



**HEALTH FACILITIES COMMISSION
MEETING MINUTES
September 24, 2025**

**Health Facilities Commission
William R. Snodgrass TN Tower
The Nashville Room, 3rd Floor
312 Rosa L Parks Ave
Nashville, TN 37243**

Commission Members Present

Rick Chinn, Chairman
Melanie Keller, Vice-Chairman, Representative of Home Care
Connie Bellamy, Consumer Representative (Arrived @ 9:07 after roll call)
Barbara Brennan, Registered Nurse
Michael Denney, Representative of Nursing Homes
Katie Evans, Designee for TennCare
Tim Evans, Representative of ASTCs
Lauren Legate, Designee for the Department of Aging and Disability
Tina Prescott, Representative of Hospitals
Dr. Andy Russell, Representative of Physicians
Nicole Sweitzer, Designee for Comptroller
Mike Ussery, Representative of Assisted-Care Living Facilities

Commission Members Absent

Dr. Steven Flatt, Representative of Physicians
Jeremy Biggs, Representative of Hospitals
James Wright, Representative of Nursing Homes

Court Reporter

April Daniel

Call to Order:

The meeting was called to order at 9:00 a.m. by Mr. Rick Chinn with the following members present: Brennan, Denny, K. Evans, T. Evans, Keller, Legate, Prescott, Dr. Russell, Sweitzer, Ussery, and Chinn. A quorum was established with 11 members present. 1 member arrived after the roll call: Bellamy arrived at 9:07 a.m., and Dr. Russell did not return after lunch.

Director's Announcements

The October 22, 2025, meeting will be held at the Cordell Hull State Legislative Building, Senate Hearing Room 1, 1st Floor, Nashville, TN.

Approval of Minutes

Mr. Chinn presented the August 27, 2025, minutes for approval.

Ms. Keller moved for approval with Mr. Ussery providing the second.

The motion CARRIED [11-0-0] unanimously by roll call. APPROVED.

HEALTHCARE FACILITIES LICENSURE AND DISCIPLINARY CONSENT CALENDAR**License Status Requests (Inactive Status)****Jellico Community Hospital, LLC, Jellico – Hospital License No. 7**

Jellico Community Hospital license requested an extension for their license to remain on inactive status that expired on August 28, 2025. for an additional one (1) year. Jellico Community Hospital is currently going through a CHOW process, and this extension would provide the necessary time to pursue REH designation.

Ms. Prescott made a motion to approve these requests. Ms. Keller seconded. The motion was approved unanimously.

St. Clare Health and Rehab, LLC., Bartlett – NH License No. 250

This forty-eight (48) bed nursing home requested an extension for their license to remain on inactive status for an additional two (2) years effective August 1, 2025, through July 31, 2027. Ave Maria will continue to monitor the needs and strategic plans that influence the future operations of St. Clare.

Mr. Ussery recused. Ms. Keller made a motion to approve these requests. Dr. Russell seconded. The motion was approved unanimously.

Delta Specialty Hospital, Memphis – Hospital License No. 107

Delta Specialty Hospital requested to place their license on inactive status for six (6) months through February 1, 2026. Delta anticipates it will subsequently voluntarily surrender its license around that date to ensure a smooth transition to the Mental Hospital license and Medicare enrollment. Delta is a dual hospital designation that offers medical and psychiatric services.

Ms. Prescott made a motion to approve these requests. Ms. Keller seconded. The motion was approved

Viviant Healthcare of Bristol, Bristol – NH License No. 262

Viviant Healthcare of Bristol requested an extension for their license to remain on inactive status for one (1) year. This facility is presently vacant while it is being marketed for sale.

Sapling Grove ASC, Bristol – ASTC License No. 116

Ballard Health sought approval to place Sapling Grove ASC on extended inactive status for a period of one (1) additional year through September 2026. Sapling Grove continues to evaluate potential surgical partners to collaborate with reinitiating operations.

Unicoi County Hospital, Erwin – Hospital License No. 119

Ballard Health sought approval to place Unicoi County Hospital on extended inactive status for a period of one (1) year through September 2026. Unicoi County Hospital experienced

unprecedented rainfall in September 2024 from the remnants of Hurricane Helene resulting in flooding that led to a total loss of the facility. Ballard continues to explore several options and properties, but a suitable replacement location has not yet been secured.

Ms. Prescott made a motion to approve these requests. Ms. Keller seconded. The motion was approved unanimously

Mr. Ussery recused. Ms. Keller made a motion to approve these requests. Dr. Russell seconded. The motion was approved unanimously.

Board Policy(ies)

The Following Nursing Homes requested to waive nursing home regulations 0720-18-.04(1) for Tennessee replacement is hired or receives his/her license in Tennessee by Board Policy #81:

Avondale Health and Rehabilitation Center, Humboldt – NH License No. 86

Jennifer Brown, DON, Temporary Administrator

This facility had acquired a permanent Administrator & this need was no longer requested.

Consideration and Ratification Licensure Applications – Change of Ownership (CHOW) and Initials

Qualifying Applications (Initials)

Ambulatory Surgical Treatment Center

Tire 1 Surgery Center, LLC, Cookeville – File No. 275

Assisted Care Living Facilities

The Crestmoor at Green Hills, Nashville – File No. 554

Mr. T. Evans and Mr. Ussery recused. Ms. Brennan made a motion to approve these applications. Ms. Sweitzer seconded. The motion was approved unanimously.

Home for the Aged

Grand View Living, LLC, Woodbury – File No. 686

Mr. Denney made a motion to approve these applications. Ms. Sweitzer seconded. The motion was approved unanimously.

Home Health Agencies

Right Choice Homecare, Rocky Top – File No 706 Trusted Nursing, LLC, Oak Ridge – File No. 693

Mr. T. Evans and Mr. Ussery recused. Ms. Brennan made a motion to approve these applications. Ms. Sweitzer seconded. The motion was approved unanimously.

Home Medical Equipment

AbleMet, Inc., Roseville, MN – File No. 1514

Apex Health Group, Falls Church, VA – File No. 1517

Better Health Supplies, Inc., San Francisco, CA – File No. 1511 Extremity Care, LLC, Conshohocken, PA – File No. 1495 Healing RX, LLC, Jupiter, FL – File No. 1520

IMS Experts, LLC, Mansfield, TX – File No. 1525 Lexington Discount Drugs, Lexington – File No. 1497 Lovell

Government Services, Pensacola, FL – File No. 1523 Oxycare Plus, Inc., Iuka, MS – File No. 1501

Select Rehab, Charlotte, NC – File No. 1524

Mr. Denney made a motion to approve these applications. Ms. Sweitzer seconded. The motion was approved unanimously.

Qualifying Applications – (CHOWS)**Home for the Aged**

Kindred Spirits Property, LLC, Portland dba Oak Hill Senior Living, Portland fka SWS Services, Inc. – License No. 514

Home Medical Equipment

National Seating and Mobility, Blountsville fka Jones Adaptive Mobility, LLC, Blountsville – License No. 974

Mr. Denney made a motion to approve these applications. Ms. Sweitzer seconded. The motion was approved unanimously.

Nursing Homes

Riverview Post Acute, Ashland City fka Hillcrest Healthcare Center, Ashland City – License No. 318

Smoky Mountain Healthcare and Rehabilitation Center, Pigeon Forge fka Smoky Mountain Post-Acute and Rehabilitation Center, Pigeon Forge – License No. 288

Mr. T. Evans and Mr. Ussery recused. Ms. Brennan made a motion to approve these applications. Ms. Sweitzer seconded. The motion was approved unanimously.

License Status Updates

Closed Facility Listing – for July & August 2025

This was for the Commission's information. No vote was taken.

Independent Opportunities, Inc., Columbia – PSS License No. 44

Independent Opportunities, Inc.'s administrative office was severely damaged by fire on January 8, 2025, at their 1412 Trotwood Avenue, Suite 90, Columbia, TN location. As a result of the damage the facility temporarily relocated to 1159 Trotwood Avenue, Suite A. Independent Opportunities Inc. notified our office that all repairs are complete at the original location and will reopen for business on Monday, August 4, 2025. Patient care and/or provision of services to the people they support will not be impacted by this move.

This was for the Commission's information. No vote was taken.

Vanderbilt University Medical Center, Nashville – Hospital License No. 27 – Hospital at Home

Quarterly Metrics Report 2025 Quarter 2 Performance. This will be VUMC's last quarterly report until they reinstate the program.

Representative(s): Travis Swearingen, Attorney

Ms. Bellamy, Dr. Russell, Ms. Prescott, and Mr. T. Evans recused. Mr. Ussery made a motion to approve this report. Ms. Keller seconded. The report was approved unanimously.

Regional One Subacute Care – NH License No. 405 – Closure in process.

Representative(s): Imad Abdullah, Attorney

Ms. Prescott made a motion to approve this facility closure. Ms. Keller seconded. The motion was passed unanimously.

DISCIPLINARY ORDERS AND ORDERS OF COMPLIANCE

(Unless otherwise indicated, all payment are due within thirty (30) calendar days of the effective date of the Order.)

Remember Me Senior Care at Wind Creek, Cleveland – ACLF License No. 515

Order of Compliance – Appearance to Commission to report how facility is implementing the actions identified in its plan of correction according to their Consent Order.

Representative(s): Ashley Howard, Administrator; Tracey Sneed, Owner; Matt Davis, Maintenance Director

Mr. Ussery recused. No vote was taken for this agenda item.

Park View Meadows, Murfreesboro – ACLF License No. 117

Consent Order – Appearance to Commission during probationary period to report how the facility is implementing the actions identified in its plan of correction.

Representative(s): Brittany Dady, Administrator

There was no representative for this item and so it was not discussed at this meeting.

CONSENT ORDERS

Assisted Care Living Facilities

American House Bristol, Bristol – ACLF License No. 119

The Office of Legal Services proposed a Consent Order assessing one (1) Civil Monetary Penalty of one thousand dollars (\$1,000) due within thirty (30) days of ratification.

Signal Mountain Senior Living fka The Terrace at Mountain Creek, Chattanooga – ACLF License No. 257

The Office of Legal Services proposed an Agreed Order assessing two (2) Civil Monetary Penalties of one thousand dollars (\$1,000) each, and three (3) CMPs of seven hundred fifty dollars (\$750) each, for a total CMP of four thousand two hundred fifty dollars (\$4,250) due within thirty (30) days of ratification.

Sunset Gardens, ACLF License No. 497

The Office of Legal Services proposed a Consent Order for voluntary surrender of the facility

license. Voluntary surrender has the same effect as revocation.

Mr. Ussery recused. Ms. Brennan made a motion to approve these Orders as written. Ms. Keller seconded. The Orders were approved unanimously as written.

HEALTHCARE FACILITIES LICENSE REGULAR CALENDAR

Facility Waiver Requests

Marble City Healthcare, Inc., dba Legacy Park Health and Rehabilitation, Knoxville – NH License No. 150 and River Bluff Healthcare, Inc., dba Wellpark Health and Rehabilitation, Knoxville – NH License No. 404

The Change of Ownership (CHOW) applications for Marble City Healthcare, Inc. dba Legacy Park Health and Rehabilitation, Knoxville – NH License No. 150 was approved on February 11, 2025, and River Bluff Healthcare, Inc., dba Wellpark Health and Rehabilitation, Knoxville – NH License No. 404 was approved on February 12, 2025. The buyer requested if the existing waiver can remain in place as granted on October 4, 2017, or will the buyer need to seek another waiver for commission approval for the administrator to serve both nursing homes due to the CHOW applications. Mr. Kyle Albrechtsen is the new administrator to continue to serve as administrator for both nursing home facilities.

Representative(s): Chris Puri, Attorney

Mr. Ussery recused. Mr. Denney made a motion to approve this waiver request. Ms. Keller seconded. The motion was approved unanimously.

Discussion(s)

Rose of Sharon's Senior Villa, Chattanooga – ACLF License No. 292

Ms. Cheri Hudgins, Administrator and part owner of Rose of Sharon's Senior Villa sought a to request a waiver to be allowed to use the licensed kitchen space at this ACLF facility as a preparation site for Toos and Shake, a salad business that she serves as owner and operator that sells freshly prepared salads at a local market in Chattanooga.

Representative(s): Cheri Hudgins, Administrator & Co-Owner – Not present

Ms. Keller made a motion to deny this request. Dr. Russell seconded the motion. The request was denied unanimously.

National Associate of Regulatory Administration (NARA)

Emergency Preparedness Guidelines proposed by Quality in Assisted Living Collaboration (QALC)

Representative(s): Chris Puri, Attorney and Angie Hodges

Ms. Bellamy made a motion to approve these guidelines. Ms. Keller seconded. The motion was approved unanimously.

DaVita Kidney Care Proposed Policy – Interpretive Guidance

Administrator serving multiple licensed End Stage Renal Dialysis Clinics (ESRD)

Representative(s): Travis Swearingen, Attorney

Ms. Brennan made a motion to allow Administrators to serve multiple locations not to exceed five (5) locations and at discretion of Commission Administrative staff for geographic proximity. Dr. Russell

seconded. The motion was approved unanimously.

Applications – Change of Ownership (CHOW's and Initials) – Special Consideration

Initials:

N/A

CHOWS:

N/A

Reports

Trauma

Draft – Trauma Center Site Review Policy

Draft – HFC Interpretive Guidance

0720-22 Trauma Centers Rules – Rulemaking Hearing – October 29, 2025, at the Andrew Jackson Ground Floor Hearing Room

Representative(s): Robert Seesholtz, Director

Mr. Ussery made a motion to accept these reports. Dr. Russell seconded. These reports were approved unanimously.

Nurse Aide/Abuse Registry

July & August 2025 – Nurse Aide Registry/Abuse Registry Report Representative(s): Ann R. Reed, Deputy Director

Ms. Keller made a motion to approve the Nurse Aide Advisory Committee/TAP minutes from July 25, 2025, that allows revisions to the nurse Aide handbook and improves/includes five (5) additional subject areas for the knowledge test. Dr. Russell seconded. These minutes were approved unanimously.

CERTIFICATE OF NEED APPLICATIONS

(+ The following two applications will be heard under Simultaneous Review procedures.)

A. +Sumner Regional Medical Center, Lebanon (Wilson County), TN – CN2506-020

Request: For the establishment of a freestanding emergency department (FSED) at 3320 Highway 109 N, Lebanon (Wilson County), Tennessee 37087. The service area for the project consists of the following Wilson County ZIP Codes: 37087 (Lebanon), and two contiguous ZIP Codes 37090 (Southern Lebanon), and 37122 (Mt. Juliet). The applicant is owned by Sumner Regional Medical Center, LLC. Estimated project cost: \$21,583,185.

Representative(s): Byron Trauger

Ms. Bellamy, Mr. T. Evans, Ms. Prescott, and Dr. Russell recused. Ms. Keller moved for approval. Mr. Ussery seconded. Seven members voted to approve the application – Brennan, Denny, K. Evans, Keller, Legate, Sweitzer, and Ussery. The motion CARRIED [7-0-0].

B. +TriStar Summit Medical Center, Lebanon (Wilson County), TN – CN2506-022

Request: For the establishment of a freestanding emergency department (“FSED”) on a 2.5-acre tract on an unaddressed 2.5-acre site near 125 Willard Hagan Drive, approximately 400 feet north of the intersection of Willard Hagan Drive and S. Hartman Drive, Lebanon (Wilson County), Tennessee 37090. The FSED will contain 11 exam rooms, including 1 trauma room, a lab, imaging department, a nurse station, and associated support spaces. The service area for the project consists of Wilson County. The applicant will be owned and operated is owned by HCA Health Services of Tennessee, Inc. Estimated project cost: \$18,060,545.

Representative(s): Clark Spoden

Ms. Bellamy, Mr. T. Evans, Ms. Prescott, and Dr. Russell recused. Ms. Brennan moved for approval. Ms. Sweitzer seconded. Two members voted to approve the application – Sweitzer, and Brennan. Five members voted to deny the application – K. Evans, Denny, Keller, Legate, and Ussery. The motion Denied [2-5-0].

****Dr. Russell did not return after lunch****

C. TriStar StoneCrest Medical Center, Murfreesboro (Rutherford County), TN – CN2505-016

Request: For the establishment of a freestanding emergency department (FSED) located on a 2.87-acre tract located at 2490 S. Church Street, Murfreesboro (Rutherford County), Tennessee 37127. The FSED will consist of approximately 11,500 square feet with 11 exam rooms, including 1 trauma room, lab, imaging department, nurses’ station, and associated support spaces. The service area is defined as ZIP codes 37037 (Christiana), 37127 (Murfreesboro), and 37128 (Murfreesboro), all in Rutherford County. TriStar StoneCrest Medical Center (“TriStar StoneCrest”) is owned by HCA Health Services of Tennessee, Inc. Estimated project cost: \$18,885,948.

Representative(s): Clark Spoden

Ms. Bellamy, Mr. T. Evans, Ms. Prescott, and Dr. Russell recused. Ms. Sweitzer moved for approval. Ms. Brennan seconded. Seven members voted to approve the application – Brennan, Denny, K. Evans, Keller, Legate, Sweitzer, and Ussery. The motion CARRIED [7-0-0].

D. McKendree Post Acute and Rehabilitation, Nashville (Davidson County), TN – CN2506-021

Request: For the addition of thirty (30) skilled nursing facility (SNF) beds, dually certified by Medicare and Medicaid located at 4347 Lebanon Pike, Nashville (Davidson County), Tennessee 37076. The service area for the project consists of Davidson County. The applicant is owned and operated by McKendree SNF Operations, LLC. Estimated project cost: \$1,173,000.

Representative(s): Wells Trompeter

Mr. T. Evans, and Mr. Ussery recused. Ms. Keller moved for approval. Ms. Prescott seconded. Eight members voted to approve the application – Bellamy, Brennan, Denny, K. Evans, Keller, Legate, Prescott, and Sweitzer. The motion CARRIED [8-0-0].

E. Maxim Healthcare Services, Chattanooga (Hamilton County), TN – CN2507-023

Request: For the initiation of home health services in Bledsoe, Cumberland, Franklin, Monroe, Polk, Van Buren, Warren, and White counties. The address of the project is located at 555 Walnut Street, Suite 150, Chattanooga (Hamilton County), Tennessee 37402. The applicant's license (#613) is currently limited in Bledsoe, Franklin, Monroe, Polk, VanBuren, Warren, and White Counties to pediatric patients and to adult patients served under the federal Energy Employees Occupational Illness Compensation Program Act of 2000. Cumberland County is not currently licensed for any type of home health services by the applicant. The applicant is owned by Maxim Healthcare Services Holdings, Inc. Estimated project cost: \$2,050,364.

Representative(s): Byron Trauger

Ms. Bellamy, Mr. Denney, and Mr. Ussery recused. Ms. Keller moved for approval. Ms. Legate seconded. Seven members voted to approve the application – Brennan, K. Evans, T. Evans, Keller, Legate, Prescott, and Sweitzer. The motion CARRIED [7-0-0].

GENERAL COUNSEL'S REPORT

A. Encore Surgical Center, LLC., Jackson (Madison County), TN – CN2503-009A

Request: For Authorization for Change of Control

Ms. Prescott recused. Ms. Keller moved for approval. Mr. T. Evans seconded. Nine members voted to approve the application – Bellamy, Brennan, Denney, K. Evans, T. Evans, Keller, Legate, Sweitzer and Ussery. The motion CARRIED [9-0-0].

B. Knox Ambulatory Surgery Center dba Knox County Endoscopy, Knoxville (Knox County), TN – CN2312-027A

Request: Request for Modification of a Condition on the CON

Ms. Keller moved for approval. Mr. Ussery seconded. Ten members voted to approve the application – Bellamy, Brennan, Denney, K. Evans, T. Evans, Keller, Legate, Prescott, Sweitzer, and Ussery. The motion CARRIED [10-0-0].

C. Tennova Healthcare-Clarksville, Clarksville (Montgomery County), TN – RE2506-004

Request: For Commission Review of Executive Director's Denial of Relocation Exemption Request

Ms. Bellamy, T. Evans, and Ms. Prescott recused. Mr. Ussery moved for approval. Ms. Keller seconded. Five members voted to approve the application relocation – Brennan, Denney, Keller, Legate, and Sweitzer. Two members voted to deny the application relocation –K. Evans, and Denney. The motion CARRIED [5-2-0].

OTHER BUSINESS

ADJOURNMENT

There being no further business, the meeting adjourned.

Logan Grant, Executive Director

HFC Minutes provide a brief summary of commission actions. A detailed record of each meeting (recording and transcript) is available upon request by contacting the HFC office.