

U.S. Department of Transportation

Federal Highway Administration

Pavement Friction: Where the Rubber Hits the Road...Safely

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23 CFR Part 626



§626.3 Pavement Design Policy

Pavement shall be designed to accommodate current and predicted traffic needs in a safe, durable, and cost-effective manner.



Scale of the Road Safety Challenge

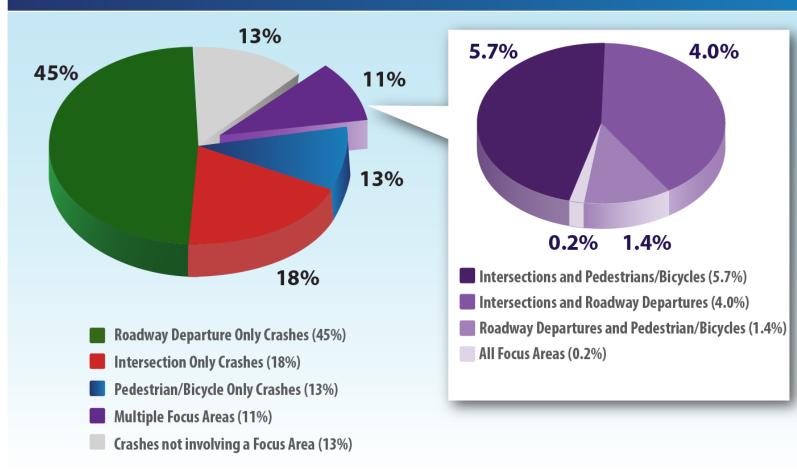
The crisis on our roadways **continues to worsen** based on estimated roadways fatalities in 2021:

Estimates of Motor Vehicle Traffic Fatalities, 2020 vs. 2021							
2020 Estimates	2021 Estimates	Percent Increase from 2020 to 2021					
38,824	42,915	10.5%					

The largest number of projected fatalities since 2005.

U.S. Fatalities by Focus Area

United States Fatalities by FHWA Focus Area Average 2018-2020



Tennessee Safety Priorities

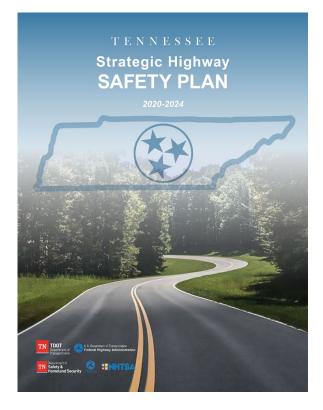


Figure 20 - Fatalities and Serious Injuries by Infrastructure Type (2013-2017)

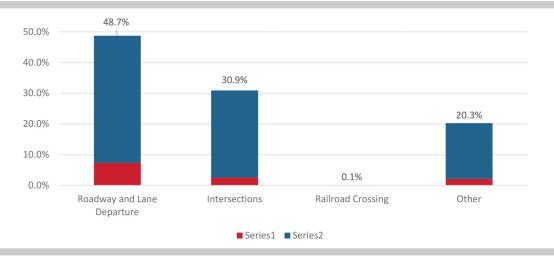
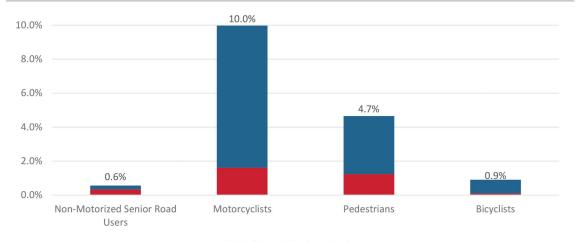


Figure 24 - Vulnerable Road User Fatalities and Serious Injuries by Type of User (2013-2017)



Tennessee Friction Experience

A

TENNESSEE

- Systemic applications of **HFST** is already established in TN
- This experience can be leveraged toward a more comprehensive pavement friction management program



What were the key challenges that needed to be addressed before the new practice could be implemented?

Relatively new to HFST implementation. TDOT wanted to utilize a data-driven procedure to select sites where HFST could effectively improve safety as they launched the Initiative. TDOT regarded crash history and site-specific conditions related to pavement conditions, existing delineations, proximity to other curves, and other factors as important considerations for selecting appropriate sites. However, analysis of these criteria was no small feat and required field visits to each candidate location by Safety and Pavement/Materials Office staff.

TDOT requires a defined need before obligating safety funds for any improvement. It was important to not only document how safety at a particular site may improve after HFST installation, but to limit HFST use to locations with sufficient pavement integrity, allowing HFST to last a full life span of up to 10 years.

Describe the new practice:

TDOT employed three approaches to help determine potential locations to include in their HFST Initiative, such as:

REACTIVE	PROACTIVE	EVENT-BASED
TDOT has an active	The DOT has an exhaustive horizontal curve inventory	TDOT considers other spot location
Road Safety Audit (RSA)	and overlays crash data onto known curve locations	as issues or opportunities arise,
program and conducts	to identify opportunities to further investigate. Curves	such as locations experiencing
an RSA at some locations	slated for HFST installation through this approach are	wet-weather related crashes or a
with a significant crash	included in TDOTS HFST initiative and the project is	curve with close proximity to an
history.	programmed accordingly.	upcoming HFST installation.

TENNESSEE



document curve geometry, sight distance, cross-slopes, existing safety improvements (e.g., signs, pavement marking), and evidence of past crashes (e.g., skid marks, damaged infrastructure). The team marked and documented potential limits for each HFST location and ensured signing and pavement markings were appropriate and in good condition.

Marrow the list.

Safe Roads for a Safer Future

http://safety.fhwa.dot.gov

After field reviews, some locations were eliminated from the HFST Initiative for various reasons, including poor pavement integrity, crashes attributed to intersections within the curve, and others. Curves remaining on the list were grouped by proximity and programmed for installation.

Key accomplishments, including roadway safety improvements:

Additionally, TDOT held an "open house" event in 2015, as seen in photo, where

they provided nearly 50 participants representing local agencies, engineering

Since the launch of the HFST Initiative in 2011, TDOT has completed approximately 50 HFST projects ranging from 2-lane rural to 5-lane urban locations, and approximately 60 locations were selected for HFST applications in the past year. TDOT plans to complete performance evaluations for the HFST installations, after collecting three to five years of crash data.



HFST Open House by TDO

consultants, TDOT, FHWA, and universities with an opportunity to learn more about HFST application, benefits, and costs. The event included a live, on-site demonstration of HFST installation by the TDOT Materials and Test Division; presentations on HFST history, development, effectiveness, and installation; and an opportunity for questions and answers with TDOT and FHWA presenters.

What technical and/or institutional changes resulted from the new practice?

TDOT's systemic HFST implementation has impacted local agencies; several have expressed a desire to try HFST and contacted TDOT for guidance and information. Along with their impressive local route inventory, local agencies in Tennessee have a solid funding mechanism that can sustain HFST installations on the local network.

> What benefits were realized as a result of the practice?

Applying a systemic approach and rigorously vetting proposed locations ultimately helped leadership support the HFST initiative and moved it forward. The process also garnered support and proved to be beneficial at the local agency level.

FOR MORE INFORMATION

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NOTEWORTHY PRACTICI

TDOT mostly used the proactive approach to develop the candidate location list and relied on the following systemic process to do so:

TDOT overlaid three years' of crash data onto their horizontal alignment inventory.

Staff isolated all curves with four or more crashes in three years for further review, noting those that were indicated as weather- or speed-related in the crash report.

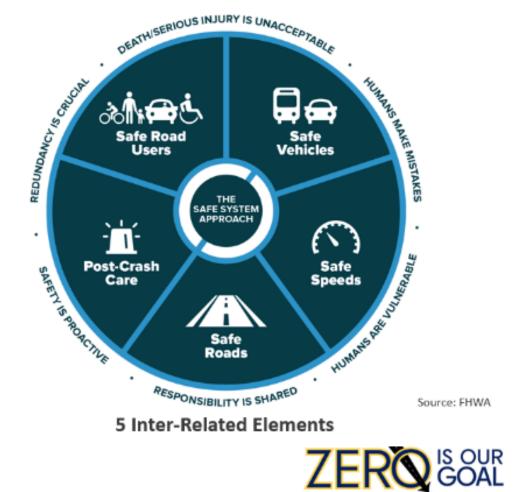
Perform field investigation.

Small teams of Safety Office and Pavement/Materials Office staff visited each candidate location to review and

The New Safety Paradigm

The Safe System Approach: 6 Core Principles

- Death/Serious Injury is Unacceptable
- Humans Make Mistakes
- Humans are Vulnerable
- Responsibility is Shared
- Safety is Proactive
- Redundancy is Crucial



A SAFE SYSTEM IS HOW WE GET THERE



A New Direction



The Safe System approach aims to eliminate fatal and serious injuries for all road users by:





Keeping impacts on the human body at tolerable levels

An "Invisible" PSC

Pavement Friction

Management

data.



2

Safety Benefits: **HFST** can reduce crashes up to:

63% for injury crashes at ramps.²

> 48% for injury crashes at horizontal curves.²

20% for total crashes at intersections.³



Automated application of HFS Source: FHWA

For more information on this and other FHWA Proven Safety Countermeasures, please visit https://safety.fhwa.dot.gov/ provencountermeasures/ and https://safety.fhwa.dot.gov/ roadway dept/pavement friction/high friction/.

FHWA-SA-21-052

Continuous Pavement Friction Measurement Friction data for safety performance is best measured with Continuous

measurement devices, like locked-

accurately collect friction data in

curves or intersections, where the

critical. Without CPFM equipment,

CPFM technology measures friction

continuously at highway speeds and

provides both network and segment level data. Practitioners can analyze

the friction, crash, and roadway data

occur to better target locations and

to better understand and predict

where friction-related crashes will

more effectively install treatments.¹

High Friction Surface Treatment

HFST consists of a layer of durable,

anti-abrasion, and polish-resistant

aggregate over a thermosetting

polymer resin binder that locks the

aggregate in place to restore or

shown to yield the best results

and should be used with HFST

applications.

enhance friction and skid resistance.

Calcined bauxite is the aggregate

agencies will assume the same

friction over a mile or more.

pavement polishes more quickly and adequate friction is so much more

including: **Pavement Friction Measurement** (CPFM) equipment. Spot friction

Friction is a critical characteristic of a pavement that affects how vehicles interact with the roadway, including the frequency of crashes. Measuring, monitoring, and maintaining pavement friction—especially at locations where vehicles are frequently turning, slowing, and stopping-can prevent

many roadway departure, intersection, and pedestrian-related crashes. Pavement friction treatments, such as High Friction Surface Treatment (HFST), can be better targeted and result in more efficient and effective installations when using continuous pavement friction data along with crash and roadway

Interchange ramps. wheel skid trailers, cannot safely and

· Locations with a history of rear-end, failure to vield, wet-weather, or red-

Considerations HFST is applied on existing pavement. so no new pavement is added.

 If the underlying pavement structure is unstable, then the HFST life cycle may be shortened, resulting in pre-mature failure.

 The automated installation method is preferred as it minimizes issues often associated with manual fatigue, inadequate binder mixing, improper and uneven binder thickness, delayed aggregate placement, and inadeauate aggregate coverage.

1 Izeppi et al. Continuous Friction Measurement Equipment as a Tool for Improving Crash Rate Prediction: A Pliot Study. Virginia Department of Transportation, (2016). 2 Merritt et al. Development of Crash Modification Factors for High Friction Surface Treatments. FHWA, (2020). 3 NCHRP Report 617: Accident Modification Factors for Traffic Engineering and ITS Improvements, (2008).

Applications HFST should be applied in locations

OFFICE OF SAFETY **Proven Safety**

Countermeasures

with increased friction demand. Horizontal curves.

Intersection approaches. o Higher-speed signalized and stop-controlled intersections.

o Steep downward grades. light-running crashes.

Crosswalk approaches.

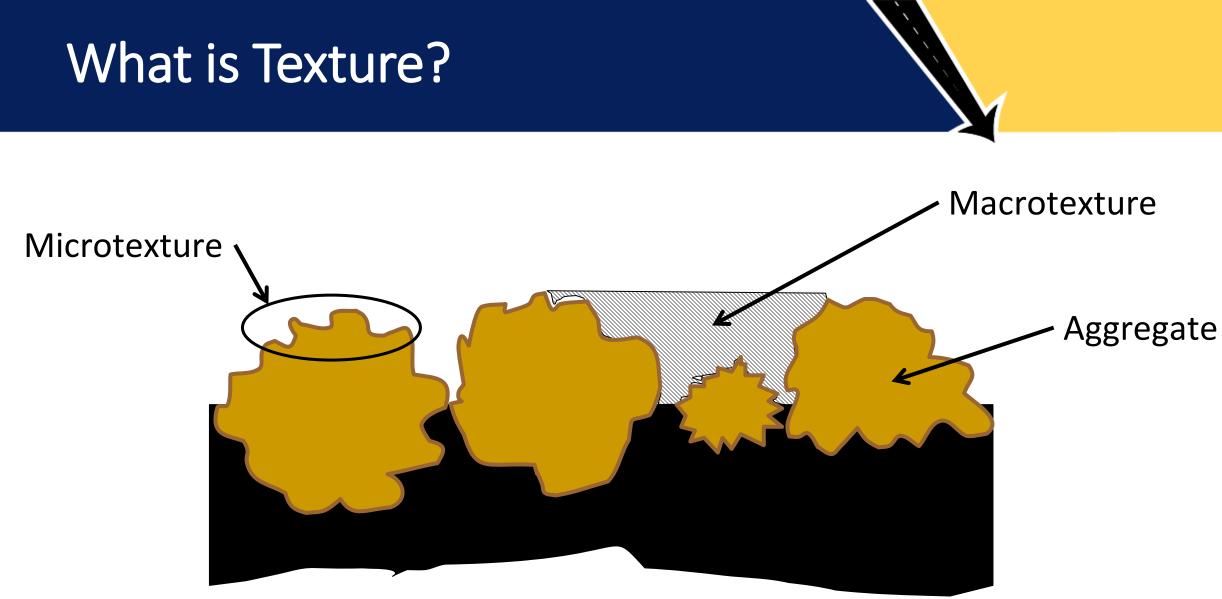
installation: human error due to

 The cost can be reduced when bundling installations at multiple locations.



 Originally High Friction Surface Treatment (HFST)

- 2021 PSC Update expanded this to be the foundation of Pavement Friction Management
 - Still includes HFST
 - Added Continuous Pavement Friction Measurement (CPFM)
 - Recognizes benefits at additional locations
 - Proactive safety approach that dovetails with pavement preservation and asset management



Pavement Cross Section

Source: Center for Sustainable Transportation Infrastructure (CSTI)/ Virginia Tech Transportation Institute (VTTI).

Friction Considerations

- Friction is a function of pavement surface macrotexture <u>and</u> microtexture
- Friction demand is that needed to safely perform braking, steering, and acceleration maneuvers
- Pavement Friction Design Objective:
 - Design for end-of-life friction meeting road friction demand
 - Different roads have different friction demand



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Surrogate Approach



- Relies on crashes (reactive)
- 25 crashes over past 3 years
- High wet-to-dry crash ratio

Source: Federal Highway Administration.

Typical U.S. Field Measurement

Conventional Friction Tester used on U.S. roads

- Locked-Wheel Skid Trailer (LWST)
- Runs at 40MPH for a 60-foot test (usually with ribbed tire)
- Even when done at network level this is sample-based testing



Source: Center for Sustainable Transportation Infrastructure (CSTI)/ Virginia Tech Transportation Institute (VTTI).

Continuous Friction Measurement



Source: Center for Sustainable Transportation Infrastructure (CSTI)/ Virginia Tech Transportation Institute (VTTI).

Sideway-force Coefficient Routine Investigation Machine

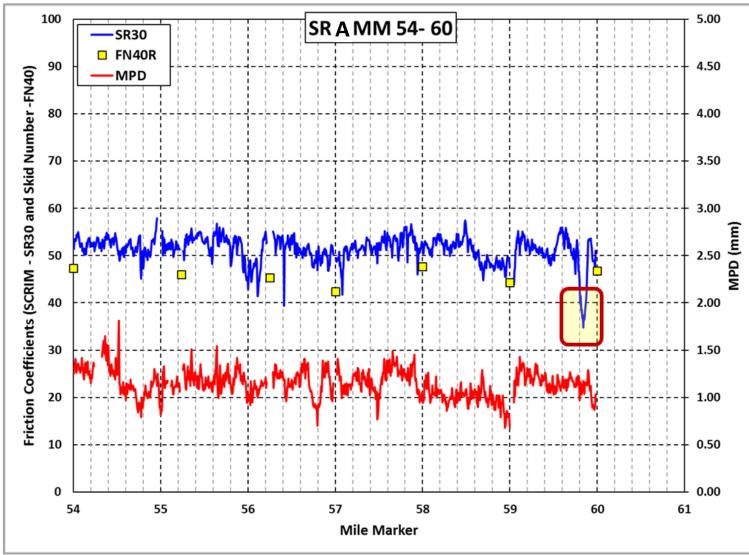


Source: FHWA.



Source: FHWA.

Sample Data vs. Continuous Data



Source: Federal Highway Administration.

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Additional Data Collection Ability

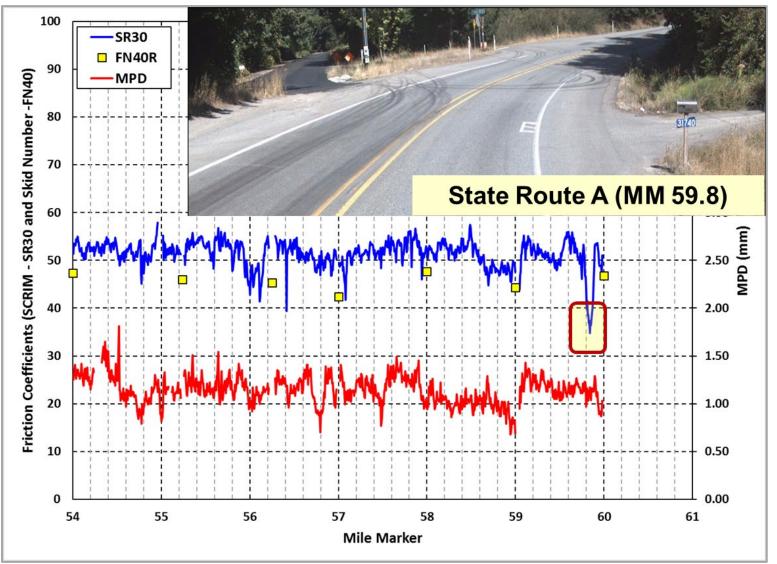


SCRIM also collects:

- 1. Grade
- 2. Cross-slope
- 3. Curvature

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Lat degr	ee:	[.ong degr	es	- [1	2	3
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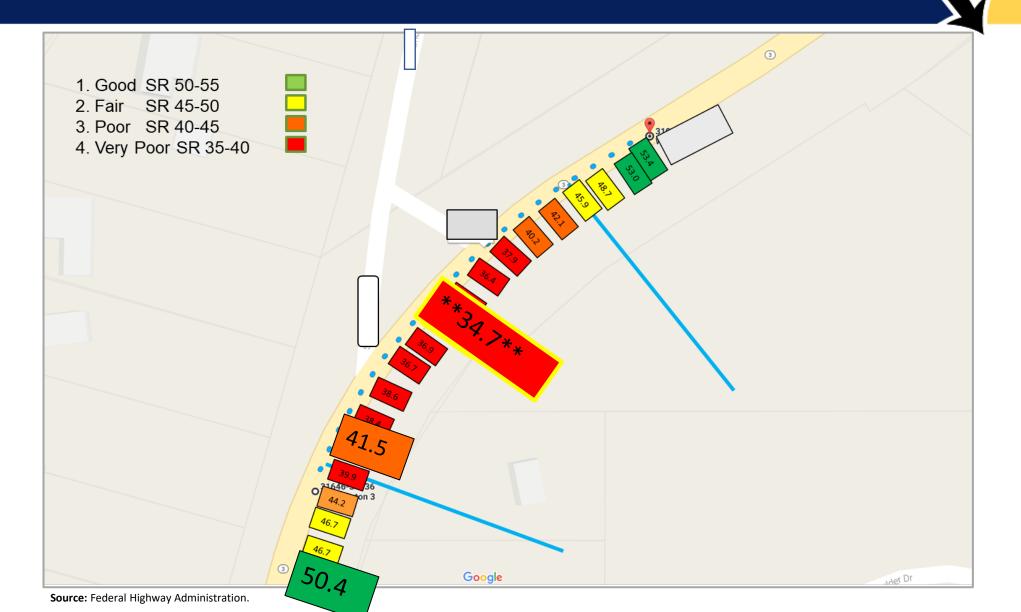
Complete Picture on Friction



Source: Federal Highway Administration.

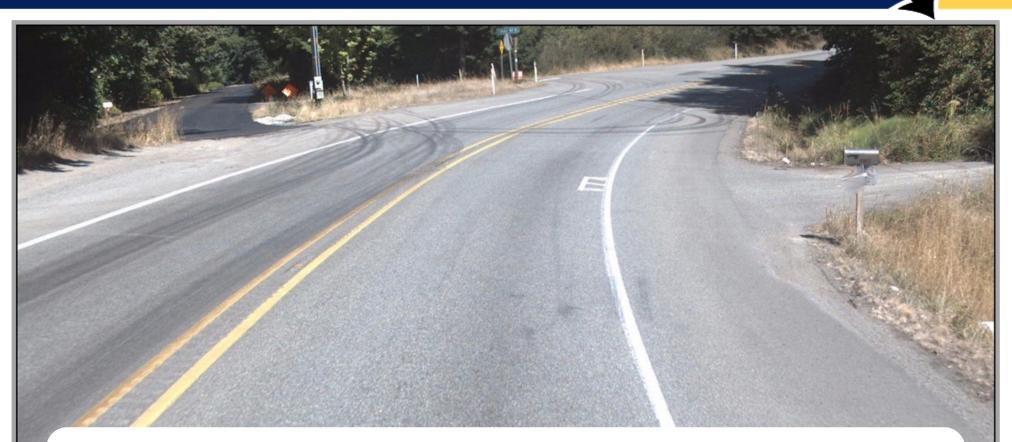
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CPFM Resolution



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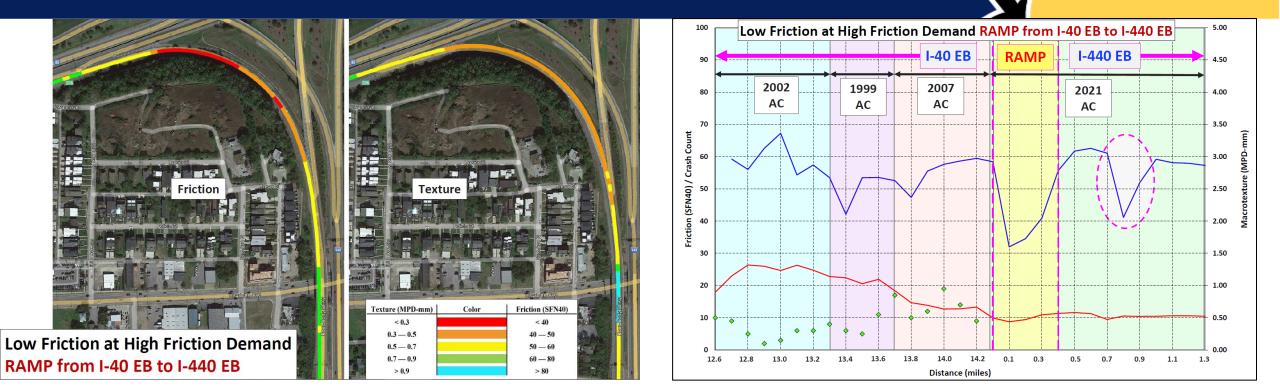
NCHRP Report 37



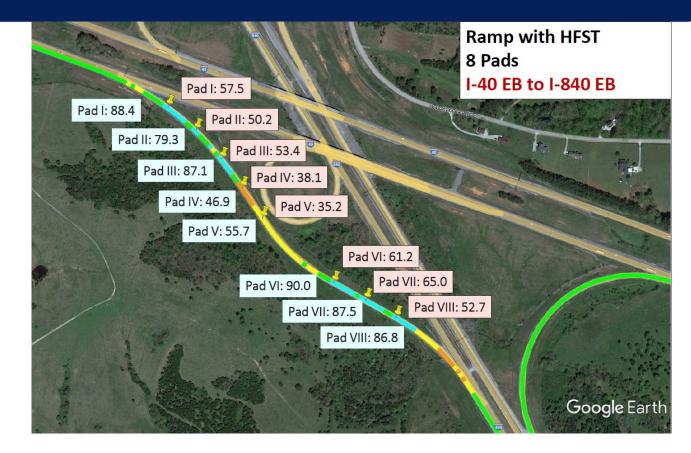
"Because the intensity of the polishing process increases markedly with tread element slip, all other factors being equal, the lowest friction levels are found on high-speed roads, curves, and approaches to intersections; in short, in locations at which high friction values are needed most."

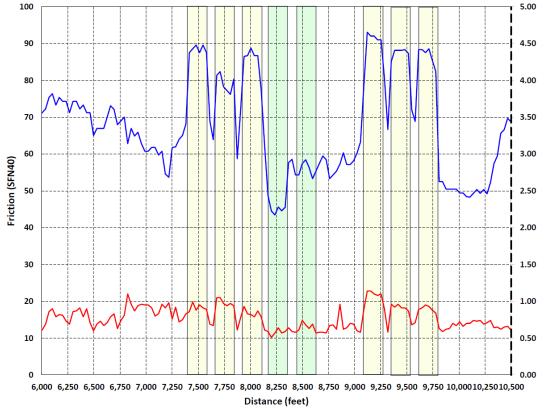
- National Cooperative Highway Research Program Report 37 (1967)

TN CPFM Pilot Demo Examples



TN CPFM Pilot Demo Examples



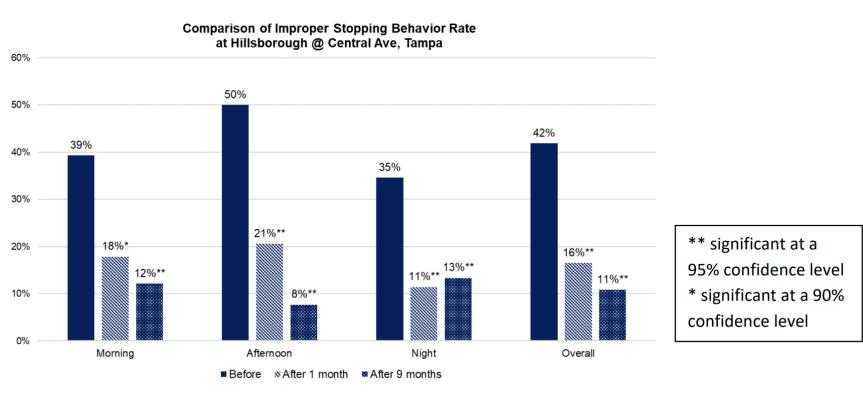


Matching Supply to Demand

- Recent HFST/friction experience has been mostly limited to horizontal curves and ramps
- Past evaluations of enhanced skid resistance (not HFST) at intersections has shown significant benefits
 - 20% reduction in total crashes
 - 42% reduction for rear-end crashes
 - 70% reduction of wet pavement crashes



Florida Intersection Case Study



Results from analysis of stopping behavior at Central Ave. intersection before and after HFST application. (Source: CUTR)

- District 7 (Tampa)
- Used CPFM and crash data to conduct intersection Road Safety Assessment
- Pre-HFST: FN40R = 37
- Post-HFST: FN40R = 79
- Before/After crash data analysis pending

UK Friction Management Levels

Site category and definition		Investigatory level (50 or 80 km/h)								
		0.30	0.35	0.40	0.45	0.50	0.55	0.60	0.65	
А	Motorway									
В	Dual carriageway non-event									
С	Single carriageway non-event									
Q	Approaches to and across minor and major junctions, approaches to roundabouts									
к	Approaches to pedestrian crossings and other high risk situations									
R	Roundabout									
G1	Gradient 5-10% longer than 50m									
G2	Gradient >10% longer than 50m									
S1	Bend radius < 500m - dual carriageway									
S2	Bend radius < 500m - single carriageway									
Source	Source: United Kingdom CS 228 Skidding Resistance Revision 0, August 2019.		LEGEND:			Normal Risk			Lower Risk	

Superior Approach



Source: Federal Highway Administration.

- Real som ches (real live)
 25 crasses over past 3 years
 igh wet-to charatic
- Friction loss observed via CPFM
- Intervention programmed proactively 26



Conclusion

- The collection of continuous friction and macrotexture data through the adoption of CPFM along with systemic pavement friction management (PFM) can have a significant impact on crash reductions.
- Measuring friction continuously (macro and micro), especially when complemented by road geometry data, provides a more effective method for identifying the most critical sections and allow focusing the safety improvement efforts on the higher risk locations, such as intersections and curves.

For More Information

U.S. Department of Transportation Federal Highway Administratio

NUOUS PAVEMENT FRICTION MEASUREMENT

Enhancing Safety through Continuous Pavement Friction Measurement

Pavement friction can save lives in your state.

CPFM

The friction provided by a roadway surface affects how vehicles interact with the roadway. Measuring, monitoring, and maintaining pavement friction – especially at locations where vehicles are frequently turning, slowing, and stopping – can prevent many roadway departure and intersection related crashes, resulting in dever serious injuries and fatalities. Best practices and proven technology in use for several decades in other countries present an exciting opportunity for the U.S. road safety community. Roadway departure and intersection crashes account for 75 percent of traffic fatalities across the United States. Source: <u>Fatality Analysis Reporting System</u>

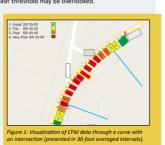
Experience with High Friction Surface Treatment (HFST) in the U.S. has revealed that friction is an important safety performance parameter. Source: FHWA HFST Website

Why Continuous Pavement Friction Measurement is Better

To characterize the safety performance of a specific horizontal curve or intersection, it would not make sense to report it as an average of the crashes observed (or expected) at locations several thousand feet or more away. And yet, this is usually how friction is reported for most locations. Furthermore, pavement friction is not currently a parameter used in crash-based safety modeling in the same way as other road/way characteristics, such as number and width of travel lanes; presence, width, and type of shoulder; degree of curvature, etc. For these reasons, Continuous Pavement Friction Measurement (CFPM) offers a two-fold opportunity for enhancine road safety.

Today, it is standard procedure for network level friction in the United States to be measured using a samplebased, discrete (i.e., not continuous) measurement called the Locked-Wheel Skid Trailer (LWST) test, in which a measurement is taken over a 60-foot distance by locking a wheel on a tow-behind trailer. This method is highly reliable and does provide useful point information. However, reported values reflect averages across long distances through changing road conditions, and do not effectively differentiate the changes in friction along the route corridor. Furthermore, LWST equipment is difficult to utilize in critical high friction demand locations, such as horizontal curves or intersections, which tend to experience greater fire scrubbing and polishing that lead to loss of pavement friction. For this reason, surrogate safety metrics, such as the number or ratio of wet weather crashes, are used to screen for locations that may respond to friction improvement. Unfortunately, opportunities to improve friction and enhance safet at locations below the wet weather crash threshold may be overlooked.

Fortunately, CPFM is an established and proven approach that has been used for several decades in other countries that could revolutionize the role of pavement friction in framing our understanding and management of the safety performance of our Nation's roads. CPFM equipment is able to measure pavement friction continuously, through tangents, curves and intersections, at speeds as high as 50MPH. This data can then be post-processed at user-defined increments as small as 1-foot. This approach is commonly used by road authorities in many European countries, Australia, and New Zealand, and even by airport authorities in the U.S. to measure friction on runways. Figure 1 presents CPFM data acquired at one U.S. location that was part of a recent FHWA pilot project, where it was found that pavement friction varied throughout the curve; it was considerably less through the curve and intersection area than on the tangent approaches. It would have been very difficult, if not impossible, to measure pavement friction at this resolution in these locations using LWST equipment.



Managing Friction for Safety

More than 50 years ago, National Cooperative Highway Research Program (NCHRP) Report 37 stated that "the lowest friction levels are found on high-speed roads, curves and approaches to intersections; in short, in locations at which high friction values are needed most." Essentially, this research recognized that a clear friction "supply and demand" relationship exists, and is a factor in determining the safety performance of a road. While aggregate testing and specifications, pavement mix designs, and rubber tire manufacturing have evolved in the years since that report was published, the basic friction supply and demand relationship is still relevant. Research conducted in other countries has consistently found a relationship between pavement friction levels and safety, and programs that subsequently established maintenance values for friction that are grounded in safety performance rely upon CPFM for monitoring. Furthermore, pavement friction treatments, including HEST, can be better targeted for installations that are more efficient and effective when using CPFM data.

In 2015, the Federal Highway Administration (FHWA) began collaborating with four State departments of transportation on a pilot study to demonstrate CPFM equipment technologies and compare results to each State's LWS⁻ equipment. The study confirmed that CPFM data, combined with crash data, provides significant insight regarding whether friction improvements reduce crashes. Based on the pilot results, FHWA encourages the use of CPFM to provide comprehensive pavement friction data, combined with existing safety data and analysis, to create an overall pavement friction management program anchored in safety.

Including pavement friction as a parameter in road safety performance modeling, establishing friction performance thresholds based on context, and proactively and systemically managing friction can help your agency achieve its road safety goals to save lives and prevent serious injuries.

For more information: FHWA Office of Safety FHWA Resource Center Jeff Shaw Jeffrey.shaw@dot.gov Andy Mergenmeier Andy.mergenmeier@dot.gov FHWA-SA-21-014

CPFM: An International Best Practice

United Kingdom

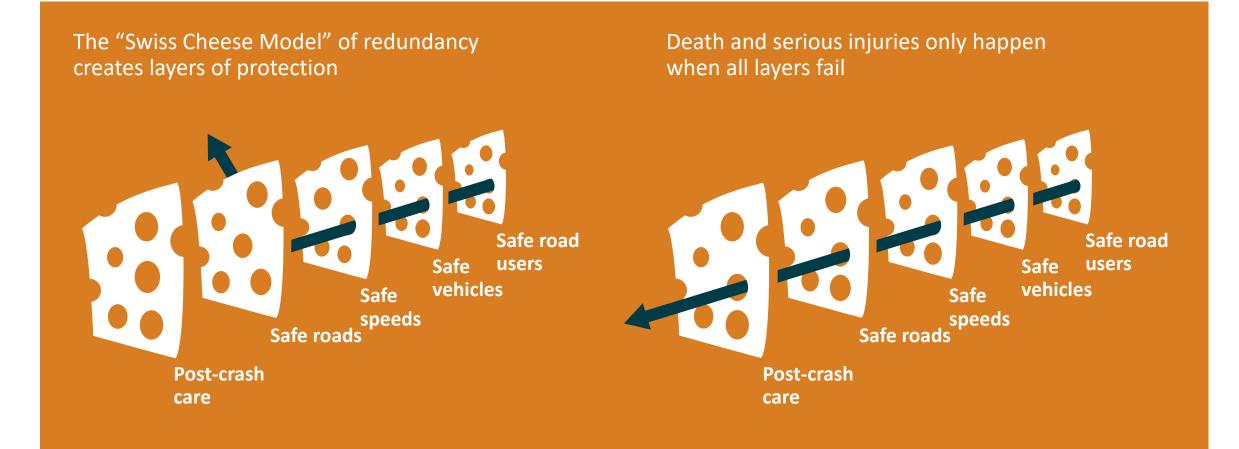
Since the 1980s, pavement friction of the English Strategic Road Network has been managed through a requirement to provide specific levels of skid resistance and texture depth, using CPFM as the basis for monitoring. A 1991 paper by Rogers and Gargett referenced a National Skidding Resistance Survey report that estimated this approach would result in 6 percent fewer casualties per year on trunk roads, and a benefit-cost ratio of 5.5-to-1. In 2016, the Transport Research Laboratory published PPR 806, which further reviewed the relationship between crash risk and skid resistance. The study found that for curves and steep grades, roadways with higher skid resistance have a lower risk of collisions, even in wet conditions, and recommended that enhanced skid resistance treatments be prioritized for those sites.

New Zealand

Throughout the 1990s, the New Zealand Transport Agency (NZTA) sponsored road surface friction research and development and established their first skid resistance policy and specification in 1997, which required CPFM equipment be used for network skid resistance measurement. Consistent with UK experience, the 1998 Transfund New Zealand <u>Research Report 141</u> documented a statistically significant relationship between crashes and skid resistance at junctions, curves and steep grades, and indicated that wet road crashes could be reduced 45-61% at these locations with targeted enhanced skid resistance. Finally, a <u>2011 paper</u> by Whitehead, et al, reviewed 11 years of experience with the NZTA policy and found the benefit-cost ratio ranged between 13:1 and 35:1.

https://highways.dot.gov/safety/rwd/keep-vehicles-road/pavement-friction/cpfm

Safe Systems have Redundancy



Thank You! THE SAFE SYSTEM APPROACH Zero is our goal. A Safe System is how we get there.

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