Tennessee Department of Health Public Hearing

Regarding the Application for the Issuance of a Certificate of Public Advantage, Submitted February 16, 2016, by Mountain States Health Alliance and Wellmont Health System

Pursuant to T.C.A 68-11-1303

Commissioner: John Dreyzehner, MD, MPH, FACOEM Valerie Nagoshiner, Chief of Staff Jeff Ockerman, Division of Health Planning Allison Thigpen, Health System Improvement Coordinator

TAKEN AT:	NORTHEAST STATE REGIONAL PERFORMING ARTS CENTER 2425 TN-75 BLOUNTVILLE, TENNESSEE
TAKEN ON:	TUESDAY, JUNE 7TH, 2016
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* * \star * * * * * * * * * COMMISSIONER DREYZEHNER: Good evening. Before we begin, I'd like to make a few comments. First, I want to thank the members of the COPA Index Advisory Work Group for the excellent opportunities they've provided the people in the region, the state, and other stakeholders to make comments and inform this important and historic The process was set in rule and has process. worked well.

PROCEEDINGS

We're particularly appreciative of the work and leadership of Chair Gary Mayes, a wise and effective leader in this region, with a deep knowledge of its population health needs. The information we received from the five listening sessions thus far has already formed the questions we have had for the applicants.

It would be helpful, I think, for me to introduce myself. My name is John Dreyzehner. I'm a physician, and I am the Commissioner of the Tennessee Department of Health.

To my right is our hearing officer, Allison Thigpen, and to my far right is our Director of Policy, Eric Harkness. To my immediate left is General Counsel Jane Young. And to her left, my far left, is Assistant General Counsel Malaka Watson.

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It may also be helpful to note that this is a new and in some ways a precedent-setting and historic process, and we appreciate the cooperation of the applicants and the many other stakeholders in our mutual obligations to the integrity of the process under Tennessee law.

A Certificate of Public Advantage, while in law since 1993 and amended in 2015, has not previously been applied for. The Tennessee Department of Health worked with all speed, creative framework, and rules to carry out the wishes of the people as reflected by the Tennessee General Assembly in evaluating the application to ascertain if the likely benefits resulting from the agreement outweigh any disadvantages attributable to a reduction in competition.

It would be appropriate at this time to review, in part, a few major features of the Certificate of Public Advantage statute, so I will be reading from the statute from the Tennessee law at this time.

It is the policy of the State, in

certain instances, to displace competition among hospitals with regulation to the extent set forth and to actively supervise that regulation to the fullest extent required by law in order to promote cooperation and coordination among hospitals in the provision of health services and to provide state action immunity from federal and state anti-trust law to the fullest extent possible to those hospitals issued a Certificate of Public Advantage under this section.

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A hospital may negotiate and enter into a Cooperative Agreement with other hospitals if the likely benefits resulting from the agreement outweigh any disadvantages attributable to a reduction in competition that may result from the agreement.

Parties to a Cooperative Agreement may apply to the Department for a Certificate of Public Advantage governing that Cooperative Agreement. The Department shall review the application in accordance with the standards set forth in these subsections and shall hold a public hearing in accordance with the rules adopted by the Department.

And finally, again, reading in part from

the law. After consultation with an agreement from the Attorney General & Reporter, the Department shall issue a Certificate of Public Advantage for a Cooperative Agreement if it determines that the applicants have demonstrated by clear and convincing evidence that the likely benefits resulting from the agreement outweigh any disadvantages attributable to a reduction in competition that may result from the agreement.

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So tonight we have an opportunity to hear your perspectives, the perspectives of the public and other stakeholders, regarding the advantages and disadvantages of the agreement.

I would like to also recognize tonight some of the members of our General Assembly. We have with us, I see Senator Rusty Crowe and Senator Jon -- rather Representative Jon Lundberg I just understand, sir, back from your service to the Naval Reserve. Thank you for your service.

I believe we have Representative Mike, Representative Matthew Hill with us as well. Thank you for your service, sir. And I thought we had Representative Mike Harrison as well. May not be here as well. And Mayor Eldridge is in the audience. Thank you, Mr. Mayor. I would also like to thank you, the members of the public, to include members of the media for your presence here tonight. That's really important that we get your perspectives and your input, and we do believe by your presence here tonight that that is a terrific reflection of your commitment to the health and prosperity of this region in the state of Tennessee.

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And with that, I will turn this over to our hearing officer, Allison Thigpen. She will review some of the other particulars of this evening, and then we will ask if our elected officials would like to begin the comment period.

ALLISON THIGPEN: Great. Thank you so much. You'll notice, if you've been to some of our other listening sessions, that the group in front of you is a little different, and that's because the purpose of tonight's hearing is different than their listening sessions.

We are here tonight, like Dr. Dreyzehner said, to hear from the public on whether or not a COPA should be issued. So a COPA is the written approval by the Department of Health that governs a Cooperative Agreement among two or more hospitals. A Cooperative Agreement may create an anti-competitive environment, for example, a monopoly, that would not normally be permitted by state and federal anti-trust laws. So in this case, the proposed Cooperative Agreement is between Mountain States and Wellmont and their intent to merge.

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The purpose of a COPA is to provide what is called state action immunity to the hospitals from state and federal anti-trust laws while also providing state active supervision that ensures the likely benefits to the public outweigh disadvantages from any reduction in competition.

The ability to grant a COPA is authorized by Tennessee's Hospitals Cooperative Act of 1993 that was amended in 2005 -- 2015. So to apply for a COPA, the hospitals are required to submit an application with detailed information and data about their proposed Cooperative Agreement.

21 So some examples of information to be 22 submitted include the Cooperative Agreement 23 itself, plans to integrate services, financial 24 details, and a Plan of Separation, and some other 25 information.

1 Apologize. I can't tell what's on. 2 There. It caught up. So applicants have the 3 burden of showing by clear and convincing evidence that the likely benefits of the proposed 4 5 Cooperative Agreement outweigh any disadvantages 6 resulting from the loss of competition. 7 So Mountain States and Wellmont submitted a COPA application, minus certain 8 9 information they consider confidential or 10 competitively sensitive, for a Cooperative 11 Agreement to merge on February 16th of this year. 12 Later, the Department received access to 13 this confidential or competitively sensitive 14 information, and we were able to view that 15 starting May 17th. 16 Currently, the Department is reviewing 17 the additional information for completeness while 18 waiting for the applicants to provide responses to 19 questions that the Department asked on April 22nd, 20 and now we know that the applicants are working on 21 that. 2.2 So to clarify, the application has not 23 been deemed complete. After the application has 2.4 been deemed complete, the Department will schedule 25 another public hearing to take comment on that

complete application.

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COMMISSIONER DREYZEHNER: To be clear, this will not be the final opportunity for public comment as a part of this process.

ALLISON THIGPEN: So once the application is determined to be complete, a 120-day review period begins. During this period, the Department will evaluate the likely benefits and disadvantages of the proposed Cooperative Agreement to merge, and some examples of the benefits and disadvantages that will be considered by the Department are included.

So today's process: The goal of today's hearing is to hear feedback on whether or not a COPA should be issued in this case. Dr. Dreyzehner and other members of the Department are here to listen at this point.

And the process, since the application is under review, it's not appropriate for us to answer questions, but we think public feedback is a very important part of this process.

Speakers will be called from sign-up sheets. If you have not signed up, there's still a sign-up sheet on the table to my left. Each speaker will have three minutes to speak.

1 Please be courteous to others and keep 2 to the time limit. We'd like to be respectful of 3 everyone's time and not spend all evening here. 4 Comments may also be submitted via 5 email, mail, or on-line. So if you're not able to 6 say everything you would like here tonight, I'm 7 more than happy to receive written comments from 8 you as well. 9 A reminder, this session is being video 10 recorded and transcribed, so please state your 11 name and organization for the record. 12 As Dr. Dreyzehner mentioned, we have 13 already used comments from previous listening 14 They have formed the questions that we sessions. 15 have asked the applicants. 16 Your comments tonight will help the 17 Department be aware of potential benefits and 18 potential disadvantages that we may not have 19 otherwise considered, and your comments may help us form additional questions to ask the 20 21 applicants. 2.2 So this is an important part of the COPA 23 process, and we appreciate your attendance 2.4 tonight. So with that said, I'd like to recognize 25 Senator Crowe.

1 SENATOR CROWE: Well, thank you. Thank 2 you. Let me get this thing up here. Here we go. 3 Is this working? Here we go. It's a pleasure to 4 come before you, Commissioner. It's kind of a 5 turn of the tables. COMMISSIONER DREYZEHNER: 6 It is indeed, 7 sir. SENATOR CROWE: Generally he and his 8 9 staff are coming before us, and so I may be in 10 trouble tonight. I hope not. I think we're good. 11 I obviously, I think as you know, was 12 sponsor of the COPA legislation in the Senate. 13 Representative Harrison sponsored it in the House. 14 I think Matthew Hill and Representative Lundberg 15 co-sponsored in the House as well. 16 And as Chair of the Senate Health 17 Committee, I'm going to kind of go through the 18 scenario, and so I'm kind of talking to both 19 groups here for any of those that may not know 20 exactly what's going on, and obviously I'm 21 speaking to the choir up front here. But as Chair of the Senate Health 2.2 23 Committee, I've had the opportunity, as you know, 2.4 to work with hospitals statewide and deal with 25 systems across the nation. And I can tell you

that hospitals are having a very, very difficult time, as you know, again, I'm speaking to the choir, trying to make ends meet.

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And part of the problems are the changing climate in health care. Obviously the regulations that come down from the federal government that change continuously, CMS and other regulations.

The reimbursements that hospitals get due to wage indexing, and obviously some of the crowd may not know that that is dependent on the wages that are paid in different areas. You have urban and rural-type areas, and it's dependent upon the economies and the cost of living and those sorts of things in various areas.

Our area happens to not have the level of reimbursement that we would like for hospitals in this area that some might get, and so that's very difficult as well. The Affordable Care Act, insurance problems, and it goes on and on.

Trying to meet the bottom line is just so much more difficult for hospitals these days. All of this makes it difficult to maintain that quality of care that you want to maintain to provide for the most modern technologies. Diagnostic technology is so expensive these days.

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Recruiting the best physicians and specialists is very difficult, and our systems, both of our systems have tried to do that as best they can, but it's not easy. And again, just trying to meet the bottom line.

So hospitals are not engaging in acquisitions and mergers these days to try to grow and increase their bottom line. They're essentially doing it to survive, and I think this is the tip of the iceberg.

We're going to see more and more of this nationwide, and I think all eyes in this nation are going to be on this merger, as it's one of those first major mergers that's taking place, and I think as a result of trying to really make ends meet and to survive and to provide that kind of health care that we want to provide for our region.

So the proposed merger will make us -and I think this is a very positive thing -- one of the largest academic health care systems in this nation, which is a great thing for the research potential we're going to see. We're going to see an elevated graduate medical

education potential, a more focused approach for quality health care.

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And I think what I really am looking forward to is a reduction of overlap of function between the two hospitals that's going to allow for hundreds of millions of dollars that would normally go back into a not-for-profit system's pockets to increase their ability to provide health care.

That's going to happen. But at the same time, the dollars that are gained from this reduction of overlap of function will go directly back into the community. Hundreds of millions of dollars that our different communities can decide how to use in concert with Wellmont and Mountain States once they merge.

So to protect our communities and to make sure that the advantages of merging much outweigh the disadvantages we passed through the House and Senate, as you said, the bill requiring that what is called the COPA process, a Certificate of Public Advantage.

This requires both systems together to formally apply for permission to merge essentially convincing the Department of Health and the

1 Attorney General's office that the merger would be 2 to the advantage of the region such that the 3 health care provided is as good or better. And hopefully I think in this case, it 4 5 can be better from various perspectives than it 6 was in the past or that it would be in the future 7 had they not merged especially. This COPA will require the Department of 8 9 Health and the Attorney General to continuously 10 monitor -- which is a good thing -- the newly 11 formed system. It's kind of like a community 12 protection act, I think. It controls price and cost, quality, things like that. 13 14 So I feel very comfortable that this is 15 the right solution and that this whole process has 16 been developed in partnership with the state. And 17 as you said, that is a good thing looking at the 18 precedent that's been set in Georgia and North Carolina with regard to making sure that state 19 20 action unity is in place, which essentially says 21 that when you work in partnership with the state, 2.2 then the systems that are involved have that same 23 immunity as the state has. So it will allow us to control our own 2.4 25 destiny, have some very large hospital systems

from outside not come in, potentially for-profit systems that might have come in that don't understand our area and then provide a situation where we couldn't really control our systems as we know we should for this region.

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And it will provide for, as I said, tremendous opportunities for research, technology, physician recruitment, quality care, reduction of overlap of function, with those dollars going back to the community.

So, Commissioner, I'm very positive on this approach, I think. I appreciate the work you guys have done. It's been a long process but I think one that I think we'll all be proud of.

And we appreciate the work that you and the Department have done and are doing to make sure that the advantages do outweigh the disadvantages. And with that, I'll turn it over to Representative Lundberg.

20 COMMISSIONER DREYZEHNER: Thank you, 21 Senator. Thanks for your presence here tonight. 22 REPRESENTATIVE LUNDBERG: I think I 23 should just say ditto. I don't think he left a 24 lot on the table there, so, Commissioner, good to 25 see you. Good to see all of you.

I'll tell you frankly, I'm a little disappointed in Wellmont and Mountain States Health Alliance, and that's because they didn't do this 25 years ago, when they took a hospital in Kingsport and a hospital in Bristol and put them together.

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They created what was the first system, and it's good and it was strong. If they had just added some more, that would have been really strong.

Health care is a very complex issue, so I'm not going to try to come up here, especially to you as a physician, and talk about health care in that way. But I will say from a business and a community perspective, I'm completely biased because frankly my concern is in my district and what happens, and it's really northeast Tennessee and what happens here.

I like competition, but in competition let me tell you about the competition here. In this case and what's happening with the competition, competition is hurting us, and I'll give you one example that I believe to take note of.

In Tennessee, we have I think strong

health care across the state. But look in Memphis. They have one level, one trauma center. Chattanooga has one. Nashville has one. We have two. We have two within 15 minutes of each other.

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We do that because we've created this overabundance, and those extra dollars that are going in are dollars that we could be using far more effectively with our education and ETSU and the collaboration we've got in medicine that way.

We are trying to outspend, and frankly that competition is actually hurting this region. That's why this one system is frankly so important to this area. It's important to the individuals.

I thank you for your time. I thank you for being here. And I hope you will say yes at the end. Appreciate it.

COMMISSIONER DREYZEHNER: Thank you, Representative Lundberg. Representative Hill?

REPRESENTATIVE HILL: Thank you very much, Commissioner, and thank you for being here. Thank you for your staff being here as well.

My name is Matthew Hill. I represent the 7th House District, which is half of Johnson City, the southern half of Washington County, and the entire town of Jonesborough. I'm here

representing my constituents tonight. And many, many of those constituents work for Mountain States Health Alliance and for East Tennessee State University.

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And, in fact, when you look at my district, Mountain States is the largest employer. ETSU is the second largest employer. And when I look at this, I'll be very honest. When I first looked at this, I had some concerns.

As I got more information and more education on what was going to hopefully happen if you all see fit to approve this, I became much more comfortable. The COPA legislation that I did co-sponsor and support I think has very needed level of oversight.

It has a very, as we've seen with all the public hearings, a very needed level of transparency. Without that level of oversight and transparency, I don't think I could be for it and, and I think other legislators and other community leaders would be given serious pause as well.

I think the exit, or it's called the, what's it called? Not exit plan. Separation plan is vital. It is vitally important so that everyone, all stakeholders as well as business

leaders and people that work for these systems and are employed, feed their families from these jobs, are able to see what is there.

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And just having that requirement alone I think is another level of accountability that is so important here. Representative Lundberg stole my thunder. I was going to talk about the Level One trauma center, too, because he's absolutely correct.

They are 15, 20 minutes apart, and they both do excellent jobs. But what that does is suck resources away from other things, diagnostic testing, outpatient services, specialty things that can be done.

I've talked with Dr. Nolan at ETSU. The research potential for ETSU to work alongside this new system is, the potential is just phenomenal. To be able to be a true academic center of research, of medical research is just unparalleled.

The tens, if not really over time hundreds of millions of dollars that can be poured into research here in northeast Tennessee is very exciting. The types of jobs that it will sustain here, as well as the types of jobs that it will bring to this area, high-paying scientific, scientifically-based, medically-based type jobs are just wonderful.

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So I think when you look at what I said, the level of transparency of the process, the level of accountability from the Department of Health and others, and with the Separation Plan that has to be filed, I think those are the types of measures and circuit breakers that are in place to make sure that the public, as much as can be, is assured of what we have.

And I understand, because I hear from my constituents all the time, and I hear their concerns. I also host a talk show on the radio, so I get to hear the phone calls as well from folks all over the region.

And these listening sessions that you've had leading up to tonight have been very, very important. Because there have been a lot of misconceptions, and I used to have some of those, about what was going to occur if this is ultimately approved.

So thank you for having listening sessions. Thank you for being here in the Tri-Cities tonight. I appreciate it very much.

1 And I appreciate the work of what we're attempting 2 to do with this COPA, and that is take health care 3 in northeast Tennessee to the next level. It is so easy where I live in Johnson 4 5 City and Washington County to get spoiled because 6 we have specialists. We have subspecialists. We 7 have a top-notch children's hospital. 8 But think what can happen when everyone 9 is working together as one and then the research 10 that will be able to take place as well. And so 11 with all that said, that is why at the end of the 12 day, I see this as a positive. 13 And not only for my district and the 14 folks that work at ETSU and Mountain States, but 15 really for the families that will be receiving the 16 health care ultimately. Thank you. 17 COMMISSIONER DREYZEHNER: Thank you for 18 your comments, Representative Hill. 19 ALLISON THIGPEN: Great. I will give 20 you the first three folks that will be up, and 21 then you can start making your way to the front as 2.2 you can. So we'll start with Kandy Childress. 23 After her, Ken Maness, and then Craig Turner. 2.4 KANDY CHILDRESS: Good evening. My name 25 is Kandy Childress, and I'm the Executive Director

of Healthy Kingsport. Healthy Kingsport is dedicated to creating a community that actively embraces healthy living by promoting wellness, enhancing infrastructure, and influencing policy.

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We accomplish our work by virtue of the collective impact model, a best practice for solving complex pressing social issues. This model is designed around the backbone organization Healthy Kingsport, which serves as a convenor of many organizations working toward a common agenda with shared measurements, mutually reinforcing activities, and continuous communication.

Wellmont Health System, Mountain States Health Alliance, and ETSU's College of Public Health are all critical members of our collaborative. As a collaborative, we are working diligently at the grass-roots level to reverse decades of adverse health trends, plaguing our region, specifically obesity and Type-2 diabetes.

We have created momentum that is building daily. A merged health system would enable our region to increase the velocity of change necessary to address obesity and diabetes rates that are higher in our region than the state and national averages. In fact, the proposed merger would ensure those directly responsible for influencing population health would create a locally-governed health system that would enable decisions about this region's health care to continue to be decided by people who live, work, and worship in our region.

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Again, we need the momentum and velocity of change that a merged system would bring to our region. The merged system has committed to invest at least \$75 million in population health to meet the unique needs of our region through a 10-year plan to be developed in conjunction with the community, not an outside entity coming in.

Without the merged system, this investment would not be possible. Are we as a region willing to risk the negative population health outcomes that would surely result with no action or denial of the COPA? I sincerely hope not.

The path forward is clear. We, as concerned citizens, must have the courage to embrace it. I ask that you support the state. I ask that you grant a Certificate of Public Advantage to Wellmont Health System and Mountain

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States Health Alliance.

COMMISSIONER DREYZEHNER: Thank you.

KEN MANESS: Good afternoon. Thank you for being here, Commissioner and staff. I appreciate the opportunity to come before you on such an important issue facing our region.

I'm Ken Maness, a long-time business person, a long-time citizen of the region, and a long-time volunteer currently serving as Commissioner of the Tri-Cities Regional Airport.

None of us want to lose our local hospitals. None of us want to lose our specialists and our centers of excellence. None of us want to withstand the economic loss that would come out of moving centers of care out of the Tri-Cities to distant markets, leaving us as a health care feeder system for a larger parent system.

Think of the economic benefit to our region that arises out of just one highly-trained doctor and specialty field. We have dozens of those doctors here today, and what would happen if they left? What happens when they're forced to make a several-hour trip to other markets a few

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hours away to see these specialists?

2 Suddenly we become an economic driver 3 for those markets. I wholeheartedly believe that a well-structured partnership between our two 4 5 excellent local health care systems will create a 6 healthy, viable, and sustainable local health care 7 system, one that will retain local ownership governance and will allow the combined entity to 8 continue to make a positive impact on our region's 9 10 health and economic well-being. 11 I'm here tonight to ask for your help, 12 to ask you to recommend approval of this merger to 13 avoid the prospect of losing our community-owned 14 health care assets to an outside entity. 15 This region rightly feels a strong 16 ownership of these two systems because it was we 17 and those who came before us who raised the 18 resources and brought these community hospitals to 19 fruition. 20 Many years ago before any of us were 21 born, our parents and their friends and neighbors 2.2 raised money, a dollar at a time, in order to give 23 the people of this area access to superior health 2.4 care. Why? 25 Because in order to create economic

1 opportunity in the southern Appalachian region, 2 they believed local health care was a critical 3 component to enhance the quality of life. 4 If things were different and if the 5 health care marketplace could continue to support 6 two systems, none of us would be here tonight. 7 Both systems believe their future as a stand-alone entity is questionable. 8 9 One of our systems began a systematic 10 process to discharge their assets to an 11 out-of-market entity, because they saw no path to 12 continuation as a locally-based system. The other system assured the market they would be doing the 13 same thing if that occurred. 14 15 So they now see the path, and each board 16 has enthusiastically endorsed it. They didn't 17 come to the table together. They came to the 18 table because of insistence by the local community 19 that they look at merging together. 20 So as you strive to make a good decision 21 on this issue, I realize a lot of people are 2.2 concerned about the anti-trust and possible impact 23 on health care pricing. 2.4 Throughout history, there's been a lot 25 of competition in the region, but none of it has

Not much of it has existed on the 1 existed. 2 pricing front. 3 We know this region can work together. We have a sterling example just a few hundred 4 5 yards away at the Tri-Cities Airport Commission. 6 We know we can work together to provide a great 7 health care system for our market. In conclusion, I repeat my earnest 8 9 belief that the right outcome for our region is a 10 combination of these two excellent health care 11 systems, and I ask you to please approve the COPA. 12 COMMISSIONER DREYZEHNER: Thank you. 13 ALLISON THIGPEN: We will have Craig 14 Turner and then followed by Dan Mahoney and Louie 15 Gump. So, Mr. Turner. 16 CRAIG TURNER: Thank you. Good evening. 17 Mr. Chairman and members of the COPA Index 18 Advisory Group, my name is Craig Turner, and I'm 19 the CEO of Appalachian Orthopaedics. We're a 20 multi-specialty orthopedic physician group of 16 21 physicians. 2.2 We employ a hundred and twenty people in 23 three offices in the Tri-City area, and we commend 2.4 you on your completion of the index and the 25 Department of Health on the transparent nature of

this process.

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2 Our group does not oppose the merger, 3 but we would like to discuss one important aspect of the index that the potential merger, that if 4 5 not addressed, may deter support from our group 6 and wider community of independent physicians. 7 Economic Category No. 3 on page 10 addresses the need for the state to reevaluate the 8 9 Certificate of Need process for northeast 10 Tennessee. The desired trend as stated is to 11 increase patient choice. 12 I contend that a fundamental change in 13 the CON process would, in addition, increase 14 quality, access, and lower cost. I have included 15 in my statements a recent article from the US News 16 & World Report in an amicus brief referenced in 17 the article. 18 Tennessee remains one of 36 states to 19 have the CON process, which was initially designed 20 to control costs and ensure adequate supply. 21 Unfortunately, the literature does not support 2.2 either belief. 23 Furthermore, the literature does support 2.4 that states with CON regulation have lower number

of hospital beds and MRI imaging per capita at a

1 higher cost than those that have no such process. 2 Since this state-approved COPA is being 3 considered, I believe the state should also 4 consider a CON-free zone for northeast Tennessee 5 to limit the ability of the merged entity to 6 oppose the CON applications. Thank you. 7 COMMISSIONER DREYZEHNER: Thank you. ALLISON THIGPEN: Thank you. 8 Dan 9 Mahoney. 10 CRAIG TURNER: And, excuse me, I do have 11 some things to ... 12 ALLISON THIGPEN: Great. You can drop 13 them in the box, and we'll be happy to take a look 14 at them. 15 CRAIG TURNER: Thank you. 16 ALLISON THIGPEN: Now call Dan Mahoney. 17 DAN MAHONEY: Thank you for hearing us, Commissioner. 18 19 COMMISSIONER DREYZEHNER: Thank you. DAN MAHONEY: I'm a local business 20 21 owner, a former medical center board member, and now a current MSHA foundation member. 2.2 23 My concern is not now, but what's going 2.4 to happen in the future? I believe that if these 25 two systems do not merge, that outside companies

1 will come in and they will -- it'll be a 2 completely new ball game then. 3 But, you know, I've got faith in this COPA, the more I read about the COPA and how it 4 5 was set up and what it's for, and I've got faith 6 in what it's going to do. 7 I've got faith in it keeping competition a viable mix of the group, and I've also got faith 8 9 that the costs of health care will be competitive 10 and will be -- will stay in line with the national 11 and the local entities that are there. 12 I think that the savings that will be --13 will come from this merger will also be reinvested 14 into this community, and I think that it will be 15 good for the community, and it will also will be 16 able to create more jobs and not less jobs. 17 People in our market are worried about 18 How many jobs are going to be lost? jobs. Well, 19 I know there will be some merging of the two 20 That's a given. systems. 21 But what about if we don't have the 2.2 merger of the two? An outside conglomerate coming 23 in here, I think it will be a lot more jobs we're 2.4 losing. 25 These two systems work very good

1 We've been competitive for years and together. 2 years, and it's been good for upper east Tennessee 3 and southwest Virginia. Been very good. But I believe that I think that things 4 5 are going to get better in this area. I think 6 that an out-of-market system will come in and 7 absorb more jobs, and they'll use their marketing 8 power to negotiate higher payments to insurers. 9 What little I know about a COPA is that, 10 you know, the process is going to be good for us. 11 We're unique. We serve two states. 12 We're sitting with a major university, 13 East Tennessee State University, who is absolutely 14 going to provide research and development 15 opportunities and more things like this. We have 16 a veterans' administration that's second to none 17 in the country. 18 It's been, it's worked well so far. We 19 would like to have the opportunity to keep it that 20 I respectfully ask you to provide us with well. 21 this COPA. Thank you. 2.2 COMMISSIONER DREYZEHNER: Thank you. 23 ALLISON THIGPEN: Louie Gump. 2.4 LOUIE GUMP: Commissioner, staff, 25 certainly appreciate your being here and taking

the time to consider the COPA. I'm a Johnson City native and lived here most of my life, except the times that I've been away in school or a couple years in the Navy on the west coast.

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And I proudly tell people that I live here by choice, not necessity. Been to seven continents, and I've been active here in the health care environment in the 1970s and '80s in the wholesale drug business, and I know the politically correct term is pharmaceutical distribution.

And I also stayed involved in the health care activities in the '90s and early 2000s. I had the privilege of being on the Johnson City Medical Center board and a couple years as chair.

And in that capacity I've talked with people in the area, and it became obvious that the tertiary care competition is not our sister city, but it's national and regional with places such as MD Anderson, Sloan Kettering, Vanderbilt, and Duke. And for us to be viable and competitive, we need to be able to operate in that environment.

I think the consolidation will help. The triplication of these tertiary services -which I've seen some of and heard about more -- is

1 unnecessary, and we can provide the tertiary services in the region. 2 3 We can do it at reduced costs. The savings will go to add additional jobs, 4 5 facilities, output so we can expand access to 6 health care. I think the key to this is the COPA 7 process, which provides cost control and quality 8 outcome measurements. And most of all, if approved -- and I 9 10 hope it will be -- it will enable us to have local 11 governance and input, which is critically 12 important to people of the region. Thank you. 13 COMMISSIONER DREYZEHNER: Thank you. 14 John Tickle, and he ALLISON THIGPEN: 15 will be followed by Dennis Phillips, Dan Eldridge, 16 and Scott Niswonger. 17 JOHN TICKLE: Thank you very much. My 18 name is John Tickle. I'm chairman of a company 19 manufacturing business in Bristol and throughout 20 the United States and the world, and I spend 21 several million dollars a year locally on health 2.2 care. 23 I'm a former chairman of the Bristol 2.4 Regional Medical Center and was chairman when we 25 built the new hospital there back in the early

1 '90s. I was supposed to have a two-year term. I ended up having a five-year term. 2 We had to change the bylaws to do that, so I was too 3 4 dumb not to continue on to serve as chairman. 5 This all came about a year ago when the 6 Wellmont -- I was going down the path to sell the 7 hospital or give it away. You don't really sell the hospitals. You give them away. 8 9 And right away we formed a group, 10 several of us, that started asking questions and what have you. We had an executive officer there 11 12 that had a conflict of interest, and she sold the 13 board down the road what they're going to do. 14 She was working now for people involved 15 in that merger, and so we were going down a path 16 that I did not think was in the best interest of 17 the health care of this region. And they did 18 convince me that a hospital our size could not stay that size and be viable. 19 20 And so out of that outcome we said, 21 let's merge the two hospitals together, the two 2.2 systems together. I think it's the right thing to 23 I hope you agree. I think we can continue to do. have excellent and better health care at a 2.4 25 reasonable, affordable price.

1 I appreciate your consideration. Thank 2 you for listening to me. I'm an Eagle Scout and 3 did three minutes. I urge everybody else do three 4 minutes. 5 COMMISSIONER DREYZEHNER: Thank you. 6 ALLISON THIGPEN: Thank you. Dennis 7 Phillips. DENNIS PHILLIPS: Thank you all for 8 9 being here. My name is Dennis Phillips, and I had 10 the privilege of serving as Mayor of Kingsport, 11 Tennessee, from 2005 to 2015, a total of 10 years, 12 seven wonderful years. As part of my job as mayor, I served on 13 the board of Holston Valley Hospital. And let me 14 15 tell you, this is real. The hospital struggles. 16 You know, in the past, I know the 17 hospitals have said we can't operate under this or 18 can't operate under that. And maybe it was the 19 old crying wolf stories, but I can tell you this 20 is real. 21 The merger of these two hospitals is 2.2 truly a merger. Anything else coming in is a 23 takeover. If a hospital from out of state comes 2.4 here, I can assure you they're going to come here 25 to buy one of these hospitals or take over one of

these hospitals.

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And they're not going to do it to serve the community. They're going to do it to make a profit. And I know the people are worried about your costs going up.

Well, when both hospitals have to sell to an out-of-state conglomerate, rest assured they're going to make a profit, and your rates are going to go up more than will ever go up under a COPA that you all have the opportunity to approve and force the hospitals to operate under.

This is the only way we can have a true merger and serve the citizens of the northeast Tennessee the way they should be served.

15 So far, we've had excellent and 16 outstanding medical facilities. That will not 17 continue in the future. Financially I've seen 18 what's happened to the hospitals, and it's not 19 been good.

And I would urge you to allow our communities to operate our hospitals certainly because it's in the best interest of our communities, it's in the best interest of the state of Tennessee and all concerned that we are allowed the opportunity to serve the medical needs of our community.

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A COPA or any other thing that we do is not going to be perfect, but it's going to be as close to perfect as we can do because we have the opportunity to do it right on the front end.

Thank you all for being here.

COMMISSIONER DREYZEHNER: Thank you, Mr. Mayor.

ALLISON THIGPEN: Thank you. Mayor Eldridge.

MAYOR ELDRIDGE: Afternoon Commissioner, staff. I'm Dan Eldridge, Washington County Mayor. In December 2013, Washington County, as part of a dead issuance for capital projects, went through a rigorous bond rating review by Moody's Investor Services.

During that review, Moody's analysts identified Washington County's exposure to the health care sector and the uncertainties associated with it as a factor which could potentially negatively impact our local economy.

Next Wednesday, a contingent from Washington County will be in New York meeting with analysts from both Moody's and S&P, as they review the proposed refinancing of the county's \$130

million issuance from 2007 and the proposed \$100 million plus issuance later this year to fund a capital investment plan.

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In the list of analyst questions we have to respond to prior to next week's meeting is a request on the update of the overall health care sector. Clearly Washington County and all of northeast Tennessee, for that matter, has benefited greatly from the enormous investment in facilities and patient services made by Mountain States and Wellmont over the last several years.

We enjoy access to health care and quality of care that most regions our size will never have. We have thousands of people employed in health care, making well above medium incomes and receiving great benefits.

We benefit from the generosity of these two organizations through their support of many programs and activities that promote and enhance the quality of life in our communities. But obviously, regulatory changes have added an element of uncertainty to the health care sector of our economy that has the potential to even impact Washington County's borrowing for new schools.

1 As you would expect, the bond rating 2 analysts are focused on identifying risks. Τn 3 2013, our health care sector was viewed as a 4 potential risk to the local economy. 5 In 2014, the Washington County 6 Commission itself acknowledged the risks in the 7 health care sector unanimously passing a resolution expressing their support for 8 9 maintaining local control. I'd like to share just 10 a small portion of the resolution. 11 Whereas regional access to quality 12 health care systems that are responsible to our 13 local population health challenges and focus on 14 clinical excellence is integral to the overall 15 desirability of this region, our ability to 16 attract employers and new investment, and to 17 improving the quality of life for our citizens. 18 And whereas health care is the largest 19 provider of jobs in Washington County, Tennessee, 20 providing a significant direct impact on the 21 economy of this region. 2.2 Now, therefore, be it resolved that we 23 strongly encourage the Boards of Directors of our 2.4 local health care systems to carefully consider 25 the impact of their decisions on the quality and

availability of the comprehensive health care services currently accessible in this region and the economic impact likely to result from the loss of local control.

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And so they did. I'm here this afternoon as a local elected official, very thankful to the boards of Wellmont and Mountain States for making a commitment to this region that has resulted in a planned merger that I believe is a best-case scenario.

I say this because a combined system of Mountain States and Wellmont, managed by the team of professionals we know, governed by a local board representing and invested in communities across this region and operating under the terms of a Certificate of Public Advantage is the best opportunity to alleviate many of the risks that have impacted the health care sector of our local economy, that may have impacted the health care sector of our local economy and the quality and availability of health care across the region.

In New York next week, I will be sharing with the rating analysts my expectations for this merger to positively impact not just Washington County but the region, anticipating that the 1 potential for risk they expressed three years ago 2 will be greatly diminished by our commitment to 3 solve the health care issues of this region 4 likely. 5 As you may have already concluded, I 6 strongly support this COPA application, and we 7 appreciate your support.

COMMISSIONER DREYZEHNER: Thank you. ALLISON THIGPEN: Thank you. Mr. Niswonger, and he will be followed by Roy Harmon, Bill Greene, and Gail Mitchell.

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Thank you.

SCOTT NISWONGER: Thank you all for being here this afternoon. I'm Scott Niswonger. I'm a business owner and retired CEO of a public company or two companies employ over 4,000 people. 500 of those are in the First Congressional District of Tennessee and southwest Virginia.

I'm a benefactor of the Niswonger Children's Hospital and a member of the joint merger board task force. I'm a long-time resident of this region, building those businesses here.

This is the first time I can say as an employer, that there may be a chance I'll know what my health care premiums will increase. If, in fact, the COPA takes place, we know that it

will be driven by the average cost of living within our region, which today would be two to three percent as opposed to the seven to 12 to 13, 14 percent that we see every single year for the last 10 years.

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Both health care systems have made it clear that if this merger can't happen, that they will be forced to seek partnerships outside our region. History shows that across the country, in those type of mergers by outside hospitals coming in, the average cost of health care increases that first year by 14 percent.

The money that would be saved by rationalizing health care within our region go to two things: to pay to accelerate our payment on our debt structure as a single entity, and to also fund the East Tennessee State University Research Foundation, which is a shell that exists today but could use this funding.

That would minimize the number of jobs that would be lost, in terms of being able to create them and recreate those jobs in another area at the university, in creating medical devices and additional health care issues here. Again, I hope that you will approve this

1 I think you're hearing a repetitive theme COPA. 2 here this evening. Thank you very much. 3 COMMISSIONER DREYZEHNER: Thank you. ALLISON THIGPEN: 4 Thank you. Roy 5 Harmon. 6 ROY HARMON: Thank you for being here, 7 and thank you for coming to east Tennessee. My name is Roy Harmon. I am the Chairman and CEO of 8 9 the Bank of Tennessee, a locally owned community 10 bank. We have about a billion dollars in 11 12 assets. We have 16 branches in east Tennessee, 13 289 employees, 243 carried under our insurance 14 plans, representing 373 covered lives, so my 15 perspective is more along those lines. 16 We have an active Board of Directors of 17 20 members from the region. They're from 18 Kingsport, Bristol, Johnson City, Elizabethton, 19 and Avery, North Carolina. 20 My mother was a nurse at Holston Valley. 21 I was born at Holston Valley back when there was 2.2 only one hospital. The doctor that delivered me 23 delivered 22,000 babes out of that hospital, 2.4 everybody in my elementary, middle, and high 25 school from that period of time.

So as you can see, we're not about competition but more about collaboration and cooperation. I think you'll get a good sense of that tonight.

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So but our goal as an employer is the health and well-being of our employees. We want to have a strong health education, strong preventative care. We have a lot of personal responsibility, and we also want to have great acute care whenever that is needed.

But our executive management of the bank, our board, we've discussed this extensively. As an employer, we unanimously support it. We've evaluated the COPA and its impact on our objectives for the health and well-being of our employees and their families.

We've evaluated the competitive aspects of multiple systems, and we've come to the conclusion that the continued arms race of the past has produced a costly system with sub-optimal utilization.

We think that the upside benefits of cooperation will bring us better outcomes, faster EMR adoption, and the opportunity for the adoption of leading-edge technology that remaining separate wouldn't bring.

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2 So as a larger employer, we have access 3 to the leadership and boards of the hospitals, 4 their health care, the boards of the health care 5 providers. We know our representatives. We know We know our senators. 6 our congressmen. 7 And we are actively engaged in the 8 political process, so you can believe me when I 9 say that if this COPA doesn't work, you will hear 10 I think that's pretty evident tonight. from us. 11 In summary, we support this merger and 12 the enabling COPA. We think it has the 13 opportunity to significantly enhance our health 14 systems. 15 It will provide research and teaching 16 resources that presently are unavailable, and it 17 will impact positive the outcomes of a very 18 difficult public health dynamic that we find 19 ourselves here in east Tennessee. We have a very 20 difficult population here. 21 So again, I respectfully ask for 2.2 approval of this COPA and moving along this 23 process posthaste. Thank you. 2.4 ALLISON THIGPEN: Thank you. Bill 25 Greene.

1 Dr. Dreyzehner and staff, BILL GREENE: I'm delighted you're here. 2 Steve Smith said to 3 tell you hello. He's in Chattanooga and couldn't 4 join us, but he's been part of our group. 5 I'm Bill Greene. I'm chairman of the 6 company that owns Bank of Tennessee, which Roy 7 just spoke of. I'm a past chairman of four public companies, and I started the first statewide bank 8 in the state of Tennessee. 9 10 I'm pretty familiar with competition. 11 I've either bought, sold, or started 40 banks. 12 We're presently in Nashville, so you'll see our 13 signs all over Nashville. 14 What I'm going to take track on tonight 15 is totally different than everything we've talked 16 about here, because I cannot emphasize how proud I 17 am of all of our people saying what they've said 18 because they've said it better than I can say it, 19 so I'm going in another direction. 20 Let's look 51 minutes south of here. 21 You have 21 states that approved a COPA 2.2 arrangement in this country. You've had four 23 states that have passed them. 2.4 Only one state has been challenged by 25 the FTC, and that was Maine. They went through

the application, put it back in, and the FTC dropped their case.

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If you're familiar with North Carolina, which is somewhat competitive with us, the boy that mows my yard just had his knee replaced over there, and my vice president of one of my banks had his other knee replaced, but let's look at MSHA for a second.

9 Stop and think about the combination 21 10 years ago with the COPA in North Carolina with 11 Saint Joseph's Hospital and Mission Hospital, 12 Mission. Today, they have 92 percent of all 13 health care covered in their territory, the 14 footprint they operate in.

And what's interesting, that was the competitive two hospitals in Asheville. What's already interesting is 50 percent of their revenues come from outside their region. Tells me it's a destination hospital.

If you also remember or if you've seen the statistics on it, in the state of North Carolina, their admissions cost runs \$3,000 less than their peer group.

They over the last 15 years, over the last 10 years have been in the top 15, hospitals

1 in America in the last five years, and the top 2 three in peer groups their size. 3 The reason I point this out to you is, Dr. Dreyzehner, I want to be here when the North 4 5 Carolina and Tennessee do the same thing they did 6 to MSHA. 7 If you remember last year, the Attorney General and Commissioner of Health in North 8 Carolina withdrew the COPA and said have at it. 9 10 Last year, their revenues were \$62 million less than the COPA agreement. 11 12 I want to thank you for coming up here. I would very much like for you to study what 13 happened in North Carolina. We want the same 14 15 artillery that they have so that we can be who we 16 have become. 17 This is our area. We're just as smart 18 as they are, and we need your help. Thank you. 19 COMMISSIONER DREYZEHNER: Thank you. 20 ALLISON THIGPEN: Thank you. Gail 21 Mitchell. After Ms. Mitchell, we'll have Dwight 2.2 Owens, Robert Means -- Dr. Robert Means, and Mark 23 Seidman. 2.4 Hello, John. GAIL MITCHELL: Hello. 25 COMMISSIONER DREYZEHNER: Hello, Gail.

1 GAIL MITCHELL: I'm an employee of 2 Bristol Regional Medical Center. I'm a member of 3 this community. I'm the OR manager, nurse manager of Bristol Regional Medical Center. 4 5 I recently decided I needed to know more 6 about this merger, not just because Greq Neal told 7 all the managers you need to read the application. Because to speak intelligently about it, I felt 8 9 like I needed to know what I was speaking about. 10 One of the things that I know is one of 11 the points that I thought was of interest is that 12 Mountain States and Wellmont are going under, from 13 what everything I've read. Sooner or later, we 14 have to come up with a solution to this problem on 15 how we're going to survive in the current health 16 market. 17 We can either merge, each one of us can 18 merge with an outside health care system or a 19 for-profit health system, or we can join forces 20 and become a large health care system that is 21 governed and controlled by the members of this 2.2 community. 23 The second point of interest is whether 2.4 we like it or not, larger seems to be better. 25 It's sort of the ma and pa versus the Walmart

1	concept. There's a lot of benefits that goes
2	along with being larger, such as purchasing power,
3	consolidation of services, and sharing of
4	resources.
5	If we're going to survive, we're going
6	to have to keep up.
7	The third point of interest, if you look
8	at the people who came up with this idea, and
9	tonight I understand Mr. Tickle was involved in
10	that. These are people that live in this
11	community.
12	They work in this community. They were
13	born here. They go to school. They sit in the
14	same pew that you sit in in church. They're us.
15	They're the ones who came up with the
16	COPA Agreement. They're the ones that want \$75
17	million to be spent on health improvement or \$140
18	million to expand mental health services or drug
19	addiction. Who doesn't know the problem that we
20	have in this area with drug addiction?
21	My daughter is autistic. She was
22	diagnosed by Dr. Dreyzehner's wife, but I have to
23	go to North Carolina to get the appropriate mental
24	health treatment for her.
25	85 million or more to develop and grow
	TK Poporting

1 academic and research opportunities. We have a shortage of nurses in this community. We need 2 3 this increase in spending and academics and 4 research. 5 I know change comes with a certain 6 amount of fear and suspicion, but I ask that you 7 vote in support of this COPA Agreement. Thank 8 you. 9 COMMISSIONER DREYZEHNER: Thank you. 10 ALLISON THIGPEN: Thank you. Dwight 11 Owens. 12 DWIGHT OWENS: Good evening. 13 COMMISSIONER DREYZEHNER: Good evening. 14 DWIGHT OWENS: I'm, my name is Dwight 15 I'm the Director of Pharmacy Services at Owens. 16 Bristol Regional Medical Center as well as the 17 Process Improvement Council for Wellmont Health 18 System. 19 I've been employed at Bristol Regional 20 for 16 years and the Wellmont Health System for 20 21 years at this point, and I'd really like to share 2.2 my enthusiasm for the proposed merger. 23 We have an opportunity really to make a 2.4 tremendous difference in the caliber of care and 25 management of all our resources. One of the many

beneficial ways our organization will positively impact health care in the region is through our efficient use of resources.

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I can appreciate this because in our pharmacy, we have about a \$21 million drug budget, and through the health system it's about a \$70 million budget.

And I'm pleased to say that at Wellmont, we've focused on eliminating waste throughout the organization through our process improvement. This ability to merge will allow both Wellmont and Mountain States to further concentrate on using your financial resources more efficiently.

Also by coming together, Wellmont and Mountain States will have the increased ability to reduce our purchasing cost or rather leverage their buying power.

These efficiencies will enable us to channel those savings into new and expanded initiatives. It will enhance the depth and quality of care that we offer.

And I'm excited by the fundamental way that we will change our region for the better by being able to invest those savings and leverages into mental health, drug addiction, and healthy starts for children.

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Finally, if we're able to merge, I believe it's going to be attractive for health care professionals as well. We spend a lot of time trying to attract specialties with physicians, but I believe it's going to allow us to recruit other specialties such as pharmacists, physical therapists, occupational therapists, nurses, and the like.

I also look forward to post merging, being able to sit down with our colleagues at Mountain States as well as the other professionals in the two organizations, being able to share best practices with each other in a detailed way.

With all of us being focused on the lives of the patients within our region, being able to strengthen our protocols and develop new methods for treating patients through the collective wisdom of our organizations.

So thank you for the opportunity to express my thoughts, and I would appreciate your support for the COPA.

> COMMISSIONER DREYZEHNER: Thank you. ALLISON THIGPEN: Thank you. Dr. Means. DR. BOB MEANS: Thank you. I'm Dr. Bob

Means. I'm the Dean of the Quillen College of Medicine at East Tennessee State University, and I've been asked to speak tonight on behalf of ETSU.

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My comments will largely reflect the perspective from the ETSU Academic Health Sciences Center, the Colleges of Nursing, Public Health, Clinical and Rehabilitative Sciences, the Gatton College of Pharmacy, and the Quillen College of Medicine.

From the perspective of the Academic Health Sciences Center, the ability to successfully meet our goals in teaching, scholarship, and service is completely dependent on strong partnership with hospitals that are excellent clinically, have sufficient patient activity available for learning, are stable financially, and most of all, are committed and responsive to the communities they serve and to the academic partnership.

We have had such relationships with our long-standing private clinical partners, the Wellmont and Mountain States Systems. We believe the proposed merger will allow these critical partnerships to continue.

Why is this so important? The success of the colleges of the Academics Health Sciences Center derives from the mutual commitment between the colleges and the communities in which we are located and which we serve.

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Our partnerships with Mountain States and Wellmont reflect this commitment. My examples are coming from medicine because that's what I know best, but the deans of the other health sciences colleges could tell you very similar things.

The missions of the Quillen College of Medicine are to train tomorrow's physicians, particularly those who will practice primary care in rural areas, to improve medical care in our region, and to advance medical knowledge. In partnership with the other health sciences colleges, we meet these missions every day.

Quillen is nationally recognized by US News and World Report for sustained excellence in rural medicine training and by the Association of American Medical Colleges for the high proportion of our graduates practicing primary care.

We help to improve the care over the region by offering residency training in seven

specialties and five subspecialties, through faculty practices in both primary care and specialty care throughout the Tri-Cities, and by engagement with the medical community and by attracting physicians to the region, whether they come from training and choose to stay here or whether they come as faculty.

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We contribute to the advancement of medical knowledge by bringing the problems of the region to the laboratory and solutions then back to the clinics. Successful accomplishment of all these missions depends on our partnerships with our regional health systems, which have been developed over the last 60 years.

It is just one example. The required educational experience for our third-year students alone require nearly 600 rotations each year in the Wellmont and Mountain States Systems.

Through robust partnerships between the colleges of the ETSU Academic Health Sciences Center and a health system that is locally controlled, we believe the health and well-being of the region can be improved.

Thank you very much.

COMMISSIONER DREYZEHNER: Thank you.

1 ALLISON THIGPEN: Thank you. Mark 2 Seidman, and he will be followed by Nancy Barker, 3 Chad Couch, and Rob Pack. 4 MARK SEIDMAN: Good evening. I'm Mark 5 Seidman, Deputy Assistant Director for the Mergers IV Division at the Federal Trade Commission. 6 7 I appreciate the opportunity to appear before the Tennessee Department of Health today, 8 9 and I'll discuss some preliminary thoughts about 10 the proposed merger between Mountain States Health 11 Alliance and Wellmont Health System. 12 The Federal Trade Commission has 13 authorized me to appear. However, my remarks are 14 my own and are not based on the views of FTC 15 staff. They do not necessarily represent the 16 views of the Federal Trade Commission or any 17 individual commissioner. 18 The FTC's mission is to promote 19 competition and protect consumers. Competition 20 provides consumers with the benefits of lower 21 prices, higher quality goods and services, and 2.2 innovation. 23 As part of its mission, the FTC 2.4 regularly evaluates hospital mergers, assessing 25 whether the potential benefits of a proposed

merger outweigh the potential harm from the loss of competition.

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Our analysis is similar to the review that the Department of Health is required to perform as part of the COPA process. If we determine that the harm to consumers from a merger outweighs the merger's benefits, the FTC may challenge the merger.

But the FTC challenges very few hospital mergers, only about one percent of announced hospital mergers over the last decade, and only challenges them when a thorough economic analysis and real-world evidence demonstrate that the merger would substantially lessen competition.

In this case, the FTC staff has been analyzing the proposed merger of Mountain States and Wellmont for over a year. While our analysis is ongoing and we look forward to receiving additional information regarding the parties' COPA application, there appear to be few local alternatives to Mountain States and Wellmont.

> This means that most of the competition that each of these two systems currently face comes from each other. A merger between them would eliminate this competition and would lead to

a single dominant health system in the area.

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Many studies have shown that when hospital mergers have substantially reduced competition, prices for health care services have increased significantly. Public and private local employers, as well as patients, pay these price increases in the form of higher premiums, higher co-pays, higher deductibles, less insurance coverage, and potentially in other ways.

10 Our investigation to date suggests that 11 local consumers have benefited from the close 12 competition that currently exists between Mountain 13 States and Wellmont in the form of lower price and 14 higher quality care. This competition has created 15 incentives for both hospital systems to improve 16 the quality of their existing services and to make 17 investments that expand the medical technology 18 options for area patients.

19 Competition creates these benefits. 20 When patients have a choice of provider, hospitals 21 must offer high quality health care services to 22 attract these patients. If a merger diminishes or 23 eliminates competition and patient choice, the 24 merged hospital system's incentive to maintain or 25 improve quality generally diminishes as well.

Similar to the Department of Health's review of the COPA application and as part of our merger analysis, we also evaluate the likely benefits of mergers to determine whether the benefits will offset the likely harm from the merger.

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To this end, we are currently examining the possible cost savings and quality of care benefits that this merger may provide the local community. We are also examining the commitments proposed by Mountain States and Wellmont to mitigate the potential harm from the loss of competition caused by the merger.

Although our analysis is ongoing, experience shows that the kind of commitments proposed by the parties to date, which are designed to constrain their conduct after the merger, generally do not replicate the benefits of competition.

It is important to understand that once the merger is consummated, whether under a COPA agreement or not, it is difficult both legally and practically to unwind the combined hospital system.

If service lines have been eliminated

and consolidated, if duplicative administrative and medical positions have been eliminated, and if IT electronic health records or other functions of the hospital have been integrated, it would be highly disruptive if not virtually impossible to pry that combined hospital system apart several years down the road.

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Thus, anti-trust enforcement should not be relied upon as a future remedial measure should the Department of Health approve a COPA application and then determine that the disadvantages outweigh the benefits.

We appreciate the opportunity to be here today. We take our role of protecting consumers in this region seriously. We plan to submit written comments to the Department of Health once the COPA application is deemed complete so we can provide the most informed and complete analysis possible.

As we have indicated on prior occasions, we remain available as a resource to the Department of Health and the community.

Thank you again for your consideration, and apologies for going over my time.

COMMISSIONER DREYZEHNER: Thank you.

ALLISON THIGPEN: Thank you. Nancy Barker.

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NANCY BARKER: Good afternoon, and thank you for allowing me to be here. I'm about an hour and a half down the road in a little community called Hawkins County, and we know firsthand what happens when a hospital is in fear of losing a hospital.

About 10 years ago, we had a grass-roots hospital that had served our community since 1961, and then all of a sudden they were out of resources. We started losing services.

We started losing doctors. We started losing all the things that we had worked so hard to build. And fortunately, Wellmont came in and took over our hospital for us.

And one of the things that happened there, we had the same fears. We were afraid that what was going to happen was costs were going to go up. We're still going to have to go out of town to get good health care.

And to our surprise, this merger between our hospital and Wellmont proved to be very beneficial for us. We have physicians now that come into our community and do surgery in the

hospital.

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We have the opportunity to provide additional health care for the people in our community. We have had the opportunity to bring in physicians that we had lost. We have been able to bring in additional health care services that we never thought we'd have.

We even opened the urgent care in our community through the merger with Wellmont. So for us, it's been a great benefit. And for a rural community, we're a 45-mile-long community. Sometimes it was hard for us to get all the way to Kingsport.

But I think a merger between these two will offer us better health care. It will offer us a better opportunity to provide quality care, not only in our community but also in the region.

One of the things that has been a concern is when we recruit business. You know, with a small hospital, our hospital is a 50-bed hospital.

And when we recruit business, one of the things that they're looking for is quality health care and that we got an opportunity to provide services if they have an emergency situation. And

so I think with this merger, that will help ease some of those thoughts.

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And as we're bringing industry and business into our community, that it will give us an opportunity to be able to provide the reassurance that we have quality health care and that if you locate in our community, that you will be able to receive that health care.

And as we face health care issues in the future, we need to look at ways to address issues such as mental health issues, drug abuse, addictions, diabetes, heart disease, and cancer and have a health care system that will be proactive in addressing these issues.

15 And we feel like that with this merger, 16 that we will be able to do that. As a chamber, we 17 need a health care system that provides high 18 quality, affordable, accessible, health care and 19 continually meets the needs of the community and 20 helps provide job opportunities and contributes to 21 the economic viability and works with education 2.2 institutions.

> And so I hope that with these considerations in health care play such a vital role in our economic impact in our community and

1 in the region, and it's key to our success, and I hope that you'll keep that in mind. 2 3 And I think a merger between Wellmont and Mountain Health would help not only this 4 5 region and the area here but also help us an hour 6 and a half down the road. 7 So thank you for your consideration. COMMISSIONER DREYZEHNER: 8 Thank you. 9 ALLISON THIGPEN: Chad Couch. 10 DR. CHAD COUCH: Thank you, panel. 11 Thank you, Dr. Dreyzehner. It's nice to see you 12 again. My name is Chad Couch. I'm the Chief 13 Medical Officer at Bristol Regional Medical 14 Center. 15 Prior to taking that role, I was in 16 active practice of urology for 22 years, 16 of 17 them in Bristol. I'm here today to speak in 18 support of the proposed merger and the COPA 19 application. 20 At the end of last year, I wrote a 21 letter to the editor that was published in several 2.2 of the local papers in support of the merger. In 23 that letter, I discussed plans of the new system 2.4 post-merger to invest in the mental health service 25 and addiction treatment service that are so

desperately needed in our communities.

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That ideal was reinforced to me recently, as I had the opportunity to spend the day shadowing one of our nurses in the emergency department at Bristol Regional.

Approximately 75 percent of the patients that I saw with her that day were being held in the emergency department awaiting placement related to psychological, behavioral, or addiction issues, or a combination of those. That day was not an aberration.

The need for these services is overwhelming, and my hope and expectation is that the new system will be able to redirect resources and fill those desperate needs.

On another point, as someone with a long history of independent practice in our area, I've been impressed with the plans to provide significant protection for independent medical practices post-merger.

This will be very important going forward, as we will need new models of joint physician and administrative leadership to shape the future of health care in our region, and I believe the new system will be committed to this

vision. 1 2 Both integrated and independent 3 physicians have been represented and play 4 significant roles on the independent -- excuse me, 5 on the integration counsel and the joint board 6 task force. 7 The clinical council that is planned post-merger will involve physician leaders from 8 9 across the region to provide new -- excuse me, 10 guidance for the new system from a clinical 11 perspective. 12 The protections for independent 13 physicians stated in the COPA application include 14 open medical staff at all facilities, no 15 requirement to practice solely at the new system 16 facilities, and the ability for independent 17 physicians to practice in the -- excuse me, to 18 participate in the health care plans of their 19 choice. I also feel that once the cloud of 20 21 uncertainty about the merger has been lifted, 2.2 we'll be in a much better position to recruit some 23 of the best and brightest physicians to our area 2.4 to join both independent and integrated practices. 25 The winds of change regarding health

1 care are blowing across our region. It is my hope 2 and belief that by harnessing the strength of the 3 new system, our region will be in a better system 4 to navigate those changes. 5 Thank you very much. 6 COMMISSIONER DREYZEHNER: Thank you. 7 ALLISON THIGPEN: Thank you. Rob Pack, and he will be followed by Beth Rhinehart, David 8 9 Woodmansee, and Andrew Fletcher. 10 DR. ROBERT PACK: Good evening, and 11 thank you for coming to northeast Tennessee. Dr. 12 Dreyzehner, good to see you. I'm Robert Pack. I'm from the ETSU 13 College of Public Health. I'm a Professor of 14 15 Community and Behavioral Health and Associate Dean 16 for Academic Affairs and also Director of the 17 newly formed Center for Prescription Drug Abuse Prevention and Treatment. 18 19 Through the ETSU Research Foundation, 20 our center is partnering with Mountain States 21 Health Alliance to form a nonprofit opioid treatment program that will serve as the clinical 2.2 23 arm of our center, the revenues from which will 2.4 serve to grow the program and the center. 25 The center was initiated through the

Prescription Drug Abuse Working Group, which is a regional effort, that has a monthly gathering of researchers and prevention, treatment and services providers that meets monthly and has since 2012.

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What we've discovered over the years is that there are no easy solutions to this problem of substance abuse in our region and particularly prescription drug abuse, and a comprehensive approach to combat it is needed. The proposed hospital systems merger has accelerated progress toward the goal of the comprehensive regional approach.

13 The proposed merger prompted a 14 community-wide conversation about key health care 15 issues, such as drivers of neonatal abstinence 16 syndrome, the relative paucity of inpatient 17 substance abuse services, and lack of coordination 18 of services for substances abuse, mental health, 19 and co-occurring disorders.

The proposed merger will allow our key stakeholders and decision-makers to meet regularly to share ideas and develop a common understanding about the health care assets and needs in the region. And through these meetings, it's become clear that alignment rather than fragmentation of

resources is in the region's best interests.

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Importantly, our meetings facilitate a conversation about duplication of effort and what none of the health care or public health providers were actually offering. For example, there's a true lack of regional resources and inpatient substance abuse and mental health care child adolescent psychiatry, in particular.

Coordinating and aligning the competing interests will maximize the system's limited resources and serve the region well, particularly in health care areas of such high cost as mental health and substance abuse.

I believe the merged system will create additional opportunities like our center that will serve to further the public health interests in the region such as diabetes and so on, and coordination and alignment of resources will facilitate those efforts.

A health system that's focused on population health improvement such as has been demonstrated by the present two systems in applying for approval of this COPA will be beneficial to our region.

For these reasons, I'm strongly

supportive of your approval of this COPA. Thank you.

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COMMISSIONER DREYZEHNER: Thank you.

ALLISON THIGPEN: We're about halfway through our list of speakers, and Beth Rhinehart is up next.

BETH RHINEHART: Good evening. I'm Beth Rhinehart. I live in Bristol, Virginia, and I work in Bristol, Tennessee, as the President and CEO of the Bristol Chamber of Commerce.

I want to first thank you, Tennessee Department of Health, Commissioner Dreyzehner, and your team, for all your efforts on behalf of this proposed merger between Wellmont Health System and Mountain States Health Alliance.

I appreciate the opportunity to be here tonight to extend my generous support for granting the Certificate of Public Advantage to these two organizations as they work to improve the health of our region. I will also note that our Chamber Board of Directors passed a unanimous vote for resolution in support of this proposed merger as well.

I just wanted to start by sharing that I was formerly employed by Wellmont Health System

for nearly 10 years prior to my employment with 1 2 the Chamber and also worked closely with many of 3 the folks at Mountain States Health Alliance, so I know firsthand the good work and the integrity of 4 5 the folks at both Wellmont and Mountain States. 6 I grew up in this region, and I chose to 7 come back here to raise my family. Many of my family members live here in this region. For this 8 9 and among other reasons, I feel our region's 10 health care should be decided by people who live, 11 work, worship, and raise their families here. 12 This would be possible through the 13 proposed merger, which would create a 14 locally-governed health system. 15 Personally working in the health system, 16 I saw how duplication of service had the potential 17 to get in the way of true effectiveness and 18 efficiencies of health care delivery just by the nature of competition alone. The focus of one 19 20 merged entity would eliminate duplication of 21 services and allow areas that need our greatest 2.2 attention to be addressed, such as mental health 23 and drug abuse. 2.4 The COPA would change this from looking 25 like a traditional merger. It would have diligent

and active oversight and supervision by the state. Thus, both Mountain States and Wellmont Health System would be accountable for the outcomes and their successes.

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I participated in one of the community work groups, and I can attest to the commitment of both of these organizations and the due diligence that's gone into the many long months of this merger process.

10 My efforts in the health care industry's 11 government relations arena revealed many 12 challenging economic fronts, such as continual 13 reimbursement cuts, more than one could even 14 imagine. This merger will also address some of 15 these changes.

The Wellmont/Mountain States merger will lead to investments in programs that prevent some of our region's worst health dynamics: use of controlled substances, manage scheduled drug over-prescribing, obesity, and many, many others.

The newly-formed organization will develop new population health models that engage electronic medical records and community programs to again address many of our region's worst health outcomes.

Finally, the newly-merged entity will be one of the strongest health systems in our country, and this means they will be known for the best clinical outcomes and patient experiences. This translates to better health outcomes for our families and greater life expectancy in a region that is currently experiencing some of those worst outcomes. The best clinicians and employees will want to practice and live here. And that, in turn, will be one of the greatest economic drivers our region could ask for. The success of this merger is critical to our future as a region. I have complete confidence in the leaders of both of these organizations to deliver what is being asked of them as a result of this merger. I appreciate your time. COMMISSIONER DREYZEHNER: Thank you.

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20ALLISON THIGPEN: Thank you. David21Woodmansee.

DAVID WOODMANSEE: Good evening. My name is David Woodmansee, and I am the Vice President, Assistant General Counsel, and Assistant Secretary for Eastman Chemical Company.

Eastman has been a part of this community for 96 years. Eastman has approximately 6600 full-time employees and 3,000 contractors working at our Kingsport facilities. We understand what it takes to leverage the strengths of this region, to develop and promote world-class operations.

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In order to protect and retain the highest quality talent it is imperative that we have the highest quality health care in this region. Further, it is essential that this high quality health care remain available and affordable in this region.

In order to achieve these goals, our two systems either need to combine with another system or merge. A merger, in our view, is preferable to assure that we leverage the positive attributes of the two systems and strengths of this region.

Eastman supports the merger of Wellmont and Mountain States under the detailed plans articulated in the COPA application. These plans if monitored and executed are aligned with Eastman's goals for high quality and affordable health care in the region.

Major systematic changes are underway in

the health care sector, driven by government policy changes as well as the economic conditions, demographics, and competition facing our global economy. In order to remain competitive, our health care system must proactively focus on managing costs, improving quality, and finding efficient and innovative ways to improve operations and services.

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The COPA application articulates a viable plan to address these challenges in a sustainable manner. As a self-insured company, Eastman makes health care provider choices based on quality and value of services for our employees and their families.

We believe a merger, combined with a robust and continued focus on improving the cost structure and quality of service will result in an integrated delivery system that has the ability to provide world-class care to our community.

Lastly, the COPA application provides a structure for commitments, supervision, and accountability for results. It is important for expenditures and collective investments to be tracked closely to insure improvements in the health care of our region. If the merger is approved and the new system is managed appropriately, we believe this will lead to higher quality for patients, better access, and more manageable costs for employers like Eastman who want to ensure our employees have the care they need. Thank you for the opportunity to comment. On behalf of Eastman, we sincerely

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appreciate your work on this effort and your consideration of benefits to the proposed merger and what it could create for the residents living and working in the region. Thank you.

ALLISON THIGPEN: Thank you. Andrew Fletcher, and he will be followed by Gary Mabrey, Bob Feagins, and Isaac Webb.

COMMISSIONER DREYZEHNER:

DR. ANDREW FLETCHER: Good evening, Commissioner. My name is Dr. Andrew Fletcher. I'm a pathologist at Mountain States Health Alliance. I'm also a concerned community member.

I think as we all know, health care has changed. Reimbursements are going down, and quite frankly, hospital systems are closing. For the first time, people are losing access to care. Part of this is due to a complicated set

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Thank you.

1 of rules and regulations such as ACA, MSSP, VBP. 2 Now we hear things called MACRA. It's an 3 alphabetic soup, and it's a perfect storm. 4 Hospitals are closing, and I think I 5 know we've come to the crossroads in our community 6 where this region can no longer support two fully 7 independent hospital systems, so we've got to make a decision. One is a merger. 8 9 The other one likely involves the 10 independent hospital systems both merging with 11 outside entities. So let's look at that option. 12 What would that mean for our area? Quite frankly, 13 I don't know. 14 I've heard a lot of conversations 15 tonight saying that may be detrimental. I have to 16 ask myself how would an outside entity address 17 improving community health, enhancing health care 18 services, expanding access, improving health care 19 value, expanding research, and graduate medical education? 20 21 Again, I don't know. How would a merger 2.2 improve or address these issues? That I can say 23 definitively I do know thanks to the COPA, and 2.4 it's written where we can all see it. 25 Some of the numbers, how would a merger

improve community health? At least \$75 million investment. Enhancing community health care services. Investing \$140 million. It goes on and on.

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Improving health care value. \$150 million investment. Health research, graduate medical education, an investment of \$85 million. So we have that in writing, and we have to make a decision at this fork in the road.

I think on some decisions, it's okay to roll the dice and gamble, but not on health care in east Tennessee, so we've got a decision that could potentially be a gamble. We don't know what the results are. The other decision is written on paper.

Finally, I would just like to address, I do think consumer protection is an utmost issue. We need to do due diligence and protect that. But as a physician, my definition of consumer protection is ensuring that people don't die after chronic illnesses or lack of access in the rural areas of east Tennessee.

So thank you. I do urge, I support the COPA, and I hope you can as well. Thank you. COMMISSIONER DREYZEHNER: Thank you.

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ALLISON THIGPEN: Gary Mabrey.

GARY MABREY: Good to see you. Welcome. I'm Gary Mabrey. I'm the President/CEO of the Johnson City/Jonesborough/Washington County Chamber of Commerce.

I've been to several of these presentations, so I want to take a slightly different tack and say maybe a handful of things and be under my three minutes, which that would be a good thing.

Our chamber board spent as much time as any community group could scrutinizing what we're talking about today. And we unanimously, after our own due diligence, said that this merger would be extremely beneficial.

Our members are local in the county. They're throughout our northeast Tennessee region, and our members are also worldwide with their headquarters.

It's easy for a chamber executive to stand up and say this because many of our members are here tonight, and you've heard from them. So I want to kind of be a cheerleader for them, and I also want to make three observations.

Becoming better together. We saw and

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have seen, since this process began, two groups, two professional groups, two governance groups, sit together, work together, and look what we've got. And look where we're going, and look what we're going to achieve.

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You, sir, appointed a group of ladies and gentlemen throughout this region from Johnson County all the way down this congressional district. And having watched Gary and that group work together, my goodness, you deserve all kinds of kudos just for the appointment of that group.

What we hope is going to be an outcome though is that we will become a region known for being healthy, and that will enable these corporate relocators and folks looking at our area to start a business or keep their business.

They'll say, well, you know, those folks are healthy. They can come to work. We can count on them being here every day.

I do want to say that we do feel that the repurposing, the research, the fact that our university will become a major health care research institution, as you've heard Dr. Means, the wonderful new dean of our Quillen College of Medicine.

We also think it can resolve those 1 health problems because after all, it is about our 2 And as one gentleman just noted, we 3 citizens. 4 have to take care of our citizens. 5 So, in closing, let me just say thank 6 vou. Thank you for your wisdom to appoint the folks you did to look at this. 7 Thanks to the wisdom of our two medical systems for their effort 8 9 to make this happen. 10 And I'm convinced that down the road, 11 we'll look back and say this was a milestone 12 achievement, and the best is still to come. 13 And thank you, and appreciate what 14 you're doing. 15 COMMISSIONER DREYZEHNER: Thank you. 16 ALLISON THIGPEN: Thank you. Bob 17 Feagins. 18 Thank you BOB FEAGINS: Good evening. 19 for this opportunity to address this important 20 My name is Bob Feagins, and I serve as hearing. 21 the Executive Director of Communications and 2.2 Development for the Kingsport Chamber of Commerce. 23 And I'm here tonight to relay the 2.4 Kingsport Chamber's strong and overwhelming 25 support for the proposed merger between Wellmont

Health System and Mountain States Health Alliance.

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We believe a fully-integrated and, more importantly a locally-governed health system that unites immense medical talents and expertise of these outstanding health care systems, will provide even greater medical care that's more affordable, of even higher quality, and more patient-focused.

There's a -- we're enormously beneficial 10 to the business community and residents of this 11 region. It is very reassuring to know that the 12 new system will be locally managed by committed 13 and caring leaders who live and work here in our 14 region, our friends and neighbors who have a 15 sincere and committed interest in the welfare and 16 well-being of their home community.

From a community and business perspective, having a locally-managed, unified health system where all decisions are made here is a very critical component. The leaders of this new entity live here. They work here. Their families are here, and indeed, their futures are here.

I can assure you that someone who deals directly with various businesses on all levels,

from small businesses to large companies on a daily basis, that those business whose careers, homes, and livelihoods are here, whose leaders are here, have a more substantial and substantive impact on this community as compared to those whose decisions must be made on an anonymous corporate level from headquarters in another part of the country, that impact is huge.

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The future of health care in our area is 10 essential not only for the lives of residents, but 11 for the economic growth of our region. We want to 12 attract top doctors and nurses and other health 13 care professionals.

We want businesses to be attracted to our communities and to invest in our economy, and the strength of our health care services will be part of their evaluation of this area.

While we are working recruiting businesses and families to move here, the two questions we're asked all the time are about our schools and our health care system. Fortunately we have two superb entities in both.

Having this combined health care system means jobs and enhances our region's economic prosperity by making us a location of choice for

the nation's top medical professionals. We applaud the medical, administrative, and voluntary leadership of both systems for finding a solution that will unify the systems to work together to combat the challenges confronting the health care industry.

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This bold endeavor will help address many of these obstacles and position the entity to be even stronger in the future. Thank you very much.

COMMISSIONER DREYZEHNER: Thank you.

ALLISON THIGPEN: Thank you. Isaac Webb will be next, followed by Lisa Carter. I apologize, I can't read the first name. The last name is Blackwell, and Wendy Nehring.

ISAAC WEBB: Hi. My name is Isaac Webb. Last year I was the Chairman of the Kingsport Chamber of Commerce board, but I speak to you today from the perspective of my day job.

I'm the local manager for Appalachian Power Company, an investor-owned utility that serves 50,000 customers in northeast Tennessee, and my organization serves another hundred thousand in southwest Virginia, most of the footprint that this merger represents.

And we're also the only investor-owned utility of any size that's regulated by the State of Tennessee. And so let me tell you that being regulated by the State of Tennessee, our customers are well represented. And while sometimes it constricts my spending and my practices, I think they're well represented by those regulators.

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One of the things I know from almost a 40-year career working for a regulated monopoly is that I'm going to be real diligent about making investments in our system because the only folks that can pay for those investments are our customers, and so we do just that.

Now 30 years ago, or a little bit more than that, I came to the Tri-Cities for the first time and was aware of the hospital systems. And 30 years ago, you couldn't get from Kingsport to Johnson City as fast as you can now.

And you really couldn't get from Bristol to Johnson City as fast as you can now, and so you had three separate cities, and you had about five hospital systems that served those three systems.

And then when you get outside of that footprint, there probably were a dozen or more different hospital systems. And there wasn't

1 competition because you just went to the hospital that was close to you. 2 3 Now over the last few years, as the 4 transportation has improved and even the 5 communication system, you know that's a big 6 difference when you don't have to make a 7 long-distance phone call to Johnson City and those kinds of things. 8 And so what we've seen is a 9 10 consolidation of those systems. And one of the things that's concerned me, just from the 11 12 perspective of being a monopolist, if you will, is 13 that I see the two hospital systems competing with each other and making major investments to make 14 15 themselves more competitive. 16 Well, I understand why they do that. 17 The fact is that we only need one of this and one 18 of that in this region. And so my hope is if you 19 approve this proposal, that we will start to see 20 some efficiency and some cost-savings, and again 21 have service for our local area with a local 2.2 organization that can address the unique needs of 23 the area. 2.4 I appreciate your time. 25 COMMISSIONER DREYZEHNER: Thank you.

1 ALLISON THIGPEN: Lisa Carter. 2 LISA CARTER: Hello. My name is Lisa 3 Carter. I'm the CEO of Niswonger Children's 4 Hospital with Mountain States Health Alliance. 5 I've heard a word mentioned a lot 6 throughout this evening, and that's competition. 7 And I want to talk just a minute about that, and I want to tell you what I'm competing for. 8 9 In this region, I'm competing for the 10 health and well-being of the children. And now I 11 want to tell you a few things that I'm competing 12 against. 13 I'm competing against literacy rates 14 that are not where they need to be. I'm competing 15 against socioeconomic levels that are low and 16 families that live in continued poverty. 17 I'm competing against unemployment 18 I'm competing against drug addiction rates rates. 19 that are through the roof. I'm competing against 20 health care issues that face our region every 21 single day that absolutely affect the lives of our 2.2 children. 23 And when I look through an agreement 2.4 that allocates \$140 million to the health of 25 children and rural health in this community, it

1 gives me hope in competing against these forces 2 that affect these children every single day. 3 We have very, very underserved 4 populations. When I look at a community like 5 Johnson County that doesn't even have a pediatrician present and we want to talk about 6 7 competition, we're way past that. As this region, we really need to talk 8 9 about access to care for these kids, and we really 10 need to allocate funds to meet that need, and to 11 me, that's what this agreement does. It really 12 brings money to services that are very much 13 lacking within this community and within this 14 region. 15 I can tell you countless stories about 16 babies who experience withdrawal from drugs 17 they've been exposed to in utero. That is a very, 18 very real challenge that we're competing against 19 every single day. I can talk about families who don't have 20 21 the resources they need, basic food that they 2.2 need. We're trying to combat hunger in this area. 23 Those are real challenges, and that's the

competition that we face every single day. And this agreement can help us fight that.

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Also need to talk about research. 1 There's \$85 million dollars I think that have been 2 3 allocated for research in this agreement. Right 4 now, we have anecdotal information. 5 My husband's a school teacher at a local 6 high school, and he can tell me anecdotally the 7 kinds of effects that long-term neglect of health 8 are having on teenagers in our society. 9 But with research and true longitudinal 10 studies, we can have empirical data that shows us 11 what these children are faced with every single 12 day and what they're up against. 13 I'm very excited about this agreement, 14 and I thank you for being here tonight. And when 15 we talk about competition, I just wanted to share 16 a few things that we really are competing against 17 in this region. 18 The challenges are real for the 19 children, and the money that's been allocated will 20 certainly help us fight these causes. Thank you. 21 COMMISSIONER DREYZEHNER: Thank you. 2.2 ALLISON THIGPEN: Thank you. Dr. Jerry 23 Blackwell. 2.4 DR. JERRY BLACKWELL: Yes, thank you. 25 Was my writing that bad?

ALLISON THIGPEN: Either that or my reading.

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DR. JERRY BLACKWELL: Okay. Dr. Jerry Blackwell. Thank you so much, Dr. Dreyzehner, and folks for having us here. Again, I'm here, Dr. Jerry Blackwell, as the President of Wellmont Cardiology Services.

We're a 40-member cardiovascular services organization with 250 full-time employees, 500 service line employees, and my life's work is delivering care in this region. My other hat, of course, is the same hat that's worn by the folks that are in this auditorium, and that is as a citizen of the region.

And I'm here in full support of the merger, proposed merger between the two entities as well as the COPA application. And I'm going to frame this very briefly in two ways.

One is the region that we serve here. It's a very unique region. Every day, my group, myself, and the physicians in this region serve an area of 9,000 square miles.

That 9,000 square miles is predominantly rural and filled with folks that are ravaged by hypertension, diabetes, tobacco use, things that

1 require a unique approach to care that we are 2 committed to providing. 3 The number one killer of both men and 4 women in this country is cardiovascular disease. 5 We're committed to trying to come up with the ways 6 to do this most effectively. 7 We believe that we can help solve this problem locally. The second part of the framework 8 is a national health care landscape. 9 10 We're not here because folks in this 11 region did anything wrong. We're doing it because 12 there is a hue and cry from the federal government 13 saying give us a better model. 14 And I firmly believe that our ability as 15 a combined organization, instead of turning our 16 attention towards competing with each other but 17 rather to turning it towards a patient value 18 proposition, with the patient at the center. 19 To provide higher quality at lower cost 20 is the answer to that equation. I believe we have 21 unique resources inside the Wellmont Health 2.2 System, inside the Mountain States Health 23 Alliance, and with our academic partners to 2.4 actually radically change how care is delivered in 25 a positive way.

1 So in conclusion, I'll just end by saying I had two hats on here. One is that of a 2 3 committed practitioner in this region. The second is that of a concerned citizen. 4 5 The answer is that I feel compelled to 6 be sure that we leave this place better than we 7 found it. My analysis is that a combined 8 organization, looking at things differently, 9 providing different systems of care -- not the 10 same thing better but different systems of care --11 is the preferred way to do it. 12 I thank you for your consideration. 13 Thank you. COMMISSIONER DREYZEHNER: 14 ALLISON THIGPEN: Thank you. Wendy 15 Nehring, followed by Dan Pohlgeers, Danelle 16 Glasscock, and Wally Hankwitz. 17 WENDY NEHRING: Good evening. My name 18 is Wendy Nehring, and I'm the Dean of the College 19 of Nursing at East Tennessee State University. 20 Dr. Means did a wonderful job of representing us, 21 but I feel compelled to talk about nursing. 2.2 We have the largest nursing program in 23 the state and offer baccalaureate through doctoral 2.4 Last year we enrolled about 1,200 programs. 25 students. Therefore, we are very interested in

the outcome of this merger effort due to our large 1 need for clinical placements. 2 3 First, I believe that everyone deserves optimal health, and nurses are one discipline that 4 5 can play a role in achieving that goal. There are 6 7,162 licensed registered nurses in northeast 7 Tennessee, which is 1.4 nurses for every 100 residents. 8 9 There are five nursing programs in this 10 area that provide associate degrees through 11 doctoral degrees. Our nursing programs deliver 12 programs that provide nurses at the registered 13 nurse through advanced practice registered nurse 14 levels. Our graduates are able to take positions 15 in a variety of health care agencies. 16 We are well positioned to meet the 17 demand for nursing care in this region for many 18 vears to come and will continue to recruit 19 excellent, qualified students. And it's important 20 that our graduates have places in this region in 21 which they want to continue to work. 2.2 So you heard earlier that there is a 23 nursing shortage. Certainly, some of the 2.4 hospitals do need a number of nurses. But we have 25 to, as many of the people said tonight, raise that

1 level of care which I believe this merger could do 2 so that our graduates want to stay in this area. 3 Second, the region would benefit from more research conducted by nurses about nursing 4 5 care, cost of care, delivery of care, models of 6 care, and outcomes of care, for example. In 7 addition, collaborative research is needed by 8 interprofessional research teams, which include 9 nurses. 10 Third, joint appointments comprised to 11 researched-focused doctoral nursing faculty, with 12 our health care systems are needed if this merger 13 occurs to assist with nursing research. 14 Such arrangements are a win-win for both 15 the hospital and nursing program, as new ideas are 16 tested, better care delivered, and knowledge is 17 shared with nursing students. 18 Fourth, working together for a seamless 19 continuum of care from the patient to the provider 20 to the health care system and back is essential. 21 At the College of Nursing, we operate 14 2.2 nurse-led clinics that care for the uninsured, 23 underinsured, homeless, migrant, and school 2.4 populations. Working more closely with this 25 proposed health care system will enhance the care

1 delivered to the health of the population. Patient-centered care-based health care 2 3 is the preferred delivery model. Nurses are an 4 essential member of the team and will continue to 5 play an important role in the care of our 6 population. 7 At East Tennessee State University, we teach our nursing students to critically think, to 8 9 lead, and to provide the best compassionate care. 10 I believe that the current and future nurses in 11 our region will continue to step up and 12 accommodate to changes in health care to reach the 13 goal of optimal health care for all. 14 Any merger should put into place the 15 ability to reach these goals, and I believe these 16 two health care systems believe that too. Thank 17 you. 18 COMMISSIONER DREYZEHNER: Thank you. 19 ALLISON THIGPEN: Dan Pohlgeers. COMMISSIONER DREYZEHNER: 20 Just a brief 21 We've now been seated for approximately moment. 2.2 two hours. And as Dr. Blackwell knows, that's an 23 independent risk factor for cardiovascular disease. 2.4 25 So I think we should all stand up for at

least 60 seconds. How about that? 1 2 (A recess was taken). 3 COMMISSIONER DREYZEHNER: Proceed. 4 DAN POHLGEERS: Thank you. Dr. 5 Dreyzehner, panel, thank you for giving me the 6 opportunity to speak tonight, and thank you for being here in northeast Tennessee. 7 My name is Dan Pohlgeers. 8 I am a 9 20-plus-year resident of northeast Tennessee, and 10 I've had the privilege of working in health care 11 as a provider, as a practice administrator, and 12 now as an independent medical practice consultant. 13 I commend the Advisory Group on the 14 index that was developed and the Department for 15 the COPA application and rules. 16 However, I am unable to state my support 17 or opposition to the merger until a completed 18 application is submitted and accepted by the 19 Department of Health. I believe this should 20 include the disadvantages to the merger, which it 21 currently does not, and a strong separation 2.2 agreement. 23 There are several other issues that if 2.4 eliminated from the index, would prevent my 25 support. In the other category, No. 5 of the

2 governance in COPA is not transferable to any 3 entity. 4 Like many people have spoken here today, 5 I believe the COPA is truly only a public 6 advantage if there is local control of the merged 7 entity, and the COPA should only exist with continued local governance. 8 9 If the merger, if the merged system is 10 ever sold to an entity outside the geographic 11 region, the COPA should be terminated and the 12 Separation Agreement triggered. 13 In the DOH promulgated rules, which I've 14 attached a copy on, please ask that this 15 information be also included in the information 16 tonight. Subsection 2 No. 17 states that the 17 application must include a Plan of Separation. 18 Why is this important? As previously 19 stated this evening, the FTC in a letter, which is 20 also attached, on December 22nd, 2015, states that 21 once two companies have combined through a merger, 2.2 it often becomes difficult to unwind the 23 integration of the merged parties' assets. 2.4 At the September 23rd, 2015, rules 25 hearing, Wellmont and Mountain States Health

index, to maintain a strong local control and

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Alliance opposed having a Separate Agreement in the COPA application. In their written statements, they start quotation respectfully suggested that the Separation Agreement be excluded from the application process. The rules were not modified.

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Per a letter dated March 28th, 2016, from Dr. Dreyzehner, the Department has requested additional information from the applicants and has deemed the Separation Agreement incomplete.

I applaud the Department for the position on this provision, and any attempt by the applications to change this rule would prevent me and most of my colleagues from supporting the COPA.

I have two other issues that I wanted to bring up, but to relinquish the rest of my time I'll just turn those in as written statements.

Thank you again for your time.

20 COMMISSIONER DREYZEHNER: You have a few 21 remaining moments.

DAN POHLGEERS: And I appreciate you being here this evening.

COMMISSIONER DREYZEHNER: Thank you. ALLISON THIGPEN: Danelle Glasscock.

DANELLE GLASSCOCK: Hi. I'm Danelle Glasscock. I'm the Executive Director of the United Way of Greater Kingsport, and I appreciate the opportunity to be here tonight. The United Way of Greater Kingsport

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supports Better Together, the benefits of the commitments outlined by the two health systems, closely aligned with what the United Way has identified as key gaps in our community.

United Ways across our region look closely at the key building blocks of education, income, and health. These are very important to our community citizens. We are committed at United Way to solving our community's root-cause issues.

16 Our United Way has been working 17 diligently on many of these issues that are also 18 outlined in the commitments, including the 19 percentage of children reading at the 3rd grade 20 level; access to health care; mental health 21 issues; drug abuse issues, including the impact of 2.2 the unfortunately high number of children who are 23 born addicted to drugs.

The benefit charitable health organizations provided in our community is greatly

valued by United Way, though we also recognize 1 that much more community support is needed for 2 3 these organizations. We would anticipate this would happen with a Better Together merger. 4 5 The cycle of life continues. Those who have good education and access to health care are 6 7 more likely to have jobs that provide a sustainable wage for their families. 8 We believe 9 the benefits as listed in the commitments by 10 Wellmont and Mountain States would ensure that a 11 better life is available to all in our community. 12 Thank you. 13 COMMISSIONER DREYZEHNER: Thank you. 14 ALLISON THIGPEN: Wally Hankwitz, and 15 then we will have our final three speakers, Tony 16 Seaton, a local resident, and John Clark. 17 WALLY HANKWITZ: Thank you. My name is 18 Wally Hankwitz, President of Highlands Health 19 Management Kingsport. It's good to see many of 20 you aqain. 21 This application is for the merger of 2.2 two non-profit tax-exempt community health 23 systems. As a community health system, they need 2.4 to be accountable to the community. They need to 25 be transparent.

1 And late last month, the Kingsport -the local paper published an article that I 2 3 crafted on the importance of administrative and government transparency at our health systems and 4 5 at the new company. 6 The title of the article, "Sunshine is 7 the Best Disinfectant." I'll leave it here for 8 the panel to review. 9 Transparency and lack thereof in my mind 10 is a major issue here. And I ask, are you all 11 aware that last Fall on September 21st, the US 12 Department of Justice announced its settlement in 13 a suit in excess of \$115 million against two 14 hospital systems who were found quilty of fraud 15 and abuse for filing false insurance claims? 16 And one of those two systems is a COPA 17 Where was this disclosed in the COPA applicant? 18 application? 19 Are you aware that last month, on May 20 24th, Vanderbilt University Medical Center 21 announced it created the Vanderbilt Health 2.2 Affiliated Network to contract throughout the 23 state with payers, and their network includes 2.4 MSHA. 25 I don't recall seeing or reading that in

the application either.

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Where's the transparency? Where's the honesty? Where's the integrity? And we're expected to trust what they say? What else is missing? What else don't we know?

Is there a need for transparency? You bet, and I've got some recommendations.

Number one, stream all board meetings live and record them so the community can view what their community representatives act on.

Secondly, being a community system, at least two-thirds of the board should be voted on and appointed, elected by the community, not by the monopolies management or incumbent board members.

Third, the Tennessee, you the Tennessee Department of Health, should appoint at least one representative to attend every single board meeting to monitor the activity to make sure that the promises, the so-called commitments that they're making in the application are adhered to.

And last, at least two representatives, and this is not the least important point but the most important point, and that is the representation of the independent physicians. At

1 least two of the board members should be appointed 2 by the independent physicians in this community. 3 The independent physicians are the 4 backbone of this community. They're loyal. 5 Hospital management comes and goes. The 6 physicians are here. They are the ones that need 7 to be represented. Thank you. COMMISSIONER DREYZEHNER: 8 Thank you. 9 ALLISON THIGPEN: Thank you. Tonv 10 Seaton. 11 DR. ANTHONY SEATON: Dr. Dreyzehner, 12 staff, thank you for being here this evening, and 13 thank you for an opportunity to speak with you. 14 My name is Tony Seaton. I'm am ophthalmologist in 15 Kingsport, Tennessee. 16 I am also here to represent Highlands 17 Physicians, Incorporated, which is an independent 18 physician association that represents 1500 19 providers in east Tennessee and southwest 20 Virginia. 21 Obviously we are very dedicated to the 2.2 health and the well-being of our community. We 23 take that very seriously, and we feel that we need 2.4 a very strong hospital system to be able to 25 provide that care to our population.

1 We feel that the COPA should be approved 2 but only if there are protections and state 3 monitoring that's included in that approval. Those protections and monitorings that 4 5 we would like to see included would include, one, 6 the merged entities should not be allowed to 7 prevent Certificate of Needs that may be able to increase competition, provide for better cost 8 9 savings, and to continue innovation in the area. 10 Number Two, there should be a cap on the 11 number of physicians employed by the merged entity 12 relative to independent physicians. We feel that 13 no more than 30 percent of the employed physicians 14 or no more than 30 percent of the physicians in 15 the area should be employed by the merged entity. 16 We feel that equal representation, both 17 of employed and independent physicians, on the 18 merged entities corporate board of directors and 19 clinical council should be in place and that 20 measures should be in place to prevent 21 discrimination against nonemployed physicians. 2.2 All qualified physicians who are willing 23 to accept fair market value or fair market 2.4 compensation should have the right to be included 25 in payer networks, including the entity's health

1 plan. 2 We would encourage the use of 3 community-based health information exchange, such 4 as the one that's currently up and running in our 5 area, and we also would encourage annual 6 independent surveys of all impacted groups for 7 adverse impacts. One of the concerns we have would be the 8 9 possibility that the merged entity and employed 10 physicians might be able to exclude independent 11 physicians from certain contracts or certain 12 That has been discussed here this payers. 13 evening, and there are discussions in the COPA as 14 to how to prevent that from happening. 15 We're concerned that if something like 16 that did happen, there could be migration of 17 physicians that may be long-standing in our 18 community with loss of long-standing 19 patient/physician relationships. 20 So again, we would love to see 21 protections and assessments built into the COPA 2.2 that could help prevent such a thing. 23 Thank you for your time. 2.4 COMMISSIONER DREYZEHNER: Thank you. 25 ALLISON THIGPEN: We have a local

1 resident who wishes to speak. LOCAL RESIDENT: 2 Hi. 3 COMMISSIONER DREYZEHNER: Hello. 4 LOCAL RESIDENT: Have you wondered about 5 the profile of the people who are speaking to you? 6 Have you noticed how few average consumers are 7 Have you asked yourself about that? here? I want to propose that perhaps they've 8 come to the same conclusions I have. I've become 9 10 very disillusioned with our government on all 11 levels: local, regional, state, federal. 12 I no longer see our government as 13 serving its citizens, so perhaps in a sense I may 14 see myself as representing all of the people who 15 are voiceless who have lost -- who may also have 16 lost faith in our government. 17 I came tonight very convinced that of my 18 position, and I may have moved along a continuum, 19 and perhaps that's a good thing to do is to be 20 willing to change. 21 Both of my parents were harmed by one of 2.2 the three large hospitals in our area. I'm afraid 23 to tell you which one, because I may have to be 2.4 served there at some point. 25 I've been reading patient empowerment

1 books, and I believe at this point that I should 2 not be in a hospital without a patient advocate at 3 my side to protect me 24/7. My father had a leg amputated not once 4 5 but twice. That was not the hospital's fault now. 6 That was not. I'm not blaming them. 7 But I am blaming the one or more people 8 either during surgery or after surgery who had him 9 acquire, made him acquire a hospital-acquired 10 infection. And the treatment that they gave him 11 was so horrendous, so harsh, that it ruined his 12 sense of taste and hearing. 13 So here is this poor man who spent the 14 last seven years of his life in a hospital bed. 15 He had a cancerous larynx removed. He had a leq 16 amputated not once but twice and ... 17 One minute. Wow, okay. Forget the 18 Let me get to my points. story. 19 Dr. Dreyzehner, I came to see you. Ι 20 realize that I'm going to need to trust you. I do 21 not trust government to do the right thing. 2.2 If our hospitals are dying, then they 23 need to merge. My guess as a consumer is that 2.4 based on the research that I've done -- I have two 25 master's degrees. I do research well -- is that

1 it serves patients better if they merge with outer Then I, as a patient, I at least have two 2 ones. 3 options. 4 I can research -- what was that? Is 5 that 30 seconds? ALLISON THIGPEN: 30 seconds. 6 7 LOCAL RESIDENT: 30 seconds. Well, wow. Apparently I didn't... 8 COMMISSIONER DREYZEHNER: You're also 9 10 able to submit written comments. 11 LOCAL RESIDENT: I'm sorry? 12 COMMISSIONER DREYZEHNER: You're also 13 able to submit written comments. 14 I'm going to have to LOCAL RESIDENT: 15 trust you. I do not trust government, I'm going to have to trust you to actually do the best thing 16 17 for consumers. If we have to merger, merge, but 18 with whomever. 19 I don't think logically, common sense, I 20 think the gentleman from the FTC was exactly 21 right. Research shows that the costs are going to 2.2 qo up, and I lose options. I can't make choices. 23 So probably mergers elsewhere. But what 2.4 I want you to do, please, is use your power to 25 improve the quality of patient care.

1 Medical errors are now the third-leading cause of death in the United States. That's 2 3 scandalous. And nobody is going oh, and they 4 should. Improve patient care. 5 I came. I drove all the way here, sat through all this just to say that to you. 6 Ι 7 appreciate your listening. I, who don't have 8 confidence in our own government. I'm impressed that you all bothered to 9 10 Thank you. I really am. I'm serious. Ι come. 11 appreciate that you all came and are listening. 12 At least you appear to be listening. Thank you. 13 So please use your power to actually 14 help consumers. Whatever that is, I'm going to 15 have to trust you to make the best decision. 16 Thank you. 17 COMMISSIONER DREYZEHNER: Thank you. 18 ALLISON THIGPEN: Thank you. John 19 Clark. He may have had another engagement that he 20 had to go to. Can you check and see if we have 21 any additional speakers? 2.2 UNIDENTIFIED: There are no more. 23 ALLISON THIGPEN: No other speakers. 2.4 I'm going to put the information on how to submit 25 written comments back on the screen. Three

minutes is a very short amount of time, so we read 1 2 every single comment. 3 They're important to us. So if you have 4 anything additional to say, please submit written 5 comments via email, in writing, or on-line. 6 And thank you all for being here. Dr. 7 Dreyzehner? COMMISSIONER DREYZEHNER: I would just 8 9 say again, thank you for all of your comments. 10 Very energetic and very helpful to our process. 11 We value all perspectives. 12 And then we'll take a brief recess, and 13 then we'll be available to, if there's any members 14 of the media that have questions. 15 Thank you all again, and have a good 16 night and a safe trip back to your homes. 17 Goodbye. 18 THEREUPON, the meeting was concluded at 19 7:44 p.m. 20 21 2.2 23 2.4 25

1	REPORTER'S CERTIFICATION
2	
3	STATE OF TENNESSEE) COUNTY OF SULLIVAN)
4	
5	I, Terry L. Kozakevich, LCR #394, Licensed Court Reporter, Registered Professional Reporter, (and
6	notary public), in and for the State of Tennessee, do hereby certify that the above meeting was reported by
7	me and that the foregoing 115 pages of the transcript is a true and accurate record to the best of my
8	knowledge, skills, and ability.
9	I further certify that I am not related to
10	nor an employee of counsel or any of the parties to the action, nor am I in any way financially interested
11	in the outcome of this case.
12	I further certify that I am duly licensed by
13	the Tennessee Board of Court Reporting as a Licensed by Court Reporter as evidenced by the LCR number and
14	expiration date following my name below.
15	IN WITNESS WHEREOF, I have hereunto set my
16	hand and affixed my notarial seal this 7th day of June, 2016.
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18	
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24	Terry L. Kozakevich, LCR #394 Registered Professional Reporter
25	Expiration Date 9/30/2017 Notary Public Commission Expires 7/24/18