that they run their own business out of their house, they do not register, and they do a lot of different services. I know there's accountants that do it. I know there's advertising people that do it. There's PR firms that do it. There's various different groups that do those kind of things.

We mentioned enforcement. I am not here to enforce tax law. I am not here to enforce business law. I am here for campaign finance. So

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-- unlike that one, the check is to Catalina Group,
it appears the money went to Catalina Group, and
that they are a registered business, but beyond that, we did not do any other additional thing except ask them.

MR. FINCHER: Knowing the issue of it being right now a cam- -- a permitted expense for the pack?

MR. MOECK: Yeah, so that's not --
again, gets back to the fundamental issue with this
last finding, right, and on both of them, okay. All
I can tell you with all the transactions that are in
Finding 5 of the CASPAC ones and Finding 6 of Casada's audit is that money went from the campaign for pack, in this case pack, to the place that they say it went to. And I can look them up on the Web and say, yes, they're an advertising firm or they're a consulting firm, but what that consulting firm or advertising firm really did, I don't know because there's no receipt, invoice, or other supporting document to say, hey, these are the services we did, these are the timeframes we did the service -- you know, I'm going to go back to food a little bit too. How much food was purchased? How many meals were purchased? How many people were sitting at the
whether that business exists or not is immaterial to campaign finance. What it is material to is to whether they're doing what they said they did, right?

MR. FINCHER: Right. If it wasn't a permitted expenditure, then, yeah, it would be a problem. So --

MR. MOECK: That's correct. Right. But as far as not having a business license or having a business number, being registered --

MR. FINCHER: Yeah.
MR. MOECK: -- not my -- not -- not --
MR. FINCHER: Not --
MR. MOECK: Yeah, it's not within your scope. You can reference.

MR. FINCHER: Okay. Same questions if you look down under 2018, fourth quarter, 3 and 4, Catalina Group. I think that's how it's pronounced.
It's \(\$ 3,500\) there to them. I guess my first question will be, is that a vendor with which you're familiar?

MR. MOECK: No, it is not.
MR. FINCHER: Okay. And what can you tell me -- what --

MR. MOECK: There is no additional in-

Page 116 table? You know, that stuff is on the receipts. So for me to make any real evaluation of the underlying purpose, I can't do it without having that. I can tell you they got the money, and you can make the -you all can make that assumption that, hey, if it went to McDonald's, it was for food, if it went to the advertising firm, it was for advertising. I can't. I'm not allowed to do that under my rules. I have to tell you what I can tell you. I can tell you they got the money.

MR. FINCHER: Understood. Okay. But Catalina Group's an advertising firm?

MR. MOECK: I do not know off the top of my head which one that was and what it was for.

MR. FINCHER: Okay. All right. And then the last -- I think it's the last entry that I have a question about, it's another consulting firm, if you look at -- right over the other side of the page, 2018 pre-general No. 5, Spry Strategies, \$3,177.82.

MR. MOECK: Which one was it?
MR. FINCHER: Number 5 under 2018, pre-general. It's in the second column.

MR. MOECK: Oh, the Spray?
MR. FINCHER: Okay. S-P-R-Y. Is it

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Spray? Okay. Are you familiar with this vendor?
MR. MOECK: I am familiar with them.
MR. FINCHER: You are familiar, okay.

\section*{What do they do?}

MR. MOECK: They do advertising in various forms. So if you actually look at his full disclosures, he pays them a lot, or pays them more than this, right, and paid multiple times, and I
believe -- and so some vendors he used in both the campaign and he used with the pack, right, they did activities on both sides. They are one that I know that he got most of the receipts for. This is one transaction of their set that they could not --

MR. FINCHER: Okay.
MR. MOECK: -- provide.
MR. FINCHER: Okay.
MR. MOECK: Just to give you the same kind of reference, on 2019 mid-year, Number 25, Rightway Marketing is sort of the same thing. He provided a lot of them, but is missing one.

MR. FINCHER: One, okay.
MR. MOECK: Or missing that one. He's missing whatever's in this set, at least that is one of them.

MR. FINCHER: Okay. So the -- so the

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see if they were an entity --
MR. MOECK: We looked at the year that they did the expenditure. So --

MS. BURCHAM-DENNIS: When you identified that the individuals actually received the payment, it's listed under Blacklist. Were you able to talk to them about what services they provided for that?

MR. MOECK: So like I said, the checks are written to individuals basically. Per the candidate's statement, it is the owner, right, the owner of the business.

MS. BURCHAM-DENNIS: But you reached out to those individuals, right?

MR. MOECK: Yes. We -- I e-mailed the individuals that were supposably the owner of Blacklist Consulting Group. They're the ones that have indicated that, no, Blacklist didn't really exist, they were in transition to go from Tennessee to Michigan. They didn't really give me all the details as to why, but there's --

MS. BURCHAM-DENNIS: Were they really cooperative? You say if you had to identify --

MR. MOECK: To be honest, I was shocked they responded at all, because that's why we don't tend to do those kind of notices, because we don't
ones that we don't know about -- and I'll be asking the representative or his accountant, whoever to answer it -- will be about Blacklist Consulting and Catalina. The rest of them Spray, Spry, whatever, you are familiar with them, it's just a missing invoice rather than a mystery --

MR. MOECK: A mystery vendor.
MR. FINCHER: Okay. Mystery to us.
MR. MOECK: I would qualify Catalina.
It's not a mystery that they exist. Like I said, at the time when we do the audit, we would look them up and we try to figure out basically what they do.

MR. FINCHER: Yeah.
MR. MOECK: We don't want it to be just way off base, right. So like you said, a lot of them tend to be consulting firms. When it gets to be in a consulting firm, it's hard to tell what they're really doing.

MR. FINCHER: Okay. Okay. Nothing further on this point. I yield the floor.

MR. LAWLESS: Looking down the table --
MS. BURCHAM-DENNIS: On Blacklist Consulting, I know you said that you did look at the secretary of state's office in Michigan too. Did you just look for that one year, or did you look to

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tend to get any response. The same thing happens when we do the -- like we don't generally confirm contributions for the exact same reason. We get no response, so there's really no purpose for me to send a contribution. It's -- it was brought up earlier about the workers. The same thing either, we get no response, or they all just say "yeah, sure," and then when we ask dates and amounts, they have no clue and they don't give us anything. So we can't really confirm anything after the fact except, yes, whatever I tell them, they did.

MS. BURCHAM-DENNIS: So at the time, you feel like they were Tennessee residents or acting or doing business out of Tennessee, but now they're in Michigan?

MR. MOECK: They are now in Michigan.
Or they -- at the time of the e-mail, they were in
Michigan.
MS. BURCHAM-DENNIS: Okay. Thank you very much.

MR. LAWLESS: Anybody else?
MR. MORTON: I do have one question. On your 2018 pre-general, there's Entry Number 9 about NJP Strategies. Do you see it?

MR. MOECK: No.
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MR. MORTON: Very last page of the submittal, next to the last page.
MR. MOECK: Okay.
MR. MORTON: 2018 --
MR. LAWLESS: It's Number 9.
MR. MORTON: Item 9, NJP Strategies.
MR. LAWLESS: It was on 3/14/19. Do you see it, Jay? It's in 2019.
(Inaudible cross-talk.)
MR. MOECK: Yes. What about NJP?
MR. MORTON: What in the world is that?
They sell life insurance and stuff.
MR. MOECK: Again --
MR. LAWLESS: He might have needed it at that point in time.
MR. MOECK: Well, you're making me want to go pull all my work papers that are sitting in the back, pull those out and look up exactly what NJP is. Go back through the process of what we do for audit. So generally what we do, right, is we have a disclosure that's been made by the candidate. We go look for the check. We see if the check is to the place that they disclosed and for the amount they disclosed. Then we go look for an invoice to see if it's for the purpose of what they said it was

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column. 2018, fourth quarter, Number 7. It's
\$2,500 to Freedom Strategies.
MR. MOECK: Yeah.
MR. FINCHER: Is this one where you know the vendor and it's a dropped invoice, or is this one where we don't know?

MR. MOECK: I've heard of the vendor before.

MR. FINCHER: Okay.
MR. MOECK: It is not one that they're -- Right Way Strategies and S-P-R-Y Strategies, those are the two big ones that I remember from the audit that there's a lot of transactions from. I do not remember there being a bunch of transaction from Freedom.

MR. FINCHER: Okay.
MR. MOECK: If there is, you know, there's not more than two or three would be my guess. I'm usually pretty good about remembering that kind of stuff.

MR. FINCHER: Sure. Okay. So this is just a dropped invoice from a known vendor?

MR. MOECK: I have heard of the vendor and \(I\) have seen it on other disclosures.

MR. FINCHER: Okay. Yeah, that was my
for -- invoice, receipt, whatever, other doc.
If we don't find the receipt, we do an internet search to see if we can find the business and does it appear to be doing what they said they were doing, because if we can't find it, we can't see it at all, we are going to put more than just they didn't give us a receipt, okay.

In this case, I don't remember. They are not somebody I recognize just off the top of my head. I don't know if they are a consulting group or whatever, but I can tell you this, and there's plenty of them out there, just because you know the name of the business that's outside of Tennessee or that is nationwide, some of these consulting groups, especially campaign consulting groups, are not registered as businesses and they name themselves whatever their initials are or whatever their group is or their managers are, and that may be what NJP or NJB stand for. But I don't know off the top of my head.

MR. MORTON: Thank you.
MR. LAWLESS: Any other questions? Yes, sir.

MR. FINCHER: Sorry, Jay, I found one, and it's a similar inquiry. Same page, different

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question. Okay. That's it for me.
MR. LAWLESS: I guess we could say the exact same thing for Item Number 5 under the first quarter of 2018?

MR. MOECK: Yes. I know who Rachel is.
MR. LAWLESS: I think everybody at some point in time has bounced into that one --

MR. MOECK: Yes, I know who they are.
MR. LAWLESS: Are there any other questions from any of the members?

Paz, you are looking this way.
MR. HAYNES: No. No.
MR. LAWLESS: All right. We will take a five-minute break at this point in time. So, guys, let's try to keep it as close to five minutes as we possibly can.
(Brief recess.)
MR. LAWLESS: We are back in session.
Mr. Casada, it's your time -- and as I told you before, I was going to address and basically put you under oath so that you know that any testimony you provide to us today -- and I know that you -- I don't have to do this, but just for these purposes, any information, any questions, any responses that you provide are going to be made under the penalty

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of perjury and you will purport yourself in that way.

REPRESENTATIVE CASADA: I agree.
MR. LAWLESS: Okay. And, Hank, do you want to start off again?

MR. FINCHER: Yes.
MR. LAWLESS: You've been starting off.
We normally let you start this as a matter of course anyway, and it's not to entice you to come again, but --

MR. FINCHER: I thought it was trying to run me off.

MR. LAWLESS: Is yours working?
MR. FINCHER: Yes. They changed it out.
MR. LAWLESS: Thanks.
MR. FINCHER: Representative Casada, thank you for that. And my questions are going to be limited to the items that I asked Jay about in the audit.

Who is Blacklist Consulting Group, and what do they do for Casada?

REPRESENTATIVE CASADA: Yes, and thank you, Hank, and, of course, y'all are doing your job and you've got to ask these questions because -- not only for me, but for the process. This is bigger

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REPRESENTATIVE CASADA: This was twenty
MR. FINCHER: Republicans come out. I found that out in 2010, so, yeah.

REPRESENTATIVE CASADA: I don't remember the geographical --

MR. FINCHER: That's not a problem. To Newcastle, yeah. Used to not be that way.

REPRESENTATIVE CASADA: My memory was geographical area, so it helped several.

MR. FINCHER: All right. And Catalina Group, who is that and what do they do?

REPRESENTATIVE CASADA: Catalina -- hold on just a minute. I've got a -- and, actually, the guy that helped me -- or the -- my assistant has -she may have -- yeah, actually got a receipt here from Catalina. I asked for a copy of it, so for whatever reason, I didn't reproduce it for Jay. It says -- I've got the two receipts. Hold on, bear with me. NPG, did work for them. Well, they didn't tell me. I can't remember what -- but l've got two receipts, and, Jay, if you want to see them real quick, they have been texted to me. There's Catalina. They're out of Santa Fe. That's one of them. Let me text my assistant real quick.
than today.

MR. FINCHER: Yes.
REPRESENTATIVE CASADA: And so thank you for -- and --

Blacklist was a young lady that came into -- and actually stayed at a -- and did get out to vote. So she would -- and for the funds that we paid her, her job was to get Republicans out to vote. That was her job.

MR. FINCHER: Okay. So she was doing GOTV for whom?

REPRESENTATIVE CASADA: For -- I don't remember the specifics that -- and I'm not sure if it was for any specific candidate. I'll have to go back and talk to those that helped me on the race in '18 to see specifically who she helped, but I do remember that her primary job was to get voters out in a given area. That was her job.

MR. FINCHER: Do you remember which area?

REPRESENTATIVE CASADA: I don't. I don't.

MR. FINCHER: Not east, middle, west, just some --

MR. LAWLESS: Coastal.

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rp yeah. covered -- Jay covered the other ones to my satisfaction under this -- under this topic. So I yield the floor to whomever is next.

REPRESENTATIVE CASADA: Marketing, okay. Hank, I put them down as marketing, which means they went out and advertised independently for folks that were candidates.

MR. FINCHER: All right.
REPRESENTATIVE CASADA: Thank you, Jay.
MR. LAWLESS: I'll continue working my
way down the left side. Paige?
MS. BURCHAM-DENNIS: He was able to
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answer the questions that I had.
MR. LAWLESS: Paz?
REPRESENTATIVE CASADA: They did social
media.
MS. BURCHAM-DENNIS: With Blacklist.
MR. HAYNES: Okay.
REPRESENTATIVE CASADA: They did social
media.
MR. HAYNES: Okay. Representative
Casada, how many employees does CASPAC have?
REPRESENTATIVE CASADA: It varied
because we would hire these young people that wanted
to get involved in politics and we'd pay them to
knock on doors. I would generate lists for them.
They answered to me. I didn't -- too many
candidates don't know what to do or how to do it and
they tend to waste their time, so I make sure they
-- that they worked directly and we'd give them walk
lists or we'd give phone call lists and, you know --
MR. HAYNES: I know it's hard to keep
up. I see about maybe about half dozen.
REPRESENTATIVE CASADA: That's what I
would say, probably six at any given time. That's
what I would come up with.
MR. HAYNES: How many people actually

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    REPRESENTATIVE CASADA: Yes, I was the
decision-maker, yes, yes.
    MR. HAYNES: Thank you.
    MR. MORTON: I'll go back to the NJP
Strategies.
    REPRESENTATIVE CASADA: That was a young
man that did door-to-door phone calls for about
three guys in upper east Tennessee. So it's a
single person, and he just called his -- he called
what he did NJP Strategies. But that's what he did
for me was knock on doors and make phone calls for
me, for a couple of guys.

MR. MORTON: Okay.
REPRESENTATIVE CASADA: And that's how
he wanted his check written, and so, all right,
that's how we did it.

MR. MORTON: Okay. There's other firms like that too.

REPRESENTATIVE CASADA: Okay. Yeah, this is a one-man operation.

MR. MORTON: Okay. I gotcha.
MR. LAWLESS: Glen, how hard -- or is there is a specific reason why you have elected not to allow a review by our auditor of the -- either the 1099s or the --

1 had debit or -- debit cards or check-writing authority?

REPRESENTATIVE CASADA: None of them could write checks. I'm the only one that could write checks.

MR. HAYNES: Okay. How many debit cards did you -- were issued?

REPRESENTATIVE CASADA: I was the only one --

MR. HAYNES: Okay.
REPRESENTATIVE CASADA: -- that could do a debit card.

MR. HAYNES: Okay. I think those are the questions I had. Just high level, what is your procurement process for CASPAC, how you would identify a vendor to use and then engage that vendor?

REPRESENTATIVE CASADA: You know, they would come and pitch what they do. We called several at the beginning of the campaign season, and we sat -- I sat down with them one on one, and they would just give me prices and what they did and their experience and that kind of thing.

MR. HAYNES: And you were the decision-maker?

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REPRESENTATIVE CASADA: I never --
MR. LAWLESS: I'm sort of looking over your shoulder if you're wanting to know what I'm doing --

REPRESENTATIVE CASADA: I have not issued the first 1099.

MR. LAWLESS: Oh. Okay.
REPRESENTATIVE CASADA: I didn't know I was supposed to.

MR. LAWLESS: Okay. You've got until what, August? July? Well, some of these are from '18. We might just have to find that time machine.

Okay. I'm sure you've got someone behind you that can help you figure that part of it out.

MR. MORTON: There is a threshold on 1099 that you have to meet before you or require them.

MR. LAWLESS: Looking at these numbers, it's a pretty big bunch of them.

REPRESENTATIVE CASADA: Yeah. I mean, quite honestly, it's -- it's state packet, it didn't cross -- I just thought, well, we're just hiring these young kids and I'm paying them, it's just -you know.

MR. LAWLESS: Well, at least you have learned something, I hope.

REPRESENTATIVE CASADA: Yes. Yes. Yes.
MR. LAWLESS: You don't want to go
through this again. Understood. Thank you.
Any other questions from any of the
commissioners?
MR. FINCHER: None from me, Mr. Chairman.

MR. LAWLESS: You're getting out of the chair. Now, l'm going to ask one thing. You did learn something? Painful experience?

REPRESENTATIVE CASADA: Painful experience, but, yes, yes, yes, and yes.

MR. LAWLESS: Thank you.
REPRESENTATIVE CASADA: Thank you.
MR. LAWLESS: Tom, are you going to make your motion on accepting and --

MR. MORTON: Seems to be my job.
MR. LAWLESS: We haven't gotten any other ones from you to move through like you normally do. So would you?

MR. MORTON: I will. I make a motion that we accept and approve the Casada pack or the CASPAC audit.

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REPRESENTATIVE CASADA: There's none.
MR. LAWLESS: Okay. Now we can go into discussion.

MS. BURCHAM-DENNIS: When I look at the audit that I think is very thoroughly done and have listened to the testimony and take into consideration that on Finding Number 1, I think you really have to adjust that out. And this is on the individual, that there's four differing findings that we should assess penalty for, and that is my general feeling. I'm going to defer to you guys on what you think that penalty should be, but to me, I think there's four in the individual audit of Representative Casada that we should assess penalties for. That is my personal belief.

MR. LAWLESS: Well, let me ask this: Is there a sense of the commission whether we want to take them 1 -- 1 through 6 or take them as a whole?
And I think we need to take them individually personally.

MS. BURCHAM-DENNIS: We can. We can take individually or as a group.

MR. LAWLESS: Okay. Why don't we go individually and it may give a better sense. And

MR. LAWLESS: Do I have a second?
MS. BURCHAM-DENNIS: Second.
MR. GOLDEN: Second.
MR. LAWLESS: I've got several seconds.
All in favor, since this is not roll
call, say aye.
(Chorus of ayes.)
MR. LAWLESS: Opposed?
It's accepted.
Okay. Now we go into the discussion of what we want to do. I'll bring up the end, and I'm going to start -- Paige, l'm going to start down with you. I'm not going to let Hank lead off on this one for a change.

MS. BURCHAM-DENNIS: You know, I'm going to go back to the --

MR. LAWLESS: Wait a minute. Can I -- I do -- I apologize to the members of the public in case I haven't done this, and I did need to do this. Are there any members of the public here -- ask you to check and see if there's anybody out in the hallway real quick -- that have or want to make any statements concerning what we've done involving Representative Casada and/or CASPAC? Hope not. I didn't see anybody, but I forgot to do that, and I

Page 136 please just to make it a little easier and it might go a little quicker, when you get finished, just sort of look at the commissioner and say "Have at it" or what have you instead of being formal. We suspended the rule earlier.

So, Paz, you're up.
MR. HAYNES: Okay. Are we just dealing with --

MR. LAWLESS: Just doing 1. We'll go through the first finding and we'll go there.

MR. HAYNES: Okay. In my recent memory with regard to findings of this type and this amount as each individual audit of Representative Casada, I don't recall us taking enforcement action on levying penalties. The commissioners are free to refresh my recollection, but I would like to follow precedent for consistency's sake.

So with regard to the individual candidate audit of Representative Casada, I -- in keeping with precedent, I don't think that we should take action on Item Number 1 at this time.

MR. LAWLESS: David.
MR. GOLDEN: I defer precedent if -- my recollection is going to be even worse than his, so --

MR. FINCHER: I'm going to speak a little more globally -- I know we're going to break these down individually -- just so you all know where I'm coming from. I see garden variety sloppiness in the campaign -- in Representative Casada's campaign account. I've got -- the pack should have been more responsible. I have more concerns about the pack. I will de- -- I agree with
Paz's recollection. Usually if it's housekeeping areas like we have -- and I'm not taking away from anybody's concerns, and if somebody wants to make them known, l'll certainly listen to them and reconsider this, but normally if it's -- if they miss some receipts for things that are under \(\$ 100\), which most of those seem to be on the campaign if I remember right, we have not taken punitive -- it's not punitive actions, we can't do that -- we haven't assessed a civil penalty, or at least it hasn't been a really big one. So -- but that's my general thought about the findings under the campaign and the pack.

MR. LAWLESS: Okay.
MR. MORTON: I agree that it appears as though if you net out CASPAC and the campaign, it seems to be just nothing more than a swapping of

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MR. YOUNG: You're fine. I know I do not. Part of it is because this happened before I got here as executive director. So it would be before my time. But I think if you are looking at cost, it's really the cost of Jay's time, to a certain extent Derrick's time when he got there, to a certain extent a little bit of my time, not much, in dealing with it. So it's -- it's time and it's really our director of audit's time, so it's his salary, and as he mentioned, he has spent a great deal of time working on this audit. At the end of the day, it's the discretion of the board how you handle that --

MR. LAWLESS: That is such a cop-out, Mr. Young.

MR. YOUNG: Mr. Chair, and I defer to the board. But if you're asking how much expense, obviously there was a lot. He is our director of audit and it took a lot of his time.

MR. LAWLESS: I'll say this: I mean, I've never been the speaker, wouldn't want to be the speaker, wouldn't want to run for politics. I question the sanity of anybody that sometimes run for politics. Yeah. And I look down at Paz when I said that. And we do have two election
money error and sloppiness and that's all.
MR. LAWLESS: Lest everybody be shocked, Hank and I are actually on the same prayer book page on this one, except I do have -- I'm going to address the question to the executive director, or maybe more accurately probably to Lance, but that's neither here nor there. And in terms of precedent, sometimes the cost and expenses of the audit just in time and what have you, we have sometimes addressed and looked at if it's a clear situation. And we may not know. We may not be able to fold it on the personal campaign account as opposed to -- as with Hank, I've got some serious things that I want to hear from the representative on his pack.

But do we have any clue how much time or what you would have had to apportion -- I mean, we heard Jay say that we spent a lot of time -- he had two items that he said were killers, and this was the second of the killer. He got one more he's got to do, oh, by the way. We'll talk about that in executive session. But do you have any -- any sort of clue?

MR. YOUNG: My mike is getting fixed so I'll speak up.

MR. LAWLESS: Well, here --

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commissioners that get to see the results of that.
But it was a little sloppy. I don't think you will ever make those mistakes again. So if our whole purpose is to sort of fix it or educate it, I think we succeeded in our huge goal. I just don't like us to run a deficit, which is -- I'm one of those that I don't like to run negative number. Now, do we want to patch it into the other one, Hank? I'm going to -- that may be a better way to do it.

MR. FINCHER: I think the errors are more culpable and they're -- and when I -- when I say that, Representative, what you have done pales in comparison to our -- your co-representative who didn't grace us with his presence today. These are -- on Hank's level of culpability, this is down to accounting records and bookkeeping errors, and they don't appear to be intentional invasions of the campaign finance laws. However, they are violations, but I think the violations are more grave under the pack and the -- that the -- I tell you, the campaign account doesn't really -- doesn't bother me --

MR. LAWLESS: This is the kindler, gentler Hank coming out.

MR. FINCHER: Well, you know, I mean --
now, I'll tell you, and I'll tell Representative
Casada as well, I was not expecting it to be Is dotted and Ts crossed like it is. So kudos, man. And if it wasn't, I would be on you like a duck on a June bug. But you're doing it right, and fair is fair, and, you know, there are some mistakes here that I don't think we can just wave our hands and say go and sin no more, but from a culpability standpoint, you know, I don't -- I don't see it. I think it's more of a mistake that needs to be slightly addressed rather than --

MR. LAWLESS: I've got two members that want to talk. I'm going to let Paige go because she had her hand up first.

MS. BURCHAM-DENNIS: I agree with Hank.
I certainly think that I was expecting it to -- in
the report to be a little bit sloppier, not saying
it's not sloppy, but I consider this to be
miniscule, especially on the personal side, not necessarily on the pack. And I also worry and echo what he said we can't necessarily slap you on the hand. We have had lot of expenses incurred from this, Jay and the audit department, you know, this is the people's money here that's being used to do this, and while there are some offenses, I think you

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should be focused on versus 100 percent of Jay's cost.

You know, I didn't show up to be nice or mean, I showed up to be fair, and I just, you know, applaud someone owning responsibility for something. We don't always see that.

MR. LAWLESS: The general consensus -and never having been a chairman of a committee in the legislature, so I can't feel that cold wind going one way or the other, but having sat here enough, I would almost make a -- a suggestion, because the chair doesn't make motions, but would make a suggestion that we move forward and look more seriously at assessment of civil penalties on the pack matter versus the independent -- did I see your hand raised, Mr. Fincher?

MR. FINCHER: Yes. Move to take no action on the campaign audit, and then we will discuss the pack.

MS. BURCHAM-DENNIS: Second.
MR. LAWLESS: Do I have a second?
MS. BURCHAM-DENNIS: Second.
MR. LAWLESS: I have a second. We do have to do this on a roll, right, Janet?
(Inaudible cross-talk.)
have done a good job in justifying what those mistakes are and where that money went, and we certainly appreciate your cooperation.

REPRESENTATIVE CASADA: Thank you.
MR. LAWLESS: David.
MR. GOLDEN: Yeah, this is going to sound like piling on. I just want -- I want people to understand if they have messed up, they're just so much better off owning it and fixing it versus stiff-arming, not showing up, you know, obfuscating it, being cute. I mean, Jay is going to find it. You know, just own it.

And so I think there's huge mitigation credit, Representative, for what you've done. It's impressive you're here, it's impressive that you own it.

I agree that there's been cost, but I think there's a certain amount of cost that goes into every audit and that if it were a hundred percent clean audit, we wouldn't even be talking about cost. So as we consider cost, I would encourage us to look at the difference between a clean audit and re- -- you know, reconstructing 49 bank records, you know, it's that extra cost, I think, as we take into consideration that -- that we

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MR. MORTON: Not on this.
MR. LAWLESS: No? Okay. Good. All in favor?
(Chorus of ayes.)
MR. LAWLESS: Opposed?
Seeing none.
We now go to pack.
All right. I'm going to start in the
same general direction that I did last time. Paige, ladies first.

MS. BURCHAM-DENNIS: Welcome back. Let me get my ducks in a row here, sorry. A lot of paperwork, Jay.

Okay. When I'm looking at this and
looking at the findings summary that Jay's so
thoroughly done on the board-requested audit, to me,
Number 1, as Jay mentioned, does not meet now.
We're only at \(\$ 213.46\) after you take off the \(\$ 1,500\)
that was justified since it was a package offered by the advertising company. So to me, Number 1 is, you know, we can't find that as a finding problem now. That's my feeling on Number 1.

Are you wanting to go individually, Chairman?

MR. LAWLESS: If we could. Or if you
want to make a motion on that one --
MS. BURCHAM-DENNIS: Yeah, I make a motion that --

MR. LAWLESS: That we take no action on Finding 1 --

MS. BURCHAM-DENNIS: Finding 1 is not at all from the audit as a problem out of the five.

MR. HAYNES: I'll second that motion.
MR. LAWLESS: And I've got that
seconded. So as to the first item on the audit, we have a motion duly seconded to take no action.

All in favor?
(Chorus of ayes.)
MR. LAWLESS: Opposed?
Okay. So we knocked one out. Let's go to the second one.

MS. BURCHAM-DENNIS: So I guess now --
MR. LAWLESS: You're leading on this time.

MS. BURCHAM-DENNIS: When I'm looking at Number 2, the \(\$ 733.43\) in disbursements that incurred and I look at the finding's detail that was laid out, you know, this is a problem, and I feel that we should assess a penalty here. To be really honest, I feel 2 through 5, a penalty needs to be assessed.

Page 147 expenses benefit.

On Number 5, I think we have merely 300 expenses that have yet to be reconciled and may still be reconciled, but still caused the registry to incur significant cost. So I agree with -- I agree with Paige on that on 3 and 5.

MR. LAWLESS: David.
MR. GOLDEN: So if all that was in front of us was 2 and 4, I think it would be a different story, but it's not the only thing. Three and 5, I agree with my colleague are the most egregious. I think 2 and 4 falls into -- I mean, 2, you know, failure to report disbursements, maybe it's the amount that doesn't get quite as much, but it's still a failure, but overall there's still the -- if all the records were clean, this would have been a very -- relatively simple audit. No audits are simple, but as audits go, we would have spent a whole lot less time on this reconstructing everything. And so when you -- since 3 and 5 are there, I would also pull in 2 and 4 . I would assess penalties, maybe greater ones, on 3 and 5.

MR. LAWLESS: You're up, Hank.
MR. FINCHER: Sure. I have general agreement about 2 through 5. I agree with Paz that

MR. LAWLESS: I'm sorry?
MS. BURCHAM-DENNIS: Well, I feel on the
2, 3, 4, and 5, I feel that we should assess a penalty. And I think we can look at our past penalties that we have assessed to people and even before that I was on this board and look at them as the example of the amount that we should -- like David said -- Mr. Golden said that we have to look at, you know, the cost of doing business, but necessarily we have cost periods, but I believe that 2 through 5 we should consider as a whole as putting a penalty on. That's my personal feeling, Chairman.

MR. LAWLESS: Bob.
MR. HAYNES: I would feel that way on Number 3 and Number 5; with regard to Number 3, in terms of the reporting on in-kind and independent expenses. I see no evidence of intent here, but the accounting practice shows it, the accounting and the audit show that -- how the expenses were improperly allocated or inaccurately allocated to -- to different candidates. Some were under-allocated, some were over-allocated, and I believe that, you know, regardless of intent, that that really does hamper the public's need to know about -- about the activities of political action committees and their

3 and 5 are the most troubling ones. They're troubling in size and they're troubling in nature.

The failure to report -- even if it's
corrected later, the failure to report is an evasion. Whether it's intentional or not, it's an evasion of the reporting requirement, of the disclosure requirement of the rules that are put in place so that the public knows what's being spent on political campaigns. Tennessee has, you know, limited laws on -- of records access and campaign finances and things like that, and the laws that we have need to be observed. And the violation of them -- again, intent matters to the amount of the penalty and how harshly something is punished or assessed, but it's -- anytime it's significantly departed from, it's a failure to tell the public what's going on, and to me, it's something that's worthy of censure. And, again, I have told you before that I don't feel like this is some intentional evasion stuff. I think it's mostly just you're campaigning, you're running a legislature, you know, you've got all this stuff going on, sure, but at the same time, there was nearly half a million dollars coming into this pack in a year. You could have hired some help, and should have, and
the -- it didn't have to be this way. And I think
that we can't -- now that it's here, now that we've found it, now that it's there, and even though it's been fixed, which is good, speaks to the absence of malicious intent, it speaks well for you and owning it like my colleague said. I think it's worthy of some censure.

So 1 find 3 and 5 the most culpable. I'm worried about them more than the other two. The other two deserve something. I don't know if you -if the chair entertain a motion for an amount or if we are going down the road here and then coming back to the end for numbers or what, but --

MR. LAWLESS: I was going to try to come back for numbers after I got a feel. I'm looking for that -- that wind, so to speak, which you have so --

MR. FINCHER: Cool breeze. Cool breeze. I think it's kind of -- yeah, it's --

MR. LAWLESS: I think I see which way it's headed, but I just want to make sure where I want to --

MR. FINCHER: Okay. I yield the floor to Mr. Morton.

MR. MORTON: I too have problems with 3

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because they're not going to be real happy with you.
So that in and of itself is going to be painful.
But I think 3 and 5 are significant. I think you would acknowledge if -- if I was to say, "Glen, did you screw up on 3 and 5, " I honestly think you would be truthful and say "Yes." Well, you'd be truthful anyway, but I think you would agree with that.

So now, with permission, can someone maybe come up with a de minimus number if -- unless I'm totally off base, and, Hank, I'm now looking down in your direction for 2 and 4. Oh, Paige.

MS. BURCHAM-DENNIS: Everyone looks at me like what. You know, I think the general consensus is that we assess a penalty for all four, but the penalty differs for 2 and 4 and 3 and 5 .

MR. LAWLESS: That's correct.
MS. BURCHAM-DENNIS: Does the board feel that we could bulk the penalty together or that we could come up with a solid number, or do they feel that we should divide it out by each one for the purpose --

MR. LAWLESS: Paige, in past, we've always broken them out by individual, and I think that's what we also did with -- we took no action on -- so I think it might be better to lump more
and 5 , but my biggest problem is how do you fix it?
I want to see how it's fixed. I do know that some of this can't be fixed because of just the period of time that's gone by. However, l've found absolutely no pattern of intent at all in this whole thing. I would hate to see what my campaign finance would look like if I had to fill those things out.

MR. LAWLESS: I would love to see it.
MR. MORTON: I know you would.
But as far as penalty for 3 and 5, I'm
on the fence. I'm not sure. And I'll have to see what the other members suggest to you.

MR. LAWLESS: And as with everybody else and what I have heard, 2 and 4, not necessarily -they are -- you did wrong, but you're not and, honestly, I can't say we take no action because you did do wrong, albeit even if civil penalty of \(\$ 100\), it's still an acknowledgment by this body that you helped create, by the way, and I think it would be an advocation.

Three and 5, I think everyone up here has got an issue. I've got a real -- I'm glad I'm not the one that's going to look at the IRS when they come knocking on your door and say "Why didn't you file a whole bunch of 1099s on these people,"

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egregious -- I think we do it by individuals done in the past.

MS. BURCHAM-DENNIS: To me, it's harder to -- I'm glad that everyone feels that there should be a penalty assessed. To me, it's harder to put the number on 2 and 4 than it is 3 and 5.

MR. LAWLESS: Exactly.
MS. BURCHAM-DENNIS: To me, 3 and 5, I think, based upon what we have done previously, these are each \$5,000 offenses. On 2 and 4, I don't know where you put that number. That's my opinion.

MR. FINCHER: I move 250 each for 2 and
4.

MR. LAWLESS: All right. So we've got --

MS. BURCHAM-DENNIS: Do we need to put that in the form of a motion?

MR. LAWLESS: Yeah, but I'm going to
take -- if I have any sense, I've got \$250--
MS. BURCHAM-DENNIS: For 2 and 4 --
MR. LAWLESS: -- for Items 2 and 4 on
the report. Do I have a second for that?
MS. BURCHAM-DENNIS: Second.
MR. LAWLESS: So you've got \(\$ 500\) for those two.
                            Page 155
    MS. BURCHAM-DENNIS: Aye.
    MS. JANET: Fincher?
    MR. MORTON: May I make one word?
    MR. LAWLESS: Yes, sir.
    MR. MORTON: I don't know whether we had
any discussion on that motion yet, but I think the
number -- the -- the amounts of the infractions that
are -- that are being -- the amount of penalties for
Items 3 and 5, I think, you know, if we somewhat
fairly reflect the investment in time and resources
that the registry has -- that the registry has spent
in this audit, and so that's just my impression,
because I know we talked about the cost of --
    MR. LAWLESS: Oh, yeah, I understand and
I did look at it that way too. I think we -- I
think you and I are on the exact same page on this
one.
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MR. FINCHER: Okay. And I know that my colleague just didn't pull that number out of the air, but I thought that --

MS. BURCHAM-DENNIS: Based upon -absolutely -- absolutely.

MR. FINCHER: And, briefly,
Mr. Chairman, my reasoning is a little bit
different. I'm not looking at our costs. I'm
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    MS. BURCHAM-DENNIS: Each.
    MS. BURCHAM-DENNIS: Each.
    MR. LAWLESS: Each. So 250 each, so it
    MR. LAWLESS: Each. So 250 each, so it
    would be }500\mathrm{ total. Someone --
would be }500\mathrm{ total. Someone --
MS. BURCHAM-DENNIS: Second.
MS. BURCHAM-DENNIS: Second.
MR. LAWLESS: Okay. Well, I can't make
MR. LAWLESS: Okay. Well, I can't make
the motion. That was your motion.
the motion. That was your motion.
MS. BURCHAM-DENNIS: Yeah. Oh, excuse
MS. BURCHAM-DENNIS: Yeah. Oh, excuse
me.
me.
MR. LAWLESS: We've got Hank's motion.
MR. LAWLESS: We've got Hank's motion.
Okay. So we've got -- and we do take roll. So for
Okay. So we've got -- and we do take roll. So for
Items 2 and 4 on the findings, we have a motion to
Items 2 and 4 on the findings, we have a motion to
assess the civil penalty of \$250 for each individual
assess the civil penalty of \$250 for each individual
one. Janet.
one. Janet.
MS. JANET: Dennis?
MS. JANET: Dennis?
MS. BURCHAM-DENNIS: Aye.
MS. BURCHAM-DENNIS: Aye.
MS. JANET: Fincher?
MS. JANET: Fincher?
MR. FINCHER: Aye.
MR. FINCHER: Aye.
MS. JANET: Golden?
MS. JANET: Golden?
MR. GOLDEN: Aye.
MR. GOLDEN: Aye.
MS. JANET: Haynes?
MS. JANET: Haynes?
MR. HAYNES: Aye.
MR. HAYNES: Aye.
MS. JANET: Lawless?
MS. JANET: Lawless?
MR. LAWLESS: Aye.
MR. LAWLESS: Aye.
MS. JANET: Morton?
MS. JANET: Morton?
MR. MORTON: Aye.

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    MR. MORTON: Aye.
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MS. BURCHAM-DENNIS: Aye.
MS. JANET: Fincher?
MR. MORTON: May I make one word?
MR. LAWLESS: Yes, sir.
MR. MORTON: I don't know whether we had any discussion on that motion yet, but I think the ner -- the -- the amounts of the infractions that Items 3 and 5, I think, you know, if we somewhat

MR. LAWLESS: Oh, yeah, I understand and I did look at it that way too. I think we -- I
think you and I are on the exact same page on this one.

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MR. FINCHER: And then I would --
MS. BURCHAM-DENNIS: Do you want me to go back through --
MR. FINCHER: I agree with your 5,000 as well on 3 and 5 .
MS. BURCHAM-DENNIS: So I make a motion that on 3 and 5 , that we assess a penalty of \(\$ 5,000\) each to Mr. --
MR. FINCHER: Second.
MR. LAWLESS: Hank, can I ask to allow -- are you going to agree with this? I'm looking at Commissioner next to you. David, are you going to agree with that?
MR. GOLDEN: Yes.
MR. LAWLESS: Would you mind seconding it?
MR. GOLDEN: I'll second.
MR. LAWLESS: Okay. And the reason is to follow that old precedent that we --
Okay. We have a motion made by Paige for assessing civil penalty on Item Number 3 and Number 5 on the audit of 5,000 each, duly seconded by Commissioner Golden. Janet, would you please call --
MS. JANET: Dennis?
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looking at the amount of -- of the volume, the sheer volume that came through and the numbers and just the totals, and we have, you know, $\$ 120,000$ of things that don't have support going the right place. Again, documented after the fact, it comes back in, you know, absence of culpability, but given the volume, to me, the 5,000, which in a -- for a house member's campaign account would be a huge imposition, I view it as a lighter, yet sufficiently serious assessment of the seriousness of the violation so that folks going forward know what's out here and can learn -- not just you, so everybody down there can learn, okay, these are the rules, this is what's going to happen. We need to -- if we've got $\$ 500,000$ coming through, we need to hire somebody to corral that. So that's my reasoning.

MR. HAYNES: And, Mr. Fincher, l'd consider that to be a both and --

MR. FINCHER: Yes.
MR. HAYNES: -- proposition too. So I
think that's a factor in my mind as well.
MR. FINCHER: So it's -- yeah.
MR. LAWLESS: Now, I have just been
advised that we haven't actually issued a show cause, which is the mechanism that we would use to
do exactly what we are in the process of doing.
That particular technicality, Representative Casada, can be waived by you only if you desire to come back and do this one more time. So if -- from a purely technical standpoint, you are entitled to that -what you've sat through all day, and I don't want that to be coercive for you to waive something that you don't feel like you should, and I don't want you to feel that at all. So if you want to deliberate with your consultant behind you, we will be more than willing to take a couple minutes for you to do that.

MR. MORTON: I don't believe that we can not do that. I think we have to have issue to show cause and then act on it.
(Discussion off the record.)
MS. BURCHAM-DENNIS: So, Chairman Lawless, because I was unaware that show cause has not been issued, should I withdraw?

MR. LAWLESS: That took care of that. I guess you're going to come back -- okay. Do I have a motion to issue a show cause and we get to sort of go through and do this again?

MS. BURCHAM-DENNIS: Yeah.
MR. LAWLESS: Okay. I have a motion to

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going to be in session, we can make it a real long hearing.

All right. So we will issue a show
cause. It will go out -- I think you'll have an idea of what's coming to pass.

REPRESENTATIVE CASADA: Okay. Yeah. Thank you all.

MS. BURCHAM-DENNIS: Thank you.
MR. LAWLESS: Thank you, Representative.
MR. YOUNG: We are down to the
fifth item. This is a discussion of a review by audit staff of certain issues related to
Representative Rick Staples' 2019 year-end campaign disclosure statement.

For the record, Mr. Chair, on this one, I do want to state how this came about just so you have it and will present on it. Basically, I as the director, heard much discussion about questions, both in the newspaper and elsewhere, regarding possible discrepancies in this year-end disclosure statement. Normally we wouldn't proceed without a written complaint and -- or a request for an audit, but because of the issues raised, I asked our audit committee to do an informal review of that -- that finance disclosure statement in cooperation with
show cause. Do I get a second?
MR. FINCHER: Second.
MR. LAWLESS: Yes, Hank, thank you for your second.

MR. FINCHER: I moved it. Yeah, I second, whatever.

MR. LAWLESS: That's an up and down -up or down.

All in favor?

MR. YOUNG: And, Mr. Chair, just to make sure, it's only a show cause hearing on Items 2 through 5?

MR. LAWLESS: Two through 5, right. One, we're taking no action.

MR. YOUNG: We will issue that show cause, and I'm assuming it will be a very short hearing, Representative Casada, in July --

MR. LAWLESS: Real, real short. You
guys will be out of session, won't you?
REPRESENTATIVE CASADA: Yes, I hope so. REPRESENTATIVE CASADA: Yes, I
MR. LAWLESS: If you are saying it's

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Representative Staples and his -- he -- I think at that time -- correct me if I'm wrong, Director -- he hired Ms. Deborah Johnson, who is on the phone with us, as his treasurer to help us with that. And since that time, both he and his treasurer, particularly Ms. Johnson, have been extremely cooperative in working with us on this informal review. So I wanted to give you that background.

I'll also point out that in addition to hearing the results of our informal review, which our director of audit to talk about, we have received a letter from Representative Staples. We found a little over $\$ 11,000$ that was inappropriate expenditures from his campaign finance account. Most of them were related to this year-end statement, not all, but most. He is asking to pay that over time, and we are going to get him in the room.

UNIDENTIFIED SPEAKER: Are you ready for him?

MR. YOUNG: Yeah, we are ready for him. He'll be behind --

I wanted to give you that background so you had it. And Mr. Moss will go into more detail. Remember Ms. Johnson is on the phone.

Page 161 Representative Staples has just entered the room. So with that, Mr. Chair, l'll hand it back over to you.

MR. LAWLESS: Thank you.
Representative, it's been a long morning, or early afternoon. Thank you for showing up.

Jay, if you will give the report.
Let me say one thing, and for the record just correct statements. The registry does have for the purposes of the public confidence in the system, we have other instances even without a sworn complaint or a written complaint -- now we require sworn complaints, but of importance to the public as a whole, we have the right to require an audit or a review or what have you. This, because of some of the items that were reported, some of them correctly, some of them incorrectly, I won't say false news or anything like that, I will just simply say to clarify the records, we wanted to give the representative an opportunity to set the record straight, so to speak.

MR. YOUNG: And it's also, again, the executive director, my intention when we have something like this, we are going to take a look at

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from various questions that we made with the
Representative Staples and his treasurer, they
identified $\$ 11,000$-- a little over $\$ 11,000$ in expenses that they have determined were probably unallowable. We did not audit. This is basically their statement of what's not allowable. And then they had made a request of the board.

So what I'm going to do, I'm going to stop there, because I think that's all that we have to say, and let you have questions specifically for me on what we did. I'll let him respond to his request.

MR. LAWLESS: Representative, welcome to the hot seat, sir.

REPRESENTATIVE STAPLES: Thank you, Mr. Executive. Please remember I'm in the minority party if I stay in the hot seat. And being that we are in session in June, my wife -- l'm even more in the hot seat. So please understand that first and foremost. And --

MR. LAWLESS: At least you got a seat.
REPRESENTATIVE STAPLES: Well, true, right. Still got to take out the trash.

I want to say I appreciate personally being able to be here, and I really appreciate Doug
it, we're going to talk to the people involved, and we're going to bring it to this board's attention, which we are doing today.

MR. LAWLESS: Thank you.
MR. MOECK: So just to be very quick, the treasurer was hired, I believe, a little before this occurred. This was not a direct thing of the treasurer that's been helping us, Deborah. Before -- she was already working for him before he started doing this. And so it wasn't necessarily directly from this.

The other thing is -- so what we do is we do a review, like I said before, of every report that comes in. As you mentioned, during that review we noticed some possible errors in his report. We looked for very small common errors like leaving out occupation and employer, something simple. We send them notice about it. They respond to it. That's what the first page is in the thing that you got. Those were the requests that we made them to look at and possibly correct. They corrected all of those except for one, which was noticed that's a warranty expense. That warranty expense appears on page 2, which is the list of the 11,000 he talked about.

In doing our review, and like you said,


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through everything and if we felt like it was unallowable, just be humble enough to come up with a number, present it before this body, and pay it back, because we're not trying to hide anything. And I tell you the staff at the ethics commission has been, 1 , tolerant; 2 , but very open on what we needed to do, what we needed to correct. It's given us a format to follow, and that's been extremely helpful.

And so here going forward, we have a firm foundation, and I want to -- I've gone around and talked to people that have donated to my campaign to make sure their confidence was still there. One thing that did not get shared through different mediums is that over the four and a half years, l've come close to investing roughly around forty something thousand dollars out of my campaign into my community to -- for not-for-profits, faith-based, and organizations. So my community is important to me. I don't get this money, quote/unquote, to kick it. That's never been my intent, but we really needed cor- -- our documentation, I want to make sure that I don't appear nefarious, that we're trying to harm people and be dishonest. So it's just best for us to say

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a proposal for the repayment, as I understand it, and you -- do we even have a formal action pending?

MR. MORTON: My question is can we force that upon him?

MR. YOUNG: Basically, at this point in time, I mean, he has asked for the registry board's permission. The problem is we -- same one as the last one. You'd have to --

MR. LAWLESS: The cart before the horse.
MR. YOUNG: -- show cause hearing. And so what I would suggest is you issue a show cause hearing for July and deal with these issues then. I mean, the question is, are you going to -- unless you don't want to. It's up to you. But the question is, are you going to assess any civil penalty as a result? Are you going to show cause it? And then how he repays it might impact that decision. Can you force him to repay it?

MR. MORTON: The word "force" was a --
MR. LAWLESS: Poor choice of words.
MR. YOUNG: How about "require"?
MR. LAWLESS: Could we issue a show cause and have it held in abeyance for however long it would have taken for -- I'm looking down that way trying to come up with a way to see if that succeeds
there's $\$ 11,000$ here, let me pay that back, put that in a campaign, and move forward with the stability that created through leadership in the ethics commission and through Deborah Johnson being way smarter than me and knowing what I needed to do and being a tough taskmaster. So between she and my wife, I don't have any wiggle room and I'm getting -- I'm towing a line and I'm grateful for that because if you can learn a lesson from things you didn't know that have caused you to make a mistake, you are blessed when you're able to make correction and move forward to be a better person, and for me that means not only being a better person, but a better leader, and actually a better servant to the people that elected me. So this is a growing process for me and I know that l've grown, and so with that, I'll --

MR. LAWLESS: Besides having a good-looking bow tie, which some of us appreciate, some of my fellow members haven't quite figured out how to tie --

REPRESENTATIVE STAPLES: It's the mark of a Southern gentleman to wear a bow tie in the summer.

MR. LAWLESS: I am going to -- you have

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it. I think that gets us where we want to be --
MR. MORTON: Can also be, I believe --
well, in my estimation, we need to -- a show cause.
MR. LAWLESS: Do show cause.
MR. MORTON: Plus create a mechanism for him to pay his campaign back since he's admitted --

MR. LAWLESS: Have the hearing set --
MR. MORTON: The reason I say that is
that if we could or he could come up with an instrument vis-à-vis an accounts payable note for him to pay; in other words, he lends himself -- he lent himself \$11,000 out of his campaign. Now he's got to pay it back. That needs to be a note, a formal note, and I believe that that's --

MR. LAWLESS: He's going to have to be real careful using campaign funds for that.

MR. MORTON: No. You can lend yourself -- you can lend money out of your campaign, but it has to be on -- like it was a bank, like you were borrowing -- is that not correct, Bill?

MR. YOUNG: I want to look at it, Mr.
Morton, and my director of audit may have something to say about it.

MR. LAWLESS: Hank, you wanted to say
something too?

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MR. YOUNG: Go ahead.
MR. FINCHER: Sure. Am I correct that the representative has essentially self-reported and said, hey, I've got a problem and I want to fix it? MR. LAWLESS: Yeah. MR. FINCHER: Right? So -MR. LAWLESS: He is getting killed with the press.
MR. YOUNG: We began the review. It wasn't requested by Representative Staples that we begin this review. We began the review based on what we heard in the press --
MR. FINCHER: Okay. Did the board --
MR. YOUNG: Having said that, as soon as
we began the review, Mr. -- Representative Staples and Ms. Johnson fully cooperated and worked with us and really they have agreed that this 11,000 plus money was inappropriately paid out of the campaign account.
MR. FINCHER: Okay. And paid to -- I
mean, is it -- what was it for?
MS. BURCHAM-DENNIS: Was it paid to himself is my question?
MR. FINCHER: Yeah, yeah.
MR. LAWLESS: I think there's a
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I'm going to just go with previously, right?
MR. FINCHER: Yeah.
MR. MOECK: They are correct, you can
issue a show cause, you can issue civil penalties.
Okay. There's nothing in the statute that talks
about being able to repay expenses that are
improper, right?
MR. MORTON: That's right.
MR. MOECK: What you've done in the past
is as you see a violation, you can issue the show cause and ask them why. Then you can issue a civil penalty based on a violation. As part of those assessments and show causes, you have allowed -- the board has allowed in the past people to repay, and they have either reduced or removed a civil penalty.

MR. FINCHER: That's right. I remember that now.

MR. MOECK: That's what -- the issue we're really running into is he can tell you they did it wrong. You all have to determine whether there's a violation and whether you want a civil penalty, and then whether you want to agree to allow there to be less of a civil penalty or no civil penalty based on repayment.

MR. FINCHER: Gotcha. How are you going
spreadsheet.
MR. FINCHER: Okay, I'm sorry.
MR. LAWLESS: It was in uses.
MR. FINCHER: Okay. Impermissible uses, but was it most paid to others or to him?

MR. MORTON: No, others.
MR. FINCHER: Looks like it's others.
MR. MOECK: Would you like me to answer that?

MR. FINCHER: Sure. Since I asked it,
the least I can do is let you answer it.
MR. MOECK: Okay --
MR. LAWLESS: Wait, wait, we can -- the rule, guys.

MR. MOECK: If I'm correct, and you can confirm with Representative Staples, the majority of the expenditures that are food related are during session --

MR. FINCHER: Okay.
MR. MOECK: -- okay, which would
technically be a violation of the statute. We didn't check that, but like I said, he can confirm that or deny it.

Okay. As to what you all can do and what you can't do, and I'm not an attorney, so here

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to pay this back?
REPRESENTATIVE STAPLES: Thank you for asking me that, and to both of you just to know, I never paid myself anything. I definitely wouldn't have paid my- --
(Inaudible cross-talk.)
MR. LAWLESS: The spreadsheet speaks for itself.

REPRESENTATIVE STAPLES: Yeah, I just -jumped out there, hell, no, I didn't do that, but -because that scared me to death. No.

MR. LAWLESS: We understand now.
REPRESENTATIVE STAPLES: Yeah, like no.
But -- yeah, so with that total, eleven -- so I want
to pay -- if I can start out paying it -- just pay
it back, you know.
MR. FINCHER: Okay --
REPRESENTATIVE STAPLES: If I can do
like $\$ 500$ a month to do that till we get close, and as I can throw more in there, I will, to get it --

MR. LAWLESS: Now you know where the year was coming from. Does it make sense?

MR. FINCHER: It does.
(Inaudible cross-talk.)
MS. BURCHAM-DENNIS: Going to Jay. I
think Jay --
MR. FINCHER: I was about to make a motion, or if you've got something you need to say -- payment isn't to us.
(Inaudible cross-talk.)
MR. LAWLESS: It's going back where it's supposed to go.

MR. MORTON: That's the reason I was trying to get him to interact with his campaign.

MR. FINCHER: I've got an easy solution.
MR. LAWLESS: It popped up. I'm open for anything.

MR. YOUNG: What I would suggest, members of the board, is that you do exactly in this one what you did in Representative Casada. You first set it for a show cause hearing based upon what the board has found today, and then we deal with it on July 8th. And we can certainly let Representative Staples call in if he's unavailable, or Ms. Johnson call in. I don't think it's going to take a long time given that you've heard everything here today. But I'm a little leery doing something without first having a show cause hearing as appears

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to the will of the body, obviously, I go along with everybody, but my gut is to go and sin no more, pay it back, and then as long as you get it back in there, we just --

MR. LAWLESS: If I could, let's -- I
mean, obviously, the representative is getting a feel for which -- what we're trying to do. What do you want? What would be your best scenario? Do you want this hanging over your head through a cycle,
which I hope, or do you want it -- I'm trying to find a way -- if you had used the money to have a big block party -- but you didn't. You used it for the community. I mean, I looked at it and I talked about it with some people and I've seen it, and you got just literally killed in the paper.

REPRESENTATIVE STAPLES: Yes, I did.
I'm sorry. It tore me up.
MR. LAWLESS: And I'm not -- you
pillared is putting it mildly.
Okay. Now, that being said, I'm trying to find a way -- if we issued a show cause and then went away -- yes -- you know -- you see what I'm trying to do.

MR. HAYNES: I do. And I agree with that because -- if I misspoke earlier, what I mean
to be required by the statute to issue any civil penalty.

MR. FINCHER: I totally understand.
What I was going to suggest -- I'm not -- deferring to the board, but I want to throw out what I was going to suggest. Let's defer this. Let's defer it, not have the man have to deal with the show cause, and not have the man have to deal with a penalty and not have to deal with all that. Let's defer action on it, let's keep an eye on it. Make your payment back to your campaign as quick as you can, and then -- and then we watch it and we see, and then if we want to take action on it, we can.

These things -- sometimes those of us who haven't served don't understand how a finding of -- a penalty from a registry of finance can be used by -- it makes you look dirty even if it's just you were late on something. We know that we don't mean it that way, but the smallest things can be made to make somebody look bad, and this guy came forward, Representative Staples came forward and said, "Hey, man, l've screwed up and I want to pay it back." We need to reward that kind of conduct by as much deference as possible. Now, if we need to formalize it, I defer
penalty.

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to say is these are -- these are unallowable campaign expenditures. These are not -- you know, these are not -- this does not constitute in my mind abuse of funds or anything like that.

But I think procedurally what we've done in a lot of show cause cases is to allow -- to allow the campaign to submit a written statement -- a written statement, you know, in lieu of an appearance, and then maybe as part of that, a proposal can be made in terms of repayment that we can vote on and accept without Representative Staples or Ms. Johnson having to be -- having to come back in for another hearing, and that might actually give Representative Staples and Ms. Johnson a chance to build a statement for the record themselves.

MR. LAWLESS: Of course, we can always have the next hearing at Blackberry Farms and just be down the road.

REPRESENTATIVE STAPLES: Don't bring that up. My wife finds out -- she's been trying to get to Blackberry Farms, and we definitely can't afford that.

MR. LAWLESS: For 12 years, I've been trying to get us there and I haven't succeeded yet,

## SO --

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say, if I may, just to the point, which there's been
some excellent points, so let me say this: I
arrived here because of poor documentation. So understand that I'm at the will of this body first and foremost. Whatever I prefer, I'm at the will of this body because I yield to that, I submit to that, period, because that's what got me here. So I have no choice but to be respectful of that.

Just using what you are alluding to, there was some action and a tool that -- that was really abusive towards myself and my family, and it was very difficult. And it's an election season. So I don't want to offend anybody here. It would help me and mine if we deferred it and you watch me pay that money back, and if I don't do it as my word stands, 1, that means my word ain't no good; 2, that means I don't mean to pay it back and I ain't no good, so I need to be gone, I need to be in trouble. But I'm trying to give opportunity through this to show my word's good and my intention is good to pay that money back, so that's what I would hope for. That would be easier for me, but it's not about what's easy for me. It's about being yielding to what this body decides. So that's what I'll do.
(Discussion off the record.)

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campaign finance violations, when what we're trying
to do is give him a break, and we do that, I -- I --
I want the representative to tell me what he -- I
know what I want. I wouldn't want any show cause.
I wouldn't want a show cause.
MR. LAWLESS: He violated the law.
MR. FINCHER: Even with our best intents, that's a bad --

MR. LAWLESS: We've got -- he violated the law, he admits he violated the law, that's a problem. But on the other side --

MR. FINCHER: He is self-employed.
MR. LAWLESS: There's no question -- and I read some of those articles. Do you kick your dog really?

REPRESENTATIVE STAPLES: Yeah, right.
MR. FINCHER: Think about what it will be if we show cause it.

MR. LAWLESS: Well, I mean, it's no worse than what they did in Memphis to basically someone they didn't like the way he voted on too. I mean, it just -- this is one of those --

MR. FINCHER: You asked him a question. Let's --

REPRESENTATIVE STAPLES: I was going to

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MR. LAWLESS: I'm going to make a motion
we defer -- I am going to make a motion this time that we defer this matter --

MS. BURCHAM-DENNIS: July is our next meeting.

MR. LAWLESS: July. I'm going to
request that we defer this matter for one month to try to -- I may get my attorney general request that
Herbert wouldn't give me another time and maybe we can come up with something.
(Inaudible cross-talk.)
MR. LAWLESS: I'm coming up with a way
that might succeed --
MR. GOLDEN: Mr. Chairman.
MR. LAWLESS: Yes, sir.
MR. GOLDEN: It's been a really productive day and a long day, and it's clear --

MR. LAWLESS: I'm deferring to July.
MR. GOLDEN: It's clear we don't
necessarily know what we want to do. I move that we table this and reengage the issue in July and maybe get counsel to give us options.

MR. LAWLESS: We get to do that.
There's a motion on the table. Do I see a second? I see a second.

MR. LAWLESS: Call in.
MR. FINCHER: Okay.
MR. LAWLESS: We'll have communication with him. He will --

MR. FINCHER: Talk to --
MR. YOUNG: I'll talk to you,
Representative Staples, and let you know.
MR. LAWLESS: Okay. Do we have any other -- this is the last main item other than I'd like an update on the Ketron audit, please.

MR. MORTON: How about the complaint to enforce the open meeting act?

MR. LAWLESS: I think -- get out of here.
(Inaudible cross-talk.)
MR. YOUNG: And thank you, Director, for all of your help on this one.

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down on this end -- no, not you, Hank.
MR. FINCHER: Thank you.
MR. YOUNG: And we do worry about cost.
If we can get a state office building that meets the COVID-19, then we don't have to pay.

MR. FINCHER: I hate to be the fly in
the ointment, but my staff advises that I have court
scheduled on July 8th where -- I mean, l'll either
not be here or we'll need find another time. So I
can't get out of this. This is three different motions on three different cases that involve the same people.

MR. LAWLESS: Making a lot of money.
MR. FINCHER: Man, I hope so. Hadn't panned out that way yet, but maybe it will. So --

MR. LAWLESS: That's what happens when you spend two months in Paris.

MR. YOUNG: I'm at the will of the commission.

MR. LAWLESS: We will figure that out.
Hank, l'll be back to you.
MR. FINCHER: Just circulate an e-mail or something about -- it's scheduling. We're not debating matters.

MR. LAWLESS: That's regular business.

First, Mr. Chair, let me get us where we are going here on other business. First, we are meeting on July 8th unless I hear anyone saying that we're back on regular schedule, that's the first Wednesday of July, that will be our next meeting. So I assume that's okay with everyone. If not, we need to know so we set it at an appropriate time.

MS. BURCHAM-DENNIS: That date is fine, but where are you thinking of having the meeting?

MR. YOUNG: That will be determined because we do not know as of today whether the state buildings will be reopened by then. We are hopeful that we might be able to meet in either the senate or house chambers if they have it --

MS. BURCHAM-DENNIS: With social distancing in place, I think, of course, naturally, we're going to have to have a larger meeting space than --

MR. LAWLESS: I like the senate.
MR. YOUNG: We will be using social distancing for our next meeting. It's just where --

MS. BURCHAM-DENNIS: And I do think the senate chamber will make Tom feel more important.

MR. LAWLESS: It's just I get to see you a little easier, and since you've got two old farts

We will figure it out.
MR. YOUNG: We will figure it out.
MR. FINCHER: Full compliance with all appropriate --

MR. YOUNG: We will work with you.
MR. LAWLESS: Okay. What else have we got besides I want an update on --

MR. YOUNG: Your update. Our director of audit is sitting right there.

MR. LAWLESS: Tell me the update on Ketron.

MR. YOUNG: Before he answers, we provided with you the audit schedule, and I'm going to give the director of audit. He was out sick for three weeks, I mean really sick, which is what delayed some of the audit, what's got him behind on Ketron, and so -- and he's also got an issue, senior schedule, a lot of audits that he has to do. So with that, Jay, I'll hand it over to you to talk about Ketron.

MR. LAWLESS: Where is the schedule?
MR. MOECK: So very quickly, that schedule has one amendment to it. At the very bottom, you will see in 2018-2019, the Casada audit and the CASPAC audit, well, you just approved them,
so that's completed and approved.
Ketron. We have been spending our time -- it's me, I'm the auditor. As you mentioned, we have another auditor. I don't think throwing him on Casada or Ketron was the way to go, so I am doing all the audits related to Casada and Ketron. So since I've been spending time on Casada, I am not working on Ketron. Ketron is in process. We do have the records. I have since started it. It will be several months most likely before it's available. The exact date I can't give you at this point in time.

MR. LAWLESS: But you've got all the records?

MR. MOECK: We have all the records, all the subpoena stuff and all the records that we --

MS. BURCHAM-DENNIS: You have all the records that we couldn't get that the TBI would --

MR. MOECK: So the records from the law enforcement have been provided. Now, does that mean I really have all the records? Until I get into it, I won't know.

MS. BURCHAM-DENNIS: Okay.
MR. MOECK: I assume there will be a rebuilding process very much like the one we just

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they have all submitted all their records, so I got a ton of records sitting in my office. So as soon as we can get to them, we do them.

MR. LAWLESS: So, again, just so I'm fully apprised of where we are on Ketron, you are -you think you've got everything in terms of the actual pieces of paper?

MR. MOECK: What we have is what they have. You know, this is -- it's very much like the audits you've already dealt with, right. We get what they have and we get what we can subpoena, which is bank records. Beyond that, I already know looking at it that there are not receipts or invoices to a good chunk of the expenditures. We already reported that to November, and, no, there wasn't any big change with the other records we got.

MR. LAWLESS: So it's the responsibility of the candidate to supply those records?

MR. MOECK: So we always start with the candidate, and we want the candidate --

MR. LAWLESS: And if they don't supply
--
MR. MOECK: -- to give it first, and then we subpoena certain records if we have to, and we ask for you all to give us that permission to do
did for Casada and CASPAC, because they did not have
a bunch of receipts and they still don't have a bunch of receipts.

MR. LAWLESS: Okay.
MR. MOECK: Any more you want to know?
MR. LAWLESS: So you've got both Karl
and Bill that you're in the middle of that's at some point in time too, huh?

MR. MOECK: I'm sorry? Yeah, so we -the governor's got the choice. They can use an outside firm or they can use us. They chose to use us. This is the first time that both of them have chosen to use us.

Just so you're a little more aware of what's going on, Karl Dean's audit's been already processed for the most part. I've got one section of the audit still to do. So when I get back to it, it will probably release fairly quickly.

Osborne, the one that's being done by our auditor, our new auditor, he has finished most of the test work. We're trying to clean that up. Hopefully, if you meet in July, it may be on there. I would guess it will be the August meeting.

And we have done nothing for Lee, but everybody else on there, no matter what the name is,

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it. In this case, you subpoenaed the bank records up front of the campaign. We also tell you we don't subpoena additional records because we're not really sure what authority you have -- we don't think you have necessarily blanket authority to subpoena anything and everything under the sun. So we wait until we know there's activity in other accounts before we ask you to give additional subpoenas. You did that because we found activity in their credit card accounts and a -- in the business account. So those have been issued. Those kind of stuff we can do and already have, but like I said, I won't know what receipts are missing until I do individual test work.

MR. LAWLESS: I'm going to request that you put that about as high up on your list that you possibly can, Jay. I mean --

MR. MOECK: It is likely to be the fall.
MR. LAWLESS: October is what l've heard. Is that correct?

MR. MOECK: That's probably a reasonably fair assessment. Again, you just had me do two audits. It took December, January, February, March, April, May. I really didn't do a whole lot of it in May, but six months. Now you're asking me to do

MR. LAWLESS: Well --
MR. MOECK: That's the process of audit.
MR. FINCHER: He's giving it all he got, Captain. Give the guy a break. He's busting his hump over here. Come on. You're too hard, Tom.

MR. LAWLESS: Well --
MR. FINCHER: I'm giving it all I got,
Captain.
MR. MOECK: We can get lucky. I can get in there and find that it goes really fast.

MR. LAWLESS: Well, if they don't
supply -- the onus is on the candidate to provide it, and if they don't provide it, it's a violation.

MR. MOECK: So the reason Casada --
MR. LAWLESS: That's how you're going to find it.

MR. MOECK: No, the reason Casada was done first, his records were there first, right. It

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this way: It needs to be your highest priority.
I'll just -- can you --
MR. MOECK: Ketron is next. Ketron is absolutely the next thing. I start tomorrow morning again.

MR. LAWLESS: Jay, listen to me. Ketron is next. He's your highest priority. They have a responsibility to get you the stuff you need. They don't have the stuff to you, I want a report back, next month, please.

MR. MOECK: Okay.
MR. LAWLESS: I mean, I'm done with it.
We've been messing with this -- I realize he's got all the problems, but they've got great lawyers, absolutely fantastic lawyers. They pull magic out.

MR. MOECK: Again, that's why I'm telling you they've given me everything they currently have.

MR. YOUNG: Mr. Chair, I think that the issue is they have given us -- we have now gotten everything -- I understand the director of audit that we have everything. The question becomes whether everything that should be there is actually there, and if it's not there --

MR. LAWLESS: Assume it's not and we'll
took a little longer to get some of the records from Ketron. They also asked for a deferral, so -- and some stuff, and the police department was definitely not in any big hurry to give us anything until the case resolved, and then they gave us the rest. So it made more sense to do Casada first based on the available data, and then now we'll do Ketron because all the data is there. You're not the only one in a hurry for it. They'd like it over too.

MR. LAWLESS: Trust me, I just want to. I'm just going to ask you to do everything you can. I mean, they're responsible to get you the stuff you need. If they don't do it, you need to report back to us in July if you will. Just give them a wish list, just tell them A, B, C, D, and E.

MR. MOECK: That is why you got the update in November that said that stuff wasn't there. Now you're updated that everything supposably that is available that's out there is there. Anything they get from this point forward will be through a rebuilding process. That is also what was told in the Casada audit. It's in the upper part of the audit reports that you had that said that, hey --

MR. LAWLESS: Okay. Let me just put it

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just go forward from there.
MR. YOUNG: That's correct. And that's been my instructions to our director of audit.

MR. LAWLESS: Thank you very, very much.
I appreciate that. That might get this one off
the -- I just want it gone. I think everybody up
here wants it done. So I think you understand the desire if at all possible.

MR. MOECK: We have been keeping the priority --

MR. LAWLESS: Put your red cape on that's got the big S on the -- on your tights and your spandex outfit and make it happen, please. Okay.

MR. YOUNG: No further business, Mr. Chair, or any other member.

MR. LAWLESS: What else have we got?
MR. FINCHER: We need to discuss the open meeting suit --

MR. YOUNG: That is pending litigation,
so if we -- I would suggest it go into executive session and we have attorney general's office here to give us an update on that, and at this point in time, we will cut the phone off, shut the door, and go into executive session if that's all right.


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