

# Resource Map of Expenditures for Tennessee Children

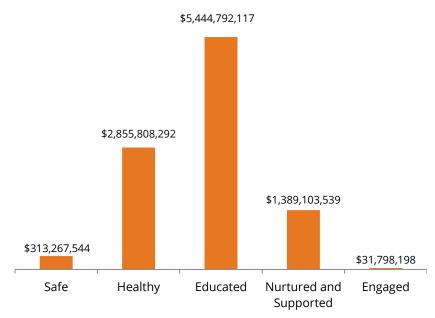


Fiscal Year 2017-2018

The annual Resource Mapping report of expenditures on children and families in Tennessee tracks sources and amounts of expenditures on programs benefitting Tennessee children. At the beginning of the Resource Mapping project, the advisory group, made up of members from across departments and branches of government, defined the goals of government expenditures on children in Tennessee as ensuring that all children are safe, healthy, educated, nurtured and supported and engaged in activities that help them reach their potential. The expenditures from each program reported are classified as primarily addressing on of those goals.

The seven major child-serving departments each have their own main focus of service, though within each there are expenditures on programs with a different focus. In addition, 23 other departments report programs aimed at serving children in different ways.

# **Expenditures by Primary Outcome Area**



### SAFE

#### Top Programs by Expenditure

DCS: Intervention—Provider Service Continuum Array

\$162,258,707

DCS: Intervention— Residential Treatment

\$77,997,927

DHS: Child Care Licensing/ Assessment

\$19,366,500

DMHSAS: State Psychiatric Hospital Services

\$15,370,190

DCS: Gateway to Independence

\$7,162,964

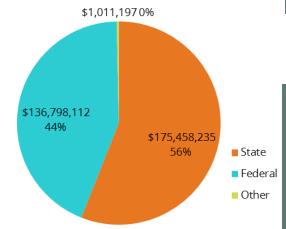
DOE: Safe Schools Act of 1998

\$4,949,238

OCJP: Victim of Crime Assistance Program

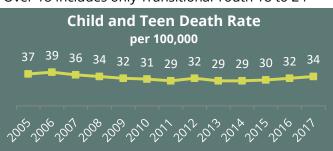
\$4,751,528

DCS: CPS Special Investigations \$3.002.079 Safe Outcome by Source



## Children Served: 3,254,480

Percent of Children Served who are Under 5: 1.8%
Percent of Children who are Under 5: 27.0%
Percent of Children Served who are Over 18: 34.9%
Over 18 Includes only Transitional Youth 18 to 24



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Safe FY 2017-18 Expenditures				
Department/Agency	State	Federal	Other	Total
Department of Children's Services	\$144,645,333	\$109,478,574	\$13,000	\$254,136,90
Department of Correction	\$136,500	\$0	\$0	\$136,50
Department of Education	\$7,908,138	\$0	\$0	\$7,908,13
Department of Health	\$144,770	\$50,912	\$0	\$195,68
Department of Human Services	\$0	\$19,366,500	\$0	\$19,366,50
Department of Mental Health and Substance Abuse Services	\$21,786,574	\$1,470,977	\$0	\$23,257,55
Department of Safety	\$97,577	\$0	\$0	\$97,57
Department of Transportation	\$0	\$2,123,354	\$0	\$2,123,35
Office of Criminal Justice Programs	\$625,656	\$4,057,795	\$998,197	\$5,681,64
Tennessee Commission on Children and Youth	\$113,687	\$50,000	\$0	\$163,68
Tennessee Wildlife Resources Agency	\$0	\$200,000	\$0	\$200,00
Total	\$175,458,235	\$136,798,112	\$1,011,197	\$313,267,54

### HEALTHY

#### Top Programs by Expenditure

TennCare: Medical Services—Professional Services

\$477,196,600

TennCare: Medical Services—Inpatient

\$406,615,300

DOE: National School Lunch Program

\$284,422,203

TennCare: Pharmacy Services—Medical

\$273,385,700

TennCare: Medical Services—Outpatient

\$258,378,000

TennCare: Dental Services

\$158,117,700

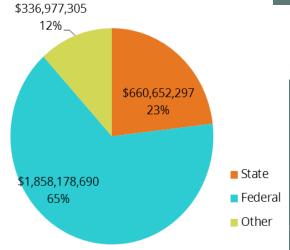
CoverKids: Medical \$150,204,600

\$130,20<del>4</del>,000

TennCare: Pharmacy Services—Mental Health

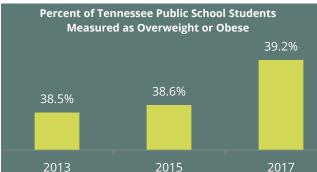
\$127,233,800

#### **Healthy Outcome by Source**



# Children Served: 10,337,936

Percent of Children Served who are Under 5: 32.0%
Percent of Children who are Under 5: 27.0%
Percent of Children Served who are Over 18: 1.4%
Over 18 Includes only Transitional Youth 18 to 26



Healthy FY 2017-18 Expenditures					
Department/Agency	State	Federal	Other	Total	
CoverKids	\$1,761,500	\$161,338,700	\$5,805,100	\$168,905,300	
Department of Children's Services	\$12,421,336	\$27,387,390	\$0	\$39,808,726	
Department of Education	\$18,658,813	\$406,430,874	\$0	\$425,089,687	
Department of Health	\$41,173,777	\$145,473,501	\$53,146,253	\$239,793,531	
Department of Mental Health and Substance Abuse Services	\$4,234,400	\$13,129,136	\$0	\$17,363,536	
TennCare	\$591,689,900	\$1,128,588,900	\$244,377,900	\$1,964,656,700	
Tennessee Commission on Children and Youth	\$0	\$190,812	\$0	\$190,812	
Total	\$660.652.297	\$1.858.178.690	\$336.977.305	\$2.855.808.292	

# **EDUCATED**

# Top Programs by Expenditure

DOE: Basic Education Program

\$4,568,355,000

DOE: ESSA Title I—Improving Basic Programs

\$282,563,310

DOE: IDEA, Part B—School-

Age Services

\$212,655,807

DOE: Voluntary Pre-K

\$85,439,542

DOE: Tennessee's Early Intervention System

\$41,229,131

DOE: ESSA Title II— Improving Teacher Quality

\$33,039,471

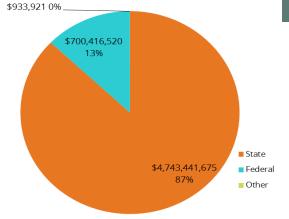
Tennessee Higher Educatior Commission: Dual Enrollment Grants

\$23,200,000

CoverKids: Outreach and Admin

\$21,653,100

#### **Educated Outcome by Source**



## Children Served: 14,928,035

Percent of Children Served who are Under 5: 2.5%
Percent of Children who are Under 5: 27.0%
Percent of Children Served who are Over 18: 0.4%
Over 18 Includes only Transitional Youth 18 to 24



Educated FY 2017-18 Expenditures				
Department/Agency	State	Federal	Other	Total
CoverKids	\$233,900	\$21,419,200	\$0	\$21,653,100
Department of Agriculture	\$55,000	\$0	\$200,000	\$255,000
Department of Children's Services	\$685,374	\$529,784	\$0	\$1,215,158
Department of Correction	\$135,800	\$0	\$0	\$135,800
Department of Economic and Community Development	\$1,000,000	\$0	\$0	\$1,000,000
Department of Education	\$138,147,885	\$665,035,396	\$438,280	\$803,621,561
Department of Education : BEP	\$4,568,355,000	\$0	\$0	\$4,568,355,000
, Department of Health	\$626,687	\$1,841,777	\$0	\$2,468,464
Department of Labor and Workforce Development	\$0	\$461,633	\$75,641	\$537,274
Department of Mental Health and Substance Abuse Services	\$761,168	\$845,735	\$0	\$1,606,903
Department of Military	\$965,787	\$2,905,561	\$0	\$3,871,348
Department of Safety	\$507,445	\$0	\$0	\$507,445
Department of Transportation	\$0	\$578,001	\$120,000	\$698,001
Governor's Books from Birth Foundation	\$3,924,800	\$50,000	\$0	\$3,974,800
Tennessee Arts Commission	\$846,123	\$60,200	\$0	\$906,323
Tennessee Commission on Children and Youth	\$779,232	\$320,021	\$100,000	\$1,199,253
Tennessee Higher Education Commission	\$25,559,835	\$4,247,320	\$0	\$29,807,155
Tennessee State Museum	\$857,639	\$0	\$0	\$857,639
Volunteer TN	\$0	\$2,121,892	\$0	\$2,121,892
Total	\$4.743.441.675	\$700.416.520	\$933.921	\$5,444,792,117

# NURTURED & SUPPORTED

#### Top Programs by Expenditure

DHS: Supplemental Nutrition Assistance Program (Food Stamps)

\$649,381,400

DCS: Case Management— Child Welfare

\$109,850,121

DCS: Foster Care \$94,500,046

DHS: Child Support Enforcement

\$86,133,186

DHS: Temporary Assistance for Needy Families/ Families First

\$86,076,800

DHS: Child Care Benefits

\$84,389,900

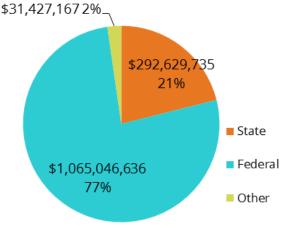
DHS: SNAP Admin Costs

\$69,478,300

DHS: Child and Adult Food Program

\$68,767,800

### Nurtured and Supported Outcome by Source



## Children Served: 1,274,294

Percent of Children Served who are Under 5: 24.5%
Percent of Children who are Under 5: 27.0%
Percent of Children Served who are Over 18: 0.1%
Over 18 Includes only Transitional Youth 18 to 24



Nurtured and Supported FY 2017-18 Expenditures				
Department/Agency	State	Federal	Other	Total
Administrative Office of the Courts	\$11,820,263	\$799,598	\$0	\$12,619,861
Commission on Aging and Disability	\$0	\$60,000	\$0	\$60,000
Department of Children's Services	\$195,779,522	\$94,838,873	\$1,151,690	\$291,770,085
Department of Education	\$3,120,777	\$2,373,818	\$0	\$5,494,595
Department of Human Services	\$104,021,930	\$963,196,656	\$0	\$1,067,218,586
Department of Intellectual and Developmental Disabilities	\$3,493,964	\$0	\$0	\$3,493,964
Department of Mental Health and Substance Abuse Services	\$1,045,625	\$3,348,867	\$0	\$4,394,492
Governor's Children's Cabinet	\$136,856	\$48,712	\$0	\$185,568
Tennessee Commission on Children and Youth	\$3,213,699	\$378,243	\$47,326	\$3,639,268
Tennessee Council on Developmental Disabilities	\$0	\$1,869	\$0	\$1,869
Tennessee Housing Development Agency	\$0	\$0	\$225,251	\$225,251
Total	\$292,629,735	\$1,065,046,636	\$31,427,167	\$1,389,103,539

### **ENGAGED**

#### Top Programs by Expenditure

DLWD: Workforce Innovation & Opportunity

\$16,097,204

UT Institute of Agriculture: Tennessee 4-H

\$10,000,000

DMHSAS: Behavioral Health Safety Net of TN

\$1,837,762

DMHSAS: Drug Courts and Drug Court Fees

\$904,530

DMHSAS: School-Based Mental Health Liaisons

\$830,889

DMHSAS: Outpatient Juvenile Forensic Evaluations

\$247,804

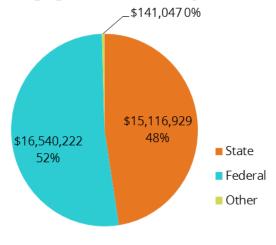
DMHSAS: Peer Support Ctrs

\$236,135

Department of Environment and Conservation: Getting YOUth Outdoors

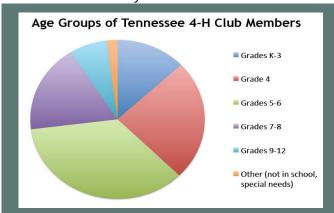
\$210,000

### **Engaged Outcome by Source**



# Children Served: 236,620

Percent of Children Served who are Under 5: 3.9%
Percent of Children who are Under 5: 27.0%
Percent of Children Served who are Over 18: 4.0%
Over 18 Includes only Transitional Youth 18 to 24



Engaged FY 2017-18 Expenditures					
	Department/Agency	State	Federal	Other	Total
rs	Administrative Office of the Courts	\$112,000	\$0	\$0	\$112,000
	Department of Environment and Conservation	\$210,000	\$0	\$0	\$210,000
	Department of Labor and Workforce Development	\$0	\$16,097,204	\$0	\$16,097,204
	Department of Mental Health and Substance Abuse Services	\$4,757,929	\$287,018	\$141,047	\$5,185,994
	Department of Military	\$0	\$156,000	\$0	\$156,000
	Tennessee Arts Commission	\$37,000	\$0	\$0	\$37,000
	UT Institute of Agriculture	\$10,000,000	\$0	\$0	\$10,000,000
	Total	\$15,116,929	\$16,540,222	\$141,047	\$31,798,198

**Safe** Safety is a need for children in the most basic sense; they need to be protected from threats to their lives or to their bodies. Child deaths have decreased significantly over the last several decades, in part because risks are studied so parents and children can be taught safer behaviors. As children grow, the risks to their safety change, and teaching them the skills they need to remain safe at different ages and in different circumstances is important. Some children are in living situations that are unsafe, and the state intervenes when it learns of such dangers to ensure all children have safe homes.

"Safe" is not a large spending category for funds that flow through the state for children. The largest government programs that most people think of as contributing to safety are military and police programs. The ones most likely to interact with children are city and county police, whose expenditures do not flow through the state and are thus not reported to Resource Mapping. The Tennessee Department of Military reported programs to Resource Mapping for the first time in FY 2017-18, while the Tennessee Bureau of Investigation has never reported. It might be worth approaching them in the future to see if they have any programs specifically targeted to children.

**Healthy** The second-largest primary outcome area is "Healthy." Healthy Children are vital to the nation's present and its future. In the next few decades, today's children will be key in creating families, powering the workforce, and making American democracy work. Mounting evidence that health during childhood sets the stage for adult health not only reinforces this perspective, but also creates an important ethical, social, and economic imperative to ensure all children are as healthy as they can be. Healthy children are more likely to become healthy adults.

The proportion of funding focused on "Healthy" is heavily driven by TennCare expenditures, not just in the Department of TennCare, but in the Department of Children's Services and the Department of Health. The Department of Children's Services (DCS) reports TennCare as at least part of the funding for multiple programs. The ones classified under the "Healthy" outcome are: Crisis Team Management, medical services for children in state custody and those at risk of entering state custody, physician-directed residential care and TennCare appeal expenses for children in state custody. DCS also reports in-home family behavioral health services under "healthy," but they are fully state-funded.

**Educated** Education is the fundamental path to opportunity for all children. As Thurgood Marshall argued before the Supreme Court in *Brown v. Board of Education*, "Education directly affects the ability of a child to exercise his First Amendment rights. Education prepares individuals to be self-reliant and self-sufficient participants in society." The largest outcome area reported to Resource Mapping by far is

"Educated," with over half of all reported expenditures. The BEP is the primary expenditure, though most Department of Education expenditures are reported there, including those outside the BEP. Education expenditures in much smaller amounts are reported by multiple other departments as well.

Nurtured & Supported The "Nurtured and Supported" outcome looks at programs that provide children with important, trusting relationships. Nurturing relationships with adults are crucial to intellectual and social growth. They provide stability and security, allowing children to grow and develop into adults with the capacity for empathy, trust and compassion. When children suffer continuous stress through poverty or family dysfunction, safe, stable nurturing relationships with adults help them develop resilience to the effects of that stress. All children go through difficult times, and nurturing relationships help them weather these in a healthy way.

The biggest expenditures in this area are in the Department of Human Services, including food programs, child care subsidies, child support recovery and income support programs. The Department of Children's Services lists several of its larger programs in this classification, including adoption support, case management, community intervention, custody, foster care, extension of foster care, parenting education, relative caregiver and respite care programs. The Administrative Office of the Courts reports several programs here, and the Department of Education lists Family Resource Center expenditures, McKinney-Vento funds for homeless children, and youth transition services under "nurtured and supported."

**Engaged** The outcome area "engaged' is short for "engaged in activities that provide children opportunities to achieve their fullest potential." It refers to programs that spark children's interest in learning a variety of things in a variety of ways; that help them find the things they love to do and the things they do well. Expenditures that flow through the state in Tennessee do not include many programs meant primarily to engage. With just shy of \$27 million spent on programs aimed at this outcome, "engage" spending represents just 0.3 percent of overall spending on children. The "engaged" outcome is one where expenditures are made primarily by local governments and non-profits. Their programs include local parks and recreation, youth sports and arts programs, library and community center youth programs, and many non-profit opportunities like YMCA Youth in Government, United Way afterschool programs, children's art and science museums, recreation centers, zoos, and many more. These expenditures are not tracked in Resource Mapping.

The largest program in this group is the Department of Labor and Workforce Development's Workforce Innovation and Opportunity Act Youth Program. This federally-funded program places a priority on serving out-of-school youth, providing work-based experience, and improving services to youth with disabilities.