

# Resource Map of Expenditures for Tennessee Children

Fiscal Year 2016-2017

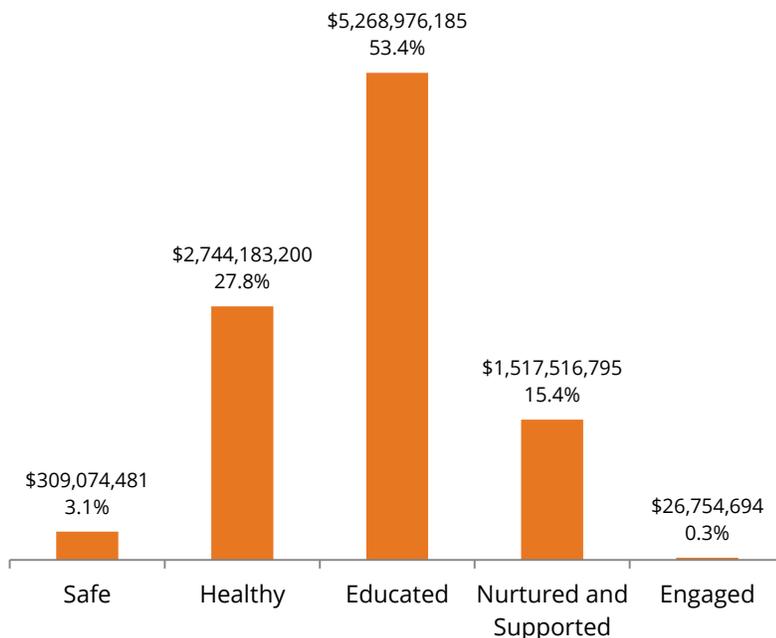


TN

The annual Resource Mapping report of expenditures on children and families in Tennessee tracks sources and amounts of expenditures on programs benefitting Tennessee children. At the beginning of the Resource Mapping project, the advisory group, made up of members from across departments and branches of government, defined the goals of government expenditures on children in Tennessee as ensuring that all children are safe, healthy, educated, nurtured and supported and engaged in activities that help them reach their potential. The expenditures from each program reported are classified as primarily addressing one of those goals.

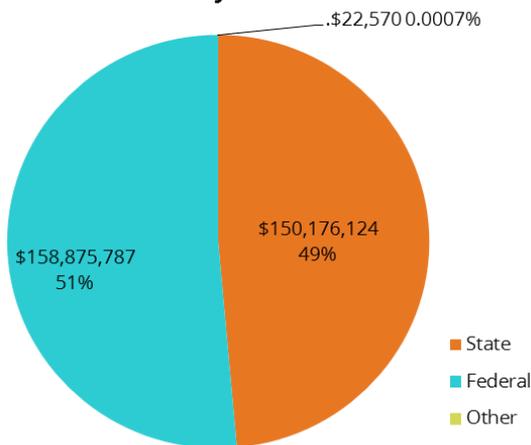
The seven major child-serving departments each have their own main focus of service, though within each there are expenditures on programs with a different focus. In addition, 21 other departments report programs aimed at serving children in different ways.

## Expenditures by Primary Outcome Area



## SAFE

### Safe Outcome by Source



### Top Programs by Expenditure

- DCS: Intervention—Provider Service Continuum Array  
\$145,323,802
- DCS: Intervention—Residential Treatment  
\$84,956,302
- DHS: Child Care Licensing/Assessment  
\$24,259,730
- DMHSAS: State Psychiatric Hospital Services  
\$14,149,851
- OJCP: Victim of Crime Assistance Program  
\$9,527,790
- DCS: Gateway to Independence  
\$7,423,764
- DOE: Safe Schools Act of 1998  
\$4,914,002
- DOT: Safe Routes to School  
\$2,000,000

## Children Served: 3,014,074

- Percent of Children Served who are Under 5: 6.2%
- Percent of Children who are Under 5: 27.3%
- Percent of Children Served who are Over 18: 22.6%
- Over 18 Includes only Transitional Youth 18 to 24

### Child and Teen Deaths in Tennessee Rate per 100,000



### Safe FY 2016-17 Expenditures

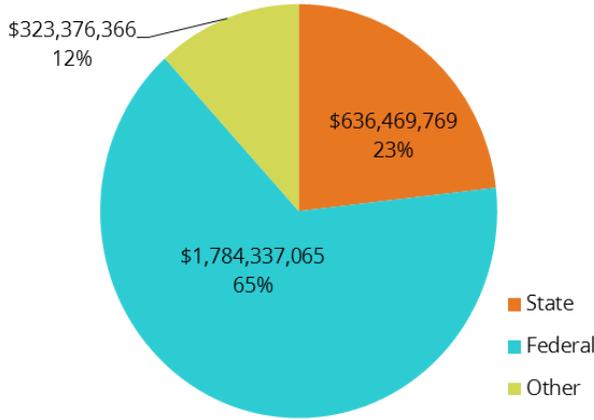
Department/Agency	State	Federal	Other	Total
Administrative Office of the Courts	\$5,000	\$41,000	\$0	\$46,000
Department of Children's Services	\$122,094,680	\$120,518,450	\$22,570	\$242,635,700
Department of Correction	\$182,071	\$0	\$0	\$182,071
Department of Education	\$8,013,622	\$0	\$0	\$8,013,622
Department of Health	\$19,165	\$119,798	\$0	\$138,963
Department of Human Services	\$0	\$24,529,730	\$0	\$24,529,730
Department of Mental Health and Substance Abuse Services	\$19,694,136	\$2,034,408	\$0	\$21,728,544
Department of Safety	\$63,150	\$0	\$0	\$63,150
Department of Transportation	\$0	\$2,000,000	\$0	\$2,000,000
Office of Criminal Justice Programs	\$0	\$9,527,790	\$0	\$9,527,790
Tennessee Commission on Children and Youth	\$104,300	\$44,611	\$0	\$148,911
Tennessee Wildlife Resources Agency	\$0	\$60,000	\$0	\$60,000
<b>Total</b>	<b>\$150,176,124</b>	<b>\$158,875,787</b>	<b>\$22,570</b>	<b>\$309,074,481</b>

# HEALTHY

## Top Programs by Expenditure

- TennCare: Medical Services—Professional Services  
\$435,189,602
- TennCare: Medical Services—Inpatient  
\$388,498,767
- DOE: National School Lunch Program  
\$284,462,660
- TennCare: Pharmacy Services—Medical  
\$254,567,706
- TennCare: Medical Services—Outpatient  
\$239,425,513
- TennCare: Dental Services  
\$150,231,644
- DOH: WIC  
\$149,941,295
- TennCare: Medical Services—Home-based Services  
\$147,742,222

## Healthy Outcome by Source



# Children Served: 6,764,298

Percent of Children Served who are Under 5: 22.9%  
 Percent of Children who are Under 5: 27.3%  
 Percent of Children Served who are Over 18: 2.9%  
 Over 18 Includes only Transitional Youth 18 to 26

## Percent of Tennessee Public School Students



## Healthy FY 2016-17 Expenditures

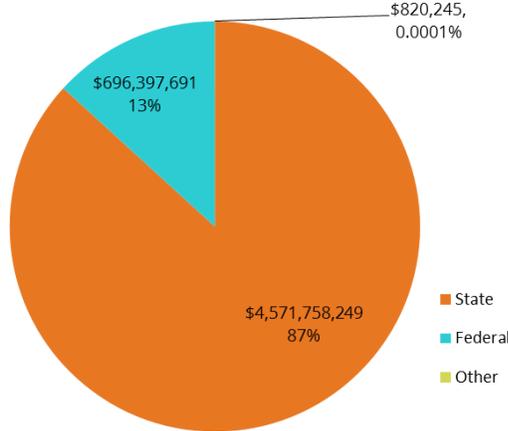
Department/Agency	State	Federal	Other	Total
CoverKids	\$2,313,540	\$150,358,093	\$3,377,751	\$156,049,384
Department of Children's Services	\$12,130,375	\$27,387,390	\$0	\$39,517,765
Department of Education	\$15,535,800	\$412,060,059	\$0	\$427,595,859
Department of Health	\$48,360,427	\$146,676,773	\$50,478,364	\$245,515,564
Department of Mental Health and Substance Abuse Services	\$1,605,541	\$15,158,656	\$536,129	\$17,300,326
TennCare	\$556,434,866	\$1,032,607,215	\$268,984,122	\$1,858,026,203
Tennessee Commission on Children and Youth	\$89,220	\$88,879	\$0	\$178,099
<b>Total</b>	<b>\$636,469,769</b>	<b>\$1,784,337,065</b>	<b>\$323,376,366</b>	<b>\$2,744,183,200</b>

# EDUCATED

## Top Programs by Expenditure

- DOE: Basic Education Program  
\$4,404,030,000
- DOE: ESSA Title I—Improving Academic Achievement  
\$285,804,240
- DOE: IDEA, Part B—School-Age Services  
\$237,652,764
- DOE: Voluntary Pre-K  
\$84,137,076
- DOE: ESSA Title II—Improving Teacher Quality  
\$37,451,777
- DOE: Tennessee's Early Intervention System  
\$35,369,361
- CoverKids: Outreach and Admin  
\$24,925,053
- DOE: ESSA Title IV-B—21<sup>st</sup> Century Community Learning Centers  
\$24,089,528

## Educated Outcome by Source



# Children Served: 9,951,571

Percent of Children Served who are Under 5: 3.7%  
 Percent of Children who are Under 5: 27.3%  
 Percent of Children Served who are Over 18: 0.8%  
 Over 18 Includes only Transitional Youth 18 to 24

## High School Graduation Percent - NCLB Formula



## Educated FY 2016-17 Expenditures

Department/Agency	State	Federal	Other	Total
CoverKids	\$4,553,148	\$20,371,905	\$0	\$24,925,053
Department of Agriculture	\$0	\$0	\$55,000	\$55,000
Department of Children's Services	\$980,012	\$390,000	\$0	\$1,370,012
Department of Correction	\$124,400	\$0	\$0	\$124,400
Department of Economic and Community Development	\$5,700	\$12,500	\$0	\$18,200
Department of Education	\$133,635,197	\$665,797,574	\$112,676	\$799,545,446
Department of Education : BEP	\$4,404,030,000	\$0	\$0	\$4,404,030,000
Department of Health	\$211,631	\$1,331,078	\$0	\$1,542,709
Department of Mental Health and Substance Abuse Services	\$381,230	\$699,184	\$0	\$1,080,414
Department of Safety	\$282,506	\$0	\$0	\$282,506
Department of Transportation	\$0	\$982,305	\$0	\$982,305
Governor's Books from Birth Foundation	\$3,924,800	\$100,000	\$0	\$4,024,800
Tennessee Arts Commission	\$760,796	\$60,500	\$3,911	\$825,207
Tennessee Commission on Children and Youth	\$1,072,238	\$43,591	\$100,000	\$1,215,829
Tennessee Higher Education Commission	\$20,933,945	\$4,589,416	\$0	\$25,523,361
Tennessee State Museum	\$862,647	\$0	\$0	\$862,647
Volunteer TN	\$0	\$2,019,638	\$548,658	\$2,568,296
<b>Total</b>	<b>\$4,571,758,249</b>	<b>\$696,397,691</b>	<b>\$820,245</b>	<b>\$5,268,976,185</b>

## NURTURED & SUPPORTED

### Top Programs by Expenditure

DHS: Supplemental Nutrition Assistance Program (Food Stamps)  
\$706,176,529

DCS: Case Management—Child Welfare  
\$120,925,933

DCS: Foster Care  
\$95,369,815

DHS: Temporary Assistance for Needy Families/Families First  
\$90,691,818

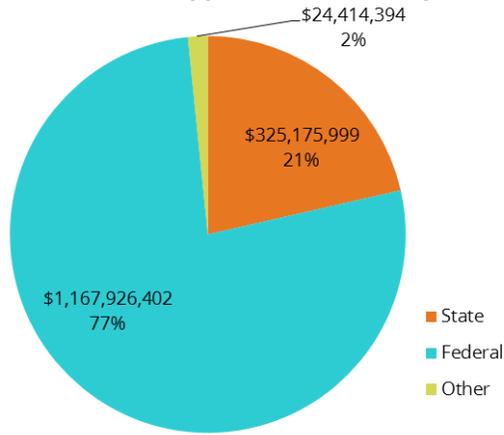
DHS: Child Care Benefits  
\$90,070,832

DHS: Child Support Enforcement  
\$77,550,293

DHS: Child and Adult Food Program  
\$69,231,698

DCS: Adoption Support Services  
\$53,699,679

### Nurtured and Supported Outcome by Source



## Children Served: 2,238,854

Percent of Children Served who are Under 5: 19.8%  
Percent of Children who are Under 5: 27.3%  
Percent of Children Served who are Over 18: 0.1%  
Over 18 Includes only Transitional Youth 18 to 24

### Percent of Tennessee Children Receiving SNAP Benefits by County



### Nurtured and Supported FY 2016-17 Expenditures

Department/Agency	State	Federal	Other	Total
Administrative Office of the Courts	\$12,880,506	\$2,343,877	\$199,389	\$15,423,772
Commission on Aging and Disability	\$0	\$81,591	\$0	\$81,591
Department of Children's Services	\$194,950,597	\$149,184,071	\$17,471,544	\$361,606,212
Department of Education	\$3,215,388	\$2,421,869	\$0	\$5,637,257
Department of Human Services	\$106,734,320	\$1,010,769,984	\$6,215,208	\$1,123,719,512
Department of Intellectual and Developmental Disabilities	\$4,059,440	\$0	\$0	\$4,059,440
Department of Mental Health and Substance Abuse Services	\$939,361	\$2,081,574	\$0	\$3,020,935
Governor's Children's Cabinet	\$198,290	\$166,545	\$0	\$364,835
Tennessee Commission on Children and Youth	\$2,198,097	\$876,891	\$28,253	\$3,103,241
Tennessee Housing Development Agency	\$0	\$0	\$500,000	\$500,000
<b>Total</b>	<b>\$325,175,999</b>	<b>\$1,167,926,402</b>	<b>\$24,414,394</b>	<b>\$1,517,516,795</b>

## ENGAGED

### Top Programs by Expenditure

DLWD: Workforce Innovation & Opportunity  
\$13,278,018

UT Institute of Agriculture: Tennessee 4-H  
\$10,000,000

DMHSAS: Behavioral Health Safety Net of TN  
\$1,399,160

DMHSAS: Criminal Justice and Mental Health Liaisons  
\$413,952

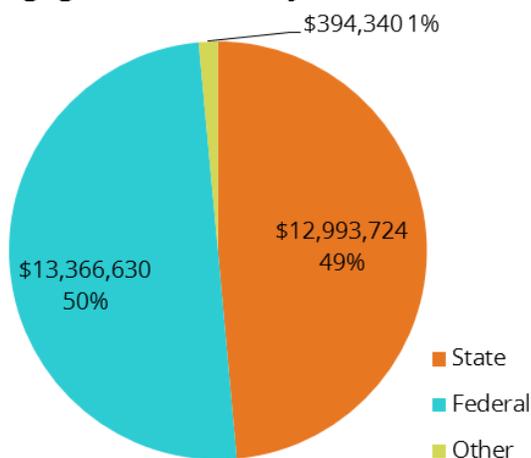
DMHSAS: School-Based Mental Health Liaisons  
\$247,007

DMHSAS: Peer Support Centers  
\$231,875

DMHSAS: Outpatient Juvenile Forensic Evaluations  
\$223,285

DMHSAS: Child and Youth Homeless Outreach  
\$158,563

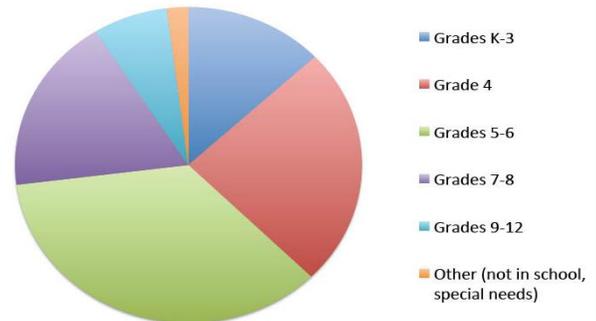
### Engaged Outcome by Source



## Children Served: 240,350

Percent of Children Served who are Under 5: 3.9%  
Percent of Children who are Under 5: 27.3%  
Percent of Children Served who are Over 18: 3.5%  
Over 18 Includes only Transitional Youth 18 to 24

### Age Groups of Tennessee 4-H Club Members



### Engaged FY 2016-17 Expenditures

Department/Agency	State	Federal	Other	Total
Administrative Office of the Courts	\$112,000	\$0	\$0	\$112,000
Department of Environment and Conservation	\$140,000	\$0	\$0	\$140,000
Department of Labor and Workforce Development	\$0	\$13,278,018	\$0	\$13,278,018
Department of Mental Health and Substance Abuse Services	\$2,704,724	\$88,612	\$394,340	\$3,187,676
Tennessee Arts Commission	\$37,000	\$0	\$0	\$37,000
UT Institute of Agriculture	\$10,000,000	\$0	\$0	\$10,000,000
<b>Total</b>	<b>\$12,993,724</b>	<b>\$13,366,630</b>	<b>\$394,340</b>	<b>\$26,754,694</b>

**Safe** Safety is a need for children in the most basic sense; they need to be protected from threats to their lives or to their bodies. Child deaths have decreased significantly over the last several decades, in part because risks are studied so parents and children can be taught safer behaviors. As children grow, the risks to their safety change, and teaching them the skills they need to remain safe at different ages and in different circumstances is important. Some children are in living situations that are unsafe, and the state intervenes when it learns of such dangers to ensure all children have safe homes.

"Safe" is not a large spending category for funds that flow through the state for children. The largest government programs that most people think of as contributing to safety are military and police programs. The ones most likely to interact with children are city and county police, whose expenditures do not flow through the state and are thus not reported to Resource Mapping. The Tennessee State Military and the Tennessee Bureau of Investigation have never reported to Resource Mapping, though it might be worth approaching them in the future to see if they have any programs specifically targeted to children.

**Healthy** The second-largest primary outcome area is "Healthy." Healthy Children are vital to the nation's present and its future. In the next few decades, today's children will be key in creating families, powering the workforce, and making American democracy work. Mounting evidence that health during childhood sets the stage for adult health not only reinforces this perspective, but also creates an important ethical, social, and economic imperative to ensure all children are as healthy as they can be. Healthy children are more likely to become healthy adults.

The proportion of funding focused on "Healthy" is heavily driven by TennCare expenditures, not just in the Department of TennCare, but in the Department of Children's Services and the Department of Health. The Department of Children's Services (DCS) reports TennCare as at least part of the funding for multiple programs. The ones classified under the "Healthy" outcome are: Crisis Team Management, medical services for children in state custody and those at risk of entering state custody, physician-directed residential care and TennCare appeal expenses for children in state custody. DCS also reports in-home family behavioral health services under "healthy," but they are fully state-funded.

**Educated** Education is the fundamental path to opportunity for all children. As Thurgood Marshall argued before the Supreme Court in *Brown v. Board of Education*, "Education directly affects the ability of a child to exercise his First Amendment rights. Education prepares individuals to be self-reliant and self-sufficient participants in society." The largest outcome area reported to Resource Mapping by far is

"Educated," with over half of all reported expenditures. The BEP is the primary expenditure in the "Educated" outcome, though most Department of Education expenditures are reported there, including those outside the BEP. Education expenditures by the Department of Children's Services and the Department of Correction are also included.

**Nurtured & Supported** The "Nurtured and Supported" outcome looks at programs that provide children with important, trusting relationships. Nurturing relationships with adults are crucial to intellectual and social growth. They provide stability and security, allowing children to grow and develop into adults with the capacity for empathy, trust and compassion. When children suffer continuous stress through poverty or family dysfunction, safe, stable nurturing relationships with adults help them develop resilience to the effects of that stress. All children go through difficult times, and nurturing relationships help them weather these in a healthy way. The biggest expenditures in this area are in the Department of Human Services, including food programs, child care subsidies, child support recovery and income support programs. The Department of Children's services lists several of its larger programs in this classification, including adoption support, case management, community intervention, custody, foster care, extension of foster care, parenting education, relative caregiver and respite care programs. The Department of Education lists McKinney-Vento funds for homeless children as well as youth transition services under "nurtured and supported."

**Engaged** The outcome area "engaged" is short for "engaged in activities that provide children opportunities to achieve their fullest potential." It refers to programs that spark children's interest in learning a variety of things in a variety of ways; that help them find the things they love to do and the things they do well. Expenditures that flow through the state in Tennessee do not include many programs meant primarily to engage. With just shy of \$27 million spent on programs aimed at this outcome, "engage" spending represents just 0.3 percent of overall spending on children. The "engaged" outcome is one where expenditures are made primarily by local governments and non-profits. Their programs include local parks and recreation, youth sports and arts programs, library and community center youth programs, and many non-profit opportunities like YMCA Youth in Government, United Way afterschool programs, children's art and science museums, recreation centers, zoos, and many more. These expenditures are not tracked in Resource Mapping.

The largest program in this group is the Department of Labor and Workforce Development's Workforce Innovation and Opportunity Act Youth Program. This federally-funded program places a priority on serving out-of-school youth, providing work-based experience, and improving services to youth with disabilities.