



**HEALTH FACILITIES COMMISSION  
MEETING MINUTES  
December 10, 2025**

**Health Facilities Commission  
Cordell Hall State Legislative Building  
Senate Hearing Room I  
425 Rep. John Lewis Way N  
Nashville, TN 37243**

**Commission Members Present**

**Rick Chinn, Chairman  
Connie Bellamy, Consumer Representative  
Jeremy Biggs, Representative of Hospitals  
Barbara Brennan, Registered Nurse  
Michael Denney, Representative of Nursing Homes  
Katie Evans, Designee for TennCare  
Tim Evans, Representative of ASTCs  
Tina Prescott, Representative of Hospitals  
Dr. Andy Russell, Representative of Physicians  
Nicole Sweitzer, Designee for Comptroller  
Mike Ussery, Representative of Assisted-Care Living Facilities  
James Wright, Representative of Nursing Homes**

**Commission Members Absent**

**Dr. Steven Flatt, Representative of Physicians  
Melanie Keller, Vice-Chairman, Representative of Home Care  
Lauren Legate, Designee for the Department of Aging and Disability**

**Court Reporter**

**April Daniel**

**Call to Order:**

**The meeting was called to order at 9:00 a.m. by Mr. Rick Chinn with the following members present Bellamy, Brennan, Biggs, Denny, K. Evans, T. Evans, Prescott, Russell, Sweitzer, Wright, Ussery, and Chinn. A quorum was established with 12 members present.**

**Director's Announcements**

The January 28, 2026, meeting will be held at the William Snodgrass State Tennessee Tower, The Nashville Hearing Room, 3rd Floor, Nashville, TN.

**Approval of Minutes**

Mr. Chinn presented October 22, 2025, minutes for approval.

Mr. Wright moved for approval with Dr. Russell providing the second.

The motion CARRIED [12-0-0] unanimously by roll call. APPROVED.

**HEALTHCARE FACILITIES LICENSURE AND DISCIPLINARY CONSENT CALENDAR**

**A. License Status Requests (Inactive Status)**

**1. LP Madison, LLC d/b/a Signature HealthCARE of Madison – NH Lic. No. 54**

This 102-bed nursing home requested an extension of their inactive status for an additional period of one (1) year until November 1, 2026. Signature HealthCARE continues to actively explore viable options for reactivating the licensed Facility and its beds. However, due to the lasting effects of the COVID-19 pandemic and the ongoing downturn in the long-term care industry, additional time is needed to evaluate potential plans for the Facility's future use, whether through reopening, sale, or relocation.

**2. David Jones Jr. Assisted Living Center, Nashville – ACLF Lic. No. 259**

This Assisted Care Living Facility requested to place their license on inactive status for a period of one (1) year until October 2026. Facility notified HFC of their intention to close. Conducted closure calls with facility, Ms. Reed provided information to facility of their options and facility made the decision to request an inactive status in lieu of closure at this time.

Mr. Wight & Mr. Ussery recused. Ms. Brennan made a motion to approve these requests. Mr. Denney seconded. The motion was approved unanimously.

**B. Board Policy(ies)**

**Board policy #86 – ACLF Administrator serving multiple location. This policy is to facilitate qualified individuals to serve as assisted care living facility (ACLF) administrators:**

**1. Heritage Place Memory Care, Lexington – ACLF Lic. No. 106 and Northcliff Assisted Living, Lexington – ACLF Lic. No. 369**

**Sarah Daniels, Administrator**

Mr. Wight & Mr. Ussery recused. Ms. Prescott made a motion to approve this request. Dr. Russell seconded. The motion was approved unanimously.

**C. Consideration and Ratification Licensure Applications – Change of Ownership (CHOW) and Initials**

**1. Qualifying Applications (Initials)**

**a. Assisted Care Living Facilities**

**1. Emory Mills Senior Living, Knoxville – File No. 582**

**b. Home Medical Equipment**

**1. National Seating and Mobility, Inc., Lexington, KY – File No. 1483**

**2. Hal Medical O&P TN, LLC, Louisville, KY – File No. 1526**

**3. Eastern Pulmonary Services, Inc. d/b/a Eastern Medtech, Norfolk, MA  
File No. 1486**

**c. Professional Support Services**

**1. A & A Caring Hands Inc, Knoxville – File No. 460**

**d. Ambulatory Surgical Treatment Centers**

**1. Pain Management of the South – File No. 266**

**Mr. Wright & Mr. Ussery recused. Mr. Evans made a motion to approve these qualifying initial applications. Mr. Biggs seconded. These qualifying applications were approved unanimously.**

**2. Qualifying Applications – (CHOWS)**

**a. Assisted Care Living Facilities**

**1. Fairfield Glade of Tennessee LLC d/b/a The Preserve at Fairfield Glade f/k/a Good Samaritan Society – Fairfield Glade d/b/a Fairfield Glade – Lic. No. 320**

**2. SP LCS Bellevue OpCo, LLC d/b/a Clarendale at Bellevue Place f/k/a Bellevue Place Operations, LLC, Nashville – Lic. No. 491**

**b. Home for the Aged**

**1. Serenity on The Farm, LLC FKA Compassionate Community Services – Lic. No. 656**

**Mr. Wright & Mr. Ussery recused. Mr. Denney made a motion to approve these qualifying CHOW applications. Ms. Prescott seconded. These qualifying applications were approved unanimously.**

**c. Nursing Homes**

- 1. Good Samaritan Society-Fairfield Glade d/b/a The Preserve at Fairfield Glade – Lic. No. 389**
- 2. Iris Cove Health & Rehabilitation fka Quince Nursing and Rehabilitation Center, LLC, Memphis – Lic. No. 245**
- 3. Delta Blues Health & Rehabilitation f/k/a Allenbrooke Nursing and Rehabilitation Center, LLC, Memphis – Lic. No. 231**
- 4. The Greens at Erwin Healthcare Center f/k/a Erwin Healthcare Center, Erwin – Lic. No. 274**

**Mr. Wright & Mr. Ussery recused. Ms. Brennan made a motion to approve these qualifying CHOW applications. Dr. Russell seconded. These qualifying applications were approved unanimously.**

**D. License Status Updates**

- 1. Closed Facility Listing – for October and November 2025**
- 2. Green Hills Center for Rehabilitation and Healing**
- 3. Mackenzie J. Cannon, Interim Administrator – Board Policy #81.**

**Ms. Brennan made a motion to approve these license status updates. Biggs seconded. These license status updates were approved unanimously.**

- 4. St. Jude Children’s Research Hospital Mobile Facilities Related to Studies and Research not Under the Auspices of the Hospital**

**Dr. Russell made a motion to approve this license status update. Ms. Brennan seconded. This license status update was approved unanimously.**

**E. Disciplinary orders and orders of compliance**

**Assisted Care Living Facilities**

- 1. Cades Center of Humboldt, Humboldt - ACLF Lic No. 397**

**The Office of Legal Services proposed a Consent Order assessing one (1) Civil Monetary Penalty in the amount of one thousand dollars (\$1,000.00), one (1) Civil Monetary Penalty in the amount of three thousand dollars (\$3,000.00), and one (1) Civil Monetary Penalty in the amount of two thousand dollars (\$2,000.00), for a total of six thousand dollars (\$6,000.00) due within thirty (30) calendar days of ratification.**

- 2. Country Cottage- Lawrenceburg, Lawrenceburg – ACLF Lic. No. 168**

**The Office of Legal Services proposed a Consent Order assessing two (2) Civil Monetary Penalties in the amount of one thousand dollars (\$1,000.00) each, for a total of two thousand dollars (\$2,000.00), due within thirty (30) days of ratification; Facility shall provide quarterly reports to West Tennessee Regional Office for a period of twelve (12) months to demonstrate the facility’s compliance with all required fire drills.**

## **Contingent CHOWS**

### **1. Cloverland Park Senior Living, Brentwood - ACLF Lic. No. 500**

The Office of Legal Services proposed a Conditional Change of Ownership Order assessing one (1) Civil Monetary Penalty in the amount of two hundred dollars (\$200.00), one (1) Civil Monetary Penalty in the amount of four hundred dollars (\$400.00), two (2) Civil Monetary Penalties in the amount of two thousand dollars (\$2,000.00) each, one (1) Civil Monetary Penalty in the amount of twelve hundred dollars (\$1,200.00), five (5) Civil Monetary Penalties in the amount of fifteen hundred dollars (\$1,500.00) each, two (2) Civil Monetary Penalties in the amount of one thousand dollars (\$1,000.00) each, one (1) Civil Monetary Penalty in the amount of eighteen hundred dollars (\$1,800.00), four (4) Civil Monetary Penalties in the amount of three thousand dollars (\$3,000.00) each, for a total of twenty-nine thousand one hundred dollars (\$29,100.00) due within thirty (30) days of ratification; Granted subject to the contingencies: Failure to comply in paying all Civil Monetary Penalties within 30 days of the effective date of this Order will result in Denial of the facility's CHOW application.

### **2. StoryPoint Knoxville, Knoxville – ACLF Lic. No. 163**

The Office of Legal Services proposed a Conditional Change of Ownership Order assessing two (2) Civil Monetary Penalties in the amount of one thousand dollars (\$1,000.00) each, for a total of two thousand dollars (\$2,000.00) due within thirty (30) days of ratification; Failure to comply in paying all Civil Monetary Penalties within 30 days of the effective date of this Order will result in Denial of the facility's CHOW application.

Mr. Wright & Mr. Ussery recused. Ms. Sweitzer made a motion to approve these Orders as written. Dr. Russell seconded. The Orders were approved as written.

## **Policies**

### **1. Policy Memo 108- recognition of Anesthesiologist Assistant, as of January 1, 2026**

Dr. Russell made a motion to approve this Policy memo. Mr. Evans seconded the motion. The motion was approved unanimously.

### **2. Cost Memo for Temporary Health Care Staffing Registry disciplinary cases**

Dr. Russell made a motion to approve this policy memo. Mr. Evans seconded. The policy memo was approved unanimously.

This item was moved to the January 2026 Commission agenda & was not discussed at this time. Rules 1. 0720-22 Trauma Center- approval to file the Notice of Rulemaking Filing

Dr. Russell made a motion to approve this rule as presented. Mr. Ussery seconded the motion. The motion was approved unanimously.

## **F. Healthcare Facilities License Regular Calendar**

### **1. Facility Waiver Requests**

a. Southern Tennessee Regional Health System – Pulaski. This facility requested to place their inpatient OB services on an undetermined pause effective December 10, 2025, as Pulaski is relying on a single permanent provider and locum tenens coverage to manage the small number of births (less than 10 each month). This model is not sustainable long-term, which is why they are exploring new care models and determining how they can more effectively and sustainably weather provider shifts and ongoing changes in demand for these services in the future.

Representative(s): Kim Looney & Jason Fugelburg

Mr. Denney made a motion to approve this waiver request. Dr. Russell seconded the motion. The motion was approved unanimously.

b. Erlanger Medical Hospital – Waiver extension to waive section 68-57-104 regarding qualifications for surgical technologists for a period of six months through May 2026.

Representative(s): Misti Mattox

Mr. Evans recused. Mr. Ussery made a motion to approve this waiver request. Dr. Russell seconded the motion. The motion was approved unanimously.

## 2. Discussion(s)

a. Interpretive Guideline Pediatric emergency care facility rule 0720-31-.01(36)

Presenter: Rob Seesholtz

Dr. Russell made a motion to approve this Interpretive Guidance rule. Ms. Prescott seconded the motion. The motion was approved unanimously.

b. Interpretive Guidelines – Home Health Agencies (TAHC)

c. Park View Meadows, Murfreesboro - ACLF Lic. No. 117– Consent Order 7/23/2025 - Facility to make personal appearance before Commission during probationary period to demonstrate and explain how the facility is implementing the actions identified in its plan of correction. CMP has been paid.

Representative(s): Brittany Dady & Brooksie Caldwell

Mr. Wright & Mr. Ussery recused. Ms. Brennan made a motion to approve this report. Dr. Russell seconded the motion. The motion was approved unanimously.

d. Cumberland Medical Center, Crossville - Hospital Lic. No. 20 – Consent Order 10/22/2025 – Request by Commission Members to bring back for follow-up to Order ratified on October 22, 2025, for updates on training in the use of the automated dispenser system for all personnel who may be required to access or utilize the system. Pharmacy ISMP (Institute for Safe Medical Practice) protocols, training on medication error reporting and procedures, performance improvement measures and metrics for the hospital, and any other areas of concern raised by the Commission.

Representative(s): Randy Davis

**Mr. Biggs recused. Mr. Evans made a motion to approve this Interpretive Guidance rule. Ms. Prescott seconded the motion. The motion was approved unanimously.**

**e. Revision to Hospital applications to collect data and information for licensure file related to new quality license types and to reflect revisions to pediatric emergency care facility regulations**

**f. Revision to outpatient diagnostic center applications to collect data and information for licensure file related to new quality license types**

**Mr. Ussery made a motion to approve these application revisions. Mr. Wright seconded the motion. The motion was approved unanimously.**

**g. Acute Hospital Care at Home Initiative and Tenn. Comp. R. & Regs. 0720-14-.06(3)(m) & (n) [Housekeeping]; 0720-14-.06(4)(a) [Nursing Services]; and 0720-14-.06(9) [Food Dietetic Services]**

**Ms. Brennan made a motion to approve this item. Ms. Prescott seconded the motion. The motion was approved unanimously.**

**h. Spring Hill Imaging Center, LLC – Non-compliance with POC after Commission approval stemming from 4th request**

**Representative(s): Travis Swearingen**

**Mr. Ussery made a motion to approve this POC. Mr. Biggs seconded the motion. The motion was approved unanimously.**

### **3. Applications – Change of Ownership (CHOW's and Initials) – Special Consideration**

**a. Initials:**

**N/A**

**b. CHOWS:**

**N/A**

### **4. Reports**

**Trauma – Presenter: Robert Seesholtz, Director**

**a. Erlanger East Medical Center, Chattanooga, TN – Provisional Level III trauma designation**

**Mr. Biggs & Mr. Evans recused.**

**b. Regional One Health, Memphis, TN – Level I trauma designation**

**c. University of Tennessee Medical Center, Knoxville, TN – Level I trauma designation**

**d. Turkey Creek Medical Center, Knoxville, TN – Level III trauma redesignation**

**Mr. Biggs & Mr. Evans recused.**

**e. Maury Regional Hospital, Columbia, TN - Proof of compliance documents**

**Mr. Wright made a motion to approve all trauma designation reports. Ms. Bellamy seconded the motion. The motion was approved.**

**Nurse Aide/Abuse Registry – Presenter: Ann R. Reed, Deputy Director**

**a. November and December 2025 – Nurse Aide Registry/Abuse Registry Report**

**Mr. Wright made a motion to approve this report. Dr. Russell seconded the motion. The report was approved unanimously.**

**Mr. Chinn made an announcement that an item from the HFC portion of the meeting had been missed & was brought back up for discussion:**

**2. Discussion(s)**

**i. Appointment of the ACLF Subcommittee members. This subcommittee will make recommendations to the full Commission regarding revision to ACLF rules and policies and serve for a forum for discussion of issues related to ACLFs. Three Commission members will be appointed to the subcommittee based on their experience and service to the Commission.**

**Presenter: Rob Seesholtzmotion.**

**Mr. Wright, Dr. Ussery, Mr. Denney, Dr. Russell, and Ms. Evans volunteered for the subcommittee. Mr. Evans made a motion to approve these members. Mr. Biggs seconded the motion. The request was approved unanimously.**

**CERTIFICATE OF NEED CONSENT CALANDAR**

**A. Heelex, LLC, Knoxville (Knox County), TN – CN2509-034**

**Request: The initiation of linear accelerator services located at 6450 Kingston Pike, Suite 2, Knoxville (Knox County), Tennessee 37919. The service will be limited to the provision of benign (low) radiation therapy services. The applicant is owned (50% each) by – Todd Scarbrough, MD - Chief Executive Officer & Medical Director - Robbie Hakeem, PhD - President & Medical Physicist. Estimated project cost: \$1,603,600.**

**LIMITATION: Limited to the provision of benign (low) radiation therapy services.**

**Representative(s): Clark Spoden, Sam Stern, Nikole Lynch**

**Mr. Biggs recused. Dr. Russell moved for approval. Mr. T. Evans seconded. Ten members voted to approve the application – Bellamy, Brennan, Denny, K. Evans, T. Evans, Prescott, Dr. Russell, Sweitzer, Ussery, and Wright. The motion CARRIED [10-0-0].**

**CERTIFICATE OF NEED APPLICATIONS**

**A. Ascension St. Thomas Rutherford Hospital, Murfreesboro (Rutherford County), TN - CN2509-036**

**Request:** The establishment of a freestanding emergency department (FSED) at an unaddressed site on Highway 96 in the northeast quadrant of the intersection of Highway 96 and East Pitts Lane behind Bethlehem Church of Christ, Murfreesboro (Rutherford County), Tennessee 37130. The FSED will consist of approximately 11,250 square feet with 10 exam rooms, including 1 trauma room, imaging services, lab, and associated support space. The service area for the proposed FSED are the Zip codes 37130 (Murfreesboro), 37132 (Middle Tennessee State University), and 37085 (Lascassas), located within Rutherford County. The applicant is owned by Saint Thomas Health ("STH"). Estimated project cost: \$19,080,334.

**DEFERRED:** Deferred to January 28th, 2026  
**Representative(s):** Kim Looney, Tracy Wood

**B. Northside Surgery Center, Madison (Davidson County), TN - CN2509-037**

**Request:** The establishment of an ambulatory surgical treatment center (ASTC) at 1221 Briarville Road, Madison (Davidson County), Tennessee 37115. The proposed ASTC will contain one operating room and one procedure room and will be limited to the performance of pain management cases and procedures. The applicant is ultimately owned, through certain physician owned LLCs, as follows: Dr. John C. Nwofia, M.D. (40%), Dr. John R. Schneider (40%), and Dr. Madhu Yelameli (10%). The remaining 10% is owned by PhyBus, LLC (10%). Estimated project cost: \$4,508,593.

**LIMITATION:** Limited to the performance of pain management cases and procedures.  
**Representative(s):** Warren Gooch, Fahad Tahir, Dave Stark

Mr. T. Evans recused. Mr. Wright moved for approval. Dr. Russell seconded. Ten members voted to approve the application - Bellamy, Biggs, Brennan, Denny, K. Evans, Prescott, Dr. Russell, Sweitzer, Ussery, and Wright. The motion CARRIED [10-0-0].

**GENERAL COUNSEL'S REPORT**

**OTHER BUSINESS**

**ADJOURNMENT**

There being no further business, the meeting adjourned.

  
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Logan Grant, Executive Director

HFC Minutes provide a brief summary of commission actions. A detailed record of each meeting (recording and transcript) is available upon request by contacting the HFC office.

