



**Tennessee Board of Osteopathic Examination  
Contested Case Hearing**

**Friday October 31, 2025**

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**MINUTES**

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A Contested Case hearing was held virtually at 10:00 a.m. and recorded in the Poplar Room, Ground Floor, Metro Center Complex, 665 Mainstream Drive, Nashville, Tennessee 37243.

**Phillip Justice, DO v. State of Tennessee Board of Osteopathic Examination**  
**Poplar Room – Virtual via Webex**  
**Administrative Law Judge: Steve Darnell**  
**Counsel for State: Gerard Dolan, Associate General Counsel**  
**Counsel for Respondent: Andrew Farmer, Esq; Steven Urciolo, Esq**

On August 14, 2024 during a regular Board Meeting, the Tennessee Board of Osteopathic examination delegated the hearing of this case to an administrative law judge due to timing and scheduling needs. The designated administrative law judge will hear from both sides and prepare an initial order for the Board to review and make a final determination. This is a continuation of the case which began on December 12, 2024 and was continued on June 6, 2025.

Judge Darnell heard the conclusion of testimony from Dr. Justice. Mr. Dolan and Mr. Farmer presented closing statements. Once both sides had completed their statements, Judge Darnell instructed both sides to prepare their proposed Conclusions of Fact and Findings of Law. He would follow up with each attorney via email with additional information regarding their proposals. Judge Darnell would then prepare a final order based on the proposals and all evidence and testimony from the hearings and submit the final order to the Board. The Board will then review the order at a regular Board meeting and make the final determination on the matter. The hearing concluded at 4:45 pm.