



**Minutes of the
EMERGENCY MEDICAL SERVICES BOARD
Iris Room and Poplar Room, First Floor
665 Mainstream Drive Nashville, TN 37243
Wednesday, December 10 – Thursday, December 11, 2025**

To view a comprehensive recording of the meeting(s), please follow the links below:

December 10, 2025

Iris Room: <https://tdh.streamingvideo.tn.gov/Mediasite/Play/4f37dac59dd24f3c9b473bee236f1e791d>

Poplar Room: <https://tdh.streamingvideo.tn.gov/Mediasite/Play/7078d8a6d0784189af99bdb7e9ae64d61d>

CALL TO ORDER/ROLL CALL

- The meeting was called to order by Chairman Steve Hamby at 0900 AM. The roll was called, and a quorum was present.

<i>Board Member's Name</i>	<i>Present</i>	<i>Absent</i>	<i>Board Member's Name</i>	<i>Present</i>	<i>Absent</i>
Chairman Steve Hamby	X		Vice-Chairman Greg Miller	X	
Jeffrey Bagwell	X		Shannon Morphis	X	
Tim Bell	X		Joyce Noles		X
David Blevins	X		Stacy Prater	X	
Jeanie Diden	X		Jason Tunstall	X	
Drew Hooker	X		Chris Wheat	X	
Dr. Jared McKinney	X		12 Members Present, 1 Member(s) Absent = Quorum		

Also, present:

Brandon Ward, Director

Hansel Cook, Assistant EMS Director

Tory Ferguson, Regulatory Board Administrative Assistant 3

Ashlee Embry, Regulatory Board Administrative Assistant 3

Kertyssa Smalls, Senior Associate Counsel – Office of General Counsel

Ellen Gose, Senior Associate Counsel – Office of General Counsel

Tim Peters, Senior Associate Counsel – Office of General Counsel

Honorable Judge Alexander Rieger, Administrative Law Judge, TN Secretary of State – Panel 1

Honorable Judge Michael Begley, Administrative Law Judge, TN Secretary of State – Panel 2

RECOGNITION

- Jason Tunstall highlighted the career of Lieutenant Barry Nash of the Memphis Fire Department who recently died in November, and the members observed a moment of silence in his honor.

DIVISION OF BOARD PANELS FOR DISCIPLINARY MATTERS

- Ms. Smalls reminded Board members of the Conflict-of-Interest statement and the Tennessee Open Meetings Act and the instructions related to both items.
- The Board divided into 2 panels to hear cases. A brief recess was held prior to beginning hearings.

CONTESTED CASES

- The Board was divided into 2 separate panels to review cases on day 1.
- **Panel 1** was in the Iris Board Room and consisted of: Honorable Judge Alexander Rieger, court reporter, Chairman Steve Hamby, Jeffrey Bagwell, David Blevins, Jeanie Diden, Drew Hooker, and Tim Bell.
- **Panel 2** was in the Poplar Board Room and consisted of: Honorable Judge Michael Begley, court reporter, Vice Chairman Greg Miller, Dr. Jared McKinney, Chris Wheat, Shannon Morphis, Jason Tunstall, and Stacy Prater.

Panel 1: Mary Reed, License #25767, Docket #17.34-254431A

- Ms. Reed is represented by Counsel Aaron Armstrong. Mr. Tim Peters is present to represent the TDH. During initial discussions, Mr. Peters presented an agreed order in which Ms. Reed voluntarily surrendered her license. ***Motion by Bagwell and second by Hooker to accept as written. Ms. Diden recused. Motion passed.***

This concluded the business of panel 1

Panel 2: Laparis McGregor, EMT license #209703, Docket #17.34-254362A.

- Ms. McGregor is appearing remotely via web conference and can see those present. Judge Begley provided instructions for the Board members and the respondent. The respondent is not represented by counsel and Ms. Ellen Gose represents the TDH. Ms. Gose presented exhibits to the members as evidence. Ms. McGregor was placed under oath and provided testimony related to the matter.
- ***Motion by Dr. Mckinney and second by Wheat to reopen proof for further questions. Motion passed.***
- ***Motion by Dr. Mckinney and second by Morphis to approve the Finding of Facts. Motion Passed.***
- ***Motion by Prater and second by Tunstall to approve Conclusions of Law. Motion Passed.***
- ***Motion by Prater and second by Wheat for Disciplinary Action of revocation, change item 9 from reprimand to revoke, strike 10 and 11, and #10 on page 6. Motion passed.***
- ***Motion by Prater and second by Morphis for Policy Statement with change to include revocation. Motion passed.***

Panel 2: Justin Vaughn, Paramedic license #27156, Docket #17.34-254365A.

- The respondent is not present. Ms. Gose requested to proceed in default. Judge Begley reviewed the attempts at service. ***Motion by Dr. Mckinney and second by Tunstall to proceed in default. Motion passed.***
- ***Motion by Morphis and second by Dr. McKinney to approve Findings of Fact as presented. Motion passed.***
- ***Motion by Wheat and second by Prater to accept Conclusions of Law as presented. Motion passed.***
- ***Motion by Prater and second by Tunstall for Disciplinary Action of Revocation with change #9 from reprimanded to revoked, striking #10-11 on page six, and #10 on page seven, and leaving #12 as written. Motion passed.***
- ***Motion by Prater and second by Wheat for approval of Policy Statement with change from reprimand to revocation. Motion passed.***

Panel 2: Jessica Ziglar, AEMT license #212924, Docket #17.34-254368A.

- The respondent is not present. Ms. Gose requested to proceed in default. Judge Begley reviewed the attempts at service. Dr. McKinney recused this matter. ***Motion by Morphis and second by Prater to proceed in default. Motion passed.***
- ***Motion by Wheat and second by Prater to approve Findings of Fact as presented. Motion passed.***
- ***Motion by Morphis and second by Wheat to approve Conclusions of Law as presented. Motion passed.***
- ***Motion by Wheat and second by Tustall for Disciplinary Action of Reprimand, civil penalty \$50 for each deficient hours, and completion of all deficient continuing education hours. Miller voted no. Motion passed.***
- ***Motion by Morphis and second by Wheat for Policy Statement as written. Motion passed.***

Panel 2: Sylvester Taylor, Paramedic license #34809, Docket #17.34-254364A

- The respondent is not present. Ms. Gose requested to proceed in default. Judge Begley reviewed the attempts at service. Mr. Tunstall recused this matter. ***Motion by Morphis and second by Dr. McKinney to proceed in default. Motion passed.***
- ***Motion by Morphis and second by Dr. McKinney to accept Findings of Fact. Motion passed.***
- ***Motion by Wheat and second by Prater to approve Conclusions of Law. Motion passed.***
- ***Motion by Dr. McKinney and second by Morphis for Disciplinary Action of Reprimand, civil penalty \$50 for each deficient hours, and completion of all deficient continuing education hours. Miller and Prater voted no. Motion passed.***
- ***Motion for approval of Policy Statement as presented by Morphis and second by Dr. McKinney. Motion passed.***

Panel 2: Mark Rhodes, Paramedic license # Docket #17.34-254363A.

- The respondent is not present. Ms. Gose requested to proceed in default. Judge Begley reviewed the attempts at service. ***Motion by Morphis and second by Tunstall to proceed in default. Motion passed.***
- ***Motion by Prater and second by Dr. McKinney to accept Findings of Fact. Motion passed.***
- ***Motion by Morphis and second by Wheat to approve Conclusions of Law. Motion passed.***
- ***Motion by Prater and second by Tunstall for Disciplinary Action of Revocation with change from reprimanded to revoked, striking #10-11, and #10 on page six with the rest as written. Motion passed.***
- ***Motion by Prater and second by Wheat for approval of Policy Statement with change from reprimand to revocation. Motion passed.***

This concluded the business of panel 2.

The Board resumed its regular configuration as a single group at 11:39 am. Chairman Hamby called the roll, finding 12 members present and Joyce Noles absent.

CONSENT & AGREED ORDERS

Donald Petty, AEMT license #32245, Case #202500211.

- ***Disposition: Voluntarily Surrendered. Motion by Bagwell, second by Dr. McKinney for approval. Motion passed.***

Lee Hadley, EMT license #39196, Case #2024019981.

- Disposition: TNPAP process and 3-year probation. *Motion by Hooker, second by Blevins for approval. Motion passed.*

Hunter Booker, EMT license #218242.

- Disposition: Reprimand, civil penalty \$50 for each deficient hours, and completion of all deficient continuing education hours. *Motion by Miller, second by Bagwell for approval. Motion passed.*

Travis Stenberg, Paramedic license #40161, Case #2021031991.

- Disposition: Revocation. *Motion by Bagwell, second by Wheat for approval, Miller recused. Motion passed.*

Jennifer Myers, Paramedic license #29724, Case #2024020951.

- Disposition: Reprimand, civil penalty \$50 for each deficient hour, completion of all deficient continuing education hours. *Motion by Dr. McKinney and second by Tunstall for approval. Motion passed.*

Edward Cholota, EMR certificate #17945, docket #17.34-2543608.

- Disposition: Voluntarily Surrendered. *Motion by Bagwell, second by Blevins for approval. Motion passed.*

Donald Headrick, AEMT license #22579, docket # 17.34-254361A.

- Disposition: Voluntarily Surrendered. *Motion by Hooker, second by Wheat for approval. Motion passed.*

Michael Hunley, AEMT license #232341, Case #2024012501.

- Disposition: Reprimand, civil penalty \$50 for each deficient hours, and completion of all deficient continuing education hours. *Motion by Miller, second by Prater for approval. Motion passed.*

John Heskett, Paramedic license #19313, Case #2025002261.

- Requested disposition: probation and paramedic refresher. *Motion by Miller and second by Wheat to deny the order, Morphis recused. Motion passed.*

Jeremy McKibben, AEMT license #38632, Case # 2025009441.

- Disposition: 3-year probation and Board approved ethics course. *Motion by Tunstall and second by Prater to approve as proposed. Hamby, Blevins, Diden, Hooker, and Miller voted no, remaining 7 members present voted yes. Motion passed.*

Sara Trent, Paramedic license #310375, Case #2025009431.

- Requested disposition: 90-day suspension, 3-year probation, Board approved ethics class. *Motion by Morphis and second by Dr. McKinney to approve. Bell, McKinney, Morphis, Prater voted yes, remaining 8 members voted no. Motion failed.*

Jeffery Luna, AEMT license #35021, docket # 17.34253711.

- Disposition: Voluntarily Surrendered. *Motion by Bagwell and second by Dr. Mckinney for approval. Motion passed.*

Nciholas Greene, Paramedic License #215873, Case #20220212221.

- Disposition: Revocation. *Motion by Hooker and second by Bagwell to approve. Motion passed.*

James Fletcher, Paramedic license #24535, Case #2025019611.

- Disposition: TNPAP process and 3-year probation. *Motion by Dr. McKinney, second by Miller to approve, Bell recused. Motion passed.*

Sara Atkins, AEMT license # 37090, Case # 2024041611.

- Disposition: Reprimand, civil penalty \$50 for each deficient hour, completion of all deficient continuing education hours.

Jamie Watson, AEMT license #36640, Docket # 17.34-25436.

- Disposition: Voluntarily Surrendered. *Motion by Morphis, second by Hooker to accept. Motion passed.*

Jeremy Chastain, AEMT license #30462, Case #2024043421.

- **Disposition: TNPAP process and 3-year probation. *Motion by Morphis and second by Prater to approve. Motion passed.***

Dalton Edenfield, PACC license #39231, Case #2025016411.

- **Requested disposition: TNPAP process and 3-year probation. *Motion by Bagwell and second by Wheat to deny. Motion passed.***

Seth Parker, AEMT license #219740, Case #2024043121.

- **Disposition: TNPAP process and 3-year probation. *Motion by Dr. McKinney and second by Miller to approve. Bagwell voted no. Motion passed.***

Christopher Paschke, Paramedic license #211752, Case #2024034161.

- **Requested disposition: 30-day suspension, ethics, 3-year probation. *Motion to deny by Morphis, second by Wheat. Tunstall recused. Motion passed.***

Colton Shelby Young, AEMT license #41006, Case #2023009511.

- **Requested disposition: 4-year probationary period, Board approved sexual harassment training, 8-hour ethics course. *Motion by Tunstall and second by Bagwell to deny. Blevins and Bell voted no, Dr. McKinney was not present for the vote, Miller recused. Motion passed.***

APPROVAL OF SEPTEMBER MINUTES

Motion by Blevins and second by Bagwell. Motion passed.

APPLICANT APPROVAL

Taylor Norwood appeared to request approval for EMT reciprocity application. *Motion by Blevins and second by Dr. McKinney to approve. Motion passed.*

CLINICAL ISSUES COMMITTEE

- Dr. Joe Holley provided a brief report from Clinical issues committee. He informed the members about committee vacancies and developing a committee charter, also discussing ongoing ventilator training project collaborations with the education committee.
- Dr. Holley introduced Director Nathan Sweet of Anderson County EMS to discuss a potential pilot project for AEMT administration of Versed in seizure patients. Director Sweet highlighted patient populations, related call volumes, perceived uses and needs in their system, as well as compliance and monitoring of the project. It was noted that Kentucky has a similar model currently statewide for adult patients. The skills will require a 4-hour course, test, and 2 preceptor monitoring sessions. This is expected to be a 2-year evaluation process including training. Dr. Holley states that he feels no need to stop at 2 years. Board members requested a report in 6 months. ***Motion by Bell, second by Miller to approve pilot program with a report to Clinical Issues committee every 6 months. Dr. McKinney was not present for the vote. Motion passed.***

TNPAP REPORT

- Ms. Teresa Phillips provided a report of July 1, 2025-September 30, 2025. Ms. Phillips also mentioned to the Board that TNPAP provides forensic psychology and polygraph services if there is a need that arises.

EDUCATION COMMITTEE

- Committee Chair Greg Johnson presented a brief report of the Education Committee meeting. The updates to the ventilator curriculum that would allow current ventilator trained paramedics to initiate the device in

the field with a bridge course were discussed. They did a gap analysis determining what was missing between the current and proposed programs to develop the guideline for the new bridge course. A paramedic instructor coordinator must be present to oversee the course; a specific course PowerPoint will be developed and used in the course. This is expected to be completed by June so that it could be effective July 1st. The course is expected to be 4 hours. It was also mentioned that those ventilator trained personnel would need to show compliance with the new training requirement by June 30, 2028 or they would need to cease ventilator transport until they complete a new initial approved course. This means that the bridge would not be needed after this point. ***Motion by Hooker and second by Prater to approve the bridge course as presented by the Education Committee. Dr. McKinney was not present for the vote. Motion passed.***

- Mr. Johnson also mentioned that the AHA made a presentation to the committee regarding care and recognition of stroke patients and the importance of education. Board members stated that they were interested in the committee investigating the need for more education and investigating any potential gaps to report at a future meeting.
- Mr. Johnson requested the committee to potentially review the multiple specialties that could be potentially bundled into specific specialties such as vent medic, RSI medic, etc. to simplify the understanding of requirements for various situations. Ms. Smalls noted that the Board has the authority to expand the scope of practice when necessary to prevent the need to change a rule each time a new approved clinical practice is published. No action was taken on this subject.

The meeting was adjourned until the following day at 0900.