



# Tennessee Resiliency Plan

**Recovery Plan Performance Report**

Version 2.6 Updated December 31, 2025



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## **Executive Summary**

Under the American Rescue Plan Act (ARPA), the State of Tennessee received \$3.725 billion in funds awarded via the U.S. Department of the Treasury "Fiscal Recovery Fund" ("FRF"). The availability of one-time FRF funds presented a significant opportunity for Tennessee to: (i) Continue its response to the COVID-19 pandemic and its secondary effects; (ii) Invest in initiatives that support a strong economic recovery; (iii) Strengthen state fiscal stability.

To support the development of a comprehensive plan for Tennessee's Fiscal Recovery Fund, Governor Lee invited state agencies and stakeholders to submit proposals for consideration by the Financial Stimulus Accountability Group (FSAG) for inclusion in the state's Tennessee Resiliency Plan. The FSAG is a joint bipartisan legislative and executive branch committee charged by the Governor to ensure the appropriate and prudent planning for new federal funds received by the State of Tennessee.

All proposals were reviewed by the Department of Finance & Administration (F&A) and the Governor's Office for fiscal impact, eligibility, and alignment with state priorities. Proposals were then submitted to the FSAG for feedback and discussion.

This document summarizes the work of FSAG in reviewing and approving projects funded by the ARPA State Fiscal Recovery Fund dollars, providing both retrospective and prospective information on all projects, including updates on project status, progress made to date, and anticipated or achieved outcomes and impact.

## **Background on the ARPA State Fiscal Recovery Fund**

On March 11, 2021, the American Rescue Plan Act of 2021 ("ARPA") was enacted into law, <sup>1</sup> expending \$1.9 trillion in federal spending to respond to the COVID-19 pandemic. Several components of the Act build on previous programs included in earlier federal relief packages.

Notable federal appropriations under the ARPA include the following:

- \$412 billion for Economic Impact Payments to individuals;
- \$350 billion for the Coronavirus State and Local Fiscal Recovery Funds;
- \$122.7 billion for Elementary and Secondary School Emergency Relief Fund;
- \$50 billion for FEMA's Disaster Relief Fund to respond to disaster declarations;
- \$47.8 billion for testing and tracing activities for COVID-19;
- \$39.6 billion for Higher Education Emergency Relief Fund;
- \$39 billion for childcare subsidies and grants to childcare providers;
- \$30.5 billion for grants to transit agencies;
- \$36.6 billion for rental and mortgage assistance;
- \$28.6 billion to establish a Restaurant Revitalization Fund;
- \$10 billion for Coronavirus Capital Projects Fund.

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<sup>1</sup> H.R. 1319, American Rescue Plan Act of 2021 (enacted on March 11, 2021, as Public Law 117-2)  
<https://www.congress.gov/bill/117th-congress/house-bill/1319>

Each of these programs is subject to further programming and distribution by federal agencies, and state-by-state distribution may vary.

### *Funding for State and Local Governments under the American Rescue Plan*

The ARPA established a new U.S. Treasury Program, the Coronavirus State and Local Fiscal Recovery Fund ("SLFRF"),<sup>2</sup> with the intent of assisting states and local governments in mitigating the fiscal effects of the COVID-19 pandemic.

Tennessee received \$3.725 billion from the State Fiscal Recovery Fund. Tennessee counties, metros, and non-metro cities are estimated to receive a total of \$2.28 billion in Local Fiscal Recovery Fund awards. The Local Fiscal Recovery Fund is divided into three separate distributions: \$1.326 billion for counties, \$516 million for metropolitan cities, and \$438 million for "non-entitlement units of local governments."<sup>3</sup>

SLFRF awards are distributed directly by the U.S. Treasury ("Treasury") to states, counties, and metro cities.<sup>4</sup> The remaining local governments, referred to by the Treasury as "non-entitlement units of local government," must draw funding from state governments who must distribute funds per federal formula and criteria. States are required to allocate funds to non-entitlement units of local government within 30 days of receiving the payment from the Treasury. The Department of Finance and Administration has launched a system and portal for non-entitlement units to draw down distributions.<sup>5</sup>

SLFRF funds may be used: (a) To respond to the public health emergency or its negative economic impacts, including assistance to households, small businesses, and nonprofits, or aid to impacted industries such as tourism, travel, and hospitality; (b) To respond to workers performing essential work during the COVID-19 public health emergency by providing premium pay to eligible workers; (c) For the provision of government services to the extent of the reduction in revenue due to the COVID-19 public health emergency relative to revenues collected in the most recent full fiscal year prior to the emergency; and (d) To make necessary investments in water, sewer, or broadband infrastructure.<sup>6</sup>

Under the U.S. Treasury's Interim Final Rule, FRF funding may be used to support a broad range of public health needs as it can be demonstrated that such needs have been exacerbated by the pandemic. Eligible public health expenditures include mental health services, home visiting programs, and support for

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<sup>2</sup> This is a separate and independent award from the CARES Act Coronavirus Relief Fund, available until Dec 31, 2021.

<sup>3</sup> "Non-entitlement units of local government" are defined by the act as a city that is not a metropolitan city as defined in the Housing and Community Development Act of 1975 (42 USC §5302(a)(5)).

<sup>4</sup> Eighteen metro cities in TN will receive funding directly from the U.S. Treasury – Bartlett City, Bristol, Chattanooga, Clarksville, Cleveland, Collierville Town, Franklin City, Hendersonville, Jackson, Johnson City, Kingsport, Knoxville, Memphis, Morristown, Murfreesboro, Nashville-Davidson, Oak Ridge, Smyrna Town.

<sup>5</sup> Non-entitlement unit local governments who have not drawn down funds should visit the Tennessee Department of Finance and Administration, "Distribution Information for NEU Local Government" website at <https://www.tn.gov/finance/coronavirus-local-fiscal-recovery-fund---state-guidance-for-local-governments/distribution-information-for-neu-local-governments.html>

<sup>6</sup> "Coronavirus State and Local Fiscal Recovery Funds, Final Rule," Department of the Treasury, 31 CFR Part 35 RIN 1505-AC77, January 27, 2022, <https://www.govinfo.gov/content/pkg/FR-2022-01-27/pdf/2022-00292.pdf>.

vulnerable populations to access health care services. Recipients may also use FRF to provide wage enhancements to eligible essential workers.

To alleviate economic hardship, the FRF may be applied to provide relief to individuals, non-profits, and businesses directly impacted by the pandemic. Eligible uses include job training for unemployed workers, loan programs for small businesses and non-profits, expansion of affordable housing developments, and increased capacity of childcare services.

The FRF can support physical infrastructure investments without a specific nexus to COVID-19, but only if such investments fall within the statutorily prescribed “necessary sewer, water, and broadband” projects. The Interim Final Rule states that broadband projects are expected to deliver symmetrical upload and download speeds of 100 Megabits per second wherever feasible. It also states that for sewer and water investments, guidance aligns eligible projects to those that meet the requirements of EPA’s Clean Water Revolving Fund and Drinking Water State Revolving Fund.

Recipient governments who have experienced year-to-year revenue loss may use FRF funding to replace lost revenue for the provision of government services. The Interim Final Rule establishes a methodology for recipients to calculate revenue reductions that occurred as a result of the pandemic.

The Interim Final Rule also specifies unallowable uses. These include paying down unfunded pension liabilities, reducing taxes directly or indirectly, paying interest or principal on outstanding debt, and making contributions to a “rainy-day” fund or similar reserve.

Recipients may only use funds to cover costs incurred between March 3, 2021, and December 31, 2024. The Interim Final Rule determines that costs will be considered “incurred” if they are obligated by December 21, 2024. FRF funds not expended by December 31, 2026, must be returned.

## **The State of Tennessee’s Response to the Fiscal Recovery Fund**

Since the launch of the Fiscal Recovery Fund program by the Treasury, the State of Tennessee has engaged in a deliberative and comprehensive process of engagement in the regulatory and legal process to support the effective implementation of these funds.

First, the U.S. Treasury Interim Final Rule, under the federal Administrative Procedure Act, was subject to a period of public comment. Governor Bill Lee submitted a comment encouraging the Treasury to amend key provisions that limited the flexibility of states to target these funds to communities, organizations, and individuals that needed it the most.<sup>7</sup> Specific attention was given to Treasury restrictions on sewer and water infrastructure not referenced in statute, a timeline for performance that may prove challenging in light of foreseeable supply chain challenges, and the imposition of guidelines that will reduce access for disadvantaged populations who lack the time, ability, or resources needed to navigate the Treasury’s required controls and processes.

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<sup>7</sup> See Comment of Governor Bill Lee, July 15, 2021, *available at* <https://www.regulations.gov/comment/TREAS-DO-2021-0008-0741> (commenting on U.S. Department of Treasury Coronavirus State and Local Fiscal Recovery Funds Interim Final Rule, Docket ID: Docket ID: TREAS-DO-2021-0008-0002, 86 Fed. Reg. 26786 (May 17, 2021))

In addition to engaging in the regulatory rulemaking process, Tennessee preserved its legal rights, challenging the enactment of a tax mandate provision that sought to coerce any state receiving ARPA funds against lowering taxes for its citizens. On September 27, 2021, the U.S. District Court for the Eastern District of Kentucky ruled in favor of the State of Tennessee and Commonwealth of Kentucky in its lawsuit against the United States Treasury, issuing a permanent injunction against the Treasury Secretary from enforcing the Tax Mandate.<sup>8</sup>

## **Uses of Funds**

To prepare for the prudent expenditure and planning for FRF dollars, the FSAG convened 24 times over 30 months to develop a set of consensus goals and unified strategy for the expenditure of funds. The FSAG discussed hundreds of proposed projects and decided on 44 high-level projects to be administered by 16 state agencies, with over one thousand subprojects. Meetings of the FSAG were streamed live, and meeting materials were published for public review.<sup>9</sup>

On March 29, 2021, the FSAG discussed the details of the ARPA and committed to the following goals:

- Plan one-time infrastructure improvements in water, sewer, and broadband or other eligible capital projects;
- Align allowable uses of ARPA funds to the state's strategic goals and review proposals for initiatives to improve health outcomes and support economic and community development;
- Develop a single comprehensive approach for economic relief;
- Address the state's role in supporting prudent local government administration. After discussing the unprecedented amount of funds to be administered by local entities, the FSAG recommended, and the administration has invested in a Local Government Technical Assistance program that would train local governments on necessary grant management and compliance and provide annual review of local government plans.

These goals and subsequent meetings led to the following investments:

- \$1.35 billion for over 1,200 water and sewer infrastructure projects across the state. These projects support local governments and utility districts to improve critical infrastructure to better serve the citizens in their communities.
- \$950 million to improve health and mental health outcomes across the state for impacted communities.
- \$500 million to provide consistent, high-quality broadband access and education across the state.
- \$453 million for expansion of technology-based government services, cybersecurity, and related citizen-services infrastructure via State of Tennessee Strategic Technology Services Projects as well as the provision of additional government services.
- \$305 million for immediate support to Tourism, Agriculture, and Arts and Culture Industries.
- \$102 million for administering Learning Loss Remediation Camps for public school students. (Please see Appendix A for more information regarding FSAG meetings and decisions.)

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<sup>8</sup> "Federal Court Rules in Favor of Tennessee, Kentucky, Halts Unconstitutional Tax Mandate", Tennessee Attorney General & Reporter (Sept. 27, 2021) *available at*

<https://www.tn.gov/content/dam/tn/attorneygeneral/documents/pr/2021/pr21-36.pdf>

<sup>9</sup> For all materials reviewed by the FSAG, please visit the Department of Finance & Administration website at <https://www.tn.gov/finance/looking-for/stimulus-financial-accountability-group.html>

- \$65 million for external relief to affected industries, non-profits, and other organizations including support for disproportionately impacted populations via targeted grants to Habitat for Humanity, Teach for America, and Goodwill Excel Center.

These investments have already begun making significant impacts across the state and are poised to make long-lasting positive impacts once completed. The Governor and the FSAG made the decision to invest FRF funds in critical areas of need throughout the state to better serve the citizens of Tennessee now and in the future.

During the fourth quarter of 2024, \$97,021.18, was transferred to the State's overall ARPA allocation from local governments that returned their direct allocations. These additional funds have been obligated toward the Local Government Plan COVID-19 Claim Offset and Administrative Costs projects respectively.

## **Revenue Replacement**

The State of Tennessee has calculated its revenue loss based on US Treasury's formula and is currently reporting two projects under the Revenue Replacement expenditure category. By submitting this report, Tennessee does not concede that 42 U.S.C. § 802(c)(2)(A) or any regulation implementing that provision is a valid funding condition, and the State reserves its right to challenge that condition in any appropriate forum.

## **Community Engagement**

The planning for the Tennessee Resiliency Plan incorporated written, oral and other forms of input that captured diverse feedback from constituents, community-based organizations and the communities themselves. Through the FSAG, the State of Tennessee engaged in a months-long planning process that received written feedback from community organizations, local government agencies, and constituents. The FSAG appointees represent a diverse array of lawmakers representing communities of varying income, racial demographics, English proficiency, and proportion of underserved communities.

## **Labor Practices**

The State of Tennessee is utilizing its share of the American Rescue Plan Act's Coronavirus State and Local Fiscal Recovery Fund to support its recovery from the COVID-19 pandemic. Infrastructure investment authorized under the Act will continue to be a major priority for the State of Tennessee. The State will ensure that all funds are utilized in accordance with the Act and guidance from the U.S. Department of the Treasury and the Office of the Inspector General, including any statutory or regulatory requirements for procurement or labor practices.

The following labor practices are being utilized based on the project and expenditure report as of June 30, 2025: 25 projects totaling \$1,151,411,335.99 are prioritizing local hires, nine of those projects have community benefits agreements, and two of those projects are utilizing project labor agreements.

## **Use of Evidence**

The State of Tennessee has remained long-committed to an evidence-based approach to budgeting and expenditure. In 2019, Governor Bill Lee launched the Office of Evidence & Impact (OEI), which resides

within the Department of Finance and Administration. OEI is a consulting office on all state agency initiatives included in this plan and has assisted state agencies with identifying key outcomes and metrics to measure success for each initiative. As agencies move into the implementation of these programs, OEI will continue to be consulted and support state agencies with the development of evidence-building strategies where required for a given project. Detailed plans for individual projects will be developed and supported by the development of a Program Inventory, the details for which are included in this report.

Based on the project and expenditure report as of June 30, 2025, there are six projects using \$120,667,280.34 toward evidence-based interventions. Those projects include Digital Education, Skills, and Workforce Development grants; Broadband Ready Community Adoption grants; Housing – Habitat for Humanity; Childcare Capacity Pilot Partnerships; Crisis Continuum Enhancement; and Project Rural Recovery – Integrated Mobile Health.

For example, the Project Rural Recovery – Integrated Mobile Health initiative is allocating its budget of \$6,300,000 toward evidence-based interventions.

There are several evidence-based modalities utilized with patients including: Behavioral Health Integration; Screening, Brief Intervention, and Referral to Treatment (SBIRT); Columbia-Suicide Severity Rating Scale (C-SSRS); and Trauma Informed Care (TIC). Additionally, the overall project cites Behavioral Health Primary Care Integration as a recognized strategy: Behavioral health primary care integration | County Health Rankings & Roadmaps.

These funds allow the provision of integrated primary care, mental health, and substance use services to approximately 2,000 clients in ten counties annually, resulting in improved overall health outcomes.

## **Performance Report**

Tennessee has state- and agency-level performance management systems in place to track all project progress toward achieving their goals. This process includes quarterly meetings with all project owners to discuss project progress, status, any challenges they are facing and their plans to ensure all funds are obligated and expended within the period of performance. These meetings also provide insight into anticipated impacts, milestones to support outcomes, and results to date.

Each quarter, project status meetings are held with state-level leadership team members and FRF agency project owners. The purpose of these meetings is to hear progress firsthand, understand how they are mitigating risks to ensure successful implementation, and hear reports on impacts these projects are making across the state. Each project has provided Key Performance Indicators that are included within the Project Inventory section of this document.

### **Recovery Plan Performance Indicators**

Treasury guidance speaks to two sets of performance indicators for reporting, with one set described as mandatory.

## **Voluntary Performance Indicators**

Treasury guidance states that the Recovery Plan should include, “key performance indicators for the major SLFRF funded projects undertaken by the recipient.”<sup>10</sup> It states further that recipients may report, “key performance indicators for each project or may group projects with substantially similar goals for each individual project as well.” This portion of Treasury guidance is distinct from the required performance indicators.

Tennessee’s plan can be grouped into six major expenditure categories:

- Expenditure Category 1: Public Health
- Expenditure Category 2: Negative Economic Impacts
- Expenditure Category 3: Public Health-Negative Economic Impact: Public Sector Capacity
- Expenditure Category 5: Infrastructure
- Expenditure Category 6: Revenue Replacement
- Expenditure Category 7: Administrative

The state’s performance indicators for each of those categories are described in greater detail below.

## **Expenditure Category 1: Public Health**

The state’s Public Health investments are targeted to improve the resiliency of state and local public health systems. This plan outlines several Public Health projects:

- UT - Ag Research and Education
- Local Government Plan COVID-19 Claim Offset
- F&A – STS Projects
- Healthcare Facility Staffing Assistance Grants
- Hamilton County Forensic Lab
- Local Health Department Capital Investments
- Knox County Forensic Lab
- State Public Health Laboratory
- Strategic Investments to Enhance Healthcare Capacity - Capital Investments
- Strategic Investments to Enhance Healthcare Capacity - Workforce Transformations
- Project Rural Recovery
- Crisis Continuum Enhancement
- Mental Health Scholarships
- DDA Regional Seating and Positioning Clinic Replacements

For this group of public health expenditures, key performance indicators are:

- increased volume and new tests and technologies;
- improved safety and efficiency of laboratory operations;
- increased “surge capacity” for emergent events as a result of COVID-19;
- an increase in children and vulnerable adults receiving healthcare support and intervention services;

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<sup>10</sup> Section 9. US Department of the Treasury, Coronavirus State and Local Fiscal Recovery Funds Compliance and Reporting Guidance, p27, available at <https://home.treasury.gov/system/files/136/SLFRF-Compliance-and-Reporting-Guidance.pdf>

- a decrease in hospital and correctional institutional stays;
- reduction in time to next available appointment;
- improvements in staff and patient satisfaction scores;
- reduction in turnover amongst critical staff positions in Tennessee healthcare facilities.

### **Expenditure Category 2: Negative Economic Impacts**

The state's investments in Negative Economic Impact projects are targeted to improve the resiliency of state and local economies and affected industries. These projects are:

- Commercial Agriculture & Forestry Supply Chain Enhancements
- UT – Meat Industry Workforce Training Facility
- Digital Education, Skills, and Workforce Development Grants
- Broadband Ready Community Adoption Grants
- Tennessee College of Applied Technology
- Teach for America
- Learning Loss Remediation Camps
- Habitat for Humanity
- Goodwill Excel Center
- Childcare Capacity Pilot Partnerships
- Tennessee Tourism & Hospitality Recovery Fund
- Tennessee Tourism ARPA Marketing Fund Request
- Support for TN Arts Organizations
- Tennessee Housing and Restoration Association/Federation of Appalachian Housing Enterprises – Investing in Housing
- Food Banks

For this group of expenditures targeted to negative economic impacts, key performance indicators include:

- improved economic health of non-profit arts and culture institutions as measured by survey;
- percent of art and cultural organizations that reopen or stay open after receiving a grant;
- new business formation;
- increases in tourism activity;
- improvements in the supply chain for agriculture and forest products;
- increased economic activity in rural distressed and at-risk counties.

### **Expenditure Category 3: Public Health-Negative Economic Impact: Public Sector Capacity**

The state's investments in Public Sector Capacity projects are targeted to improve the resiliency of state technology infrastructure to improve citizen services. These projects are:

- TFACTS System Replacement
- Electronic Health Records Project and Supporting Infrastructure
- Accelerating Program Inventory
- Electronic Workpapers for Remote Workforce
- Unemployment Insurance Tax & Benefits System
- Information Technology-Project Aris Future of Concord
- Information Technology-Operations Technologies

- Technology Infrastructure

For this group of expenditures targeted to public sector capacity, key performance indicators include:

- UI Claims processed within federal first pay timeliness standards;
- decreased improper pay rate levels to pre-pandemic levels;
- an increase in the capacity of state correctional facilities to provide efficient medical treatment to more individuals in state custody;
- increasing ease of access to different technologies for citizen services;
- upgrading technologies for government operations and citizen services.

### **Expenditure Category 5: Infrastructure**

The state’s investments in eligible sewer, water, and broadband infrastructure projects are targeted to improve the resiliency of state and local economies and address historic needs, deferred maintenance, and necessary improvements in the delivery of essential public services.

Those projects include:

- Enhancements to Water and Wastewater
- Broadband Infrastructure

Performance indicators used for eligible infrastructure projects include increases in households served with water, sewer, or broadband services.

Additional performance indicators include:

Water infrastructure projects:

- achieving compliance with local, state, and federal drinking water, wastewater, and stormwater water quality requirements;
- water loss reductions (drinking water systems);
- infiltration/inflow reductions (wastewater systems);
- asset management planning; and
- modernization and/or optimization of facilities, equipment, and operations.

Broadband projects:

- facilitating access to 310,000 unserved Tennesseans,
- supporting ubiquitous coverage in counties designated as “Distressed” by the Appalachian Regional Commission by prioritizing broadband deployment projects in these counties so that 0 distressed counties remain unserved by December 2026 – thereby having a significant impact on the economic viability of distressed counties,
- supporting 121,000 served locations with a goal average adoption rate across all projects of 40% by December 2026.

### **Expenditure Category 6: Revenue Replacement – Provision of Government Services**

The state’s investments in the provision of government services are targeted to improve the resiliency of state and local roads as well as support the ongoing operating costs at a state university. These projects are:

- Megasite Road Improvements
- TSU – Operating Costs

## **Mandatory Performance Indicators**

In addition to voluntary performance indicators, Treasury guidance also speaks to mandatory performance indicators for the following expenditure categories:

1. Household Assistance (EC 2.2), Long-term Housing Security (EC 2.15-2.16) and Housing Support (EC 2.17-2.18)

The following projects are within this expenditure category:

- \$15 million for Habitat for Humanity-Housing
  - Number of households receiving eviction prevention services (including legal representation)
    - i. 0
  - Number of affordable housing units preserved or developed
    - i. 127
  
- \$12.5 million for Investments in Housing through THDA/FAHE.
  - Number of households receiving eviction prevention services (including legal representation)
    - i. Performance data not yet available.
  - Number of affordable housing units preserved or developed
    - i. Performance data not yet available.

2. Assistance to Unemployed or Under-Employed Workers (EC 2.10) and Community Violence Interventions (EC 1.11):

This plan does not currently include projects within this expenditure category.

3. Addressing Educational Disparities (EC 2.24-2.26) and Addressing Impacts of Lost Instructional Time (EC 2.27)

The following projects are within this expenditure category:

- \$5.83 million for Education Recovery-Teach for America
  - Number of students participating in evidence-based tutoring programs
    - i. 817 students.
  
- \$102 million for Learning Loss Remediation Camps
  - Number of students participating in evidence-based tutoring programs
    - i. For the summers of 2023 & 2024 a total of 191,907 students attended the summer learning camps.

4. Healthy Childhood Environments (EC 2.11-2.14)

The following projects are within this expenditure category:

- \$19.37 million for Childcare Capacity Pilot Program
  - Number of children served by childcare and early learning services (pre-school/pre-K/ages 3- 5)

- i. 8,996
- Number of families served by home visiting
  - i. 0

## **Project Inventory - Summary of Adopted Budget (as of December 31, 2025)**

All required project details are included in the pages that follow.

<b>Expenditure Category</b>	<b>Project ID Number</b>	<b>State Agency</b>	<b>Project</b>	<b>Budgeted Amount</b>	<b>Expenditures as of 12/31/2025</b>
5. Water and Sewer Infrastructure	1	Environment and Conservation	Enhancements to Water and Wastewater Infrastructure	<b>\$1,351,922,145.00</b>	<b>\$434,861,134.92</b>
5.19-Broadband: Last Mile projects	2	Economic and Community Development	Broadband Infrastructure	<b>\$443,519,785.16</b>	<b>\$334,915,105.94</b>
1.14 Other Public Health Services	3	Health	State Public Health Laboratory	<b>\$200,000,000.00</b>	<b>\$86,816,931.62</b>
1.14 Other Public Health Services	4	Disability and Aging	DDA Regional Seating and Positioning Clinic Replacements	<b>\$180,600,000.00</b>	<b>\$95,703,251.55</b>
1.14 Other Public Health Services	5	Health	Local Health Department Capital Investments	<b>\$128,525,891.00</b>	<b>\$34,323,136.29</b>
1.14 Other Public Health Services	6	Health	Healthcare Facility Staffing Assistance Grants	<b>\$98,598,301.00</b>	<b>\$97,828,852.69</b>
3.4 Public Sector Capacity: Effective Service Delivery	7	Correction	Electronic Health Records project and supporting Infrastructure	<b>\$13,050,000.00</b>	<b>\$10,067,102.68</b>
3.4 Public Sector Capacity: Effective Service Delivery	8	Labor	Unemployment Insurance Tax & Benefits System	<b>\$61,000,000.00</b>	<b>\$55,742,009.71</b>

2.34 Assistance to Impacted Nonprofit Organizations	9	Arts Commission	Support for TN Arts Organizations	<b>\$80,000,000.00</b>	<b>\$79,880,000.00</b>
2.35 Negative Economic Impacts-Aid to Tourism, Travel, or Hospitality	10	Tourism	Tennessee Tourism & Hospitality Recovery Fund (Pass through grant for Destination Marketing Organizations)	<b>\$55,000,000.00</b>	<b>\$43,466,740.41</b>
2.35 Negative Economic Impacts-Aid to Tourism, Travel, or Hospitality	11	Tourism	Tennessee Tourism ARPA Marketing Fund Request	<b>\$45,000,000.00</b>	<b>\$44,668,968.80</b>
2.36 Negative Economic Impacts-Aid to Other Impacted Industries	12	Agriculture	Commercial Agriculture & Forestry Supply Chain Enhancements	<b>\$50,000,000.00</b>	<b>\$19,820,413.80</b>
3.4 Public Sector Capacity: Effective Service Delivery	15	Finance and Administration - OEI	Accelerating Program Inventory	<b>\$1,814,345.00</b>	<b>\$1,800,137.54</b>
1.14 Other Public Health Services	16	Agriculture	UT - Ag Research and Education	<b>\$50,000,000.00</b>	<b>\$16,814,044.15</b>
1.14 Other Public Health Services	17	Finance and Administration - STS	Cybersecurity	<b>\$45,548,858.13</b>	<b>\$40,205,904.37</b>
1.14 Other Public Health Services	18	Finance and Administration - STS	Enterprise Data Analytics	<b>\$7,851,908.40</b>	<b>\$7,751,828.74</b>

1.14 Other Public Health Services	19	Finance and Administration - STS	Business Process Automation	<b>\$20,449,818.27</b>	<b>\$20,449,818.27</b>
1.14 Other Public Health Services	20	Health	Strategic Investments to Enhance Healthcare Capacity - Capital Investments	<b>\$133,562,053.00</b>	<b>\$32,416,668.32</b>
1.14 Other Public Health Services	21	Health	Strategic Investments to Enhance Healthcare Capacity - Workforce Transformations	<b>\$119,211,468.00</b>	<b>\$44,150,157.64</b>
2.15 Long-term Housing Security: Affordable Housing	22	Finance and Administration	Habitat for Humanity	<b>\$15,000,000.00</b>	<b>\$13,234,419.71</b>
2.27 Addressing Impacts of Lost Instructional Time	23	Education	Teach for America	<b>\$5,830,000.00</b>	<b>\$5,830,000.00</b>
1.12 Mental Health Services	25	Mental Health and Substance Abuse Services	Crisis Continuum Enhancement	<b>\$35,322,786.00</b>	<b>\$20,694,880.21</b>
1.14 Other Public Health Services	26	Mental Health and Substance Abuse Services	Project Rural Recovery - Integrated Mobile Health	<b>\$5,916,930.00</b>	<b>\$3,534,638.94</b>
2.37 Economic Impact Assistance: Other	27	Finance and Administration	Goodwill Excel Center	<b>\$12,000,000.00</b>	<b>\$3,283,115.29</b>

2.11 Healthy Childhood Environments Childcare	29	Human Services	Childcare External Requests	<b>\$19,370,840.00</b>	<b>\$4,270,767.52</b>
3.5 Public Sector Capacity Administrative Needs	30	Treasury	Information Technology - Infrastructure	<b>\$4,150,000.00</b>	<b>\$3,057,212.25</b>
3.5 Public Sector Capacity Administrative Needs	31	Treasury	Information Technology - Operational Technologies	<b>\$3,300,000.00</b>	<b>\$1,880,288.70</b>
3.5 Public Sector Capacity Administrative Needs	32	Treasury	Information Technology - Project ARIS - Future of Concord	<b>\$51,300,000.00</b>	<b>\$23,475,071.28</b>
1.14 Other Public Health Services	33	Agriculture	Ag Veterinary Lab	<b>\$5,122,600.00</b>	<b>\$4,665,455.21</b>
3.4 Public Sector Capacity: Effective Service Delivery	34	Children's Services	TFACTS Replacement	<b>\$62,000,000.00</b>	<b>\$12,967,572.21</b>
1.14 Other Public Health Services	35	Health	Knox County Forensic Center	<b>\$20,000,000.00</b>	<b>\$-</b>
1.14 Other Public Health Services	36	Health	Hamilton County Forensic Center	<b>\$12,000,000.00</b>	<b>\$3,064,745.59</b>
1.6 Medical Expenses	37	Finance and Administration – Benefits	Local Government Plan COVID-19 Claim Offset	<b>\$14,459,981.22</b>	<b>\$14,459,981.22</b>
2.37 Economic Impact Assistance: Other	38	Agriculture	UT – Meat Industry Workforce Training Facility	<b>\$12,500,000.00</b>	<b>\$604,284.26</b>
2.4 Household Assistance:	39	Economic and Community Development	Digital Skills, Education, and Workforce	<b>\$43,856,074.56</b>	<b>\$8,041,821.96</b>

Internet Access Programs			Development Grants		
2.4 Household Assistance: Internet Access Programs	40	Economic and Community Development	Broadband Ready Community Adoption Grants	<b>\$7,629,790.78</b>	<b>\$1,350,694.67</b>
2.36 Aid to Other Impacted Industries	41	Economic and Community Development	Tennessee College of Applied Technology	<b>\$4,994,349.50</b>	<b>\$1,304,039.77</b>
2.15 Long term Housing Security: Affordable Housing	45	THDA	Investments in Housing	<b>\$12,500,000.00</b>	<b>\$1,656,060.08</b>
2.27 Addressing Impacts of Lost Instructional Time	46	Education	Learning Loss Remediation Camps	<b>\$102,000,000.00</b>	<b>\$65,000,000.00</b>
6.1 Provision of Government Services	51	Department of Transportation	Megasite Roads	<b>\$10,000,000.00</b>	<b>\$257,085.96</b>
1.12 Mental Health Services	52	Mental Health and Substance Abuse Services	Mental Health Scholarships	<b>\$910,161.00</b>	<b>\$853,526.36</b>
2.1 Household Assistance: Food Programs	53	Agriculture	Food Banks	<b>\$7,200,000.00</b>	<b>\$3,009,520.86</b>
6.1 Provision of Government Services	54	Finance and Administration	TSU - Operating Costs	<b>\$32,250,000.00</b>	<b>\$32,250,000.00</b>
1.14 Other Public Health Services	FAARPCSF03CLD	Finance and Administration - STS	Cloud	<b>\$51,631,286.32</b>	<b>\$46,167,222.65</b>
1.14 Other Public Health Services	FAARPCSF03MOD	Finance and Administration - STS	Infrastructure and Modernization	<b>\$70,583,592.01</b>	<b>\$33,629,624.94</b>

7.1 Administrative Expenses	FAARPCSF31701_010020	Finance and Administration	Administrative Costs	<b>\$17,112,227.29</b>	<b>\$4,912,958.87</b>
3.4 Public Sector Capacity: Effective Service Delivery	FAARPCSF31701_015038	Finance and Administration - Internal Audit	Electronic Workpapers for Remote Workforce	<b>\$1,333,942.54</b>	<b>\$1,333,942.54</b>
<b>Total</b>				<b>\$3,725,929,134.18</b>	<b>\$1,816,471,138.49</b>

# **Expenditure Category 1** **(Public Health)**

# Building a New State Public Health Laboratory

**Agency:** Tennessee Department of Health

**Funding Amount:** \$200,000,000

**Project Identification Number:** 3

**Expenditure Category:** 1.14 Other Public Health Services

**Project Overview:** Build and outfit a new State Public Health Laboratory (SPHL), which includes funding for planning and design, site prep, necessary demolition, construction, outfitting, and lab equipment.

The requirements for new tests and equipment have strained the facility's electrical system, and space to house pandemic response supplies and surplus equipment has been exhausted. During the pandemic, SPHL staff made the most of available space, but current conditions are not adequate to meet the needs of routine, ongoing requirements, much less another pandemic. With increased demand for more sophisticated testing, such as Whole Genome Sequencing and biomonitoring, that enables public health to identify specific strains of pathogens causing disease and outbreaks, it is imperative that the SPHL have the appropriate infrastructure to build and maintain this specialized testing in support of outbreak response and containment. It is not possible to predict when the next pandemic will occur; therefore, it is essential to be prepared. The SPHL has helped the state respond to Ebola, Zika, MERS, West Nile, and now COVID-19. The one-time nature of ARPA funds presents a unique opportunity to build preparedness for the next pandemic or public health event.

The Department expects the following outcomes associated with the project:

- Outcome 1: Expansion of services to include increasing volume and new tests and technologies.
- Outcome 2: Improved safety and efficiency of laboratory operations.
- Outcome 3: Increased "surge capacity" for emergent events because of COVID-19.

**Rationale:** If the SPHL is **not** updated, then:

- Existing lab capacity and services will be strained.
- Facility maintenance costs will grow while not addressing long-term needs.
- Requests for new lab services from important programs, such as newborn screening, may not be able to be met.
- Requests for expanded testing from agencies such as CDC will not be achievable.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** Mobilization and sitework has begun. Construction is 30% complete. Substantial Completion is scheduled for November 6, 2026.

The following key performance indicators represent the anticipated impacts of the new lab, however data will not be available until the lab is completed and fully operational:

1. Increased volume of existing tests (by type)
2. Utilization of new technologies, which had not been present at the prior facility

3. Improved safety and efficiency of laboratory operations
4. Decrease in average turnaround time to customers (providers, etc.)
5. Improvement in staff satisfaction scores
6. Reduction in turnover amongst critical staff

# DDA Regional Seating and Positioning Clinic Replacements

**Agency:** Department of Disability and Aging (DDA)

**Funding Amount:** \$180,600,000

**Project Identification Number:** 4

**Expenditure Category:** 1.14 Other Public Health Services

**Project Overview:** This project is building three new regional offices for DDA in Nashville, Greeneville, and Arlington, which will deliver health care services to thousands of adults and children with disabilities and older adults in Tennessee’s aging population. These facilities will house the three Seating and Positioning Clinics which provide direct services to children and adults with all types of physical complexities, and will improve their overall health outcomes, as well as providing nursing and behavioral services and early intervention services.

Adults and children with intellectual and developmental disabilities and the aging population were significantly impacted by the public health emergency—people with disabilities and the aging population had an over 3.5 times higher death rate from COVID-19 than the overall TN population.

DDA’s Regional Offices provide access to needed health and behavioral services by those who specialize in support for people with intellectual and developmental disabilities and physical disabilities including: Seating and Positioning Services; Nursing services Direct crisis intervention for persons with mental health concerns; Therapeutic services; early intervention services.

The Department expects the following outcomes associated with the project:

- Outcome 1: Tennesseans supported through the Seating and Position Clinics receive more effective and efficient services customized to each individual—allowing them to be more comfortable and live the lives they’ve envisioned for themselves.
- Outcome 2: Allowing more children to receive early intervention services, which will decrease the dependency of other DDA services as children age into adulthood and provide additional resources and support to parents of children with disabilities.
- Outcome 3: Decreasing hospital and correctional institutional stays through proactive crisis intervention, allowing persons supported to remain in their homes and communities.

**Rationale:** If we allocate funds to provide for three (3) new regional facilities, we expect to see more Tennesseans through the Seating and Positioning Clinics and Tennessee Early Intervention System (TEIS), as well as expand our support to individuals needing Nursing Services, Therapeutic Services and Direct Crisis Intervention.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** West Tennessee Seating and Positioning Clinic: Construction is ongoing and roughly 75% complete. Project completion is scheduled for Q4 2025.

Middle Tennessee Seating and Positioning Clinic: Mobilization is underway and construction has begun. Project completion is scheduled for Q3 2026.

East Tennessee Seating and Positioning Clinic: Mobilization and sitework have begun. Project completion is scheduled for Q3 2026.

These KPIs will quantify the anticipated effects of the new seating and positioning clinics:

- Increased amount of people supported through the Seating and Position Clinics and receiving more effective and efficient services, allowing them to be more comfortable and living lives they've envisioned for themselves.
- Increasing children receiving early intervention services, which will decrease dependency of other DDA services as children age into adulthood.
- Decreasing hospital and correctional institutional stays through proactive crisis intervention, allowing persons supported to remain in their homes and communities.

<b>Outcomes</b>	<b>KPI Baseline 2023</b>	<b>KPI Target</b>
Outcome 1 - S&P People Supported <i>Increase the number of patients receiving seating and positioning services.</i>	373	450
Outcome 2 - S&P Children Supported <i>Increase number of referrals from pediatric patients</i>	4	35
Outcome 3 - Decreasing Emergency Services <i>Increase the number of crisis calls resulting in persons supported remaining in their home</i>	81% diversion	85% diversion

# Tennessee Department of Health Local Department of Health Capital Investment Plan

**Agency:** Tennessee Department of Health (TDH)

**Funding Amount:** \$128,525,891

**Project Identification Number:** 5

**Expenditure Category:** 1.14 Other Public Health Services

**Project Overview:** The Tennessee Department of Health operates sites in 89 counties through seven administrative regions. During the COVID-19 pandemic, these local health departments were stretched beyond their limit. While staff rose to the occasion and adapted creatively, the long-term outlook for many health department facilities is that they are ill-suited for another pandemic. In addition, per statute, county health department facilities are owned and maintained by county governments and staffed and administered by the Tennessee Department of Health. The result is a patchwork of varying ages of facilities, deferred maintenance projects, and variations in the quality of facilities across Tennessee communities.

Capital investments for health department facilities can be organized into three major categories detailed in the pages that follow:

1. **New County Facilities.** Sixteen health department facilities are operating beyond their operational lifespan and need to be replaced. Funds for these new facilities are being granted to the respective county governments to pursue a normal competitive bid process that meet specifications provided by TDH. Two of these facilities are in distressed counties, and five are in at-risk counties. Most of these facilities were constructed in the 1960s and 70s, and all of them are failing to meet the needs of staff and patients.
2. **Local Health Facilities Renovations and Statewide Needs.** A significant number of health department facilities do not need to be replaced but are in need in significant renovations to continue providing adequate space for care and services. Additionally, investments to standardize health department facilities across the state and address physical infrastructure needs that will generate ongoing cost savings, including flooring, lighting, HVAC, roofing/leaky roofs, parking, electronic signage, communications systems, and storage. During the pandemic, storage capacity has been overrun, and parking lots were ill equipped for the flow of vehicles that continue to receive drive-through services from health departments. Funds are being granted to 60 county governments to pursue a normal competitive bid process that would meet specifications provided by TDH.
3. **Regional Health Offices Improvements.** Regional offices serve as the backbone to county health departments. These state-owned facilities offer a variety of regional services and provide direct support to county health departments. One regional office is past the operational lifespan and needs to be replaced. TDH is partnering with DGS/STREAM to construct this facility.

**Rationale:** The one-time nature of ARPA funds is a perfect opportunity to make capital investments that will generate savings for both state and local governments. Improvements to electrical, HVAC, flooring,

water, etc., will yield annual cost savings. In addition, updating often-decades-old facilities will improve workflow and overall patient experience and satisfaction.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** As of June 6, 2025, the department has entered into 76 contracts with county governments to support the construction of new facilities and perform renovations to existing local health departments. The department anticipates full spending of funds by the end of calendar year 2026. Of the 16 county health departments constructing new facilities, 14 have already broken ground and begun construction. The remaining 2, McMinn and Lawrence Counties, have selected general contractors and are expected to break ground soon. Fifty-one of the 60 renovation projects have begun renovations. Twenty renovation projects have been completed.

## **TDH Capital Investments (Part 1) New County Facilities and Renovations**

**Agency:** Tennessee Department of Health (TDH)

**Funding Amount:** \$88,228,691

**Project Identification Number:** 5

**Expenditure Category:** 1.14 Other Public Health

**Project Overview:** Across the state, sixteen health department facilities are operating beyond their operational lifespan and need to be replaced. Funds for these new facilities have been granted to the respective county governments to pursue a normal competitive bid process that would meet specifications provided by TDH. Two of these facilities are in distressed counties, and five are in at-risk counties. Most of these facilities were constructed in the 1960s and 70s, and all of them are failing to meet the needs of staff and patients.

These specific costs directly address negative impacts resulting from the pandemic and enable county health departments to render quality care and treatment of individuals affected by the COVID-19 pandemic and future public health emergencies, as measured by the following outcomes:

- Outcome 1: Improved access to care.
- Outcome 2: Reduction in time to the next available appointment.
- Outcome 3: Improvement in staff and patient satisfaction scores.

**Rationale:** If health departments are modernized and fully functional, then:

- Staff efficiency will improve as they are not dealing with inadequate space and systems.
- Patient satisfaction will improve as customers experience updated facilities.
- Staff recruitment and retention will improve as working conditions improve.
- Ongoing maintenance costs will decrease with the use of more durable and updated facilities.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** Of the 16 county health departments constructing new facilities, 14 have already broken ground and begun construction. The remaining 2, McMinn and Lawrence Counties, have selected general contractors and are expected to break ground soon.



### Greene County Health Department Groundbreaking

The Greene County Health Department held its groundbreaking ceremony on January 24, 2025. Due to a wet winter and spring, significant site preparation was required, including delivering additional fill dirt. As of the week of July 7–11, the building's footers are being dug and poured.

## **TDH Capital Investments (Part 2) Statewide Improvements to Local County Health Facilities**

**Agency:** Tennessee Department of Health (TDH)

**Funding Amount:** \$22,797,200

**Project Identification Number:** 5

**Expenditure Category:** 1.14 Other Public Health

**Project Overview:** A significant number of health department facilities do not need to be replaced but require substantial renovations to continue providing adequate space for care and services. Additionally, investments to standardize health department facilities across the state and address physical infrastructure needs will generate ongoing cost savings, including flooring, lighting, HVAC, roofing/leaky roofs, parking, electronic signage, communications systems, and storage. During the pandemic, storage capacity has been overrun, and parking lots were ill-equipped for the flow of vehicles that continue to receive drive-through services from health departments. Funds are being granted to 60 county governments to improve their facilities. The Department expects the following outcomes associated with the project:

- Outcome 1: Improved access to care.
- Outcome 2: Reduction in time to the next available appointment.
- Outcome 3: Improvement in staff and patient satisfaction scores.

**Rationale:** If health departments are modernized and fully functional, then:

- Staff efficiency will improve as they are not dealing with inadequate space and systems.
- Patient satisfaction will improve as customers experience updated facilities.
- Staff recruitment and retention will improve as working conditions improve.
- Ongoing maintenance costs will decrease with the use of more durable and updated facilities.
- Containment of illnesses will be greater due to expanded social distancing, separate waiting rooms for children and adults, and a negative air room for people with active illnesses.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** The executed contracts for renovation projects represent an investment of \$30.4M between county contributions and SLFRF sources. Of the 60 renovation projects, 51 projects are in various stages of planning and design or renovation. All projects have procured an architect, except for three small projects that do not require architectural services. A total of 58 renovation projects have been awarded, with combined funding of nearly \$23 million. The final two counties, Blount and Anderson, are anticipated to have their awards completed and open general contractor bidding by the end of July 2025.

Renovation projects have been completed in the following 20 counties: Putnam, Roane, Carroll, Unicoi, Union, Montgomery, Lauderdale, Wayne, Tipton, Pickett, Bradley, Franklin, Rhea, Smith, Cannon, Benton, Humphreys, Chester, Williamson, and Johnson.

Projects Not Yet in Construction:

- Anderson County – Pre-bid scheduled for July 31.
- Blount County – Bid opening scheduled for July 14.
- Sevier County – Anticipated to go out to bid by August.
- Rutherford County – Architecture and engineering (A&E) services are in place; bidding for the general contractor is expected by the end July.
- Lincoln County – Bid opening scheduled for end of July.
- Sequatchie County – A&E services procured; no timeline yet for bidding the general contractor.
- Jackson County – A&E services procured; expected to go out to bid soon.
- Haywood County – Bid opening scheduled for July 10.

The following KPI's will be measured:

1. Increased "surge capacity" for emergent events such as COVID-19
  - a. Delivery of care (e.g., visits, vaccinations provided, etc.)
  - b. Increased ability to provide patient care out-of-doors in a semi-permanent enclosure (e.g., carports, drive-thru, covered parking lots, etc.)
2. Increased number of patient rooms
3. Increased ability to separate well patients from sick patients
4. Increase in children and vulnerable adults receiving healthcare support and intervention services
5. Reduction in time to next available appointment
6. Improvement in staff and patient satisfaction scores
7. Reduction in turnover among critical staff positions



Washington County Health Department Drive-thru Vaccine Shelter & Regional Emergency Response Center

The ribbon-cutting for the Washington County Drive-Thru occurred January 31, 2025, and at that time, the renovations were complete and the building was operational. Since then, a Health Fair was held on April 8, and a drive-thru Hepatitis A vaccination event for those in the area impacted by the devastating flooding in the aftermath of Hurricane Helene occurred on April 15, 2025.

## **TDH Capital Investments (Part 3) Regional Health Office Improvements**

**Agency:** Tennessee Department of Health (TDH)

**Funding Amount:** \$17,500,000

**Project Identification Number:** 5

**Expenditure Category:** 1.14 Other Public Health

**Project Overview:** Regional offices serve as the backbone of county health departments. These state-owned facilities offer a variety of regional services and provide direct support to county health departments. One regional office is past its operational lifespan and needs to be replaced. TDH has partnered with DGS/STREAM to construct this facility. The new Regional Health Department is being built in Columbia and will replace an outdated and inefficient building. The new building has more storage, eliminating the need for outside storage buildings. It also will allow the resumption of clinic visits. The Department expects the following outcomes to be associated with the project:

- Outcome 1: Improved access to care.
- Outcome 2: Reduction in time to the next available appointment.
- Outcome 3: Improvement in staff and patient satisfaction scores.

**Rationale:** If health departments are modernized and fully functional, then:

- Staff efficiency will improve as they are not dealing with inadequate space and systems.
- Patient satisfaction will improve as customers experience updated facilities.
- Staff recruitment and retention will improve as working conditions improve.
- Ongoing maintenance costs will decrease with the use of more durable and updated facilities.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** As of June 6, 2025, construction is approximately 40% complete, with substantial completion scheduled for April 15, 2026. Work is progressing steadily, and steel beams are now in place. A ribbon-cutting ceremony is anticipated in late spring 2026.

# Healthcare Facility Staffing Assistance Grants

**Agency:** Tennessee Department of Health (TDH)

**Funding Amount:** \$98,598,301

**Project Identification Number:** 6

**Expenditure Category:** 1.14 Other Public Health Services

**Project Overview:** This funding helps ensure Tennessee’s acute care hospitals and long-term care facilities have the capacity to maintain and grow essential staff to meet the significantly increased demand due to COVID-19. This program was initially launched in September 2020 – June 2021 with Coronavirus Relief Funding (\$90M) and has been relaunched with ARPA funding with more limited criteria. This amount has been increased from initial proposals, based on the program reverting to broader criteria than in FY21 and the much smaller difference than previously expected as case counts and hospitalizations have decreased from September projections.

The Department expects the following outcome to be associated with the project:

- Support healthcare facility staffing needs resulting from the increased demand placed on systems and staff directly associated with the pandemic
- Improved outcomes will be measured by a reduction in turnover amongst critical staff positions in Tennessee healthcare facilities

**Rationale:** By reimbursing providers for increased and extraordinary staffing costs incurred during the COVID-19 peak, Tennessee’s acute care hospitals and long-term care providers are better prepared and able to meet the significant increase in service demand brought on by future states of emergency, such as the COVID-19 pandemic.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** Seventy-four (74) hospital grants were issued in 2022 totaling \$64.8M. Grant payments for licensed long-term care facilities have been issued to 338 facilities. The total dollars issued were \$29M. This was not a competitive grant; each facility was allocated a maximum grant amount based on objective criteria and facilities were required to submit documentation substantiating the expenses claimed were actually incurred. All 648 licensed LTCFs were eligible for the grant. 396 registered and signed a grant agreement, but 49 of those never submitted expenses for reimbursement.

As of June 30, 2025, this project is complete with \$97,922,296.11 being distributed.

# Healthcare Resiliency Program – Capital Investments (Strategic Investments to Enhance Healthcare Capacity)

**Agency:** Tennessee Department of Health (TDH)

**Funding Amount:** \$133,562,053

**Project Identification Number:** 20

**Expenditure Category:** 1.14 Other Public Health Services

**Project Overview:** Making significant legacy investments to expand the capacity of the Tennessee Healthcare system, including funding for planning and construction of capital projects, support for Tennessee's existing and future healthcare workforce, and additional integration of social service, behavioral, and primary care health services.

The Tennessee Healthcare Resiliency Program is being administered by the TN Department of Health and is providing direct support to the healthcare industry across two specific program areas: Capital Investments and Practice Transformation. A unique focus will be placed on providers serving our most rural and distressed communities.

*Program Area 1: Capital Investment (\$137 million)*

\$137 million is set aside for investments in acute care hospitals for improvements to adult and pediatric ICU and floor beds, and long-term care facility upgrades and infection control.

**Rationale:** If Tennessee improves access to high-quality, affordable healthcare services through investments in brick-and-mortar investments in patient-facing areas while building efforts to expand the quality and diversity of health and healthcare services, then we will help improve health and prosperity in rural Tennessee.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** As of June 6, 2025, the Tennessee Department of Health has awarded 33 Capital Improvement grants from among 62 applications, however three grantees have opted not to participate. Of the 30 remaining projects, 18 grants are for hospitals totaling \$116.3M in obligated funds, and 12 LTCF grants with \$7.2M in obligated funds.

TDH will be providing feedback on the following KPIs for Healthcare Resiliency Program (Capital Investments):

- Increased number of investments in improving Healthcare Access
- Increased number of investments (# of awards and dollars) to Health Professional Shortage Areas (HPSAs) in Tennessee
- Increased number of floor beds in acute care hospitals
- Increased number of Intensive Care Unit (ICU) beds and "flex beds," capable of serving high acuity patients in acute care hospitals
- Increased capacity in LTCFs to serve additional patients
- Increase in the number of LTCFs with improved ventilation and patient care areas
- Increase in the number of facilities with increased or improved isolation capacity

- Increase in secondary economic impact, including job creation and local tax revenue
- Increase in patients seen at awarded facilities
- Improvement in staff and patient satisfaction scores



Fort Loudoun Medical Center, Lenoir City

This picture of the Fort Loudoun Medical Center project was taken August 3, 2024. This project has a total obligation of \$5,952,747.50 and will increase the hospital's footprint by 18,000 square feet, adding 26 patient rooms and increasing capacity in their ED and ICU. A ribbon-cutting ceremony to open the new area is scheduled for September 25, 2025.

# Healthcare Resiliency Program – Practice Transformation (Strategic Investments to Enhance Healthcare Capacity)

**Agency:** Tennessee Department of Health (TDH)

**Funding Amount:** \$119,211,468

**Project Identification Number:** 21

**Expenditure Category:** 1.14 Other Public Health Services

**Project Overview:** Making significant legacy investments to expand the capacity of the Tennessee Healthcare system, including funding for planning and construction of capital projects, support for Tennessee's existing and future healthcare workforce, and additional integration of social service, behavioral, and primary care health services.

The Tennessee Healthcare Resiliency Program is being administered by the TN Department of Health and is providing direct support to the healthcare industry across two specific program areas: Capital Investments and Practice Transformation. A unique focus will be placed on providers serving our most rural and distressed communities.

Program Area 2: Practice Transformation and Extension Grants (\$113 million)

\$113 million is set aside for technology, practice upgrades, and improvements to delivery models for participating providers. \$10 million is set aside for administrative support between the two program areas.

The Department expects the following outcomes to be associated with the project:

- Outcome 1: Increase in floor and ICU beds to respond to a crisis
- Outcome 2: Reduction in wait time for services offered
- Outcome 3: Number of patients served, and number of patients served remotely

**Rationale:** If Tennessee improves access to high-quality, affordable healthcare services through investments in innovative ideas and technologies, while building efforts to expand the quality and diversity of health and healthcare services, then we will help improve health and prosperity in rural Tennessee.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** As of June 6, 2025, the Tennessee Department of Health has awarded sixty-five (65) Practice Transformation grants from among 134 applications. 10 grants are for hospitals totaling \$30.2M in obligated funds, 12 LTCF grants with \$17.7M in obligated funds, and 43 "Other" grants with \$65.5M obligated.

TDH will be providing feedback on the following KPIs for Healthcare Resiliency Program (Practice Transformation and Extension):

- Increased number of investments to improve Healthcare Access for low-income, minority, and under-served populations
- Increased number of investments (# of awards and dollars) to Health Professional Shortage Areas (HPSAs) in Tennessee
- Increased "surge capacity" for emergent events as a result of COVID-19

- Number of LTCFs with enhanced respiratory care (ventilators)
- Improvement in staff and patient satisfaction scores at awarded facilities
- Increase in jobs
  - Increase in school nursing jobs
- Increase in case management
- Increase the number of technology pilots deployed
  - Increase the number of mobile medical units
- Reduction in time to the next available appointment
  - Increase in the number of systems and beds covered by central command bed control technology
  - Decrease in hospital stays
- Increase in patients seen at awarded facilities
  - Increase in patient screenings for preventive care
  - Number of patients referred to social services
  - Increase in children and vulnerable adults receiving healthcare support and intervention services
  - Increase the number of patients utilizing telehealth or other technology pilots



Macon Community Hospital Emergency Department Diversion Program - This photo of Macon Community Hospital was taken on February 28, 2025. The hospital's Practice Transformation project has been successful in preventing emergency committals for individuals experiencing behavioral health crises. By avoiding emergency committals, the project reduces strain on the justice system and helps individuals avoid inpatient treatment, protecting their employment and reducing other long-term negative consequences.



### Interstate Health Walk-in Clinic for Truck Drivers and the Community

The Interstate Health picture was taken on March 10, 2025. Interstate Health's Practice Transformation project provides clinics at busy truck stops where they provide walk-in services for truck drivers and members of the community. Truck drivers tend to neglect their health due to their schedule and sedentary lifestyle, so periodic medical visits at convenient locations helps monitor their medications and underlying conditions. This clinic is at the Strawberry Plains exit in East Knox County and another clinic is opening in Putnam County.

# Knox County Forensic Lab

**Agency:** Tennessee Department of Health (TDH)

**Funding Amount:** \$20,000,000

**Project Identification Number:** 35

**Expenditure Category:** 1.14 Other Public Health Services

**Project Overview:** Knox County was approved to construct a new facility that will allow the county's Regional Forensic Center to increase operational capacity to ensure critical services are available to meet the needs of the region. The Regional Forensic Center (RFC) serves as the medical examiner's office for Knox and Anderson Counties and performs autopsies for 21 additional counties in East Tennessee. Current working conditions negatively affect the ability of the facility to provide quality services and meet the growing demands of the region. The approved plan will nearly double the capacity of the new facility to 31,850 sq. ft.

The Department expects the following outcomes to be associated with the project:

- Outcome 1: This proposed approval will increase capacity to provide critical and necessary services.
- Outcome 2: The funding allocated will allow the facility to remain National Association of Medical Examiners (NAME) accredited.
- Outcome 3: This proposal allows the Knox County Forensic Lab to properly support local counties and regions in East Tennessee.

**Rationale:** The construction of the new Regional Forensic Center will ensure adequate forensic services are available to meet the current and future needs of the counties in East Tennessee. From 2019-2021, Knox County Regional Forensic Center experienced a 42% increase in caseloads. In 2021, the station capacity of the current RFC facility was exceeded when staff processed 2,818 decedents equally 7.7 per day. Due to the overdose epidemic and pandemic-related deaths, morgue space was exceeded on several occasions, and the RFC was unable to assist local hospitals with storage during the COVID-19 pandemic. With continued population growth, demand for forensic services is expected to continue to increase due to the overdose epidemic, as well as additional suicides, homicides, and accidental and natural deaths.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** As of June 6, 2025, construction has begun, and the project is on track to be completed by June 30, 2026.

Future KPIs are designed to measure increased capacity, services, efficiency, and staff satisfaction. There is also a KPI to assess economic impact via job creation.

# Hamilton County Forensic Lab

**Agency:** Tennessee Department of Health (TDH)

**Funding Amount:** \$12,000,000

**Project Identification Number:** 36

**Expenditure Category:** 1.14 Other Public Health Services

**Project Overview:** The approved funds will go toward developing a new Hamilton County Medical Examiner Facility to replace and serve as the Southeast Tennessee Regional Forensic Center. The approved 14,244 sq. ft. building will replace and more than triple the square footage of the current 33-year-old (built in 1989) now obsolete, outgrown structure. The new building will house and provide sufficient staff space and resources as needed by Hamilton County and the surrounding Southeast counties in its regional medical examiner service area.

The Department expects the following outcomes to be associated with the project:

- Outcome 1: This proposed approval will increase capacity to provide critical and necessary services.
- Outcome 2: The funding allocated will allow the facility to remain accredited.
- Outcome 3: The approved proposal will equip the Hamilton County Forensic Lab to support surrounding counties as necessary.

**Rationale:** The current forensic center is impeded by issues related to, but not limited to, capacity backlogs, advanced technology requirements, physical plant failures, quality process improvements, etc. Results have yielded ever-rising case numbers primarily attributed to and compounded by increases in regional population growth, violent crime fatalities, opioid overdoses, and COVID-19 deaths. Overall, the new medical examiner facility will address these costly debilitating inefficiencies and outcomes, while fulfilling the mission of protecting the public's health and safety, participating in the criminal justice system, and providing vital statistical data.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** As of June 6, 2026, renovations to an existing building procured by Hamilton County have begun. The procured building cost \$2.6 million and the project is expected to be completed in May 2026.

Future KPIs are designed to measure increased capacity, services, efficiency, and staff satisfaction. There is also a KPI to assess economic impact via job creation.

1. Increased "surge capacity" for emergent events because of COVID-19
2. Increase in jobs
3. Improvement in staff satisfaction scores
4. Reduction in turnover among critical staff positions

# Crisis Continuum Enhancement

**Agency:** Tennessee Department of Mental Health and Substance Abuse Services (MHSAS)

**Funding Amount:** \$34,939,716

**Project Identification Number:** 25

**Expenditure Category:** 1.12 Mental Health Services

**Project Overview:** In an effort to address increased behavioral health needs exacerbated by the COVID-19 pandemic, this project will increase access to Tennessee's crisis continuum, including crisis walk-in triage and crisis stabilization. Funds are being used to support additional infrastructure and operations that directly responds to pandemic-related mental health and substance abuse issues. These four new Walk-In Center/Crisis Stabilization Unit sites are increasing access to crisis continuum services for residents in the regions they are located.

**Rationale:** If the State of Tennessee allocated ARP funds to expand its crisis continuum in underserved communities, then we expect to see less Tennesseans requiring psychiatric hospitalization, less unnecessary law enforcement transports, and most importantly, less Tennesseans who die by suicide as they will have greater access to community-based crisis stabilization services.

**Use of Evidence:** \$34,939,716 is being used toward evidence-based interventions.

**Performance Report:** One of the new facilities, located in Rutherford County, opened in April 2024. Two additional new facilities are set to open in Summer 2025, the first opening on June 2, 2025, in Henry County and the second opening in July 2025 in Montgomery County. The remaining facility to be constructed will be in Dyer County and is set to break ground in June 2025 with a tentative opening date of December 2026.

- KPI's to be measured include:
  - The effectiveness of the Crisis Walk-in Triage Services shall be shown by the following:
    - Outcome 1: The percentage of individuals reporting that crisis walk-in services received were satisfactory and beneficial to their situation exceeds eighty percent (80%).
    - Outcome 2: The percentage of individuals who received crisis walk-in services and were seen within one (1) hour is equal to or exceeds ninety percent (90%).
    - Outcome 3: The percentage of individuals who received crisis walk-in services and who were referred for inpatient psychiatric hospitalization shall not exceed thirty percent (30%).
    - Outcome 4: The percentage of those admitted to 23 hour observation and discharged to a lower level of care should be 80% or higher.
  - The effectiveness of CSU Services shall be shown by the following:
    - Outcome 5: The number of individuals transferred to inpatient psychiatric hospitalization will not exceed seven and one-half percent (7.5%) of admissions.
    - Outcome 6: The percentage of individuals reporting that the services of each CSU were satisfactory will exceed eighty percent (80%).

# Project Rural Recovery – Integrated Mobile Health

**Agency:** Tennessee Department of Mental Health and Substance Abuse Services (TDMHSAS)

**Funding Amount:** \$6,300,000

**Project Identification Number:** 26

**Expenditure Category:** 1.14 Other Public Health Services

**Project Overview:** Project Rural Recovery provides mobile integrated primary care, mental health, and substance use services. Counties served are rural and residents experience poor health outcomes and have limited access to regular care.

The project provides the following services:

- Basic, physical health services that include management of hypertension, diabetes, lipid disorder, weight disorders, and other issues, including treatment for common colds, minor physical injuries, vaccinations, and other non-emergency issues.
- Provide health screenings such as, but not limited to, TB, HIV, and Hepatitis.
- Provide assessment of and treatment for mental health disorders and/or provide referral to appropriate community services.
- Provide assessment of and treatment for substance use disorders and/or provide referral to appropriate community services, including tobacco/nicotine cessation services.
- Linkage to support services including education support, housing services, employment coaching, etc.
- [Individual Placement and Support](#) (IPS) supported employment services when available and when not utilizing the American Job Centers.
- Case management services to clients, in which a case manager assists the client with navigating various life domains, including employment and education.

Through the announcement of the funding process, TDMHSAS received and reviewed four applications for funding. Two agencies were awarded the funds: Ridgeview Behavioral Services and Pathways of TN.



**Pathways of TN** is a community mental health center and the behavioral health component of West Tennessee Healthcare. Pathways offers mental health and substance use treatment in eight offices and three peer centers in seven counties via in-person and telehealth visits. The Pathways mobile clinic serves five counties in West Tennessee.



**Ridgeview Behavioral Health Services** has a 60-year history of providing mental health services in East Tennessee and provides a comprehensive array of services, including traditional outpatient clinics. The Ridgeview mobile clinic serves five counties in East Tennessee.

There are many success stories from clients. The following stories highlight the positive impacts of the services:

Although a client first visited for burns on her hand, the nurse practitioner learned she had hypertension, which was not being treated consistently and a history of mental health treatment. Previously the client utilized the ER when she ran out of her hypertension medication or when she had headaches and chest tightness. Now in addition to treating her burns, the nurse practitioner is managing her hypertension and psychiatric medication, thus likely reducing the visits to the ER.

A veteran with PTSD had been placed on a waitlist for a therapy appointment elsewhere that was three months out. During this time, he was experiencing a family emergency. Because a PRR mobile health clinic had same-day appointments available, he completed an intake that day and was scheduled for therapy the next week.

One client told the mobile team that they had been looking for services for weeks and could not get them anywhere without a two-month wait. The team was able to provide services the following day when they were in this patient's county.

One parent of a current mobile clinic client started receiving services for herself. She was initially skeptical of therapy but after seeing positive changes in her daughter, she started receiving services.

One client started a new job after not working for many years. This person had been unstable and felt they could not work. After continued treatment, therapy, and medication management on the mobile clinic, the patient has gone back to work and moved out of a toxic living situation.

Services are provided onboard two mobile health units, each designed with two exam rooms, a small waiting area, and a restroom. Each team consists of at least a Nurse Practitioner, mental health clinician, and certified peer recovery specialist. The units are operated by Pathways of TN and Ridgeview Behavioral Health Services. Each mobile health unit serves five rural TN counties, visiting one county each day of the week on a regular schedule. This allows clients to become established and helps to provide continuity of care.

Ridgeview began providing services in June 2023 and Pathways began in October 2023. In the short time their mobile clinics have been operational, Pathways and Ridgeview have served **407 unique** clients over **1,222** visits.

The Department expects the following outcomes to be associated with the project:

- Outcome 1: 40% of adult clients will show an improvement in at least one of the following: blood pressure, body mass index, waist circumference, breath CO, A1c, or lipid profile over the course of treatment.
- Outcome 2: 20% of clients will report a reduced use of emergency department use related to mental health and substance use issues over the course of treatment.
- Outcome 3: 15% of clients will show an improvement in their Daily Living Activities (DLA-20) score over the course of treatment.

Each agency maintains a website with their respective mobile clinic information:

- [Ridgeview](#)
- [Pathways](#)
- TDMHSAS maintains a website for the project: [Project Rural Recovery](#)

**Rationale:** These funds allow the provision of integrated primary care, mental health, and substance use services to approximately 2,000 clients in ten counties annually resulting in improved overall health outcomes.

**Use of Evidence:** \$6,300,000 is being used toward evidence-based interventions.

There are several evidence-based modalities utilized with patients including: Behavioral Health Integration; Screening, Brief Intervention, and Referral to Treatment (SBIRT); Columbia-Suicide Severity Rating Scale (C-SSRS); and Trauma Informed Care (TIC). Additionally, the overall project cites Behavioral Health Primary Care Integration as a recognized strategy: [Behavioral health primary care integration | County Health Rankings & Roadmaps](#).

### **Performance Report:**

Project Update: The mobile health clinics are fully operational and each are actively serving five counties.

The following data reflects the period July 1, 2024 through April, 2025 which is the most complete information we have at the time of this report. Clients who consent to data collection have data collected at baselines and every six months if they are able to be contacted.

- Outcome 1: Percentage of adult clients that show an improvement in at least one of the following: blood pressure, body mass index, waist circumference, breath CO, A1c, or lipid profile over the course of treatment.
  - 91% (n=50) have shown an improvement in at least one of the following: blood pressure, body mass index, waist circumference, breath CO, A1c, or lipid profile during the course of treatment.
- Outcome 2: Percentage of clients that report a reduced use of emergency department use related to mental health and substance use issues over the course of treatment.
  - 100% of the 9 clients who used the emergency department for mental health and/or substance use issues at baseline reported reduced use at follow up. Three clients who had not used the emergency department at baseline did so at follow-up, possibly due to health issues that couldn't be addressed by the mobile clinic or a lack of awareness about available services.
- Outcome 3: Percentage of clients that show an improvement in their Daily Living Activities (DLA-20) score over the course of treatment.
  - 84% (n=223) of clients showed an improvement in their Daily Living Activities score over the course of treatment.
- **Output 1:** Number of clients served annually.
  - As of April 2025, 516 unique clients have been served over 1,747 visits. Since project implementation, 857 unique clients have been served over 3,222 visits.
- **Output 2:** Number of clients served per day of operation per mobile health unit.
  - For the period July 1, 2024 through April 30, 2025, Ridgeview served an average of 5.6 clients per day, while Pathways served 2.5 clients daily - an increase for both providers compared to the previous fiscal year. Pathways experienced significant mechanical issues with their mobile

health unit that limited their ability to provide mobile services. However, they were able to provide some limited telehealth services during this time. As of May 2025, these issues are now resolved.

- **Output 3:** Percent of clients assessed for mental health and substance use disorders.
  - 100% (516) of the clients were assessed for mental health and substance use disorders as part of their initial intake.

# Mental Health Scholarships

**Agency:** Tennessee Department of Mental Health and Substance Abuse Services (TDMHSAS)

**Funding Amount:** \$910,161

**Project Identification Number:** 52

**Expenditure Category:** 1.12 Mental Health Services

**Project Overview:** The goal of the Tennessee Behavioral Health Scholarship Initiative (TBHSI) is to further develop and increase Tennessee's public behavioral health workforce pipeline by investing in professionals who aspire to advance their education who in return commit to working with a TDMHSAS contracted treatment agency, therefore increasing access to high quality behavioral health treatment for Tennesseans living with mental illness and/or substance use disorder.

The TBHSI provides tuition stipends to Tennessee residents pursuing a master's degree in a behavioral health related field from an accredited college or university located in the state of Tennessee with the requirement that any scholarship recipient shall work for a TDMHSAS contracted treatment agency for an amount of time equivalent to the amount of time the recipient received scholarship stipends. The commitment period is twelve (12) months per academic year.

## **Program Structure and Process:**

TDMHSAS partnered with the Tennessee Association of Mental Health Organizations (TAMHO) and the Tennessee Association of Alcohol, Drug, and other Addiction Services (TAADAS) to administer the TBHSI by providing tuition stipends to eligible recipients who apply and are selected to receive the scholarship funds.

TAMHO and TAADAS are responsible for ensuring that a recipient receives no more than the maximum tuition stipend amount of \$7,500 per semester or \$15,000 per academic year. Recipients are eligible for up to \$30,000 maximum in tuition stipends over two academic years. Any stipend amount shall be provided as a lump sum directly to the recipient's college or university.

## **Application Process & Awards to Date**

TAMHO and TAADAS developed an application portal for interested students to apply for the scholarship. In order to be eligible, all applicants must: (1) Be a Tennessee resident and provide proof of residency; (2) Be accepted to or enrolled in an accredited higher education institution in Tennessee; (3) Maintain Tennessee residency during graduate degree program; (4) Pursue a master's degree in a qualified behavioral health program: psychology, social work, counseling, or psychiatric nursing; and (5) Commit to working post-graduation at a TDMHSAS-funded community agency that is also a TAMHO or TAADAS member.

Within two months of the portal opening, an overwhelming total of 767 applications were received. There have been a total number of 29 students who have received scholarships through the ARPA dollars. 28 students have received second payments, 11 students have received third payments, 3 students have

received fourth payments, and 1 student has received a fifth payment toward their ongoing studies. As of May 2025, the total amount of ARPA dollars that have been expended on tuition stipends is \$414,752.75. \*

*\*Note: TBHSI is also funded with \$3,000,000 appropriated by the Tennessee General Assembly during the special session on public safety conducted in August 2023.*

### **Awardee Testimonials:**

Many recipients have expressed how impactful this scholarship has been. Below are a few testimonials from recipients.

*"This is TRULY the best email and news I've received since beginning school! Unforeseen external life circumstances placed a heavy burden on my finances. I am so very grateful!!"*

*"This is just huge for me. My family has struggled very much financially this year. This is such a blessing... I can't believe it."*

*"Thank you so much for allowing me to receive the Pathways scholarship for another semester. I will officially graduate debt free in May of 2025 and begin my long career in community mental health because of this opportunity. This scholarship changed my life, and I will now be able to provide others with the tools to change theirs as well. Together we will stop substance misuse in Tennessee one client at a time!"*

### **Website:**

[Tennessee Behavioral Health Pathways Scholarship Initiative](#)

**Rationale:** By providing financial incentives with service requirements for underserved populations, we increase access to services in rural and underserved communities. [Financial incentives for health professionals serving underserved areas | County Health Rankings & Roadmaps.](#)

**Use of Evidence:** \$910,161 is being used towards evidence-based interventions.

### **Performance Report:**

Below are the KPIs being used to measure the project success:

- **Output 1:** There will be 51 individuals who receive a scholarship tuition stipend.
  - FY25: 29 individuals received a scholarship tuition stipend.
- **Output 2:** \$910,161.00 will be spent by end of the contract period.
  - FY25: \$455,081 has been expended.
- **Output 3:** 100% of individuals will receive up to \$15,000 a year for two years for scholarship tuition stipends.
  - FY25: All scholarship recipients have received tuition stipends not exceeding the maximum amount per semester and per year.
- **Outcome 1:** 100% of individuals who receive scholarship tuition stipends will commit to working post-graduation at a state-funded community behavioral health agency that serves Tennesseans with the greatest needs and the least ability to pay for the same duration of time as the tuition assistance was received.

- FY25: All scholarship recipients have committed to working post-graduation at a state-funded community behavioral health agency; however, none have completed their graduate programs yet. This outcome cannot yet be measured.

# University of Tennessee Ag Research and Education Centers

**Agency:** Tennessee Department of Agriculture (TDA)

**Funding Amount:** \$50,000,000

**Project Identification Number:** 16

**Expenditure Category:** 1.14 Other Public Health Services

**Project Overview:** To enable our partners at UT Ag Research to research and develop practical solutions to mitigate the negative impacts on food supply chains, public health, and economic prosperity that Tennesseans have encountered during the COVID-19 pandemic and in potential future large-scale disruptions. The project is on track and follows the timeline of:

- Final equipment procurement completed by December 2025
- Smaller construction completed in March 2025 and larger projects completed by September 2026

The department anticipates the following outcomes as a result of the project:

- Outcome 1: Food insecurity in Tennessee due to the COVID-19 pandemic or similar zoonotic disease outbreaks is kept below 5%.
- Outcome 2: The number of innovative research trials at the Ag Research and Education Centers increases by at least 25% in three years, as does the number of research articles and extension publications (recommendations for producers and consumers), focusing on increasing food security and production profitability through implementation of digital/smart agriculture and urban agriculture technologies.
- Outcome 3: Extramural research funding for faculty increases 25% in three years as a result of increased impactful research activities.

Overview of Projects: Facilities investments include projects in current design, bid or construction phases across the state.

- ETREC-Blount Workshop will allow for integral agriculture research equipment storage, repair and maintenance to maintain the most accurate data from research plots and will also serve a dual purpose as a gathering area for community education days – handicap accessible bathrooms included.
- The ETREC-Holston hay storage barn will store and provide feed for research and teaching cattle while minimizing loss of feed
- ETREC-LREAU feed center will allow the research center to store nutrients for research cattle and conduct research on nutrient mixtures for best dairy production.
- ETREC-LREAU generator project will allow dairy research to continue during power outages which is critical to accurate research data.
- ETREC-OCU new administration building allows for larger teaching areas, handicap accessible bathrooms (especially important for public events) and offices for researchers.
- ETREC-PSU equipment storage shed will allow for the protection of valuable agriculture research equipment as well as a space to maintain the equipment. The shed can also be used for educational field days.

- FRREC-CU Dendrochronology facility will provide indoor lab space for researchers and graduate students to conduct forestry/wood technology research that will support our mission of research, teaching and outreach opportunities to the greater community.
- FRREC-HR renovations shored up the manager's house sinking floor, adding stability to the structure for another 50 years.
- FRREC-OR is finishing design on a handicap accessible restroom public health and community wellness trails. This permanent outside bathroom will provide much-needed lavatory services to the public. It is located close to the main trail head/assembly area which has hundreds of acres of educational hiking trails,
- The HRREC barn will allow for storage and maintenance of valuable research equipment that generates data for our tobacco, soybean, wheat, corn and beef cattle producers. The research we are generating helps our producers choose the best varieties of corn, soybean wheat and tobacco as well as other agronomic practices to increase yields.
- MTREC-SH Broiler project will provide students and researchers, growers, and allied industry personnel opportunities that have never been possible before. This premier broiler facility will support the dissemination of the latest research and innovations to growers and allied industries on best practices for enhancing animal welfare, production efficiency, environmental stewardship, and sustainability while feeding growing populations
- MTREC-SH and Lewisburg, we are also implementing PLF (Precision Livestock Farming) paddocks and pastures, designed to be utilized for beef cattle research. PLF research benefits public safety and animal safety, with research data disseminated through public events and published materials and shared across the state through Extension and research outreach.
- NETREC backgrounding and commodity barns at will reduce labor demands on research cattle as they will not need to be moved as frequently, and thus improve feeding efficiency, The barns will also allow the research center to procure bulk feed commodities to mix and have less spoilage; and facilitate new research involving mix of feed, rations, and spoilage percentage.
- PREC PLF Facility is all about making the producer more profitable. The PLF facility will utilize C-Lock feeding units to measure individual animal intake, which will measure feed efficiency. Feed efficiency can then be correlated to genetics providing information to producers to assist in genetic selections. The results from research are communicated through field days and Extension outreach into the community (as well as 4-H and FFA, collegiate classes, etc.).
- WTREC is nearing completion on various facility projects including renovations and new buildings, designed to improve research efficiency and capacity and supporting the safe and profitable production of crops like cotton, corn, soybean and wheat for Tennessee producers and small farmers. Improvements, including researcher and student housing, have a long-term benefit of attracting the best and brightest faculty and students. The new headhouse and greenhouse will be utilized by the community master gardeners and add to community health and vitality, as well as allowing participants to reproduce successful planting at their own properties.

**Rationale:** If we allocate funds to equip UT AgResearch with the necessary infrastructure and equipment, then we expect technological innovations and applications to be researched, developed, and implemented that will significantly increase the recovery and resiliency of food security systems, leading to improved economic prosperity. We also expect to improve public health for Tennesseans to better confront the challenges of COVID-19 and possible future zoonotic disease outbreaks.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** To date expenditures have been to purchase equipment, architecture, and design fees, and begin construction in some areas. Below include links to schematics and video testimonials. Additionally, files are available displaying equipment pictures and intended use. The project is on track and follows the timeline of:

- Final equipment procurement completed by July 2025
- Smaller construction completed in March 2025 and larger projects will complete by November 2026

Final planning stages of major projects. One major project will be completed in July 2025 (WTREC); one minor project has completed (FRREC-Highland Rim). All other projects are in final design, a few are in mid-design, or currently in process of bidding (or bid preparation). (changed)

Performance data not yet available due to project status and nature of KPI. KPIs will be implemented after the new facilities are completed and equipment is implemented into research trials, projects and plots.

KPIs will measure the following:

- KPI 1: Food insecurity in Tennessee during a pandemic below 5%, after implementation of grant funded projects (not a reportable KPI unless we are in a pandemic however, we may report the positive impact of the research innovations on resiliency to other non-pandemic adverse conditions, as appropriate).
- KPI 2: Number of research trials and related journal articles, conference and educational publications increases 25% by 2027 relative to the baseline benchmark (3-year average of 2020-2022).
- KPI 3: Extramural research funding increases 25% by 2027 relative to the baseline benchmark (3-year average of 2020-2022).

Testimonials and Video Links:

- NETREC - <https://youtu.be/OKHU8f6dwcc?si=cLOFvC5ae29BO9dE> - Discusses research expansion from ARP funds, building facilities, greenhouse, backgrounding barn, plot combine
- WTREC - <https://youtu.be/JSLtdCyfC-M?si=-E2q7bA9ldk-DzYT> - Discussion of research expansion in West TN, assistance to attracting researchers, equipment (plot and harvest), building infrastructure – lab space, housing, headhouse and greenhouse, equipment storage.
- MTREC - <https://youtu.be/Eqbu7SZY0Us?si=CuPzjdAFMR7x-EX> - Discusses beef and plant research, C-Lock Smart feeders and waterers, food security and fiber security.
- MTREC Broiler - [https://youtu.be/jLIFnvGzlr8?si=7TjD0HAAk6g0ob\\_h](https://youtu.be/jLIFnvGzlr8?si=7TjD0HAAk6g0ob_h) - Groundbreaking coverage and poultry research specifics.
- FRREC - <https://youtu.be/9c1fx2dJ-1A?si=jKjGKeJVxR19wLuh> - Discusses Forestry research, drone and equipment for forestry research and teaching, UTVs, laptops, weather station, plant canopy analyzers.
- Milan - <https://youtu.be/H0ArM--2KtM?si=TD2S7jwiEVovRaR8> - Discussion of ARP funds to upgrade equipment, cotton picker/baler and efficiency of same, combines, planters, tractor, grain truck.

**Examples of Equipment Purchased:**



Harvest research forest plots



Production/research field crops



Drone footage and research capabilities for forested areas



Ability to safely haul cattle between pastures and to and from sales

# Lab Capability & Administrative System Enhancements

**Agency:** Tennessee Department of Agriculture (TDA)

**Funding Amount:** \$5,122,600

**Project Identification Number:** 33

**Expenditure Category:** 1.14 Other Public Health Services

**Project Overview:** To enhance laboratory capacity, capabilities and to implement a new licensing and permitting system strengthening emergency preparedness and traceability for food-borne and animal disease outbreaks. Upgrading these laboratory systems will directly support Tennessee's agricultural industries and consumers through modernized regulatory work and laboratory science related to animal health, food, feed, and pesticides.

Intended outcomes for the project:

- Outcome 1: This request will fund the implementation of a new licensing, permitting, invoicing, and laboratory management system for the Divisions of CIS and Animal Health. This request will provide a centralized hub by consolidating multiple systems, records, and communications into one system. Update/Progress:
  - The Animal Health Division has moved away from the original outcome 2 and will not be implementing GIS within the TraceFirst system. They instead are benefiting from a database from USDA to map in event of emergencies, which allowed the state to use financial resources in other parts of the system development and implementation.
  - The CVI Central and Core One system communicate and records from CVI Central are also accessible in Core One. Previous systems used include: RedBarn, Agile/HealthSpace, StateVet.com, and physical documentation and electronic documentation in Animal Health storage.
- Outcome 2: Bolster laboratory operations by replacing aged or otherwise vulnerable equipment. Continuous uptime is required to test for certain high-consequence pathogens, such as avian influenza. Having unreliable or obsolete equipment risks Tennessee's ability to identify and subsequently respond to disease.

**Rationale:** If we allocate funds to Lab Capability & Administrative System Enhancements funds will be used to upgrade key laboratory infrastructure (electrical, ventilation, medical grade gases), replace aged/obsolete equipment, and procure additional equipment needed in a modern analytical laboratory. This has been successful at both maintaining critical services for disease response and expanding our capabilities/capacity. For example, all foreign animal disease investigation (FADI) samples for swine plants in Tennessee have been tested same-day. These samples keep animals moving through commerce and maintain both the security of the US food supply.

The allocated funds are also being used for the new IT platform that manages our regulatory work in the field and laboratory analyses. This has also been successful, as our data messaging system has a nearly

perfect track record of transferring FADI test results from our system to USDA's Emergency Management and Response System (EMRS). Other laboratories use this same platform for their operations, and our state has taken the lead with coordinating user group efforts among the various states to identify key areas where high-impact enhancements can be made. Similarly, we were the first state to use the licensing, certification, and permitting module of this IT platform, and other states are now adopting this same platform.

**Use of Evidence:** SLFRF funds are not being used for evidence-based interventions, but we continue to use data captured by our new system to allocate resources internally. We believe that this will continue to show results for the next few years, as more customers begin using our online portal and as we integrate our system more fully with other state platforms such as the MyTN app.

**Performance Report:** During this performance period, numerous enhancements have been made to both the LCP and LIMS platforms. These are known as CoreOne LCP and CoreOne for Labs (COFL), respectively. Below are provided updates by section within the Divisions of CIS, Technical Services (lab), and Animal Health. The system has moved from implementation to maintenance. To date, laboratory equipment has been ordered, installed, and validated to assist with routine diagnostic and movement testing of livestock and poultry. All equipment to be purchased with these funds has been delivered, and all but one piece of equipment has been fully installed. Site prep for that last piece of equipment (a thermogravimetric analyzer) remains underway.

During this performance period, numerous enhancements have been made to both the LCP and LIMS platforms. These are known as CoreOne LCP and CoreOne for Labs (COFL), respectively. Below are provided updates by section within the Divisions of CIS, Technical Services (lab), and Animal Health. The system has moved from implementation to maintenance. To date, laboratory equipment has been ordered, installed, and validated to assist with routine diagnostic and movement testing of livestock and poultry. All equipment to be purchased with these funds has been delivered, and all but one piece of equipment has been fully installed. Site prep for that last piece of equipment (a thermogravimetric analyzer) remains underway.

### **CoreOne for Labs**

Implementation to notify clients of high-priority samples being received. This ensures there is a clear stream of communication (i.e. location). These samples may be associated with quarantines placed by the State Veterinarian or USDA, and results are essential to either move forward with destruction of diseased animals or release of the quarantine. Additionally, we are configuring the Notifier, seen in the image below, to inform veterinarians of when their clients submit when they are listed as the DVM of record. This will help ensure that owners receive the herd management and treatment services they need as well as preventing inaccurate billing to owners vs veterinarians.

**Notifier**
✕

Specimen Test Schedule Nothing Selected ▾

Workflow Definition Nothing Selected ▾

**USDA Foreign Animal/Reportable Diseases :: K251480004**

**Phone Numbers**

Billy Graham ((615) 210-0617)  Staff Veterinarian JILL E JOHNSON ((615) 417-6537)

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**All/None**

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**Todd Duenckel :: K251480004**

**Email Addresses**

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---

**All/None**

Phone Numbers Enter phone numbers to receive a call. Separate numbers with a comma, add extensions after 'x'.

Text Numbers Enter text numbers to receive a text message. Separate multiple numbers with a comma.

Email Addresses Enter email addresses to receive an email. Separate multiple addresses with a comma.

Send Notification
Cancel
Previously Sent

## **CoreOne LCP**

Building on previous successes in Agriculture Inputs (feed, seed, fertilizer, and lime) and Food Safety last year, two other CIS program areas received the bulk of the attention this year in terms of CoreOne LCP implementation. Summaries for those program areas are:

### **Hemp**

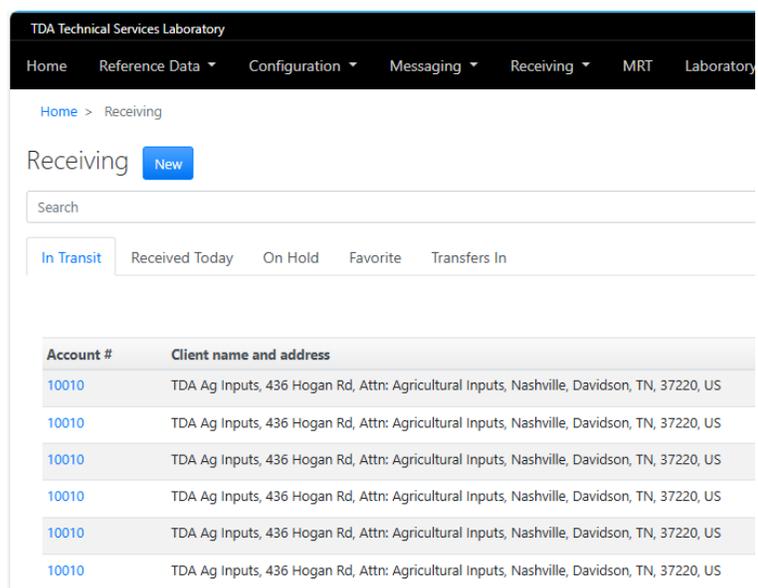
- This was the first program area to create a fully digital licensing system. All elements of the licensing process (application, review, payment, approval, renewal, inspection, and sampling) are online.
- The workflows created for this program area are transferable to other program areas, and over the next year, we intend to expand these online opportunities to the rest of CIS.

## Pesticides

- Digital renewal workflows have been built out for pesticide charter companies. A portal also now exists for pesticide product manufacturers to request changes to their registrations in Tennessee.
- Pesticide complaints are now tracked internally through CoreOne LCP workflows, and a public-facing complaint portal is approaching deployment.
- Public-facing weblinks have been established for registries of the following: dealers of restricted use pesticides (RUPs), chartered pesticide companies, and schools offering continuing education unit (CEU) credits for pesticide applicators. Links to these are found at the end of this project section.
- A streamlined process of uploading results for pesticide certification and licensing exams has been created. Over the next year, we anticipate the time-to-approval to continue to decrease for stakeholders. Additionally, we are in the process of implementing a streamlined upload of CEU course rosters to reduce the backlog of rosters requiring manual entry. This will be critical as the three year certification cycle restarts July 2026.
- Anyone holding an active certification in a pesticide category can view their CEU credits online in a portal. Feedback from industry has been very positive on this, and it will help reduce the number of applicators that may need to retest if their certification lapses due to insufficient CEU credits. The sunseting of the previous portal was a major pain point for industry, and they were eager to see a new portal deployed. A link to the portal for commercial applicators can be found at the end of this project section.

## CoreOne LCP and CoreOne for Labs Integrations

By selecting the same vendor for both our LCP and LIMS programs, we have been able to integrate the two in a manner that 1) reduces the risk of transcription errors and 2) improves operation efficiency by eliminating duplicative data entry. This past year has seen additional rollout of this integration to program areas across CIS. Below are screenshots showing how information is passed seamlessly between the two systems:



The screenshot shows the 'Receiving' page in the TDA Technical Services Laboratory system. The page has a dark navigation bar with the following items: Home, Reference Data, Configuration, Messaging, Receiving, MRT, and Laboratory. Below the navigation bar, there is a breadcrumb trail 'Home > Receiving' and a 'Receiving' header with a 'New' button. A search bar is present below the header. There are several filter tabs: 'In Transit' (selected), 'Received Today', 'On Hold', 'Favorite', and 'Transfers In'. Below the filters is a table with the following data:

Account #	Client name and address
10010	TDA Ag Inputs, 436 Hogan Rd, Attn: Agricultural Inputs, Nashville, Davidson, TN, 37220, US
10010	TDA Ag Inputs, 436 Hogan Rd, Attn: Agricultural Inputs, Nashville, Davidson, TN, 37220, US
10010	TDA Ag Inputs, 436 Hogan Rd, Attn: Agricultural Inputs, Nashville, Davidson, TN, 37220, US
10010	TDA Ag Inputs, 436 Hogan Rd, Attn: Agricultural Inputs, Nashville, Davidson, TN, 37220, US
10010	TDA Ag Inputs, 436 Hogan Rd, Attn: Agricultural Inputs, Nashville, Davidson, TN, 37220, US
10010	TDA Ag Inputs, 436 Hogan Rd, Attn: Agricultural Inputs, Nashville, Davidson, TN, 37220, US

The previous screenshot is from the lab side of the system, showing how samples are collected in the field with collection information (including test requests) being electronically transferred to the laboratory. Lab staff are notified of incoming samples and hard-copy documentation is rendered obsolete. Additional information is available for each sample by clicking buttons on each line (not shown). After tests are completed, information is pushed back to the LCP side of the system. These results appear under a worklist for the person or group to whom the action is assigned. Doing this ensures that sample results are tracked for review, and this workflow is available to each regulatory group within CIS. This also eliminates the need for hard-copy transfer of test results between the lab and their regulatory customers.

FR Configuration ▾ Reference Data ▾ Core LCP ▾ CE Training ▾ Workflows Finance ▾ Reporting ▾

## Sampling

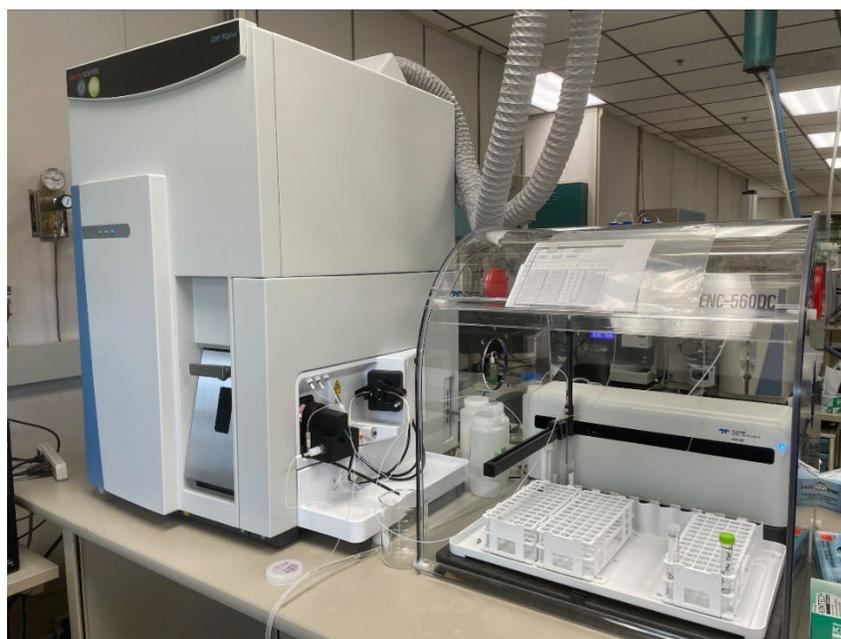
OLIVE HOUSE MEDITERRANEN GROCERY  
9845 Lake District Dr N, Lakeland, Shelby, TN, 38002  
Workflow status: completed  
Case: 9e15df3f-035c-4d42-b7c8-cd445b76b29b

	Name	Assigned team	Assigned to	Status	Started By	Started at
✓	Set status		Kathi Bolton	completed	Donna Futrell	03/20/2025 08:51 AM
✓	Food Safety Sampling		Donna Futrell	completed	Donna Futrell	03/20/2025 08:51 AM
✓	Send samples to lab		Donna Futrell	completed	Donna Futrell	03/24/2025 11:39 AM
✓	Generate Sample record		Donna Futrell	completed	Donna Futrell	03/24/2025 11:41 AM
✓	Deliver Sample collection Document		Donna Futrell	completed	Donna Futrell	03/24/2025 11:41 AM
✓	Review Sample		Samuel Bohn	completed	Donna Futrell	03/24/2025 11:41 AM
✓	Upload pictures or documents as necessary		Samuel Bohn	completed	Samuel Bohn	03/28/2025 11:42 AM
✓	Set status		Donna Futrell	completed	Samuel Bohn	03/30/2025 12:34 PM
✓	Finish Workflow		Donna Futrell	completed	Samuel Bohn	03/30/2025 12:34 PM

After tests are completed, information is pushed back to the LCP side of the system. These results appear under a worklist for the person or group to whom the action is assigned. Doing this ensures that sample results are tracked for review, and this workflow is available to each regulatory group within CIS. This also eliminates the need for hard-copy transfer of test results between the lab and their regulatory customers.



The image above is of a headspace GC-MS/MS instrument with a headspace autosampler. This piece of equipment can be used to analyze a variety of matrices for pesticides, which supports multiple regulatory schemes as well as veterinary diagnostics. This device replaced an aged GC-MS which is at end-of-life, and it is the first in the laboratory with headspace sample ability.



The instrument in the image above is an ICP-MS. This piece of equipment is used to analyze a variety of matrices for heavy metals, which also supports various regulatory schemes and veterinary diagnostics. It was installed this performance period and was used in collaboration with the TN Dept of Health's Rapid Response Team to investigate a case of heavy metal poisoning. We were able to confirm that a bakery had inadvertently used craft-grade luster dust on cakes rather than an edible product. This device replaced an obsolete ICP-MS that we had for approximately a decade, which came second-hand from

another agency. This was one of the key pieces of equipment that needed to be replaced with the allocated equipment funds.

**Additional Websites and Links:**

- Veterinary diagnostic laboratory portal: <https://tnkord.labs.tracefirst.com/>
- Overview of the pesticide applicator CEU portal:  
<https://www.youtube.com/watch?v=BYCyeWr8oso>
- Public-facing registry of chartered pesticide companies in Tennessee:  
[https://tnlcp.lcp.tracefirst.com/public\\_weblinks/charters](https://tnlcp.lcp.tracefirst.com/public_weblinks/charters)
- Public-facing registry of pesticide products registered in Tennessee:  
[https://tnlcp.lcp.tracefirst.com/public\\_weblinks/registered-products](https://tnlcp.lcp.tracefirst.com/public_weblinks/registered-products)

# Local Government Plan COVID-19 Claim Offset

**Agency:** Tennessee Department of Finance & Administration– Benefits Administration (F&A – BA)

**Funding Amount:** \$14,459,981.26

**Project Identification Number:** 37

**Expenditure Category:** 1.6 Medical Expenses

**Project Overview:** ARPA funds have mitigated the extraordinary negative impact of the COVID-19 pandemic on the state group insurance program. All three plans administered by BA (State, Local Education and Local Government) experienced significant increases in claims due not only to the specific costs for COVID-19 testing, treatment and vaccines, but also deferred care and the unfavorable rebound from delayed treatment.

Most participating Local Government Plan agencies are rural counties, municipalities, utility districts, 911 agencies and other quasi-governmental entities. Currently, approximately 18% are non-profit grantees of various state departments or other entities permitted eligibility when the Plan was first established.

The table below shows the CY2024 annual premium reduction in the Premier PPO for the Local Government Plan if COVID-19 costs are reimbursed. The three premium levels in the Local Government Plan reflect the higher costs associated with the age demographics of the group.

**Rationale:** The Local Government Plan will greatly benefit from these funds for the following reasons: COVID-19 had a higher cost impact per member on the Local Government Plan than the other plans in the state group insurance program. Through November 2022, the Local Government Plan COVID-19 costs per member were \$530.93, 21% higher than for the State/Higher Education Plan and 20% higher than for the Local Education Plan. The Local Government Plan is relatively small (~26,000 members) and is not able to spread costs over many lives. Therefore, extraordinary costs, such as COVID-19, have a higher negative impact on the Plan than with the State or Local Education Plans. The Local Government Plan has historically and consistently had higher premiums than the other two Plans due to a higher risk profile of the population.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

## 2024 Annual Premium Savings – Premier PPO

	Employee	Employer	Total
<b>Local Government:</b>			
Level 1	\$140.38	\$140.38	\$280.76
Level 2	\$147.38	\$147.38	\$294.76
Level 3	\$154.37	\$154.37	\$308.74

## Performance Report:

Outputs:

- Number of Local Government Agencies as of June 1, 2023 - 394 agencies
- Number of members as of June 1, 2023 - 26,944
- Number of unique claims that make up the total amount - 61,766

Outcome:

- The plan year 2024 Local Government Plan premium increase was reduced by 1.1% due to the ARPA funding.
- The impact at a member level will vary, depending on the insurance product and coverage tier selected by the individual. For illustrative purposes, the 2024 annual premium savings for the Premier PPO employee + spouse + child(ren) coverage tier is \$280.76. Assuming a 50% split between employee and employer, the savings for each is \$140.38.

# STS Cloud

**Agency:** Tennessee Department of Finance and Administration – Strategic Technology Solutions (F&A – STS)

**Funding Amount:** \$50,647,788.44

**Project Identification Number:** FAARPCSF03CLD

**Expenditure Category:** 1.14 Other Public Health Services

**Project Overview:** Having responded to the initial COVID-19 crisis, STS is now turning its attention toward recovery – a phase that should focus not only on reducing costs, but on developing capabilities that will help Tennessee businesses and citizens thrive beyond the crisis. Building upon lessons learned over the past few months, Tennessee now has an opportunity to prepare for the “new normal” by recalibrating resources, expenses, and security; identifying savings and efficiencies within our technology portfolio; adopting new technologies and improving process operations – the adoption of cloud computing is essential to meeting this transformational mission. STS’s efforts fall into six specific areas:

STS expects the following outcomes associated with the STS Cloud project:

Application	Expected Outcome
Agency Applications Cloud Modernization and Migration	The successful migration of a significant percentage of the state’s application portfolio to the STS cloud environment.
Migration of Edison to the Cloud	The successful migration of the Edison migration to the STS cloud environment.
Cloud Operation Tools	Services required by applications in the cloud are available on an enterprise basis within the STS cloud environment.
Cloud Operations Contractors to Support Rapid Cloud Migration	The successful migration of a significant percentage of the state’s application portfolio to the STS cloud environment.
Five Contract Project Directors (supporting cloud)	The successful migration of a significant percentage of the state’s application portfolio to the STS cloud environment.
Application Assessment for Cloud Viability	100% of the applications in the State of TN’s portfolio have been assessed for viability for migration to the STS cloud environment.

## Use of Evidence/Rationale:

Application	Rationale
Agency Applications Cloud Modernization and Migration	<p>If we allocate funds for agency applications cloud modernization and migration, then a significant percentage of the State’s application will be migrated to the STS cloud environment.</p> <p>This project is not using SLFRF funds for evidence-based interventions.</p>
Migration of Edison to the Cloud	<p>If we allocate funds to migrate Edison to the cloud, then we expect the Edison application to be migrated to the STS cloud environment and higher performance and daily updates for ERP data.</p> <p>This project is not using SLFRF funds for evidence-based interventions.</p>

Cloud Operations Tools	<p>If we allocate funds for cloud operation tools, then services required by the applications in the cloud are available on an enterprise basis within the STS cloud environment.</p> <p>This project is not using SLFRF funds for evidence-based interventions.</p>
Cloud Operations Contractors to Support Rapid Cloud Migration	<p>If we allocate funds for cloud operations contractors to support rapid cloud migration, then a significant percentage of the State's application will be migrated to the STS cloud environment.</p> <p>This project is not using SLFRF funds for evidence-based interventions.</p>
Five Contract Project Directors	<p>If we allocate funds for five contract project directors to support the cloud team, then a significant percentage of the State's application will be migrated to the STS cloud environment.</p> <p>This project is not using SLFRF funds for evidence-based interventions.</p>
Application Assessment for Cloud Viability	<p>If we allocate funds for the application assessment for cloud viability, then 100% of the State's application will have been assessed for viability for migration into the STS cloud environment.</p> <p>This project is not using SLFRF funds for evidence-based interventions.</p>

**Performance Report:** Funds are in process of being expended.

KPIs will measure the following:

- Percent of agency applications assessed for viability to migrate to the cloud
- Percent of currently identified cloud-suitable applications migrated to the cloud
- Successful migration of the State's ERP (EDISON) system to the cloud
- Number of tools implemented to enhance cloud capabilities

KPI#	KPI	Progress towards KPI as of June 2025
Cloud KPI #1	Percent of agency applications assessed for viability to migrate to the cloud	100% of agency applications assessed
Cloud KPI #2	Percent of currently identified cloud-suitable applications migrated to the cloud	65% of applications identified as suitable for migration to the cloud have been migrated to the cloud.
Cloud KPI #3	Successful migration of the State's ERP (EDISON) system to the cloud	ERP (EDISON) system migrated to the cloud in January 2023; post-implementation support completed; and the subproject is marked as complete.
Cloud KPI #4	Number of tools implemented to enhance cloud capabilities	<p>Four (4) tools have been implemented to enhance cloud capabilities:</p> <ul style="list-style-type: none"> <li>• Redhat OpenShift, which enables automated deployment, scaling, and management of cloud applications</li> <li>• ServiceNow ITSM Cloud Discovery platform, which enables STS to automatically identify and map cloud resources, providing real-time visibility into the IT infrastructure; and to track</li> </ul>

		<p>dependencies between applications and services</p> <ul style="list-style-type: none"><li>• Apptio Cloudability/Bill of IT, a cloud cost management and optimization tool that enables STS to track, analyze, and optimize cloud spending</li><li>• KnowledgeLake, a cloud-native enterprise content management (ECM) solution alternative to FileNet.</li></ul> <p>In process (procured, implementation in progress): Equinix, a solution which provides direct, high-speed access to cloud services to reduce latency; improve cost efficiency' provide a controlled environment for sensitive data; and enable seamless integration across different cloud platforms.</p>
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# STS Cybersecurity

**Agency:** Tennessee Department of Finance & Administration – Strategic Technology Solutions (F&A – STS)

**Funding Amount:** \$46,210,987.99

**Project Identification Number:** 17

**Expenditure Category:** 1.14 Other Public Health Services

**Project Overview:** In Tennessee, we depend upon internet and/or cyberspace for daily conveniences, critical services, and economic prosperity, all of which has been threatened by the COVID-19 pandemic. This project is enabling STS to reduce the state’s cybersecurity risks, which requires an innovative approach that fully leverages our collective capabilities and the entire cybersecurity community.

STS expects the following outcomes associated with the cybersecurity project:

Application	Expected Outcome
Air-Gapped Data Backup and Recovery / Retention Solution	Successful implementation will realize a reduced risk of compromised back-ups and will have a stronger support system for the restoration of data against ransomware attacks.
Cloud Access Security Broker (CASB)	The successful implementation of a cloud access security broker will ensure that the state maintains our security posture between our existing on-premise infrastructure to the cloud-specific context.
Cybersecurity Training for Local Governments	The successful implementation of cybersecurity training for local governments will allow STS to be able to provide cybersecurity awareness training to county and city employees throughout Tennessee.
DMARC Technology	Successful implementation of DMARC technology will allow STS to be able to provide software that prevents third parties from spoofing tn.gov email.
National Cyber Security Review Assessments for all local govt’s	The successful implementation of national cybersecurity review assessments for all local governments will allow STS to be able to ensure that approximately 3200 county, city, and other jurisdictions within Tennessee receive the Nationwide Cyber Security Review (NSCR). The Nationwide Cyber Security Review (NSCR) is a key component of the framework and is an assessment designed to measure cyber security gaps and capabilities of counties, cities, and other local jurisdictions.
Funds to support Cybersecurity Council mandates	The successful implementation of funds to support Cybersecurity Council mandates will allow STS to implement the Cybersecurity Council security initiatives that were not planned for during the normal budgeting cycle. COVID-19 has increased the need for the state to be more responsive to emerging security needs to augment existing security efforts.
Self-Healing Monitoring	The successful implementation of self-healing monitoring will allow STS to successfully deploy systems that can proactively monitor and identify a potential variance from its standard parameters, validate it with a degree of confidence, and resume normal operations without human intervention.
Three Contract Project Directors	The successful hiring of three contract directors will allow STS to ensure we will manage a set of projects across our ARPA-related security initiatives. They will coordinate their efforts with the Project Management Office. The Project Directors will manage security projects to cost, schedule and scope using standard STS project management approaches and methodologies.

Identity and Access Management	The successful implementation of identity and access firewall will allow STS to securely control access to IT resources and applications.
Test data management	The successful implementation of test data management will allow STS to create non-production data sets that reliably mimic our organization's actual data so that system and application developers can perform rigorous and valid systems tests without exposing protected data and personally identifiable information.
Paid Information Technology Interns	The successful hiring of information technology interns will allow the State of Tennessee to provide paid IT internships for 15-20 unemployed citizens.
Privileged Access Management	The successful implementation of privileged access management will allow STS to secure its infrastructure and applications, run business efficiently and maintain the confidentiality of sensitive data and critical infrastructure.
Resiliency Assessment (statement of work)	The successful implementation of a resiliency assessment will allow STS to determine the best path forward for our IT infrastructure given our current architecture and where we need to be to support the new and/or emerging availability, support ability, and cloud access requirements.
Upgrade Egress Firewalls	Upgrading Egress firewalls will allow STS to move from Juniper to Palo Alto firewalls for the Egress that will provide the state enhanced security capabilities not currently available in our current infrastructure.
Microsoft E3 License Upgrade	Upgrading the Microsoft E3 licenses will provide enhanced cybersecurity capabilities in geographical filtering for Microsoft multi-factor authentication; interactive authentication logging for incident management/response; identity services for Privilege Access Management; and multi-factor authentication for on-premise network device privileged management.

**Use of Evidence/Rationale:**

<b>Application</b>	<b>Rationale</b>
Air-Gapped Data Backup and Recovery / Retention Solution	If we allocate funds for an air-gapped data recovery/retention solution, then the State of Tennessee will realize reduced risk of compromised back-ups and will have a stronger support system for the restoration of data against ransomware attacks. This project is not using SLFRF funds for evidence-based interventions.
Cloud Access Security Broker (CASB)	If we allocate funds for a cloud access security broker, then the state can continue to ensure that we maintain our security posture between our existing on-premise infrastructure to the cloud-specific context. This project is not using SLFRF funds for evidence-based interventions.
Liability Insurance	If we allocate funds for liability insurance, then the state will have additional protection against claims resulting from injuries and damage resulting from cyber attacks that are the result from additional exposure due to the global pandemic. This project is not using SLFRF funds for evidence-based interventions.
Cybersecurity Training for Local Governments	If we allocate funds for cybersecurity for local governments, then STS will be able to provide cybersecurity awareness training to county and city employees throughout Tennessee. This project is not using SLFRF funds for evidence-based interventions.
DMARC Technology	If we allocate funds for DMARC technology, then STS will be able to provide software that prevents third parties from spoofing tn.gov email. This project is not using SLFRF funds for evidence-based interventions.
National Cyber Security Review Assessments for all local govt's	If we allocate funds for national cybersecurity review assessments for all local governments, then STS will be able to ensure that approximately 3200 County,

	<p>City, and other jurisdictions with the State of Tennessee receive the Nationwide Cyber Security Review (NSCR). The Nationwide Cyber Security Review (NSCR) is a key component of the framework and is an assessment designed to measure cyber security gaps and capabilities of Counties, Cities, and other local jurisdictions.</p> <p>This project is not using SLFRF funds for evidence-based interventions.</p>
Funds to support Cybersecurity Council mandates	<p>If we allocate funds for funds to support cybersecurity council mandates, then STS can implement the Cybersecurity Council security initiatives that were not planned for during the normal budgeting cycle. COVID-19 has increased the need for the state to be more responsive to emerging security needs to augment existing security efforts.</p> <p>This project is not using SLFRF funds for evidence-based interventions.</p>
Self-Healing Monitoring	<p>If we allocate funds for self-healing monitoring, then STS will successfully deploy systems that can proactively monitor and identify a potential variance from its standard parameters, validate it with a degree of confidence and resume normal operations without human intervention.</p> <p>This project is not using SLFRF funds for evidence-based interventions.</p>
Three Contract Project Directors	<p>If we allocate funds for three contract directors, then STS can ensure we will manage a set of projects across our ARPA-related security initiatives. They will coordinate their efforts with the Project Management Office. The Project Directors will manage security projects to cost, schedule and scope using standard STS project management approaches and methodologies.</p> <p>This project is not using SLFRF funds for evidence-based interventions.</p>
Identity and Access Management	<p>If we allocate funds for identity and access firewall, then STS will securely control access to IT resources and applications.</p> <p>This project is not using SLFRF funds for evidence-based interventions.</p>
Test data management	<p>If we allocate funds for test data management, then STS will create non-production data sets that reliably mimic our organization's actual data so that system and application developers can perform rigorous and valid systems tests without exposing protected data and personally identifiable information.</p> <p>This project is not using SLFRF funds for evidence-based interventions.</p>
Paid Information Technology Interns	<p>If we allocate funds for paid IT interns, then the State of Tennessee could provide paid IT internships for 15-20 unemployed citizens.</p> <p>This project is not using SLFRF funds for evidence-based interventions.</p>
Privileged Access Management	<p>If we allocate funds for privileged access management, then STS could secure its infrastructure and applications, run business efficiently and maintain the confidentiality of sensitive data and critical infrastructure.</p> <p>This project is not using SLFRF funds for evidence-based interventions.</p>
Resiliency Assessment (statement of work)	<p>If we allocate funds for resiliency assessment, then STS could determine the best path forward for our IT infrastructure given our current architecture and where we need to be to support the new and/or emerging availability, support ability, and cloud access requirements.</p> <p>This project is not using SLFRF funds for evidence-based interventions.</p>
Upgrade Egress Firewalls	<p>If we allocate funds for upgrading Egress firewalls, then STS could move from Juniper to Palo Alto firewalls for the Egress that will provide the state enhanced security capabilities not currently available in our current infrastructure.</p> <p>This project is not using SLFRF funds for evidence-based interventions.</p>
Microsoft E3 License Upgrade	<p>If we allocate funds for a Microsoft E3 license upgrade, then STS could enhance cybersecurity capabilities in geographical filtering for Microsoft multi-factor authentication; interactive authentication logging for incident management/response; identity services for Privilege Access Management; and multi-factor authentication for on-premise network device privileged management.</p>

	This project is not using SLFRF funds for evidence-based interventions.
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**Performance Report:** Funds are in process of being expended.

KPIs will measure the following:

- Number of paid information technology internships hired
- Number of security solutions implemented to improve the state's ability to protect its enterprise assets.
- Completed National Cyber Security Review (NCSR) assessments for all local governments in TN
- Number of local government employees receiving training

KPI Number	KPI	Progress towards KPI as of June 2025
Cybersecurity KPI #1	Number of paid information technology internships hired	Twelve (12) paid information technology interns have been hired.
Cybersecurity KPI #2	Number of security solutions implemented to improve the state's ability to protect its enterprise assets.	<p>Seven (7) security solutions have been implemented:</p> <ul style="list-style-type: none"> <li>• DMARC (Proofpoint) solution to block spam, phishing and virus before they reach users' inboxes.</li> <li>• Ping Identity (formerly ForgeRock), an Identity and Access Management (IAM) solution to control user authentication and access to state IT resources.</li> <li>• Cyberark, a Privileged Access Management (PAM) solution to manage special access or abilities above and beyond that of a standard user, e.g., administrator accounts</li> <li>• GenRocket, an automated Test Data Management tool which provides the capability to generate synthetic data for application testing instead of manually creating test data (timely) or using production data (security risk)</li> <li>• Zscaler, a Cloud Access Security Broker (CASB) solution that identifies and prevents malware attacks, and enforces that users only access appropriate cloud resources</li> <li>• CrowdStrike Falcon, a Cybersecurity Council Mandate, which proactively detects and prevents security breaches and provides real-time monitoring, threat detection, and response capabilities.</li> <li>• As part of the upgrade to Microsoft 365 E3 licenses, MS Intune was implemented to manage and enhance security of state mobile devices, such as the ability to remotely lock a mobile device reported lost / stolen.</li> </ul>
Cybersecurity KPI #3	Completed National Cyber Security Review (NCSR) assessments for all local governments in TN	<ul style="list-style-type: none"> <li>• Completed NCSR assessments for 362 county governments, county EMAs/911, sheriff's offices, city governments, public works, police departments, libraries, local school districts, and post-secondary education entities.</li> </ul>

		<ul style="list-style-type: none"> <li>Completed cybersecurity recommendations for 349 of these local entities.</li> </ul> <p>The initiative assisted 183 of these entities to become grant eligible for the State and Local Cybersecurity Grant Program (SLCGP) as of May 2025.</p> <p>The project timeline was extended from June 2025 to June 2026 to engage additional local governments to complete an NCSR.</p>
Cybersecurity KPI #4	Number of local government employees receiving training	<ul style="list-style-type: none"> <li>Procured, implemented, and configured PluralSight to provide cybersecurity training for local governments. 24 counties are participating with a total of 400 PluralSight licenses in use to date.</li> <li>Promotion of the training solution continues to increase participation.</li> </ul>

# STS Enterprise Data Analytics

**Agency:** Tennessee Department of Finance & Administration – Strategic Technology Solutions (F&A – STS)

**Funding Amount:** \$8,194,515.07

**Project Identification Number:** 18

**Expenditure Category:** 1.14 Other Public Health Services

**Project Overview:** Enterprise data analytics is more important than ever during these unprecedented times. As Tennesseans, we’ve seen how important even basic line graphs, bar charts, and heat maps are to understanding the spread of COVID-19. Many citizens want to see the data and understand the facts in this rapidly changing environment. Investments in this area are essential to meeting the continual demand for more detailed and accurate data models and including data from internal and external sources to present an accurate picture of the risk to our citizens’ health, safety, and economic well-being.

STS expects the following outcomes associated with the Enterprise Data Analytics project:

Application	Expected Outcome
TN Data Platform	The successful implementation of the TN Data Platform will enable: data virtualization to integrate all enterprise data siloed across the disparate systems, manage the unified data for centralized security and governance, and deliver it to business users in real time; data profiling that will result in a high-level overview to aid in the discovery of data quality issues, risks, and overall trends; and completion of an opioid use case that will potentially reveal possible direct or inferred correlations between citizens affected by the pandemic and any increase in opioid use.
API Gateway	The successful implementation of API Gateway will result in the installation of an integral component of the application modernization for cloud that enables communication between different environments.

## Use of Evidence/Rationale:

Application	Rationale
TN Data Platform	If we allocate funds for a TN Data platform, then STS will have a logical data layer that integrates all enterprise data siloed across the disparate systems, manages the unified data for centralized security and governance, and delivers it to business users in real time a high-level overview to aid in the discovery of data quality issues, risks, and overall trends; and completion of an opioid use case that will potentially reveal possible direct or inferred correlations between citizens affected by the pandemic and any increase in opioid use. This project is not using SLFRF funds for evidence-based interventions.
API Gateway	If we allocate funds for an API Gateway, then STS will have an integral component of the application modernization for a cloud that enables communication between different environments. This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** Funds are in process of being expended

KPIs will measure the following:

- Implemented Enterprise Data Analytics Service Platform (EDASP), called "TN Data Platform," to enable data profiling and data virtualization
- Implemented Opioid / Overdose Use Case that provides data analytics that provides insight into opioid usage of Tennesseans during the pandemic
- Implemented API Gateway
- Implemented Primary Data Management tool

KPI Number	KPI	Progress towards KPI as of June 2025
Enterprise Data Analytics (EDA) KPI #1	Implemented Enterprise Data Analytics Service Platform (EDASP), called "TN Data Platform," to enable data profiling and data virtualization	Development of the EDASP, or TN Data Platform hub, was completed in May 2023; operations and maintenance of the platform to enable data virtualization, data profiling, and the development of use cases will complete under ARPA in June 2025.
Enterprise Data Analytics (EDA) KPI #2	Implemented Opioid / Overdose Use Case that provides data analytics that provides insight into opioid usage of Tennesseans during the pandemic	*Canceled* This use case was delayed and will not be completed within the ARPA period of performance due to shifting priorities.
Enterprise Data Analytics (EDA) KPI #3	Implemented API Gateway	<ul style="list-style-type: none"> <li>• Google's ApigeeX API management platform was selected and procured and rollout is in progress implementation is scheduled for completion in June 2025.</li> <li>• Informatica's ETL tools was procured and implemented with cutover to production to occur in June 2025.</li> </ul>
Enterprise Data Analytics (EDA) KPI #4	Implemented Primary Data Management tool	This initiative was canceled, and the approved funds reallocated to another STS project as approved by Commissioner Bryson, the STS ARPA Program Steering Committee (PSC) and the STS ARPA Program Change Control Board (CCB).

## STS Business Process Automation

**Agency:** Tennessee Department of Finance & Administration – Strategic Technology Solutions (F&A – STS)

**Funding Amount:** \$20,449,818.27

**Project Identification Number:** 19

**Expenditure Category:** 1.14 Other Public Health Services

**Project Overview:** No business can effectively serve our citizens in the same way it was prior to the COVID-19 pandemic. Not only must we do more with less, but we must also do it faster and smarter. COVID-19 pushed the State of Tennessee into uncharted territory. How do we maintain business as usual when much of the workforce is required to work remotely, with limited access to the office and face-to-face contact? The silver lining of the pandemic is that there is no better opportunity to drive change – process automation can support a more resilient, scalable, and adaptable business operating model.

STS expects the following outcomes associated with the business process automation project:

- Greater efficiencies in business processes.
- An expanded workforce capability.
- Efficiencies for taxpayers.
- An enhanced citizen experience.

**Rationale:** If we allocate funds to provide process automation, then we expect to see greater efficiencies in business processes, expanded workforce capability, efficiencies for taxpayers, and an enhanced citizen experience.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** Funds are in process of being expended.

KPIs will measure the following:

KPI Number	KPI	Process toward KPI as of June 2025
BPA KPI#1	% of completed Process Automations	% of completed Process Automations <ul style="list-style-type: none"><li>• Completed 100% of the target process automations in State FY23.</li><li>• Completed 100% of target process automations in State FY24.</li><li>• On track to complete 100% of target process automations in State FY2025.</li></ul> BPA will be a fully operational STS service in June 2025; and this ARPA project will be considered complete.

# STS Infrastructure and Modernization

**Agency:** Tennessee Department of Finance & Administration – Strategic Technology Solutions (F&A – STS)

**Funding Amount:** \$70,677,629.18

**Project Identification Number:** FAARPCSF03MOD

**Expenditure Category:** 1.14 Other Public Health Services

**Project Overview:** One of the effects of COVID-19 has been the keen awareness that we now have of our underlying infrastructure. The hasty transition to working from home showed that we need to rapidly modernize and expand our infrastructure to support the new demands, increase scalability, and grow our citizen-facing services. This array of strategic projects will enable a fundamental shift in the amount of physical infrastructure and digital services needed to support employees working from home and the increased urgency and need of state agencies. These projects will remove artificial barriers to collaboration and create a model environment within state government while simultaneously positioning the State to successfully implement other ARPA-related projects and at the same time maintain a safe and collaborative environment for our citizens and employees to conduct business.

STS expects the following outcomes associated with the infrastructure and modernization project:

Application	Expected Outcome
TDOC Offender Case Management System	The successful implementation of an offender case management system for TDOC will result in the procurement and full implementation of a new offender case management system that is aligned with national best practices and American Correctional Association standards (ACA).
Acceleration of MyTN Enhancements and Applications	The successful acceleration of MyTN enhancements and applications will mean that STS' MyTN development team had developed more content and additional features in a shorter period.
STS Project Management Office	The successful utilization of funding for an STS Project Management Office will be evidenced by the fact that the ARPA-funded projects would have been managed on schedule, within the allocated budget, and within the approved scope, all while using the STS-approved project methodology, and finally, that they will be successfully completed.
Day Time Reporting Technology Enhancements	Successfully adding forty (46) computer labs in the Probation and Parole offices across the State will result in increased accessibility for recently released offenders or probationers to access much-needed job resources to locate and apply for jobs.
Microsoft Teams Enhancement and Adoption	The successful enhancement and adoption of Microsoft Teams funding on of Microsoft Teams will result in the state providing additional technical expertise to meet the substantial demand for the Teams application since the onset of the global pandemic.
Development of a Digital Government Strategy	The successful development of a digital government strategy will result in a plan that would allow the state to consider innovation and how to better leverage our data, all the while considering the incorporation of consistent leverage of big data, artificial intelligence, cloud computing, cybersecurity, blockchain, internet of things, virtual reality, drones, 3-D printing, robotic automation, and augmented reality for our organization.
Infrastructure Automation and Tools	The successful implementation of infrastructure automation tools will result in reduced human interaction with IT systems by creating scripts or functions that are repeatable and can be used either by other software or on command.

Six Contractors to Support Enterprise Gov & Admin	The successful utilization of enterprise governance and administration contractors will result in the success of all ARPA-related projects due to hiring six contract professionals to support procurement and contract functions, cost modeling, asset management, expenditure monitoring, service delivery governance, planning, and communications associated with the successful implementation of ARPA-related projects.
Three Contract Project Directors	The successful utilization of contract project directors will result in the successful implementation of ARPA-related projects because the project directors ensure the projects are run in a disciplined and coordinated manner – ensuring that we achieve the goals and the outcome measures of the full scope of the work being accomplished.
SD-WAN	The successful implementation of SD-WAN technology will result in reduced costs with transport independence across multiple connection types; improved application performance and increased agility; optimized user experience and efficiency for software-as-a-service (SaaS) and public-cloud applications; and simplified operations with automation and cloud-based management.

### Use of Evidence/Rationale:

Application	Rationale
TDOC Offender Case Management System	If we allocate funds to purchase a new TDOC Offender Case Management System, then TDOC can expect to procure and implement a case management system that aligns with national best practices and American Correctional Association standards (ACA). This project is not using SLFRF funds for evidence-based interventions.
Acceleration of MyTN Enhancements and Applications	If we allocate funds to accelerate enhancements and application development in MyTN, then STS' MyTN development team would have the capacity to deliver more content and additional features in a shorter period. This project is not using SLFRF funds for evidence-based interventions.
STS Project Management Office	If we allocate funds to enhance the STS Project Management Office, then we can expect that ARPA-funded projects will be managed on schedule, within the allocated budget, and within the approved scope, all while using the STS-approved project methodology, and finally, that they will be successfully completed. This project is not using SLFRF funds for evidence-based interventions.
Day Time Reporting Technology Enhancements	If we allocate funds to add forty (46) computer labs in the Probation and Parole offices across the State, then we can expect increased accessibility for recently released offenders or probationers to access much-needed job resources to locate and apply for jobs. This project is not using SLFRF funds for evidence-based interventions.
Microsoft Teams Enhancement and Adoption	If we allocate funds to the enhancement and adoption of Microsoft Teams, then we can provide additional technical expertise to meet the substantial demand for the Teams application since the onset of the global pandemic. This project is not using SLFRF funds for evidence-based interventions.
Development of a Digital Government Strategy	If we allocate funds to develop a digital government strategy, then we could develop a plan that would allow the state to consider innovation and how to better leverage our data, all the while considering the incorporation of consistent leverage of big data, artificial intelligence, cloud computing, cybersecurity, blockchain, internet of things, virtual reality, drones, 3-D printing, robotic automation, and augmented reality for our organization. This project is not using SLFRF funds for evidence-based interventions.
Infrastructure Automation and Tools	If we allocate funds to implement infrastructure automation tools, then STS would implement tools that would reduce human interaction with IT systems by creating scripts or functions that are repeatable and can be used either by other software or on command. This project is not using SLFRF funds for evidence-based interventions.
Six Contractors to Support Enterprise Gov & Admin	If we allocate funds to hire contractors for the Enterprise Governance and Administration team, then STS would hire six contract professionals to support procurement and contract functions, cost

	modeling, asset management, expenditure monitoring, service delivery governance, planning, and communications associated with the successful implementation of ARPA-related projects. This project is not using SLFRF funds for evidence-based interventions.
Three Contract Project Directors	If we allocate funds to hire contract project directors, then we can expect successful implementation of ARPA-related projects because the project directors ensured the projects were run in a disciplined and coordinated manner – ensuring that we achieved the goals and the outcome measures of the full scope of the work being accomplished. This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** Funds are in process of being expended.

KPIs will measure the following:

- Number of enhancements and applications added to the state's MyTN mobile application
- Number of additional computer labs in the Probation and Parole offices across the state
- A completed Digital Government Strategy
- Number of infrastructure automation tools implemented to enhance automation of infrastructure
- Implementation of a new Offender Management System
- Implementation of a Program Management Office (PMO) to oversee the ARPA portfolio of projects

#### Infrastructure and Modernization KPIs

KPI Number	KPI	Progress towards KPI as of June 2025
Infrastructure & Modernization KPI #1	Number of enhancements and applications added to the state's MyTN mobile application	Twelve (12) new applications were implemented; twelve (12) existing applications were updated; and sixteen (16) releases of enhancements were deployed.
Infrastructure & Modernization KPI #2	Number of additional computer labs in the Probation and Parole offices across the state	Added new labs, and enhanced technology in existing labs, in forty-five (45) locations, including Daytime Reporting Centers and Probation and Parole Offices. This project was completed in March 2025.
Infrastructure & Modernization KPI #3	A completed Digital Government Strategy	The TN Digital Government Strategy was completed by June 30, 2023.
Infrastructure & Modernization #4	Number of infrastructure automation tools implemented to enhance automation of infrastructure	Six (6) infrastructure solutions have been implemented to enhance automation of infrastructure: <ul style="list-style-type: none"> <li>• Emma, an email platform that provides enhanced features, including robust email analytics and dashboard reporting.</li> <li>• MS Power Apps, a "low code development platform" that enables users to build applications without extensive coding knowledge</li> <li>• Palo Alto's Software-Defined Wide Area Network (SD-WAN) solution was procured and implemented in three (3) pilot TN's drivers' license to assess this as an enterprise solution for enhancing network reliability security, and efficiency.</li> </ul>

		<ul style="list-style-type: none"> <li>• Microsoft Coreview, which provides features for administering Microsoft 365, such as enforcing security policies and optimizing licenses to reduce costs.</li> <li>• Crawford Technology's PRO Office .pdf document conversion tool to migrate the printing of Health's License and Regulation Services (LARS) certificates from the mainframe to DGS print services.</li> <li>• Tanium, and endpoint management platform which enables the State to manage and security endpoint devices from a single platform to reduce risk, automate processes, and automate costs.</li> </ul>
Infrastructure & Modernization #5	Implementation of a new Offender Management System	A Statement of Work (SOW) for the new Offender Management System (OMS) was executed in November 2024. Fit-gap analysis, design, and configuration of the solution, interfaces, and data migration are in progress. The current production date is September 2026.
Infrastructure & Modernization #6	Implementation of a Program Management Office (PMO) to oversee the ARPA portfolio of projects	A program management approach and process were established. A roadmap of the initiatives to be completed in each of STS's projects was developed and is updated weekly with the overall and cost status; start and finish dates; and planned, encumbered, and actual expenses recovered. The PMO will continue to oversee the use of ARPA funds; track actual spend to the approved budget; and prepare program updates for F&A leadership, FSAG, and the US Department of Treasury for the duration of the ARPA program.

**Expenditure Category 2:**  
**(Negative Economic**  
**Impacts)**

# Tennessee Tourism & Hospitality Recovery Fund

**Agency:** Tennessee Department of Tourist Development (TDTD)

**Funding Amount:** \$55,000,000

**Project Identification Number:** 10

**Expenditure Category:** 2.35 Aid to Tourism, Travel, or Hospitality

**Project Overview:** To provide \$55M in grants to Destination Marketing Organizations in all 95 counties for tourism marketing and development, restoring demand and increasing tax revenue and jobs in the tourism and hospitality industries.

The Tennessee Tourism & Hospitality Recovery Fund is a grant that provides funds to Destination Marketing Organizations (DMOs) for tourism marketing and development initiatives to restore consumer demand, tax revenue and jobs. Destination Marketing Organizations are those designated by the city/county government as the organization charged with increasing tourism. DMOs in all 95 counties were eligible to apply for 100% reimbursable grants up to the determined allocation for projects approved by Tourist Development.

Based on the individual needs of destinations, TDTD has worked with individual DMOs through training on the value of tourism and how to generate revenue through attracting visitors, multi-year planning and implementation of marketing efforts. The grant allocations were based on tax revenue collections for the top performing counties and the remaining counties were placed in tiered groups based on economic performance.

This program's mission is to generate tourism growth in all 95 counties to drive job creation, tax revenue and new investments, thereby enriching the quality of life for every Tennessean.

At this time, 100% of the grants have been obligated with signed contracts and 69% of the funds have been reimbursed.

**Rationale:** Tourism in the State of Tennessee was negatively impacted by the economic shutdown caused by the COVID-19 pandemic. The pandemic is the single largest crisis to hit the leisure and hospitality industry, representing \$303M in lost state revenue between March and December 2020.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** Funds are in process of being expended.

The KPIs for this goal include conducting at least one training per year with Destination Marketing Organizations (DMOs) to educate on ARPA guidelines and uses of funds and increasing visitor spending in all 95 counties.

TDTD continues to meet with partners one-on-one to review ideas and answer questions. On average, these meetings occur about once per week.

**Tennessee Tourism & Hospitality Recovery Fund (Pass through grant for Destination Marketing Organizations)**

<b>KPI</b>	<b>KPI Baseline</b>	<b>KPI Target</b>	<b>2023</b>	<b>2024</b>
Conduct at least one training per year with DMOs to educate on ARPA guidelines and uses of funds	-	1	52	-
Increase visitor spending in all 95 counties	-	95	-	-

84 counties saw an increase in visitor spending in CY2023 vs CY2022. We do not have CY2024 data, yet.

One county (Hawkins -0.5%) was down in CY2023 vs CY2019 after having exceeded CY2019 levels in CY2022. All other counties have met or exceeded CY2019 spending levels.

One of the biggest transformations we have noticed across many of the counties is all of the additional hours the DMO partners are working on tourism, whether that's upgrading a part-time position to full-time or adding staff. Quite a few have also done new branding. There are partners that have never worked with advertising agencies before that are using Advance Travel & Tourism, etc. to help them run campaigns. There are even several that have taken advantage of the advertising co-ops for the first time.

One great example of how a grantee is using the funds is in Unicoi County. Visit Unicoi County is using ARPA grant funds to reimburse tourism payroll expenses. However, the success is from the transformational projects they can accomplish with the added funding. One of the projects they are working on is updating the Visit Unicoi County website and the Unicoi County Apple Festival website which will significantly improve the visibility of Unicoi County's tourism offerings, making it easier for potential visitors to discover and engage with the county's attractions.

As tourism assets continue to evolve due to the impact of the flooding in this area, these ongoing improvements will ensure that the website remains current and reflective of the county's recovery and growth. By enhancing search engine rankings and user experience, the updates will drive more traffic to the site and increase awareness of local businesses and events. This project will create an online presence that adapts to changing circumstances, helping to sustain and boost tourism throughout the year.

# Tennessee Tourism ARPA Marketing Fund Request

**Agency:** Tennessee Department of Tourist Development (TDTD)

**Funding Amount:** \$45,000,000

**Project Identification Number:** 11

**Expenditure Category:** 2.35 Aid to Tourism, Travel, or Hospitality

**Project Overview:** This project's purpose is restoring the tourism and hospitality economy in Tennessee which was devastated by the COVID-19 pandemic. These programs are designed to generate consumer demand, aid businesses, restore jobs and approximately \$300M in lost tax revenue.

The Department expects the following outcomes associated with the project:

- Outcome 1: Total Arrivals. In 2019, Arrivalist estimated 96M trips occurred across Tennessee's 95 counties. In 2020, this number declined by 10% to 86M.
- Outcome 2: Leisure & Hospitality Revenues. In 2019, leisure and hospitality generated \$1.4B in sales and use tax collections. Industry collections declined by 21% to \$1.1B in 2020. Information will be tracked and provided by the Department of Revenue.
- Outcome 3: Leisure & Hospitality Employment. In 2019, the leisure and hospitality industry generated an annual average of 347K jobs. Industry employment declined by 15% to an annual average of 292K. Information will be tracked and provided by the Department of Labor and Workforce Development.

At this time, all funds have been obligated for marketing advertisements. Tennessee Department of Tourist Development anticipates that nearly all of the funds will be expended by the end of Fiscal Year 2025.

In response to Outcome 1, TDTD commissioned a multi-input study of visitation from Tourism Economics for CY19-22. This study found a 7.6% increase from 2019-2023 in visit volume. CY2024 data is not yet available.

The National Travel & Tourism Office (NTTO) released a 2023 survey of international travel results in spring of 2024. The results showed that Tennessee is leading every state in the US for their recovery of overseas visitors. Tennessee was one of only three states to surpass 2019 overseas visitation numbers in CY2023. An updated version of the NTTO report in Spring 2025 estimates Tennessee's overseas visitation in CY24 grew 22%. Of the states with more than 500,000 estimated overseas visitors, Tennessee ranked 4th in terms of YOY growth, trailing only Nevada, Arizona and Washington.

Since 2019, Tennessee has grown from #15th to #11th in the nation for direct visitor spending. Tennessee is #2 fastest growing state for visitor spending since 2018 (trailing only Nevada) and the #1 fastest growing state when the lack of casinos and beaches is accounted for. Since 2018, Tennessee's direct visitor spending has grown 32%; outpacing states like Florida (28%), North Carolina (29%) and Texas (12%).

**Rationale:** If we allocate funds to increase tourism marketing, then we expect to see an increase in demand for leisure travel, resulting in higher visitation and therefore economic impact (visitor spending, tax collections, and employment) in the Tennessee travel and tourism industry.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** Funds are in process of being expended.

Since we've applied our Brand + Family media campaigns to this funding, we're using those campaigns as the basis for results:

### **Brand & Family Campaign (SMARI)**

2023 (media spend increased)

- 821,000 incremental trips
- \$1.34B influenced visitor spend
- \$93.6M in tax impact
- \$9 Tax ROI

2024 (media spend decreased)

- 952,000 incremental trips
- \$1.2B influenced visitor spend
- \$87.2M in tax impact
- \$9 Tax ROI

Person-Trips (Longwoods)

- 2023 - 143.7M (+2.4% YOY)
- 2024 - 146M (+1.6% YOY)

With this funding, we've been able to expand into new media channels and tactics including: Cinema, Gaming, and High Impact Visual Placements. We've also added to our target markets to reach more people. The table below shows the markets TDTD was advertising in during 2017/2018, and the markets added to that footprint in subsequent years:



**Project Identification Number:** 9

**Expenditure Category:** 2.34 Assistance to Impacted Nonprofit Organizations

**Project Overview:** To address severe COVID-19-related economic harm to Tennessee’s nonprofit arts and culture industry by providing grants to over 200 eligible arts nonprofits to recover and deliver arts and culture services in every TN Senatorial district.

The pandemic resulted in significant economic losses to the nonprofit arts sector because festivals and performing arts organizations canceled events and museums closed their doors to protect public health, resulting in lost earned revenue. Nonprofits with in-person fund-raising events canceled or saw significant losses. As nonprofits begin to resume services, their efforts are limited by lost revenue. This initiative is a step to address that negative impact.

Prior to the pandemic, Tennessee’s nonprofit arts and culture sector was a \$1.2 billion industry that supported nearly 40,000 jobs and attracted 18.6M attendees to events annually (Arts & Economic Prosperity 5). Research shows that arts are economic catalysts. The arts industry accelerates economic recovery. A growth in arts employment has a positive and causal effect on overall employment.

The nonprofit arts industry, especially performing arts and museums, responded to the public health threat of the pandemic by widespread closings and restructurings. Ninety-seven percent of Tennessee arts nonprofits surveyed reported canceled events, resulting in significant economic harm. Over the 13-month period ending March 2021, 22 of the state’s largest arts and culture nonprofits reported \$120 million in revenue loss. Tennessee Arts Commission data collected from the 200 arts nonprofits as part of the annual grant application process showed a drop of \$80M in expenditures and \$103M in revenues from FY20 to FY21.

The Tennessee Arts Commission conducted two rounds of grant funding, receiving a total of 201 applications, of which 186 applicants documented pandemic-related revenue loss and were awarded funding proportional to loss. In addition, 58 applicants opened applications, but withdrew or did not submit, likely because they showed no loss when considering other federal or state relief. Total revenue loss was documented at \$216.9M, well above the \$79.7M awarded for grants. Grants provided for reimbursement of expenses incurred July 1, 2021 – June 30, 2024. Monitoring by Horne is anticipated to be complete by December 31, 2026. For more information, see

<https://tnartscommission.org/grants/tennessee-nonprofit-arts-culture-recovery-fund-grant/>

**Outcome 1:** The nonprofit arts and culture infrastructure of TN, as measured by the number of nonprofits that operated as a going concern in 2021, is preserved.

To date, no recipient of a TN Nonprofit Arts and Culture Recovery grant has ceased operations. Grantees report that the grant funding was important for their agency’s economic recovery from the pandemic and that it was a vital part of their organization’s ability to continue to offer and/or add to arts programs and services.

*Comments from FY24 grantees include:*

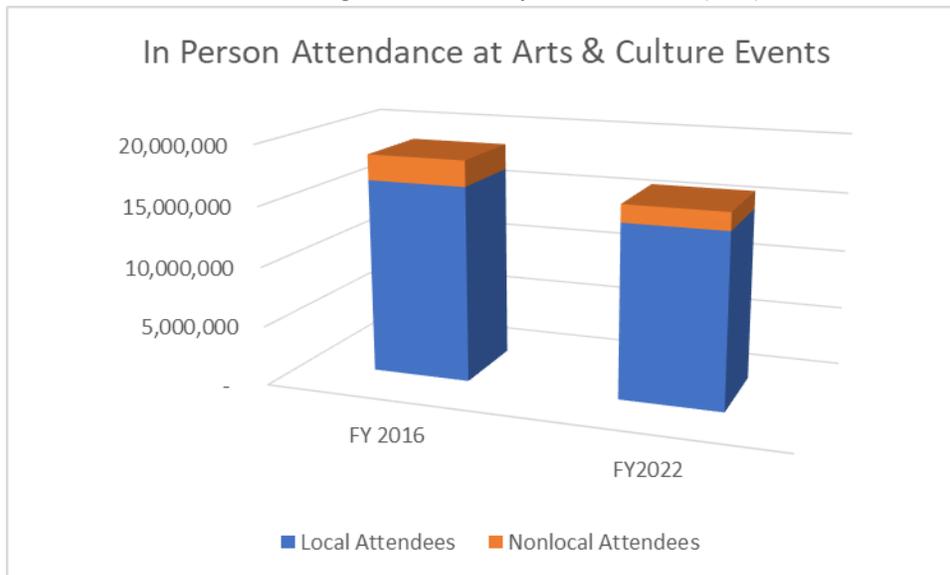
- *Plateau Women's Chorus did not cease to exist with the onset of the pandemic but instead (with the support of the grant) has survived & thrived. Plateau Women's Chorus, Crossville*
- *During this time at our organization this grant in particular has helped us do the most important thing it could have done, which is stay open. Without this grant we fully believe, truly, that Kingsport Theatre Guild would no longer exist in our area. Kingsport Theatre Guild*
- *Two years of lost ticket and sponsorship income dealt a financial blow, but TAC funds have allowed us to work toward our goals in impactful and sustainable ways. Big Ears Festival, Knoxville*
- *The grant funding enabled us to retain our staff and prevent layoffs. From the Heart Int'l Education Foundation, Goodlettsville*
- *Without the grant funding, Appalachian Arts would not have been able to continue offering traditional and non-traditional art education to the community. Appalachian Arts Crafts Center, Clinton*
- *The Recovery Fund enabled us to "keep the doors open". Gateway Chamber Orchestra, Clarksville*
- *Had the Arts & Culture Recovery Funds not been available, this year's event may well have been a disaster. Instead, it was one of the most vibrant celebrations of Chattanooga musicians we've seen to date. SoundCorps, Chattanooga*
- *COVID-19 in 2020-2021 shut us down completely, our revenues went to zero and our physical structure deteriorated. This grant has continued to assist us in keeping the interior environment habitable. Paramount Foundation, Bristol*
- *This support was instrumental in maintaining essential organizational functions, preserving jobs, and ensuring the continued delivery of cultural programs and services to the community. Arts in McNairy, Selmer*
- *Because we have been able to have the stability of the staffing provided by these grant funds, the C3 has had the ability to leverage our staff and resources to listen and address community partners and the public we serve. Campbell Culture Coalition, LaFollette*
- *Without the Tennessee Nonprofit Arts and Culture Recovery Fund Grant, Crosstown Arts would have eventually ceased to maintain financial solvency, a lapse that would have resulted in the loss of staffing, spaces, and programming that serves as the lifeblood of our organization and mission. Crosstown Arts, Memphis*
- *The grant funding enabled us to preserve our organization's operations by being able to retain our employees. Oak Ridge Civic Music Association*
- *This grant helped Rose Center recoup losses from two canceled fall festivals, fundraisers, classes and rentals, and made it possible to bring back these programs, which has had a positive impact on artists, teachers, musicians, actors, dancers, and other nonprofits. Rose Center, Morristown*
- *The loss of existing cash reserves created a great challenge and put Bravo at risk of being unable to stay afloat. The Recovery Grant is instrumental in assisting Bravo to regain its financial stability. Bravo Creative Arts Center, Franklin*
- *We would not have been able to retain our staff without this grant. Thus, we would have had to significantly reduce operations that would have impacted our ability to offer programs and services. Arrowmont School of Arts and Crafts, Gatlinburg*
- *The Recovery funds were a true "relief." There is no way we would have been able to return to normal without these funds. Chattanooga Theatre Center*
- *The TN Nonprofit Arts and Culture Recovery Fund Grant was a cornerstone in our efforts to recover from the impacts of the COVID-19 pandemic. Street Theatre Company, Nashville*
- *This funding has been a lifeline for our organization. Porch Writers' Collective, Nashville*

**Outcome 2:** Tennesseans in all TN Senate districts continue to have access to arts experiences, resulting in improved overall quality of life for Tennesseans of all ages.

Recovery grants were made in 100% of TN Senate districts. The National Institutes of Health reports “a large body of research showing how arts engagement can enhance well-being.”  
<https://www.ncbi.nlm.nih.gov/books/NBK553778/>

**Outcome 3:** The economic impact of the nonprofit arts sector as measured by organizational surveys and audience surveys shows recovery to pre-pandemic levels.

Tennessee participated in a rigorous study of the economic impact of nonprofit arts organizations and their audiences in 2017 and again in 2023. Total reported expenditures across the sector from more than 640 nonprofits and 13,000+ audience members in FY16 were \$1.16M compared to \$1.36M in FY22, indicating recovery to pre-pandemic levels as measured by expenditures of nonprofits and their audiences. However, audience figures have not yet returned to pre-pandemic levels.



**Rationale:** If we allocate grants to arts nonprofits hit hard by the pandemic, then we expect to see preservation of TN’s nonprofit arts and culture infrastructure and restored positive community and economic impact of arts activities in TN communities.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions. However, project outcomes are achieving project goals.

**Performance Report:** The TN Arts Commission has obligated the full amount and expended all \$79.7M allocated for grants. The final activity still underway in FY25 is grants monitoring.

**OUTPUTS**

Tennessee Nonprofit Arts & Culture Recovery Fund

<b>Outputs</b>	<b>Baseline YR Pre ARPA</b>	<b>ARPA Year 1 FY22 (145 Yr 1 grantees)</b>	<b>ARPA Year 2 FY23 (142 Yr 2 grantees)</b>	<b>ARPA Year 3 FY24 (164 Yr 3 grantees)</b>	<b># Change Baseline to Yr 3</b>	<b>% Change Baseline to Yr 3</b>
# Individuals engaged in arts programs	3,314,404	7,456,976	8,668,787	10,091,971	6,777,567	204%
# FT employees engaged in arts programs	2,180	1,282	1,304	4,135	1,955	90%
# PT employees engaged in arts programs	32,067	2,259	2,222	38,731	6,664	21%
# Days on which activities occurred	26,651	27,669	29,276	28,190	1,539	6%

# Commercial Agriculture & Forestry Supply Chain Enhancements

**Agency:** Tennessee Department of Agriculture (TDA)

**Funding Amount:** \$50,000,000

**Project Identification Number:** 12

**Expenditure Category:** 2.36 Aid Other Impacted Industries

**Project Overview:** To provide agricultural and forestry producers that were individually and specifically impacted by the pandemic cost-share dollars and financial incentives to implement best land management practices and expand agricultural, food, and forestry businesses. Focusing on value-added processing and long-term investments, these funds will strengthen and expand Tennessee agriculture and forestry supply chains. Grant applications for these funds must match the description of at least one of the following four categories and require a threshold or initial showing that the applicant was adversely impacted by the pandemic.

- *Increase in Farm Income* - This category includes projects that will increase farm income by offering farmers higher commodity prices than other markets, processing value-added products for farmers, or allowing a single farmer to add value to their own farm products.
- *Increased Access to Markets* - This category includes projects that will create or expand a market for Tennessee farmers or forest landowners, including reducing miles that farmers must transport their products to market or creating a new market entirely.
- *Increased Capacity* - This category includes projects that will expand the capacity of an existing agricultural, food, or forestry business, including their production or processing capacity or the number of employees.

The Department expects the following outcomes associated with the project:

- Outcome 1: A more robust Agriculture and Forestry Economy in Tennessee.
- Outcome 2: Increased economic activity in Rural Distressed Counties.

All six (6) rounds of applications have been completed, three (3) per section, with the most recent rounds ending March 31, 2024 for FARM and April 15, 2024 for TUFF. All six (6) rounds of applications have been awarded. The FARM Program received 460 submitted applications that were reviewed and considered for awards. The total dollar (\$) value of the applications submitted for FARM cost share was \$207.29M. The TUFF Program received 45 submitted applications that were reviewed and considered for awards. The total dollar (\$) value of the applications submitted for TUFF cost share was \$7.09M. To date there have been 77 awardees totaling to \$45.6M in committed cost-share dollars.

Funding recipients have 24 months to complete their projects and submit the appropriate documentation and information to receive their allocation in the form of a reimbursement. Each application is reviewed by a team of subject matter experts and scored using a standardized scoresheet. Each application is also reviewed by HORNE to ensure the applicant meets federal requirements. When reimbursements are

available the Division of Business Development's staff and HORNE will review to ensure compliance. The program is expected to be completed in December 2026.

**Rationale:** The goal in awarding these grants is that by focusing on value-added investment, these funds will ultimately strengthen and expand Tennessee agriculture and forestry supply chains. If we allocate funds to specifically affected businesses via the Ag & Forestry Economic Development Fund, then we expect to address economic development opportunities in rural areas of Tennessee and enhance the supply chain for Agriculture and Forest Products.

The department has moved to referring to this project as the FARM-TUFF program. This derives from the intent of the cost share dollars to be spent in the areas of Forestry, Agriculture, and Rural Markets (FARM) and Tennessee Urban Farm and Forests(TUFF).

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** Notice of Award Phase (Applications approved)

TDA will be achieving and measuring the KPIs by measuring job creation, percentage increase of operation, impact on food and fiber supply chain, and collaboration with others. Data will be collected from the end of contract report provided by each awardee.

- KPI 1: A more robust Agriculture and Forestry Economy in Tennessee Performance data is not yet available due to project status.
- KPI 2: Increased economic activity in Rural Distressed Counties. Performance data is not yet available due to project status.

Links to project applications and FAQs:

- FARM: <https://www.tn.gov/agriculture/topic/farm.html>
- TUFF: <https://www.tn.gov/agriculture/topic/tennessee-urban-farm-and-forest.html>

# Housing – Habitat for Humanity

**Agency:** Tennessee Department of Finance and Administration (F&A)

**Funding Amount:** \$15,000,000

**Project Identification Number:** 22

**Expenditure Category:** 2.15 Long-term Housing Security: Affordable Housing

**Project Overview:** Habitat for Humanity of Tennessee is leveraging \$15 million in American Rescue Plan Act (ARPA) funding to address long-term housing security by expanding access to affordable homeownership opportunities across the state. This initiative serves households earning at or below 80% of Area Median Income (AMI), with a focus on building stability and resilience in communities impacted by the pandemic.

This year, Habitat has built 127 homes in 26 counties across Tennessee. Homeowners have an average household income of \$42,100 and an average household size of 3.1, with homes appraising at an average value of \$242,787. Additionally, 11 homes were built for individuals with special needs, and 16 homes were built for seniors. These figures reflect Habitat’s commitment to serving low-income households through high-quality, energy-efficient home construction.

To date, \$11,395,527 of the \$15 million grant has been distributed, with 96% of these funds going directly toward construction and related project costs. This investment has not only increased affordable housing development but also stimulated local economies through subcontractor engagement and material purchases in the communities served.

Habitat for Humanity of Tennessee has raised an additional \$20,150,440 through partnerships with corporations, individual donors, churches, and community organizations to meet the full cost of these builds—demonstrating a strong public-private collaboration. This match not only maximizes the impact of ARPA funds but also reflects Habitat’s deep community roots, financial stewardship, and proven ability to leverage resources. Our statewide network and track record make us a reliable, results-driven partner in delivering affordable housing solutions where they are needed most.

**Rationale:** Habitat for Humanity of Tennessee will be able to prioritize pandemic recovery while also transforming the state's lack of affordable homeownership, promoting transformational change for low-income families and Tennesseans with pre-existing social vulnerabilities.

**Use of Evidence:** \$15,000,000 is being used toward evidence-based interventions.

**Performance Report:** This project requires the following data to be reported:

- **Number of affordable housing units preserved or developed – 127**

- Number of households receiving eviction prevention services (including legal representation) – Not applicable to this project scope

Habitat for Humanity employs a well-documented model of affordable homeownership that consistently demonstrates measurable impact on family stability, long-term financial resilience, and community well-being. While not structured as a research intervention, the program’s success is supported by qualitative and quantitative feedback, economic data, and decades of peer-reviewed studies on affordable housing outcomes.

These investments are generating transformational outcomes across Tennessee:

In Chattanooga, ShaTaylor, a young mother of two, shared how Habitat is helping her achieve her dream of homeownership—something her parents never had. After years in a cramped apartment, she now looks forward to planting a garden, hosting family events, and returning to school to become a social worker and teen mom advocate.



In Maury County, DeSheria and her daughter celebrated their ribbon-cutting with pride. Their new home, funded in part by ARPA, represents not just a physical dwelling but a place of peace, security, and generational progress.



In Memphis, Latonya and her son Marco became Habitat's 600th homebuyer family. After escaping unacceptable living conditions, they completed Habitat's 13-week education program and contributed over 200 volunteer hours. Marco learned financial planning and helped thank donors—laying the foundation for his own future, too.



In Rutherford County, Deshika didn't let initial rejection stop her from securing a better future for her two young daughters. With determination and community support, she completed Habitat's Get Ready program and was accepted on her second try. Now employed at U.S. Bank, she looks forward to raising her daughters in the Legacy Pointe neighborhood, where they'll enjoy a "Princess Tiana room," dance classes, and lifelong friendships. "Habitat makes me feel like things are possible," she said. "I want to encourage others the way this process has encouraged me."



These are just four of many lives forever changed through this initiative. Together, we build brighter futures—stability, pride, and opportunity all start with a home.

# Workforce Recovery – Goodwill Excel Center (Memphis)

**Agency:** Tennessee Department of Finance and Administration (F&A)

**Funding Amount:** \$12,000,000

**Project Identification Number:** 27

**Expenditure Category:** 2.37 Economic Impact Assistance: Other

**Project Overview:** The Excel Center model is a first-of-its-kind adult high school, which creates an opportunity for those who previously dropped out of high school to reengage in their education and earn a full, state-recognized high school diploma. The Excel Center in Memphis is the most successful of the 47 centers in the country and has graduated over 1,600 thru May of 2025.

Funding for this project is supporting the building of two new facilities in one of the approved areas within the Shelby County municipal area (see outcomes section). This funding will support both the facility cost, renovation and construction, creation of a workforce development program, and support costs.

The Excel Center LEA, Shelby County School District has approved two locations within Shelby County municipal area. They plan on targeting areas within the community based on need. Those areas in the community where the population lacks a high school diploma.

- Target Area 1: (North Memphis Average of 20.86%) Frasier and Raleigh area have an area with a high drop out of 30.72% and 25.99% respectively. Compared to a National average of below 9%.
- Target Area 2: (South Memphis) South Memphis has a need in the following areas:
  - o National Average - 20.86%
  - o Westwood - 31.30%
  - o South Memphis - 28.86%
  - o Whitehaven - 25.35%
  - o Airport Area - 30.39%

**Rationale:** If the Excel Centers are built they will support the anti-poverty program which contributes to the Memphis economy by providing a workforce, while directing students toward other educational and career opportunities and supporting their psycho-social needs as they transition from high school to a new life as an educated adult.

**Use of Evidence:** \$12,000,000 is being used for evidence-based interventions.

**Performance Report:** Performance data is not yet available.

# Education Recovery – Teach For America (TFA)

**Agency:** Tennessee Department of Education (TDOE)

**Funding Amount:** \$5,830,000

**Project Identification Number:** 23

**Expenditure Category:** 2.27 Addressing Impacts of Lost Instructional Time

**Project Overview:** TFA is a leading teacher pipeline in Tennessee for academic achievement growth, number of teachers recruited, diversity, and fulfillment of high-demand endorsement areas in high-needs schools in Hamilton County, MNPS, and Memphis-Shelby. TFA places teachers in hard-to-staff schools that primarily serve economically disadvantaged students. TFA annually receives top ratings by the State Board and has a network of over 2,000 leaders in TN, the vast majority of whom work directly in K-12 public education. This project began in FY23 (2022-23 academic year) and has concluded as of June 30, 2025.

- TFA's Teacher Corps Program helped improve teacher retention in high-needs schools in Hamilton County, MNPS, and Memphis-Shelby. According to TFA's FY24 interim report, 71% of second-year corps members returned this year (2023-24) to teach for a third year in Hamilton County, compared to only 13% who stayed after the first cohort (2019-20).
- The Ignite Fellowship tutors helped support 4<sup>th</sup> grade literacy or 6<sup>th</sup> and 7<sup>th</sup> grade math (two high-demand areas). In Hamilton County, 70% of participating students in Fall 2023 made improvements according to the pre- and post-test iReady data. Additionally, 29% of participating Ignite tutoring students grew at least one grade level in reading by the end of the semester. Schools are using the Ignite tutoring program as an intervention for students in the sub-21<sup>st</sup> percentile rank band and students testing in the 21<sup>st</sup>-40<sup>th</sup> percentile rank band on the Tennessee Comprehensive Assessment Program (TCAP).

The following were the main activities of the program:

- Establishing partnerships and supporting the three primary districts—Hamilton County Schools, Metro Nashville Public Schools, and Memphis-Shelby County Schools—to assist with the recruitment, training, credentialing, and retention of new educators to become certified in high-demand endorsement areas (math, science, SPED, and elementary education) in high-needs schools.
- Pre-service training for corps members with five separate phases: onboarding, kick-off, Learning Series Phase 1, Summer Practicum and Learning Phase 2, and First 90 Days and Learning Phase III.
- Ongoing professional development for corps members including regular classroom observations, recording and feedback of lessons, review sessions to facilitate self-reflection and professional growth, use student achievement data and content area/grade-level workshops to evaluate instructional practices.
- Providing corps members access to various resources including sample lesson plans, assessments, grade tracking systems, and HQIM.
- Facilitating enrollment of corps members in an alternative certification/licensure program to allow corps members to obtain the appropriate credentials and serve as a teacher of record. In the case

of corps members in Nashville-Chattanooga, TFA partners will partner with Lipscomb University as their certifying body. TFA Memphis is their own Educator Preparation Program and credentials their corps members directly.

- Recruit and train Ignite Fellowship tutors to work across a subset of schools between Nashville and Chattanooga to serve students in either 4<sup>th</sup> grade literacy or 6<sup>th</sup>/7<sup>th</sup> grade math.

Primary partnerships: Hamilton County, MNPS, Memphis-Shelby, and TDOE

- Program support and oversight: recruit, select, train, and staff corps members, facilitate efficient hiring practices of corps members, and use reasonable efforts to recruit individuals from diverse backgrounds.

Delivery mechanisms:

- Pre-service five-week training institute for all new corps members prior to them entering the classroom: a) certifying corps members in high-needs schools in high-demand endorsement areas, and b) ensure certification meets state regulations and certification requirements.
- Ongoing Professional Development: a) classroom observations, b) classroom instruction evaluation and feedback, c) instructional practices evaluation, and d) providing corps members various classroom resources.
- For Ignite Fellows (high-impact, small group tutoring): receive training from a veteran educator at a partner school to teach these fellows to customize tutoring lessons and help students building academic skills, confidence, and pride in their learning.
  - Ignite Fellows work 3-5 hours per week for a semester (13 weeks). Weeks 1 & 2: build skills during a ten-hour onboarding period.
  - Weeks 3-13: partner directly with a small group of students using a school-aligned curriculum.

The Department expects the following outcomes associated with the project:

- Outcome 1: Teacher and School Leader Development Redesign: TFA overhauled our approach to recruiting and developing best-in-class educators to accommodate the constraints of COVID-19. The result is a state-of-the-art model that integrates national best practices with localized coaching and support. The program sets high academic standards for students, develops robust literacy/numeracy skills, equips teachers to support the whole child, and prepares students for postsecondary success.
- Outcome 2: Student Learning: TFA will support the DOE's efforts to combat COVID-19 learning loss by teaching in-person summer school in West, Middle, and East Tennessee each year, in addition to our in-year efforts to accelerate student learning.

Websites:

- [Teach For America's Corps Teacher Program](#)
- [Teach For America Ignite Fellowship](#)

**Rationale:** ARP funding received by TFA will support the operations of TFA’s teacher training and development program with an objective of Teach For America corps members serving at least 2,100 students across Tennessee each summer. Funding also supports the Ignite Fellows who provide high-impact tutoring for 4th grade literacy and 6th and 7th grade math. In fall 2023, TFA recruited 51 tutors to work across five schools in the Nashville and Chattanooga areas. These fellows service 111 students in the aforementioned subject areas. By the end of 2023-24, TFA will have recruited a total of 186 tutors who’ve led over 7,500 hours of additional learning with a total of 435 students in 13 schools across Middle and East Tennessee.

**Use of Evidence:** \$5,830,000 is being used for evidence-based interventions.

**Performance Report:**

The following are mandatory KPIs required by Treasury:

- Number of students participating in evidence-based tutoring programs.
  - 817 students.
  
- Background: Teach for America (TFA) finds, develops, and supports equity-oriented leaders to transform education and expand opportunity for all children. We know children growing up in marginalized and disenfranchised communities lack access to a broad spectrum of resources and opportunities and often attend schools that are not equipped to meet these needs. In response, Teach for America recruits outstanding individuals to make a life-long commitment that begins with two years of teaching or a semester of tutoring in a high-need public school in four cities across Tennessee. During their time in the classroom, our corps members and tutors exceed traditional expectations to advance the academic and personal growth of their students. TFA partners with schools, families, universities, and community organizations to provide initial training, ongoing professional development, and access to an unparalleled resource and support network. Corps members and Ignite tutoring fellows expand their perspectives, knowledge, and skills as educators, advocates, and systems-change leaders, thereby impacting outcomes for students and families. In the 2024-25 academic year, Teach for America supported over 170 first- and second-year teachers in Tennessee and another 356 tutors who collectively impacted over 13,000 students.
  
- Pre-Service Training: During the summer before their first year of teaching, all corps members engage with our Pre-Service experience. This experience helps develop corps members into teacher leaders, and we focus our training on four domains: rigorous instruction, classroom learning environment, relationships, and learning. Pre-Service begins with asynchronous onboarding modules, which we term “Launch,” which is followed by about two weeks of virtual synchronous Launch Live! And Training, where corps members begin to build pedagogical understanding and skills. Synchronous sessions are live and range from six to eight hours per day. From there, corps members teach students at summer school during our five-week Practicum in partnership with Memphis-Shelby County Schools, Metro Nashville Public Schools, and Hamilton County Schools. Each summer, Teach for America corps members deliver high-quality summer school instruction to over 700 students in low-income communities. All corps members engage in

Science of Reading coursework during Pre-Service Training the summer before they begin their first year of teaching with TFA. Corps members will return to the Science of Reading during their placements in Memphis, Nashville, or Chattanooga, focusing on reading comprehension as they synthesize learning and apply it to their content and grade.

- The Teacher Corps: Teach for America recruits and develops leaders who possess the perspectives and qualifications needed to have a positive and direct impact on student growth and academic excellence. By working alongside community members across Tennessee, corps members become lifelong advocates and change agents working at every level to drive impact. We start by asking leaders to commit at least two years to teaching in schools that are among the most marginalized across Memphis, Nashville, and Chattanooga. Corps members can have an immediate, positive impact on the students they teach. They build strong, enduring relationships with students and families and hold the highest of standards while deeply caring for their students—leading to measurable academic and holistic growth.
  - Each incoming corps member is assigned a Managing Director, Leadership Development (MD,LD) who works with them from the time they accept their offer with Teach for America until they complete their corps commitment. The MD,LD is an experienced leadership coach who stewards corps members through their corps experience and is responsible for their development and impact as teachers. The MD,LD will visit corps members’ classrooms, help corps members understand their students’ learning outcomes and experience, support their reflection, and connect them with the strongest resources to drive their learning and increase their skill and impact. These coaches work closely with partner schools and school leadership to ensure that our teachers have the necessary support to positively and meaningfully impact their students.
  - We work closely with district leaders and Charter Management Organizations (CMOs) to match corps member talent with the highest-need vacancies in schools that have historically struggled with teacher recruitment and retention.
    - 46.8% of the corps members currently serving in Tennessee teach ELA
    - 26.3% teach math
    - 21.6% teach science
- The Ignite Tutoring Fellowship: Ignite is a national tutoring corps designed to accelerate learning and foster belonging in partnership with students, teachers, families, and the broader communities in Tennessee. This fellowship builds on Teach for America’s over 30 years of experience partnering with under-resourced communities across the country to help overcome the systemic barriers that may hinder an excellent education. The program leverages research-based best practices for high-impact tutoring and brings exceptional, equity-oriented leaders into classrooms in a virtual setting to immediately add value for students and schools through customized learning. Ignite is a once-in-a-generation opportunity to create equitable access to individualized learning and catalyze a shift in our education model that will help put every child on a path toward economic mobility and a choice-filled life.
  - High-impact tutoring is generally defined as small-group tutoring (up to three or four students) at least three times a week. The Ignite Fellowship is aligned with this model and with best-practices developed by the Annenberg Institute at Brown University in “Design Principles for Accelerating Student Learning with High-Impact Tutoring”, published in

February 2021. In a recent meta-analysis by Dietrichson et al., focused specifically on reading and mathematics interventions supporting low-income students, data showed tutoring produced the largest effect on students’ academic achievement (based on 66 unique studies).

- Ignite fellows are paid a \$1,000 stipend at the end of the fellowship, averaging to \$20/hour over the course of the semester. Additionally, each school-based Ignite site leader earns an annual stipend of \$5,000 to operationalize and lead the tutoring corps at their local school. In 2024-25, Teach for America is supporting 354 Ignite fellows across Tennessee, 56% of whom identify as a person of color, 37% as coming from a low-income background, and 25% as the first in their family to attend college.
- By the end of the 2024-25 academic year, 354 Ignite tutors served 817 students in 15 schools across Memphis, Nashville, Chattanooga, and Knoxville. Students participating in Ignite received 18,835 additional hour of learning in either middle school math or elementary reading over the course of the school year.
- In the 2025-26 academic year, partner districts will pay a cost-sharing fee to support the ongoing cost Teach for America incurs to run Ignite. As the Ignite Fellowship continues to grow in school demand, participation, and positive student outcomes, we continue to seek ways and resources that maximize impact for participating students. Teach For America has envisioned a sustainable funding model for Ignite in which the full scope of the program’s variable costs—ultimately accounting for more than 50% of Ignite’s total operating budget—will be covered by public dollars (state appropriation and earned revenue from school and district partners), while fixed costs would be supported by private philanthropy. Pursuing this model allows us to capture efficiencies that reduce fixed costs faster, limiting Ignite’s reliance on private philanthropy over time. On an accelerated growth trajectory, we estimate our cost per student will be \$1,850 in 2025-26, well within the recommended range out of the National Student Support Accelerator for how much districts should invest in a high-impact tutoring program (between \$1,200 and \$2,500 per student per year).

**Outcome Measurement:**

	<b>Outcome</b>	<b>Data Reported</b>	<b>Date Collected</b>
1	Percentage of program participants who earn TVAAS 3+	Memphis: 79.5% corps members (number 4 EPP overall)  Nashville-Chattanooga: 76.7% of corps members (number 6 EPP overall)	February 2025
2	Percentage of program participants placed in a high-demand endorsement area	Memphis: 44.6% of corps members (number 5 EPP overall)  Nashville-Chattanooga: 49.0% of corps members (number 4 EPP overall)	February 2025
3	Percentage of program participants who are racially diverse completers	Memphis: 60.3% of corps members (number 1 EPP overall)	February 2025

		Nashville-Chattanooga: (32.3% of corps members (number 8 EPP overall))	
4	Number of Ignite Tutoring Fellows recruited to TN for the 2024-2025 academic year	2024-25: 356 total Ignite fellows <ul style="list-style-type: none"> <li>• Memphis: 39</li> <li>• Nashville: 153</li> <li>• Chattanooga: 106</li> <li>• Knoxville: 58</li> </ul>	June 2025
5	Number of students served through the Ignite Fellowship in the 2024-2025 academic year	2024-25: 817 total students.  Fall 2024: 47 in Memphis, 204 in Nashville, 92 in Chattanooga, 61 in Knoxville.  Spring 2025: 46 in Memphis, 201 in Nashville, 108 in Chattanooga, 58 in Knoxville	June 2025
6	Number of students served through the teacher corps in the 2024-2025 academic year	171 Teach For America Tennessee corps members impacted 12,100 students across Memphis, Nashville, and Chattanooga.	October 2024
7	Number of incoming corps members recruited to TN for the 2025-2026 academic year	172 total Tennessee corps members projected in 2025-26 <ul style="list-style-type: none"> <li>• 106 in Nashville-Chattanooga: 49 first-years; 57 second-years</li> <li>• 66 in Memphis: 37 first-years, 29 second-years</li> </ul>	June 2025
8	Number of Ignite Tutoring Fellows recruited to TN in the 2025-2026 academic year	2025-26: 608 prospective allocations for Ignite fellows <ul style="list-style-type: none"> <li>• Nashville: 264 (11 schools)</li> <li>• Chattanooga: 116 (5 schools)</li> <li>• Knoxville: 148 (7 schools)</li> <li>• Memphis: 80 (4 schools)</li> </ul> <p>This allocation of fellows would include a significant expansion of our footprint in both Nashville and Knoxville, as a result of the State's continued investment in TFA and a generous private gift from the Bill &amp; Crissy Haslam Foundation.</p>	Tentative as of June 2025
9	Number of program alumni who become School Leaders, School Systems Leaders, and Mid-Level Leaders	School Leaders: 45 <ul style="list-style-type: none"> <li>• Memphis: 17</li> <li>• Nashville-Chattanooga: 28</li> </ul> School Systems Leaders: 52 <ul style="list-style-type: none"> <li>• Memphis: 2</li> </ul>	June 2024

		<ul style="list-style-type: none"> <li>• Nashville-Chattanooga: 50</li> </ul> <p>Mid-Level Leaders: 90</p> <ul style="list-style-type: none"> <li>• Memphis: 35</li> <li>• Nashville-Chattanooga: 55</li> </ul>	
10	Number of mid-level leaders recruited to the Nashville Aspiring School Leader Fellowship in 2025-2026	<p>Total cohort: 13 future school leaders</p> <ul style="list-style-type: none"> <li>▪ Nashville: 11 fellows</li> <li>▪ Chattanooga: 2 fellows</li> </ul>	June 2025

# Learning Loss Remediation Camps

**Agency:** Tennessee Department of Education (TDOE)

**Funding Amount:** \$102,000,000

**Project Identification Number:** 46

**Expenditure Category:** 2.27 Addressing Impacts of Lost Instructional Time

**Project Overview:** Learning Loss Remediation Camps serve students in rising grades kindergarten through grade 9 who are at risk. Tenn. Code Ann SS 49-6-1501-1511 codified Learning Loss Remediation by requiring all Tennessee school districts to offer in-person loss remediation programs including summer learning camps, after-school learning mini-camps, and learning loss bridge camps. This project allocates \$102 million over the course of four years (FY23-FY26) to cover the costs of these camps. \$40 million was allocated for FY23, \$25 million in FY24, and \$19 and \$18 million will be allocated for FY25 and FY26, respectively.

The Department expects the following outcomes associated with the project:

- Tennessee’s investment in remediation summer camp programming will improve the resiliency of students adversely affected by interruptions in learning due to COVID-19 and beyond. Students who are at risk receive additional summer learning to both accelerate to grade-level and mitigate any learning loss due to being out of school during the summer.

**Rationale:** These remediation camps are designed to address the significant impact of learning loss, both as an immediate response to the loss of in-person instructional time and the long-term performance regression many students currently experience each year. Students complete post-tests for ELA and math, allowing the Department to analyze growth and ensure students receive the best learning opportunity possible. Data on remediation is published annually in the [Learning Loss Remediation and Student Acceleration Act](#) report.

**Use of Evidence:** \$102,000,000 is being used toward evidence-based interventions.

## Performance Report:

The following are mandatory KPIs required by Treasury:

- Number of students participating in evidence-based tutoring programs.
  - For summer 2023, 102,270 students enrolled in summer programming across rising grades kindergarten through rising grade 9. 40.6% (41,544) were enrolled in Summer Learning Camps/STREAM camps (rising grades K – 3) across 568 individual sites. 59.3% (60,651) were enrolled in Learning Loss Bridge Camps (rising grades 4 – 9) across 730 individual sites.
  - For summer 2024, 89,637 students enrolled in summer programming across rising grades kindergarten through rising grade 9. 45.5% were enrolled in Summer Learning Camps/STREAM camps (rising grades K – 3) and 54.5% were enrolled in Learning Loss Bridge Camps (rising grades 4 – 9). Student testing scores from summer 2024 found that

summer programming overall has a positive effect on students who attended the camps, though the effect varied by grade level and subject area. When attendance was considered in the analysis (i.e., students attended at least 90 percent of the camp), slightly higher growth was seen across all grade levels in all subject areas.

Below are photos and quotes from summer 2024. In addition, [here](#) you can find a video that was created during summer 2024 to support families with understanding what summer programming looks like. Districts are using this video in family outreach efforts.

*"It's not for students that failed. It's not remediation. It's work and assignments and content that they are going to see at the next grade level. It's acceleration." – Director of Schools*

*"It's time for us to really close gaps on standards, focus on specific standards, and really make sure we are setting students up for success. If you need that extra support, Summer Success is a time to fill in those gaps. We have ways to make learning more engaging." – Summer Academic Lead*

*"My own son has been in Summer Success since we started in GMSD. This is the first year that he is proficient. However, I'm not ready to say we're done giving you this intervention because this intervention is what got you here." – Germantown Parent of a 3<sup>rd</sup> Grade Student*

*"I signed him up for the summer camp. I do feel like he had a better idea of what he was expected to do in the next grade. Seeing him from there to now is crazy. He's on grade level!" – Parent, Trousdale County Schools*







# Childcare Capacity Pilot Partnerships

**Agency:** Tennessee Department of Human Services (DHS)

**Funding Amount:** \$19,370,840

**Project Identification Number:** 29

**Expenditure Category:** 2.11 Healthy Childhood Environments: Child Care

**Project Overview:** The goal of this project is to increase the availability of childcare statewide by partnering with the YMCAs and Boys and Girls Clubs of Tennessee through a blended funding strategy. The program allows both partners to utilize FSAG-ARPA funding for capital expenses and use childcare development fund (CCDF) ARPA funding for operational expenses.

The Department expects the following outcomes associated with the project:

- YMCA proposal:
  - Approximately 5,600 childcare slots created
  - Over 48 new childcare centers available to families across the State of Tennessee
  - Total State Partnership Request: \$27M
    - Operational: \$17,637,160
    - Capital: \$9,140,000
- Boys and Girls Club proposal:
  - Approximately 3,875 childcare slots created
  - 13 new clubs and increased slots at all 94 existing clubs
  - Total State Partnership Request: \$27M
    - Operational: \$16,690,782.10
    - Capital: \$10,230,840

To date, the following activities have taken place:

## YMCA

- ARPA Child Care Discretionary Supplemental Funded- Operational grant contract, effective June 1, 2023, awarded \$20M for establishment and expansion grant services, operational stabilization support services, and administrative hub support services. New and expanded YMCA childcare locations are moving through the licensure process. This project will run until the expiration of ARPA Child Care Supplemental Funds on September 30, 2024.
  - ARPA Child Care Supplemental Funds expired on September 30, 2024. The YMCA grantee utilized \$1,296,198.51 of the operational stabilization support funds made available through this project and utilized other stabilization funding grants. ARPA Child Care Discretionary Supplemental Funds supported 7,169 slots of licensed childcare capacity at 55 locations.
- FSAG SLFRF ARPA Funded- Four individual capital projects have been contracted with an effective date of March 1, 2024. This project will run until the expiration of SLFRF in December 2026.

- The FSAG SLFRF ARPA project for YMCA has been consolidated into 3 new construction projects. Each project is working through its timeline of procuring land, finalizing facility design, and competitively selecting contractors.

#### Boys & Girls Clubs

- ARPA Child Care Discretionary Supplemental Funded- Operational grant contract, effective October 1, 2022, awarded \$17,850,000 to support operating costs associated with serving additional children in low-income communities and childcare deserts. This project will run until the expiration of ARPA Child Care Supplemental Funds on September 30, 2024.
  - ARPA Child Care Supplemental Funds expired on September 30, 2024. The Boys & Girls Clubs grantee utilized \$16,252,744.04 of the operational stabilization support funds made available through this project. ARPA Child Care Discretionary Supplemental Funds supported 8,996 additional children served across 94 locations.
- FSAG SLFRF ARPA Funded- Twenty-one individual capital projects have been contracted with an effective date of November 15, 2023. This project will run until the expiration of SLFRF in December 2026.
  - Each of the individual capital projects has been moving through the stages of identifying and procuring vehicles, designing and implementing renovations/capital improvements, and finalizing facility design and competitively selecting contractors for new construction. Some smaller projects have been completed. Larger projects take more time. A series of contract amendments have been executed to make funding that is not needed to complete activities at one location available to another location that needs it.
  - The Boys & Girls Club for Memphis Central locations purchased these vehicles to provide expanded transportation services so more children can access the clubs.



- The Boys & Girls Clubs of Memphis Buckman made significant playground updates to better serve its members.



- The Greeneville Boys & Girls Club has almost completed construction of a new facility. The new facility is located adjacent to the grounds of a local school and an expansive community park system. This new facility replaces the current location, which was repurposed from a community center built in the 1960s.

New Construction:



Both YMCA and Boys & Girls Clubs have been supported with contracted technical assistance regarding federal compliance and project deliverables.

**Rationale:** These grants directly support multiple YMCAs and Boys and Girls Clubs sites across the state of Tennessee, with a focus on low-income and underserved areas.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:**

This project requires the following data to be reported:

- Number of children served by childcare and early learning (pre-school/pre-K/ages 3- 5)
  - 8,996
- Number of families served by home visiting

YMCA:

- ARPA Child Care Discretionary Supplemental Funds provided operational support to 7,169 slots of licensed capacity.
- FSAG SLFRF ARPA funds will be used to build/renovate 3 childcare locations. The newly licensed childcare capacity associated with these locations will be provided when it becomes available.

Boys & Girls Clubs:

- ARPA Child Care Discretionary Supplemental Funds supported increased enrollment of 8,996 school-aged children across 94 locations.
- FSAG SLFRF ARPA funds are being used to increase access to clubs by expanding transportation opportunities, making capital improvements/renovations, and building new facilities. The capacity for the new facilities will be provided when it becomes available.

# UT – Meat Industry Workforce Training Facility

**Agency:** Tennessee Department of Agriculture (TDA)

**Funding Amount:** \$12,500,000

**Project Identification Number:** 38

**Expenditure Category:** 2.37 Economic Impact Assistance: Other

**Program Overview:** This project establishes a meat processing extension, teaching, and research facility to increase the capacity of the University of Tennessee Institute of Agriculture (UTIA) to enhance workforce development and support the growing meat industry in the state. The meat processing facility will increase the resilience of the Tennessee meat industry.

The intended outcomes for the project:

- Outcome 1: Improved resiliency and adaptability of the meat processing industry in Tennessee
  - Measure: Maintained production capacity during crisis; supply of well-trained employees
- Outcome 2: Increased meat processing capacity in Tennessee
  - Measure: Number of Tennessee meat processors and amount of product produced
- Outcome 3: Improved system to ensure the quality and safety of Tennessee meat products
  - Measure: Improved market performance and fewer recalls of Tennessee meat products

**Rationale:** With this funding the UTIA will develop a facility for educational and research programs to build the meat processing industry in Tennessee, resulting in a more resilient food system with greater economic development. Key inputs will be the facility (a building, parking area, and equipment) funded by the request. Other key inputs will be provided by UTIA in the form of faculty and staff salaries and benefits. Maintenance costs will be supported by product sales, educational activity revenue (both industry and college students), and research grants and contracts provided to or secured by UTIA faculty and staff. Short term outcomes include improved resiliency and adaptability of the meat processing industry due to more small-scale processing facilities in Tennessee, more local (Tennessee)-produced meat operations for beef, poultry, and other products, and improved system to ensure meat quality and safety of Tennessee products. College students will benefit from hands-on learning associated with meat processing, product development, and the resultant business and marketing skills for sales.

**Use of Evidence:** \$12,500,000 is being used towards evidence-based interventions.

**Performance Report:** Design is 99% completed, bid for construction has been broken into three bid package. Bid package one had successfully completed with contracts in process. Bid packages two and three are readying for bid. Construction is anticipated to commence mid-August 2025.

- Anticipated KPI measurement upon completion of facility, with research and education/extension beginning January 2027. KPI 1: Improved resiliency and adaptability of the meat processing industry in Tennessee. Measured by: Supply of well-trained employees, number of enrolled students and certifications issued, increasing by 10% year over year for three years. Performance data not yet available due to project status.

- KPI 2: Increased meat processing capacity in Tennessee. Measured by: Increase in number of Tennessee meat processors and amount of product produced. Performance data not yet available due to project status.
- KPI 3: Improved system to ensure quality and safety of Tennessee meat products. Measured by: Improved market performance and fewer recalls of Tennessee meat products. Performance data not yet available due to project status.

The project is on track and follows the timeline of:

- Designer on board by June 2024 with design completion by May 2025
- Site and utility work in full swing beginning August 2025
- Construction begins October 2025 with completion targeted for November 2026

**Planned Research:**

- Food safety and security (both pre- and post- harvest)
- Food product development and processing alternatives (FDSC and ANSC)
- Adipose and muscle biology studies (ANSC)
- Methane digestion and offal utilization
- Red water recycling (BESS)
- Economic analysis (AREC)
- Water irrigation use on crops with cleaning waste water (PLSC)
- Additional research collection opportunities across departments including CVM

# Investments in Housing

**Agency:** Tennessee Housing Development Agency (THDA)

**Funding Amount:** \$12,500,000

**Project Identification Number:** 45

**Expenditure Category:** 2.15 Long-term Housing Security: Affordable Housing

**Project Overview:** THDA has entered a grant agreement with the Federation of Appalachian Housing Federation (FAHE) to provide funding to select subgrantees to participate in certain eligible low-income housing development activities. All funds will be dispersed as reimbursements for qualified expenditures based on approved project draws as submitted. The application process opened by FAHE in June 2024, and three rounds of applications were accepted. A total of 18 organizations applied for funding and utilize SLFRF funds for 26 projects throughout the state. All grantees have signed subaward agreements for their projects. It is anticipated that these projects will create or greatly improve approximately 250 units. The program will run between June 1, 2024 and September 30, 2026. The following vulnerable populations to be served include:

- Retiree residents seeking to age in place.
- Rent Burdened Households (paying > 30% more than their income to housing).
- Veterans, the disabled, those in recovery or in the process of re-entry and DV survivors.

Intended outcomes:

- This program will increase the number of affordable residential units available to low-income households across Tennessee. The eligible activities will be:
  - Pre-development activities (for one of the following eligible activities).
  - New construction of single-family units for sale to low-income households.
  - Acquisition and/or new construction or reconstruction of single-family or multi-family units for rent to low-income households

**Rationale:** Investing in quality, stable housing is crucial for supporting the economic and overall well-being of Tennesseans. The housing supply in Tennessee has decreased by 24%, while demand for housing has increased by 19%. By investing in housing, this allows the state to meet both the rising consumer demand for affordable housing units while supporting economic growth at the local and state levels. The economic benefits of investing in housing include reducing the cost burden and unmet housing needs, creating and retaining jobs, increasing consumer spending power, and increasing state and local tax revenue in the long-term.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** Performance data is not yet available due to project status.

- Number of affordable housing units preserved or developed: TBD

# Digital Skills, Education, and Workforce Development Grants

**Agency:** Economic and Community Development (ECD)

**Funding amount:** \$43,856,074.56

**Project Identification Number:** 39

**Project Expenditure Category:** 2.4-Household Assistance: Internet Access Programs

**Project Overview:** The Digital Skills, Education, and Workforce Development (DSEW) program is a key initiative supporting Tennessee’s broader mission to become a national leader in high-quality jobs and inclusive economic growth. Aligned with the objectives outlined in the Tennessee Digital Opportunity Plan, the DSEW program addresses digital opportunities by equipping individuals with digital skills and access to tools necessary to participate in the modern economy.

Through 77 diverse training programs across the state, the DSEW initiative offers instruction in both foundational digital literacy and advanced technical competencies, including broadband infrastructure and construction skills. This comprehensive approach ensures that participants—regardless of their current skill level—have access to relevant, workforce-aligned opportunities.

In addition to training, the program provides pathways for individuals to receive free or subsidized devices, further enabling them to apply their digital skills in real-world settings. By removing barriers to access and expanding workforce readiness, the DSEW program plays a critical role in closing the digital divide and supporting long-term employment and economic mobility for Tennesseans. [Digital Opportunity Plan](#).

In April 2024, TNECD awarded \$27.34 million in DSEW grants to 48 projects, aiming to serve 8,040 individuals. In October 2024, a second round provided another \$16.14 million to 29 additional projects, set to reach 2,900 individuals. With all 77 projects now underway, they are already making a difference in increasing digital competencies and workforce development opportunities in communities across the state. These projects will be completed by October 2026.

<b>77</b> Number of Projects	<b>\$43.67M</b> Grant Funding	<b>80</b> Number of Counties Impacted	<b>28,260</b> Number of Individuals Served	<b>13</b> Number of Projects in Distressed Counties
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*Program Overview Statistics*

## Projects Spotlight

### 1. The Enterprise Center

The Enterprise Center’s flagship program, Tech Goes Home (TGH), was awarded **\$2.87 M** across **3 projects** between 2023 and 2024 to empower residents with essential digital skills via a 15-hour training course covering internet navigation, cybersecurity, and job readiness. Participants receive a new device which they can purchase at a subsidized cost upon course completion. TGH is designed to meet people where they are, serving older adults, educators, job seekers, individuals with disabilities, non-English speakers, and justice-involved individuals. This project is primarily serving people in Hamilton County, and serving other counties as Bradley, Polk, McMinn, Marion, Sequatchie, Bledsoe, Rhea, Meigs, Grundy. TEC is expected to serve **4,680 individuals** by October 2026. [TECH GOES HOME CHATTANOOGA - Home](#)

## 2. ROANEnet

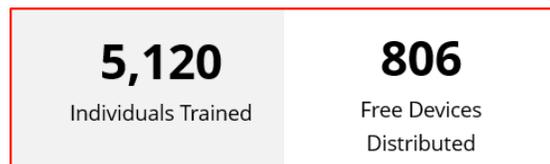
Between 2023 and 2024, ROANEnet was awarded over **\$415 K** through **2 projects**. These initiatives primarily serve Roane County, with additional outreach in neighboring areas such as Rhea County. ROANEnet DSEW-funded programs are the Life Skills & Tech Empowerment Program (Life-STEP) and the Digital Smart training program. Life-STEP integrates digital literacy, personal development, and job readiness training to address barriers to employment and social inclusion. Upon completion, participants receive a free laptop to support continued learning and access to online services. The Digital Smart program includes a 3-hour Computer Basics course and a 15-hour Tech Goes Home (TGH) curriculum. These courses equip adults with essential laptop and internet skills such as email setup, online safety, and Zoom participation and provide graduates with a refurbished laptop. ROANEnet is expected to serve over **1,130 individuals** by October 2026.

As of February 2025, **5,120** Tennesseans have completed digital training ranging from basic digital skills to workforce necessary training in multiple fields, and **806** devices have been distributed at no cost to the students. [ROANEnet](#)

**Use of Evidence:** Applicants were tasked with showcasing the evidence-based design of their digital skilling training or workforce development programs. In instances where robust evidence was not readily available, applicants were required to identify a specific community gap and articulate how their proposed services would effectively address that need to ensure that the programs meet the intended objectives. These comprehensive answers played a pivotal role in the evaluation process and the selection of the finalists. Final expenditures of evidence-based interventions will be tracked through quarterly reporting.

### Performance Report:

#### DSEW Grant Performance as of February 2025



We anticipate the following outcomes for this program in alignment with the KPIs being tracked as part of the [Tennessee Digital Opportunity Plan](#) :

Intended Outcomes	Progress as of February, 2025
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<p><b>Outcome 1:</b> Increase number of those in covered populations who receive training from TNECD-funded workforce development program.</p>	<p>5,120 served individuals</p>
<p><b>Outcome 2:</b> Increase the number of those in covered populations who receive a job placement from a TNECD-funded grant program</p>	<p>These programs are still in the implementation phase. Trainings must be completed before students are eligible to secure employment opportunities in the field.</p>
<p><b>Outcome 3:</b> Increase number of no- to low-cost devices provided to members of covered populations by TNECD-funded program.</p>	<p>806 free devices distributed</p>

# Broadband Ready Community Adoption Grants

**Agency:** Economic and Community Development (ECD)

**Funding amount:** \$7,629,790.78

**Project Identification Number:** 40

**Project Expenditure Category:** 2.4-Household Assistance: Internet Access Programs

**Project Overview:** The Broadband Ready Community (BRC) Adoption Grant Program was established to promote increased broadband adoption and equitable digital access through initiatives led by county governments. The program supports Tennessee’s broader goals under the Tennessee Digital Opportunity Plan by investing in digital literacy, connectivity, and community resource accessibility. Counties participating in the program first obtain the official "Broadband Ready Community" designation, certified by the Tennessee Department of Economic and Community Development (TNECD). This designation is awarded to counties that adopt an ordinance formally recognizing broadband infrastructure as critical to economic and community development and committing to reducing administrative barriers to broadband deployment.

Eligible counties that secured this designation and submitted an application outlining their locally tailored digital adoption strategies qualified for a \$100,000 non-competitive grant. These grants fund a range of community-based activities, including digital skills training, public Wi-Fi expansion, device access programs, and awareness campaigns. Through targeted local investments, the BRC Adoption Grant Program empowers counties to advance digital inclusion, address regional disparities, and ensure more Tennesseans can participate fully in the digital economy. [Digital Opportunity Plan](#).

In April 2024, TNECD awarded \$6.03 million in BRC grants to support 64 projects. In October 2024, an additional \$1.59 million was awarded to 19 more projects, aiming to serve 19,000 individuals. Together, these efforts are expected to create real, meaningful impact in communities across the state. These projects will be completed by October 2026.



*Program Overview Statistics*

**Project Spotlight:**

**1. Unicoi County:**

Unicoi County utilized BRC Adoption Grant funds to modernize public access to technology by **upgrading outdated computers at the public** library and senior center, launching a free iPad lending program, and providing Kindles for visually impaired users. The initiative also includes digital training to support device use and tuition support for a four-week intensive digital skills course focused on AI tools, web development, and digital communication for students, professionals, and small business owners. As of February 2025, the project was 75% complete, having supported **79 individuals and distributed 20 digital devices.**

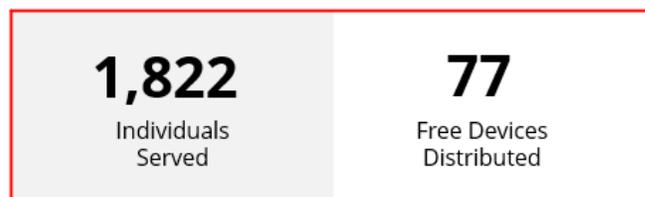
**2. Wilson County:**

Wilson County is leveraging BRC Adoption Grant funds to expand high-speed internet access and develop modern, connected workspaces across public libraries in Watertown, Lebanon, and Mt. Juliet. The project includes digital device distribution and high-speed network cabling upgrades at the Lebanon and Mt. Juliet branches, supporting work, study, and digital literacy programming. As of February 2025, the project was 40% complete and had already impacted **1,083 residents** through the provision of internet hotspots.

**Use of Evidence:** Applicants were tasked with showcasing the evidence-based design of their digital skilling training, public Wi-Fi project, marketing of low-cost broadband options, or community-based adoption programs. In instances where robust evidence was not readily available, applicants were required to identify a specific community gap and articulate how their proposed services would effectively address that need to ensure that the programs meet the intended objectives. Final evidence-based are being tracked through quarterly reporting.

**Performance Report:**

**BRC Grant Performance as of February 2025**



We anticipate the following outcomes for this program in alignment with the KPIs being tracked as part of the [Tennessee Digital Opportunity Plan](#) :

Intended Outcomes	Progress as of February, 2025
<b>Outcome 1:</b> Increase subscription take rates.	Currently, the TEBF-ARP program has achieved a <b>39% adoption rate.</b> Based on ongoing subscription trends and engagement efforts, we are confident our grantees will continue to grow and exceed the industry standards for rural broadband adoption.

<p><b>Outcome 2:</b> Increase number of those in covered populations who receive training from TNECD-funded workforce development program.</p>	<p>Out of 1,822 individuals served, <b>102 received training</b> from a workforce development program.</p>
<p><b>Outcome 3:</b> Increase number of no- to low-cost devices provided to members of covered populations by TNECD-funded program.</p>	<p><b>77 free devices distributed</b></p>

# Tennessee College of Applied Technology

**Agency:** Economic and Community Development (ECD)

**Funding amount:** \$4,994,349.50

**Project Identification Number:** 41

**Project Expenditure Category:** 2.36 - Aid to Other Impacted Industries

**Project Overview:** In April 2024, the Tennessee Department of Economic and Community Development (TNECD) awarded five \$1 million grants to Tennessee Colleges of Applied Technology (TCATs) in Hohenwald, Harriman, Livingston, Murfreesboro, and Paris. These grants support the launch of a one-year Telecommunications Electronics Technician Diploma program designed to meet the growing workforce needs of the state's telecommunications sector. The programs are currently underway and are expected to conclude by October 2026.

This intensive, one-year training program equips students with the skills necessary for immediate entry into the telecommunications industry. Graduates will be able to test and repair telecommunications circuits and equipment, verify the performance of newly installed or updated systems, and safely operate in varied environments such as manholes, cable vaults, and elevated workspaces. The program also provides training in the assembly and installation of communication infrastructure, including data and telephone lines, switching systems, power components, and network equipment. By aligning curriculum with industry standards, this initiative supports Tennessee's broader goal of building a highly skilled, job-ready telecommunications workforce.

## **Projects Spotlight:**

### **1. Tennessee College of Applied Technology, Hohenwald**

As of February 2025, the project **secured the capital and training equipment, designed the curriculum,** and has **enrolled four students** in the apprenticeship program, and distributed four digital devices to support their training. Funds are being used to procure telecommunications equipment and deliver hands-on, field-based training. The program includes structured industry tours to support career exploration and facilitate job placement within the sector.

**Use of Evidence:** The entirety of this program is grounded in evidence-based interventions, as defined by federal standards, and qualifies as a Credentialed Industry Program. According to the Fiber Broadband Association's Broadband Workforce Guidebook, credentialed programs ensure standardized skillsets and serve as validated indicators of worker quality, directly aligning with industry needs. This program was developed by seasoned industry professionals and is designed to deliver high-quality technical instruction paired with robust hands-on and field-based training. The curriculum emphasizes real-world application and practical competencies, ensuring that participants are workforce-ready upon completion. By adhering

to recognized national standards and best practices, this investment represents a high-confidence approach to building a skilled, job-ready broadband workforce.

**Performance Report:**

Intended Outcomes	Progress as of February, 2025
<p><b>Outcome 1:</b> Increase the number of individuals who receive broadband workforce job placement from a TNECD-funded grant program.</p>	<p><b>Zero</b></p> <p>The programs are still in the implementation phase. Trainings must be completed before students are eligible to secure employment opportunities in the field.</p>
<p><b>Outcome 2:</b> Decrease delays to broadband infrastructure projects due to labor shortages.</p>	<p>TNECD will gather qualitative feedback from ISPs following the graduation of the first cohorts in Spring 2026.</p>

## Food Banks

**Agency:** Tennessee Department of Agriculture (TDA)

**Funding Amount:** \$7,200,000

**Project Identification Number:** 53

**Expenditure Category:** 2.1 - Household Assistance: Food Programs

**Project Overview:** The purpose of this project is to maintain and improve food and agricultural supply chain resiliency through the procurement and distribution of local and regional foods and beverages that are healthy, nutritious, unique to their geographic areas and that meet the needs of the population. The food serves feeding programs, including food banks that reach underserved communities. In addition to increasing local food consumption, the funds are helping build and expand economic opportunity for local and underserved producers.

TDA is relying on the relationships with the existing five (5) foodbanks across the state and anticipate success stories in many underserved areas of Tennessee, because of the increased resources put into the program. The funds are being dispersed to the five foodbanks in the following amounts which are set by a funding formula determined by Feeding American – Map the Meal Gap 2022 (Released in 2024).

Chattanooga Area Food Bank (TN Service Area)	\$732,960.00
Second Harvest Food Bank of East Tennessee	\$1,484,640.00
Mid-South Food Bank (TN Service Area)	\$1,332,000.00
Second Harvest Food Bank of Middle Tennessee	\$3,009,600.00
Second Harvest Food Bank of Northeast Tennessee	\$640,800.00

Goals: The intended benefits for the producers/farmers will be the sourcing and purchasing of their locally grown and produced foods, food products, and beverages for distribution to Tennessee's food insecure residents. The intended benefits for food insecure Tennesseans will be increased access to nourishing fruits, vegetables, meats, and dairy products that have been locally grown and produced. As partner agencies with the Tennessee Department of Agriculture, the five regional food banks will work to reach underserved communities to ensure that any gaps are eliminated that may currently exist through traditional food distribution networks.

The Department expects the following outcomes associated with the project:

- Outcome 1: A more robust Agriculture Economy in Tennessee
- Outcome 2: Increased economic activity in underserved communities
- Outcome 3: Less food insecurity in underserved communities

**Use of Evidence:** \$7,200,000.00 is being used towards evidence-based interventions.

**Performance Report:** TDA will be achieving and measuring the KPIs by measuring data provided by the five (5) foodbanks across the state and anticipate success stories in many underserved areas of Tennessee, because of the increased resources put into the program. Original program funding (LFPA) allowed for

the purchase of more than 1 million pounds of food—beef, eggs, leafy greens, even rare items like apples and honey—to distribute among to families and individuals in need and in underserved communities. All of it supported approximately 115 small farmers.

- KPI 1: A more robust Agriculture Economy in Tennessee
- KPI 2: Increased economic activity in underserved communities
- KPI 3: Less food insecurity in underserved communities

Please reference the tables on the following pages used to track the status of each food bank ranging from purchasing process, farm selection, counties served, and success stories.

Category	Second Harvest of Middle TN	Mid-South Food Bank	Chattanooga Food Bank	Second Harvest of East TN	Second Harvest of Northeast TN
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Spend Start Date	Sep-24	Jan-26	Oct-24	Aug-24	Aug-24
<b>Purchasing Process Description</b>	<p>We call our program Farm to Families. Farmers bid quarterly. Offers are compiled, prices above our median can be revised by farmers. Final decisions are made after all prices are in, then purchase agreements are sent ~3 weeks before the start of the quarter. Farmers deliver to a local agency or SHFB warehouse throughout the quarter, until the agreement limit is hit.</p>	<p>Bid requests were sent to TN farmers. They will be reviewed and products will be selected based on community need and product availability. Pos will be created with each farmer for as much product as they can provide on a recurring basis for the duration of this funding opportunity, or until all funds have been expended.</p>	<p>Ordering is done by agency partners directly to the farmers. We are budgeting quarterly by setting a limit on how much each farmer can earn from orders.</p>	<p>Each farm is allocated an amount for the fiscal year. Meat producers divide this evenly over the 12 months and provide a steady number of pounds per month. Egg and produce producers use allocation during harvest season – can choose to sell us ‘leftovers’ after selling at markets or depending on volume can sell everything, they harvest to us.</p>	<p>Most farms operate on a set purchasing schedule, with frequency depending on product and volume. In addition, we have some produce farmers that contact us proactively when they have surplus or unexpected excess. We also purchase from produce farmers that have leftovers from local markets.</p>
<b>Parameters for Choosing Farms</b>	<p>We continued to work with farmers from LFPA. We’ve attended ag industry events to network. Priority is given to farmers who have items we purchase and are located in counties where we don’t yet have farmer partners.</p>	<p>We continued to work with TN farmers from TN LFPA, and made contact with at least 10 egg farmers in TN to respond to the current egg crisis. We are working with a few of them now under the CDBG funding opportunity, but plan to switch those transactions to F2FB in January of 2026.</p>	<p>Farmers must comply with USDA standards and be local to SE TN.</p>	<p>Kept all farms from LFPA. Added additional ones that reached out during LFPA, were recommended by other farms or met at events.</p>	<p>Continued with majority of farmers from LFPA as well as added a few new locations. Chosen based on product, pricing, and location.</p>

KPI Category	Second Harvest of Middle TN	Mid-South Food Bank	Chattanooga Food Bank	Second Harvest of East TN	Second Harvest of Northeast TN
LBs purchased so far	472,482	0	65,512	69,518	26,072
# of producer partners	76 farmers from 56 farms	2 (under TN CDBG, not F2FB)	7	43	15
Counties/ Agencies Served	28 counties / 110+ agencies	N/A – Product is coming in this week and will be distributed after the receiving process is completed.	6 counties / 15 agencies	16 counties / 60+ agencies	8 counties / 40 agencies
Items Purchased	Produce, protein (beef, pork, chicken, goat, lamb), dairy, eggs, and honey (118 possible items total)	Eggs	Eggs, beef, pork, cabbage, turnips, potato, sweet potato, onions, apples, greens, peppers, goat milk	Meat, assorted produce, honey, eggs	Meat (beef, pork, chicken, lamb, assorted produce, eggs)

Category	Second Harvest of Middle TN	Mid-South Food Bank	Chattanooga Food Bank	Second Harvest of East TN	Second Harvest of Northeast TN
<b>Success Stories</b>	<p>Our farmers have a heart of service and want to support their communities. We have strength in diversity of our cohort, including 17% with military service, 61% as a Pick TN Products member, 50% being Master Beef Producers, 32% who ID as Disabled.</p>	-	<p>Our farmers are very happy to work with us to provide fresh, healthy options to our community.</p>	<p>All of the farmers are very grateful for this program and more are interested in coming aboard every month.</p>	<p>All of the farmers involved express gratitude for being a part of the program. They take great pride in knowing their product is making a meaningful impact and helping individuals and families in our community.</p>
<b>Supporting Documentation</b>	<p>19 farmers have written impact letters to describe what this funding has done for their operations – attached to email.</p>	-	<p>Goat Milk Benefits Flyer – attached to email.</p>	-	-

**Expenditure Category 3**  
**(Public Health-Negative**  
**Economic Impact: Public**  
**Sector Capacity)**

# Accelerating Program Inventory

**Agency:** Tennessee Department of Finance and Administration – Office of Evidence and Impact (F&A – OEI)

**Funding Amount:** \$1,814,345.00

**Project Identification Number:** 15

**Expenditure Category:** 3.4 Public Sector Capacity: Effective Service Delivery

**Project Overview:** To implement the program inventory process with the remainder of cabinet-level executive branch agencies over two years. After this additional capacity enables initial inventory completion, existing OEI staff positions will complete maintenance and annual data collection activities.

OEI is using SLFRF funds to expedite program inventory work across state government. In keeping with the emphasis on evidence that exists in ARPA guidance, this proposal maximizes the state’s ability to invest in programs that are working, reevaluate funding of programs that have produced negative results, and identify opportunities for further program evaluation. This is an administrative expense associated with the efficient use of SLFRF dollars and the required reporting surrounding performance metrics. Allocating SLFRF dollars toward this effort will allow the state to effectively identify efficient and positive performance metrics, outputs, and programs utilizing those metrics and outputs. These metrics and outputs are required for Treasury reporting and are, therefore, an allowable administrative expense associated with the use of these dollars.

The Department expects the following outcomes associated with the project:

- Outcome 1: Increase in state agencies with documented and tracked program outcomes and identified opportunities for rigorous program evaluation.

**Rationale:** If we allocate funds to accelerate the completion of program inventories with all agencies, then state leaders will have access to better information and resources that support effective decisions and smart investments. This will support evaluation and data analysis of state Fiscal Recovery Fund programs.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

## Performance Report:

- Baseline: 4 program inventories.
- Increase to date: 4 program inventories.
- Increase %: 100%

# Electronic Health Records Project and Supporting Infrastructure

**Agency:** Tennessee Department of Correction (TDOC)

**Funding Amount:** \$13,050,000

**Project Identification Number:** 7

**Expenditure Category:** 3.4 Public Sector Capacity: Effective Service Delivery

**Project Overview:** This investment in electronic records infrastructure will enable medical and behavioral health providers to provide more efficient care to patients, and not be hindered by the existing inadequate hard copy medical records system, which is time-consuming and takes time away from necessary patient care. This effort will also allow for more readily available, adequate care for more rural, fragile populations by allowing providers to have access to their records and make prompt care decisions. This system will be accomplished over multiple years.

The Department expects the following outcomes associated with the project:

- Outcome 1: We intend to see an increase in the overall number of instances of providing clinical services and the ability to see more individuals each month with the use of Electronic Health Records/ Telehealth.
- Outcome 2: During COVID-19, ready access to health records was needed to complete the multitude of associated medical necessities. This would create more efficient availability of reports, pre-existing conditions, and effective communication of potentially life-threatening illnesses or situations.
- Outcome 3: The Electronic Health Records/Telehealth technology will have a significant positive impact on telepsychiatry and telepsychology care.

**Rationale:** If we allocate funding to purchase the infrastructure to support the Electronic Medical Record Project, then we expect to increase effective workflow by enhancing efficiency with electronic medical records. This will allow medical and behavioral health providers to provide more efficient care to patients as they will not be hindered by the existing antiquated hard copy system, which is time-consuming and takes them away from effective care. In addition, the providers can allocate time to mission-critical assignments and duties. The telehealth effort will be facilitated by the LAN infrastructure and allow for the providers to reach fragile populations more effectively and to provide needed services within the housing units.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** Upon full implementation of the EHR system, all patients across these facilities will be impacted. The patient population currently exceeds 20,000 individuals.

Electronic Health Record (EHR) Implementation Waves:

- Wave 1: Bledsoe County Correctional Complex (BCCX) and Debra K. Johnson Rehabilitation Center (DJRC)
- Wave 2: Morgan County Correctional Complex (MCCX) and Northeast Correctional Complex (NECX)
- Wave 3: Riverbend Maximum Security Institution (RMSI) and Turney Center Industrial Complex (TCIX)
- Wave 4: Two phases
  - Phase 4a: Mark Luttrell Transition Center (MLTC) and Northwest Correctional Complex (NWCX)
  - Phase 4b: Lois M. DeBerry Special Needs Facility (DSNF)
- Wave 5: CoreCivic facilities

**Overall Project Status:**

- **Infrastructure:** Lessons learned from the Wave 1 and Wave 2 go-lives required multiple updates to functional module utilization, resulting in the need for updated code deployments.
- **EHR Configuration:** Clinical and Behavioral Health workflow sessions are being held weekly with all stakeholders to refine the system configuration.
- **Interfaces:** Integration efforts are ongoing for TennIIS, Trident, TOMIS, PLS Migration, and Quest.
- **Data Migration:** Data migration activities are in progress.
- **Training:** "Train-the-trainer" sessions are scheduled for June and July 2025.
- **Go-Live:** Wave 1 and Wave 2 sites remain on track for their go-live milestones.

# Unemployment Insurance Tax & Benefits System

**Agency:** Tennessee Department of Labor and Workforce Development (TDLWFD)

**Funding Amount:** \$61,000,000

**Project Identification Number:** 8

**Expenditure Category:** 3.4-Public Sector Capacity: Effective Service Delivery

**Project Overview:** To provide non-recurring funds for the Unemployment Insurance Division for new customized UI Benefits and Tax Systems. The Unemployment Division of the Tennessee Department of Labor and Workforce Development collects unemployment taxes based on the employers' experience rating and the balance of the trust fund provides benefits to qualified claimants who become unemployed through no fault of their own.

The UI Benefits system development was completed, and the system went live on 2/20/24. Since that date, unemployed individuals have filed more than 250,000 claims, completed nearly one million weekly certifications, and paid out more than \$270 million in unemployment benefits.

Prior to going live with the UI Benefits system, the Department had not met the federal 1st pay timeliness metric of 87% since April of 2020. Since that time, 73% was the best the Department did in any 1 month. The Department crossed the 87% metric in June of 2024 and has achieved this metric every month since including this February which was a first since February 2008. May of 2025 reached 92%.

In early May of 2024, the Department began collecting feedback after individuals completed certain tasks within the system, such as filing claims or completing weekly certifications. Since that feature was turned on, the claims filing process has received an average rating of 4.4 out of 5 with over 10,000 responses received. The weekly certification process has received an average rating of 4.6 out of 5 with over 52,000 responses received.

Some specific feedback we have received includes:

Submitted : 03-Jun-2024 11:18:02	Rating : Very Satisfied
Submission : <a href="#">0-000-742-308</a>	Comments : The process was very clear, and the website works well. The the document outlining my responsibilities was easy to understand.
Submitted : 16-May-2024 10:17:16	Rating : Very Satisfied
Submission : <a href="#">0-000-531-801</a>	Comments : Layout was easy and the process was seamless.
Submitted : 30-May-2024 21:08:53	Rating : Very Satisfied
Submission : <a href="#">0-000-678-730</a>	Comments : I greatly appreciate the efficiency and accessibility of this online service.

The project to develop the new UI Tax system officially kicked off on 5/30/24. With assistance from the same vendor as the UI Benefits system, the new UI Tax system went live on 5/27/2025. With both systems

built on the same platform, the Department has a unified system creating efficiencies and a single system of record. Moving from a 48-year-old tax mainframe system heavily dependent on paper reports, this new system is a substantial leap forward for the Department and for Tennessee employers, third party administrators (TPAs), and professional employer organizations (PEOs). The new system allows employers to update information, file wage reports, and make payments in real time. What once took weeks to update now happens in the few minutes it takes to complete the online form.

In the first week of live service the new tax system has demonstrated very promising results. The system received 795 registrations from employers, TPAs, and PEOs, 758 filed wage reports, and 405 web payments. Weekly numbers are expected to steadily increase as the filing due date of 7/31/2025 approaches. To provide context for these numbers, registering a new employer in the previous tax system would have taken 21-28 days to process from date of receipt. Now an employer can register in a matter of minutes online and gain instant access to their account.

These huge gains in efficiency now allow the agency to focus more assisting customers and less on processing the paper filings. The system collects customer feedback at the completion of select transactions in the system. Here are a few samples of customer feedback received upon completion of the wage report filing.

**Submitted - 30-May-2025 10:48:47**

Submission : 0-002-566-523

Rating : Very Satisfied

Comments : Very easy system to use. Great Job

**Submitted - 28-May-2025 11:47:06**

Submission : 0-002-587-255

Rating : Very Satisfied

Comments : This new system is outstanding and makes compliance a breeze it is greatly appreciated!

**Rationale:** Unemployment Claims will be processed timely and accurately due to user-friendly features and less system errors. The state's UI division will comply with federal guidelines and be in good standing with the Tennessee Comptroller of Treasury. Lastly, the number of overpayments will decrease due to fraud identification/prevention and less errors.

Employers will be able to conduct all UI related business in one site for the very first time. They will be able to review charges, respond to claims fact finding, submit reports, and pay their bill all on one site and in significantly less time than the previous system. TPAs will also be able to manage all their clients quickly and seamlessly in one site.

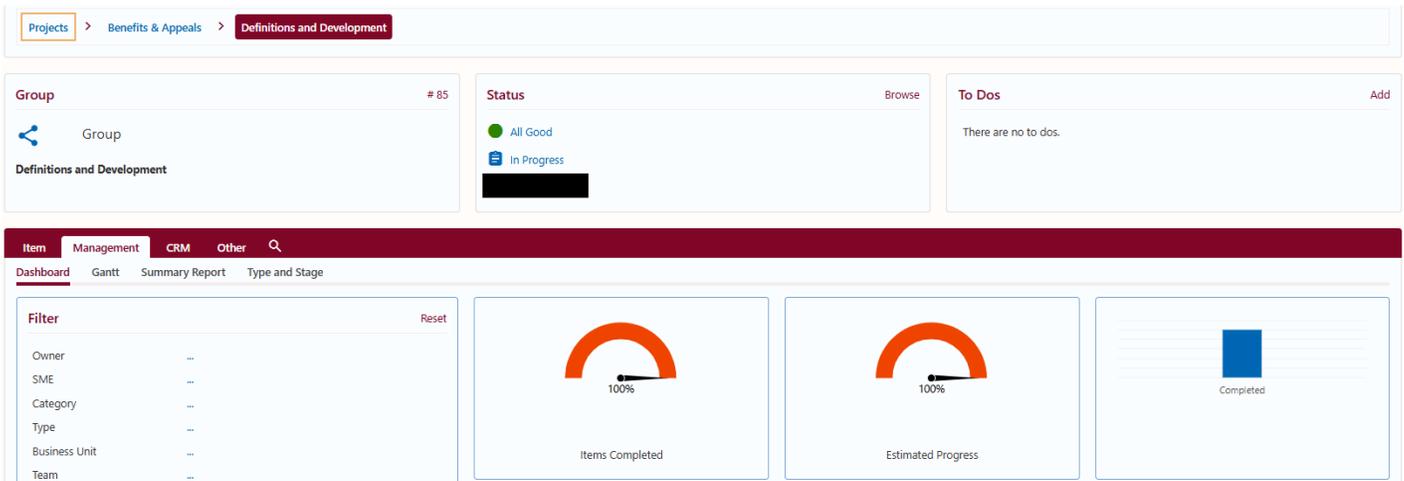
**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:**

The system requirements for an unemployment benefits system have increased due to the COVID- 19 pandemic. The COVID-19 pandemic has resulted in an increase in federal programs, fraud attempts, USDOL program requirements, and changes in state employment security law. These additional dimensions have created the need for more funding for a customized/configurable system. To meet our first pay timeliness and improper pay rate goals, the TDLWD will need to enhance and customize its benefits system to meet demand during recessionary periods, prevent fraud, and comply with new federal regulations and state laws.

- Outcome 1: Claims processed within federal first pay timeliness standards
- Outcome 2: Decrease improper pay rate levels to pre-pandemic levels
- Outcome 3: No Audit Findings
- Outcome 4: Decrease in contractor/vendor reliance

UI Benefits System Development Progress



UI Benefits System Business Testing Progress

**Group** # 1413

Group

Testing

Testing

**Status** Browse

- All Good
- In Progress

**To Dos** Add

- Identify Tester Resources
- Identify Tester Needs
- Create Test Plan
- Create Test Schedule

Dashboard Gantt Summary Report Type and Stage

**Filter** Reset

Owner	--
SME	--
Category	--
Type	--
Business Unit	--
Team	--

Items Completed 100%

Estimated Progress 100%

Completed

### UI Tax System Development

**Group** # 29080

Group

Definition & Development

**Status** Browse

- All Good
- Completed

**To Dos** Add

There are no to dos.

Dashboard Gantt Summary Report Type and Stage

**Filter** Reset

Owner	--
SME	--
Category	--
Type	--
Business Unit	--
Team	--

Items Completed 100%

Estimated Progress 100%

Completed

### UI Tax System Business Testing Progress

**Group** # 17263

Group

Testing

Testing

**Status** Browse

- All Good
- Completed

**To Dos** Add

- Create Test Plan
- Perform Business Testing
- Perform Converted Data Testing
- Conduct Performance Testing
- Perform Regression Testing
- Perform End-to-End Testing
- Perform Application Security Testing

Dashboard Gantt Summary Report Type and Stage

**Filter** Reset

Owner	--
SME	--
Category	--
Type	--
Business Unit	--
Team	--

Items Completed 100%

Estimated Progress 100%

Completed

# Electronic Workpapers for Remote Workforce

**Agency:** Tennessee Department of Finance & Administration – Internal Audit (F&A)

**Funding Amount:** \$1,333,943

**Project Identification:** FAARPCSRF31701\_015038

**Expenditure Category:** 3.4 Public Sector Capacity: Effective Service Delivery

**Project Overview:** Internal Auditors across Tennessee agencies are tasked with performing assurance and consulting services designed to add value and improve operations. The monitoring of internal control performance remotely and the ability to respond to public health concerns are being enhanced by electronic workpapers offering the analysis of aggregate risks and findings.

The pandemic has steered state governments to operate remotely and embrace digital technologies. While the audit process was evolving with the emergence of new technology, COVID-19 has significantly accelerated the evolution toward a virtual audit. The pandemic has sped up the process of change. Uncertainty, combined with the rapid shift to new ways of operating, has led to the need for thinking proactively. With the reduction or closing of workplaces and the need for social distancing, internal auditors are leveraging existing and new technology to conduct audits remotely, including remote data extraction, analysis, and inventory counts.

**Rationale:** If we allocate funds to implement electronic workpapers, then we expect to see auditors performing more efficient assurance and consulting work, resulting in quicker identification of problem areas to management, better decision quality, and more timely corrective actions.

Specifically, we expect electronic workpapers to:

- Provide a framework for productive execution, more audit & analysis, less documenting.
- Streamline fieldwork, documentation, and reporting – enable resource-strapped audit departments to accomplish more than they could using manual techniques.
- Facilitate team communication – keeps audit staff (especially those working remotely) on the same page and focused on the same goals.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** Funds are in process of being expended.

KPIs will measure the following:

Outcomes include more effective tracking of data related to:

1. Monitoring and communicating changes in conformance to regulations/policy/rule
2. Monitoring and communicating changes in percentage of ineligible vs. eligible expenses
3. Documenting evidence of fraud/waste/abuse

# TFACTS System Replacement

**Agency:** Tennessee Department of Children's Services (DCS)

**Funding Amount:** \$62,000,000

**Project Identification Number:** 34

**Expenditure Category:** 3.4 Public Sector Capacity: Effective Service Delivery

**Project Overview:** The goal of the CCWIS project is to implement Deloitte's GovConnect system within the Salesforce platform, to support compliance with Comprehensive Child Welfare Information System (CCWIS) regulations. This includes implementing a full suite of Child Welfare modules, user portals, migrating data from TFACTS to the new system, building Child Welfare data exchanges, operational reporting, federal reporting, data security and compliance, end user training, and train-the-trainer training to support and enhance system adoption.

TFACTS has been in production for 15 years (went live in 2010) using legacy technology, and issues with the system have been identified in performance audits since 2014. The current system does not adequately meet the needs of case managers nor child welfare providers. Replacing TFACTS will allow the Department of Children's Services to comply with federal requirements and effectively meet the needs of the citizens served.

CCWIS is the new system that will replace TFACTS, which currently maintains records for each foster child, foster parent, and provider, as well as payments and revenues tracking to support the agency's work. The new system will establish an innovative statewide information technology application that supports child welfare staff and stakeholders in assuring the safety, permanency, and well-being of children at risk of abuse and neglect.

## **Project timeline and phases:**

The project currently remains on schedule to achieve full system implementation by October 2026.

The project consists of several System Development Life Cycle (SDLC) phases and is currently (as of June 2025) approaching the completion of the design phase (most of the design components have already been completed, and development for these has begun). System testing for applicable components has initiated as well, and once all System Integration Testing (SIT) is completed, comprehensive User Acceptance Testing (UAT) will be deployed in advance of formal system acceptance.

## **Recent accomplishments:**

- **Track 1** (Intake/Hotline) – Solution Validation Testing (SVT) is successfully **completed**.
- **Track 2** (Investigation, Assessments, Person Management, and Due Process) – **development is completed**. We are now looking ahead to initiate SVT in July 2025.
- **Track 3** (Juvenile Justice, Dual Adjudication, Case Management, Adoption & SPG, Court & Legal, Independent Living, and Placement) **design is completed**

- **Track 4** (Finance, Service Management, Provider Management, Licensing, Administrative & Staff Management, Eligibility, FFPSA/QRTP/IV-E Prevention, QA/QI/CQI/Performance Management, Incident Reporting, ICWA, and ICPC/ICJ/ICAMA) – **Mostly complete, and anticipated to be completed in June 2025.**

The Department expects the following outcomes associated with the project:

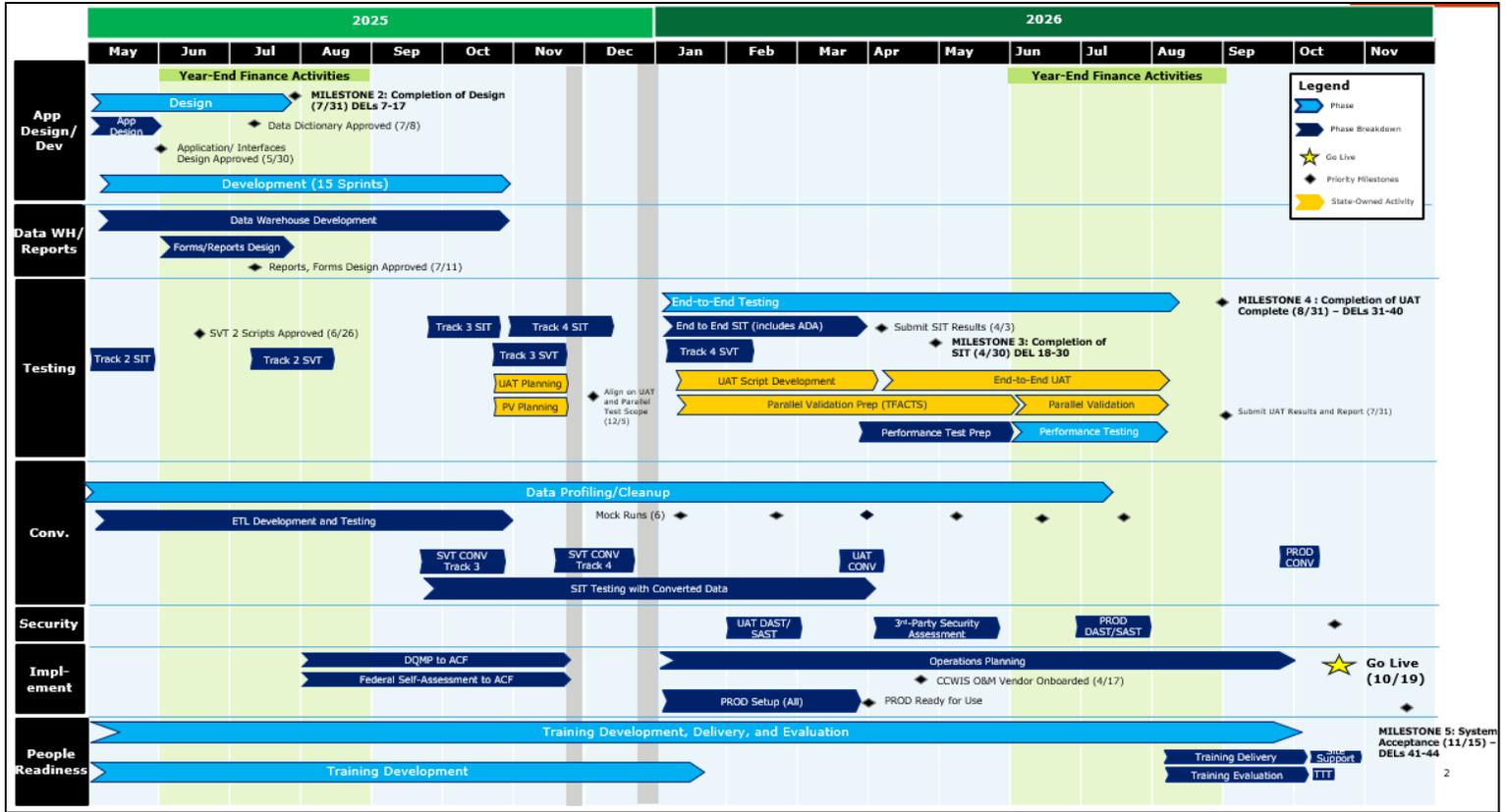
- Replacing TFACTS will yield a better system designed to comprehensively meet the unique needs of the Department of Children’s Services by improving the user experience and reducing the burden on DCS staff, improving the ability to pay providers quickly and accurately.
- Better data quality, reporting, and insights to support daily operations and allow the Department to maximize eligible federal funds.
- The system will provide the first steps for the Department to rectify state audit findings.

**Rationale:** Replacing TFACTS will place the Department of Children’s Services on track to comply with federal requirements and effectively meet the needs of citizens served.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** The Gantt chart on the following page details the schedule for the design, development, and implementation of the new system. The Milestone table provides further details regarding each phase of the project and their target completion dates.

Project Milestones	Milestone Performance Target Completion Date (from Approved Project Schedule)
Milestone 1: Project Initiation	7/31/2024 (Accomplished)
Milestone 2: Completion of Design	7/31/2025
Milestone 3: Completion of SIT	4/30/2026
Milestone 4: Completion of UAT	8/31/2026
Milestone 5: System Acceptance	11/3/2026
Milestone 6: Completion of Warranty	10/20/2027



# Treasury – Information Technology – Infrastructure

**Agency:** Tennessee Department of Treasury

**Funding Amount:** \$4,150,000

**Project Identification Number:** 30

**Expenditure Category:** 3.5 Public Sector Capacity: Administrative Needs

**Project Overview:** In the remote work environment during the COVID-19 pandemic, operational reliance and demand for network infrastructure, secure devices, and remote maintainability have increased. Additional investments are needed to further secure, optimize, and maintain user connectivity, devices, and information systems infrastructure through this transition.

The Department's anticipated outcomes are more secure and efficient connectivity in maintaining system updates and network connections; real-time access to data and information, along with improved disaster recovery and business continuity needs in a remote environment; and increased levels of security and protection on Treasury devices while remote.

In the remote work environment during the COVID pandemic, operational reliance and demand for network infrastructure, secure devices, and remote maintainability has increased. Additional investments are needed to further secure, optimize, and maintain user connectivity, devices, and information systems infrastructure through this transition.

The Department's anticipated outcomes are more secure and efficient connectivity in maintaining system updates and network connections; real-time access to data and information, along with improved disaster recovery and business continuity needs in a remote environment; and increased levels of security and protection on Treasury devices while remote.

To ensure the Treasury Department data is maintained in a secure environment, the following steps have been taken:

1. A full hardware refresh of our server infrastructure has been completed. This brings all systems under active support contracts and ensures proper patching and support is available.
2. A new backup system has also been deployed that includes on-premises and "air-gapped" backups as a part of the backup strategy for Treasury. This provides the typical fault tolerance backups that one would expect while also providing another layer of protection against Ransomware type attacks.
3. A penetration test has been completed that has provided valuable information related to the external security risks. These risks have been or are being remediated at this time.
4. An emergency management call system has been implemented that allows our team to reach out to specific incident response teams or the entire Department for emergency notifications.
5. A remote patch management tool has been rolled out that allows the Security and Infrastructure team to push updates and ensure laptops are running the latest security patches without being on the State network.

6. A virtual desktop infrastructure (VDI) was completed for vendor employees building the retirement system. The environment provides a securely contained environment, maintained and controlled by Treasury Information Systems.
7. A “single-pane-of-glass” tool was deployed, and we are fine tuning the logs to provide a full picture of hardware and system health and security.
8. A Governance Risk and Compliance (GRC) solution was deployed. The system is being configured to ensure processes are followed and governance is in place to track compliance and risk.
9. A tool to identify, track and block exfiltration of sensitive data was deployed and is being configured to ensure Treasury’s data remains secure. There is an ongoing effort to ensure security measures are in place to protect data but not restrict employee’s ability to work.

Items that are still in progress:

1. A Unified Operations Center will be built out over the next 6 months that will enable the Department to closely monitor, and track issues related to application performance, availability and security.

**Rationale:** The Treasury Department has significantly reduced risk to data leakage, application availability, cyber incidents, and emergency communication methods through the implementation of several Information Technology initiatives. The remaining initiatives that have been identified will continue to close that gap.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** Performance data is not yet available due to project status.

The KPIs that will be measured are as follows:

- Virtualization – Workstation and Servers: Disaster Recovery Failover Capability
- Public Facing Services: Operation Control Center – Issue Identification and resolutions

# Treasury – Information Technology – Operational Technologies

**Agency:** Tennessee Department of Treasury

**Funding Amount:** \$3,300,000

**Project Identification Number:** 31

**Expenditure Category:** 3.5 Public Sector Capacity: Administrative Needs

**Project Overview:** The Treasurer has challenged Information Systems to become a world-class organization. To help accomplish this, it is necessary to make the appropriate investments in the tools that our team members use to develop new applications and upgrade currently operational technologies to reduce risk. Executing these varying projects will result in a higher degree of operational efficiency and enhance process controls as a remote environment, which has taken place because of the COVID-19 pandemic.

The Department expects the following outcomes to be associated with the project:

- Tools, licenses, and resources to implement broad data reporting and metrics for business operations. The Department brought on resources from Center for Enterprise Data and Analytics (CEDA) and contractors to work with our team and build out a data analytics environment with Tableau. This will allow real time metrics to drive decision making at the highest levels in the Department. Two program areas have successfully implemented data reporting and analytics in Fiscal Year 2025. Data reporting of eighteen program areas has been scoped but are awaiting requirements and implementation.
- Development of new applications and support efficiency will be improved. To implement this, the Information System development teams are adopting new standards using Jira and Confluence as well as agile development methodology. A contractor has been hired to review and consult on Software Development Life Cycle (SDLC) processes. Once the SDLC review is complete, Jira and Confluence will be implemented and processes adapted based upon recommendations made.
- Provide and improve continuous accessibility to electronic documents. This was done by implementing the newest web-based version of Perceptive Content.
- Further automate software deployments and controls for efficiency. HR documents were scanned and digitized for remote reference. GitHub licenses have been obtained as the code versioning and continuous delivery tool for internally developed applications. Source code will be migrated from the existing code repositories to GitHub in the upcoming months before the automated software deployments are implemented.

**Rationale:** The paper forms risk requiring manual storage and lookup has been eliminated based upon completion of the HR Scanning work. The unsupported document repository risk which would have affected access to electronic documents has been eliminated with the completion of the Perceptive Content Upgrade work.

Operational technologies will mitigate the following risks: Limited reporting and data availability technologies. Collaborating and sharing information in a remote environment being inefficient. Software development controls are currently manual.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** Performance data is available for the first outcome regarding data analytics, but not yet available for the remaining outcomes due to project status.

The KPIs that will be used include:

- Predictability - Total Backlog Commitment to Completion per Quarter
- Productivity - Number of Backlog Items in a Release based upon Team Size
- Quality - Business Owner Satisfaction per Release
- Stability - Team Satisfaction per Release

Usability – Number/Percent of Reports that have been Created or Migrated to a Centralized Reporting Platform

- 12 Reports Completed out of 50 Reports Identified = 24%

# Treasury – Information Technology – Project ARIS – Future of Concord

**Agency:** Tennessee Department of Treasury (Treasury)

**Funding Amount:** \$51,300,000

**Project Identification Number:** 32

**Expenditure Category:** 3.5 Public Sector Capacity: Administrative Needs

**Project Overview:** The Tennessee Consolidated Retirement System (TCRS) relies on the Concord Pension Administration System (PAS) for administration of the pension program including employer contribution reporting, benefit payroll, work management, document storage, self-service features, and various regulatory reporting. Since the COVID pandemic, the demand for digital service offerings in Concord have increased significantly. With emerging technologies, legislative requirements, and increased operational demands, TCRS and Treasury Information Systems realizes the risks with the aging Concord technology and have therefore opted to pursue the opportunity to replace it with a cloud capable system which will additionally provide improvements to constituents and employers utilizing the system as well as the Treasury Department.

The Department expects the following outcomes associated with the project:

- Business Process Analysis and Engineering
- Target State Product Requirements
- Implementation of optimized business processes
- Modernized features and automation
- Upgraded technologies and infrastructure

The Treasury Department submitted and awarded an RFP for a Pension Administration System and implementation services in August 2024. The Department also submitted and awarded an RFP for data cleansing and transformation which was awarded in July 2024. Services from the two contracted vendors thus far have yielded requirements confirmation, establishing requirements traceability along with design, development and data cleansing and transformation for the first four foundational functional areas. The project is due for completion in Q2 of 2029.

**Rationale:** If we allocate funds to Treasury to upgrade or replace the Concord system Treasury will have the ability to analyze and outline target state product requirements, evaluate product viability and vendor options, and implement the decided course. Treasury would plan and execute the operational and technical implementation of the determined path from analysis. These potential paths include replacement through custom development, new vendor product implementation, re-architecting Concord with updated technologies and refined designs, or migration to vendor-maintained solution.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** System performance data is not yet available due to project status, although the project is showing completion of 15% overall with completion slated for Q2 of 2029.

The KPIs that will be used include:

- Productivity - Key operational functions' processing times will be reduced or automated, including:
  - Employer Contribution Reporting
  - Service Purchase
  - Refunds
  - Benefit Estimates
  - Retirement Benefit Processing
  - Payroll and File process run-time improvements
  - Improved system availability due to reduced file run-times
- System Performance - Key system functions' response and processing times will be reduced, including:
  - Correspondence
  - Member, Retiree, and Employer Online Self-Serve
  - Large-scale procedures including Contribution Reporting Data Validation, Member Annual Statements, and Benefit Payroll
- Stability - Production issues reported by time period will be reduced.
- Quality - Defect backlog will be reduced, therefore decreasing manual workarounds and risk.
- Extensibility - New requirements and feature delivery timeliness will be reduced.

# **Expenditure Category 5** **(Infrastructure)**

# Enhancements to Water and Wastewater

**Agency:** Tennessee Department of Environment and Conservation (TDEC)

**Funding Amount:** \$1,351,922,145

**Project Identification Number:** 1

**Expenditure Category:** 5: Water, Sewer Infrastructure

**Project Overview:** Enhancing Tennessee’s drinking water, wastewater, and stormwater infrastructure is a critical goal.<sup>11</sup> Reports produced by various sources cite necessary investment in Tennessee water infrastructure ranging from \$5 to 15 billion dollars between now and 2040.<sup>12</sup> Tennessee’s communities and economy rely on access to clean, reliable, and abundant water resources and services. Water makes Tennessee thrive and supports many significant activities, such as:

- Drinking water and sewer services for residents and businesses,
- Agriculture,
- Major industrial operations,
- Transportation of goods on navigable waters, and
- Recreational activities on lakes, rivers, and streams.

A substantial level of investment is critical to reliably supply our state with water resources amidst rapid economic growth. If we allocate funds to address Tennessee’s water, wastewater, and stormwater infrastructure, then we expect to see a significant decrease in the number of systems operating in non-compliance and improve technical, managerial, and financial capacities for better resiliency and sustainability. Key activities include non-competitive grants designed to address critical infrastructure needs, competitive grants focused on regionalization, water reuse, and resource protection priorities, and state strategic projects to assist local and state government operations and support transparent and measurable returns on investment.

In August 2021, Tennessee’s Financial Stimulus Accountability Group (FSAG) dedicated \$1.35 billion of Tennessee’s Fiscal Recovery Funds from the American Rescue Plan (ARP) to water, wastewater, and stormwater infrastructure projects. Of these funds, the Tennessee Department of Environment and Conservation (TDEC) awarded approximately \$997 million in the form of non-competitive grants to communities for eligible water, wastewater, and stormwater infrastructure projects as part of the Tennessee ARP Water Infrastructure Investment Program. Additionally, approximately \$215 million was awarded in competitive grants, and \$95 million was awarded in state strategic grants. Approximately \$46 million was allocated to program administration which includes internal personnel and operational costs and fee for service contractor support for grant program administration, technical assistance to local

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<sup>11</sup> Throughout this document the phrases “water infrastructure” and “drinking water, wastewater, and stormwater infrastructure” are used interchangeably.

<sup>12</sup> One such report is the Tennessee Advisory Commission on Intergovernmental Relations report, [Building Tennessee’s Tomorrow: Anticipating the State’s Infrastructure Needs](#) – July 2018 through June 2023. See Table D-10a. Water and Wastewater Needs by County, July 2018 – June 2023 for a 5-year listing of self-reported needs.

governments, development of the updated Tennessee Infrastructure Scorecard used to measure pre- and post- project impacts, and the development of guidance documents and new reporting dashboards.

With respect to the non-competitive grants, TDEC targeted enhancements to community public drinking water systems, wastewater systems with a component of municipal or domestic wastewater (e.g., wastewater treatment plants, collection systems, and decentralized treatment systems), and stormwater management systems serving the public.

TDEC developed three additional competitive grant programs in Spring 2023 to support additional areas of priority investment: regionalization, water reuse, and resource protection. TDEC has awarded approximately \$145 million in regionalization grants, approximately \$20 million to water reuse grants, and approximately \$50 million to resource protection grants. Each of these three priority areas were identified in the investment plan and are deemed high priority for systems statewide. Similar to the non-competitive grant, entities were required to complete and submit an online grant application to TDEC. This grant application was scored according to a publicly available rubric and the applicants with the highest scores were awarded. TDEC received significantly more applications than had available funding, indicating high interest in the program and additional outstanding needs statewide.

TDEC awarded approximately \$95 million toward state-initiated strategic projects in the Water Infrastructure Investment Plan. The State of Tennessee has water, wastewater, and stormwater projects that are under its purview. These projects are anticipated to provide value to Tennesseans through improving services in publicly accessed areas. TDEC has awarded approximately \$58 million in ARP funds to enterprise-scale infrastructure investments at Tennessee State Parks (TSP) and with the Tennessee Department of Transportation (TDOT), with \$40 million provided to TSP for water and wastewater improvements and \$18 million provided to TDOT for stormwater projects. Additionally, TDEC has awarded approximately \$37 million to local communities to fill gaps identified in the non-competitive and competitive funding opportunities.

## **Success Stories**

### ***#1 City of Mt. Juliet (2022-8824)***

This project for the City of Mt. Juliet (population served 39,289) replaces 9,000 linear feet of sewer main from the early 1980's that has experienced significant infiltration and inflow issues. This new collection system will improve facilities with the installation of PVC sewer mains and epoxy coating of the manholes, helping to lower peak flows within the sewer system that are conveyed to the Metro collection system for treatment. This project is nearing completion with a budget of \$2,500,289 and \$2,200,646 has been paid to the City to date.

Site Photos:



*Mt. Juliet site showing SWIG sign*



*Trench box with pumps at Mt. Juliet site*

**#2 City of Maryville (2022-8114):**

This grant for the City of Maryville (population served 47,920) consists of two major projects, the construction of a new storage tank and a sewer basin rehabilitation project, running concurrently. The new storage tank allows the City of Maryville to protect public health by preventing microbiological contaminants from entering the public water system, equalizes water demands, reduces pressure fluctuations in the distribution system, provides drought resiliency, and provides reserves when power outages and other emergencies occur. The sewer basin rehabilitation project consists of sewer rehabilitation by various methods, manhole replacement and rehabilitation, reconnection of sewer services, installation of sewer service lines, and associated work. This project will reduce infiltration and inflow in the sewer shed basin by upgrading and replacing deteriorated or failing infrastructure. These projects are making considerable progress. City of Maryville has a budget of \$2,978,228, of which \$2,727,178 has been paid to the City to date.

Site Photos:



*City of Maryville site with SWIG sign*



*City of Maryville site*

**#3 Town of Stanton (2022-8916):**

Stanton (population served 547) & Haywood County are addressing critical needs identified within their infrastructure. The primary goal of the water distribution system project is to replace a 50+ year old critical component of the water distribution system. Haywood County Utility District is collaborating due to the need for a more reliable regionalized water supply to the county. Additionally, Stanton is replacing many existing meters which are over 30 years old, well over the typical use life. The new meters will more accurately record usage and improve billing accuracy. Stanton is also modernizing their over 50-year-old water treatment plant with new equipment including pumps that no longer have readily available parts due to the age of the equipment.

These projects have a budget of \$ 4,024,745 of which \$637,285 has been paid to date. The construction for these projects is in progress.

Site Photos:



*Town of Stanton site with SWIG sign*



*Town of Stanton site on Neblett Rd.*

**Proposal and Project Requirements**

In preparing submittals for review and approval by TDEC, each applicant was required to follow proposal requirements. TDEC created an online grant application to facilitate this process and ensure that applicants are submitting information that TDEC needed for project review and approval. All applications were reviewed and approved by TDEC prior to execution of a grant contract and commencement of work.

Proposed activities needed to meet eligibility requirements as included in US Treasury's Final Rule, which was released in January 2022. TDEC imposed additional requirements for use of the non-competitive funds by requiring that applicants complete the Tennessee Infrastructure Scorecard and address critical needs identified through the baselining activity. The critical needs included in this grant program are achieving compliance with local, state, and federal drinking water, wastewater, and stormwater water quality requirements; water loss reductions (drinking water systems); infiltration/inflow reductions (wastewater systems); asset management planning; and modernization and/or optimization of facilities, equipment, and operations.

TDEC intended for collaborative activities between a county, its systems, and engineering and consulting experts to identify eligible and investment-worthy activities (i.e., planning) to be allowable expenditures under this granting program. In doing so, communities can feel empowered to invest in thoughtful planning activities that will set them up for successful project execution and long-term infrastructure enhancements.

### ***Timeline***

TDEC launched technical assistance, in partnership with TAUD, to execute completion of TN Infrastructure Scorecards in November 2021. TDEC released final details of the non-competitive, formula-based granting program in December 2021 following a public comment period on TDEC's Draft Water Infrastructure Investment Plan in September-October 2021. From December 2021-March 2022, TDEC and its partners engaged in frequent education and outreach activities to ensure communities were well informed of the granting program and associated details. In April 2022, TDEC released the non-competitive grant manual and opened the application period for collaborative grant proposals. The application period for non-collaborative grant proposals opened in June 2022. All applications were required to be submitted by November 2022. TDEC reviewed and awarded non-competitive grant applications on a rolling basis and executed all non-competitive grant contracts by Summer 2023.

TDEC released the grant manuals for the three competitive grant programs in March 2023 and opened the application period in May 2023. The application period closed in August 2023. TDEC reviewed and scored all competitive applications and announced awards in December 2023. TDEC awarded all competitive grants by August 2024. State Strategic grant awardees were notified of awards in April 2024 and awarded by February 2025.

In accordance with current federal guidance, all ARP funds must be spent by December 2026. This is a tight timeframe for major infrastructure projects, especially with the planning that is needed to develop strong projects. Depending on the needs of the individual system or community, proposed ARP projects may be focused on preliminary work required for larger, long-term projects that extend beyond the ARP timeframe. For example, reducing water loss will improve financial sufficiency of the system, which may improve the future opportunities for projects financed through the State Revolving Fund Program.

In March 2024, TDEC introduced a performance tracking and mitigation strategy for ARP grants and projects to improve the pace of project completion and to help mitigate risk associated with projects and contracts not being completed within the federal ARP timelines. TDEC established clear milestones at both the grant and project levels to ensure sufficient progress towards the completion of all grant contracts, which expire on September 30, 2026.

Milestones include activities such as completion of vendor procurements, submission of technical deliverables that indicate the progress of construction projects and evidence of construction initiation. To date, TDEC has seen great progress and success due to the implementation of these milestones.

**Aid to disadvantaged communities**

It is one of TDEC’s priorities to enhance service to small, underserved, or disadvantaged communities for Drinking Water and Wastewater Systems. Over \$760 million of ARP funding has been awarded to communities with an Ability to Pay Index (ATPI) of 50 or less. The ATPI is a socio-economic indicator that assesses a city’s or county’s socio-economic factors (median household income, unemployment, food stamp dependence, and families in poverty) and financial data (community assets, revenues, debt, expenditures, and change in population) relative to other cities and counties across the state. ATPI is assessed on a scale of 0 to 100, with 0 reflecting the most disadvantaged / least able to pay cities and counties and 100 reflecting the least disadvantaged / most able to pay cities and counties. The distribution of projects to disadvantaged communities is further detailed in the performance report below.

In addition, TDEC is devoted to aiding communities in need. Tropical Storm Helene devastated some of East Tennessee. TDEC is waiving the co-funding requirements for the ARP Grant Contracts for impacted and participating communities. TDEC issued this waiver to assist impacted communities in completing their ARP projects before the funding deadline, preventing the return of unused funds at the end of the grant contract period. While the waiver approval does not alter other terms and conditions of the Grant Contracts, it does provide flexibility to these communities during a challenging time. TDEC has waived \$27 million of co-funding requirements for Helene-impacted communities to date including \$22 million for communities with an ATPI of 50 or less.

**Rationale:** By investing \$1.35 billion in critical and priority water and wastewater infrastructure needs, we expect to improve technical, managerial, and financial capacities of local utility systems and including state operations. TDEC will monitor projects through the planning, design and construction phases and provide assistance, tools, and guidance to support timely execution of funded projects. The department will utilize the Tennessee Infrastructure Scorecard to measure pre- and post- project outcomes, such as the number of systems (grantees and partner utilities) that complete Asset Management Plans or address significant non-compliance issues. These outcomes benefit Tennessee rate payers with reliable and clean water, improved operational efficiencies, and more affordable and sustainable water and wastewater user rates.

**Use of Evidence:** This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:**

# Projects by Infrastructure Category	
Drinking Water	648
Stormwater	111
Wastewater	442

<i>Total</i>	<b>1,201</b>
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<b># Construction Projects by Infrastructure Category</b>	
<b>Drinking Water</b>	469
<b>Stormwater</b>	79
<b>Wastewater</b>	311
<i>Total</i>	<b>859</b>

<b>Asset Management Plans Completed</b>	
<b>Drinking Water</b>	32
<b>Stormwater</b>	-
<b>Wastewater</b>	26
<i>Total</i>	<b>58</b>

Projects in Disadvantaged Communities				
Ability to Pay Index (ATPI)	Drinking Water	Stormwater	Wastewater	Total
0	23	-	28	51
10	50	2	43	95
20	60	5	39	104
30	79	12	62	153
40	105	7	53	165
50	101	19	58	178
<i>Total</i>	<b>418</b>	<b>45</b>	<b>283</b>	<b>746</b>

Projects in Disadvantaged Communities				
Ability to Pay Index (ATPI)	Drinking Water	Stormwater	Wastewater	Total
0	3.5%	-	-	4.2%
10	7.7%	2%	10%	7.9%
20	9.3%	5%	9%	8.7%
30	12.2%	11%	14%	12.7%
40	16.2%	6%	12%	13.7%
50	15.6%	17%	13%	14.8%
<i>Total</i>	<b>64.5%</b>	<b>40.5%</b>	<b>64.0%</b>	<b>62.1%</b>

# Broadband Infrastructure - Tennessee Emergency Broadband Program - American Rescue Plan Program (“TEBF-ARP”)

**Agency:** Tennessee Department of Economic and Community Development (TNECD)

**Funding Amount:** \$443,519,785.16

**Project Identification Number:** 2

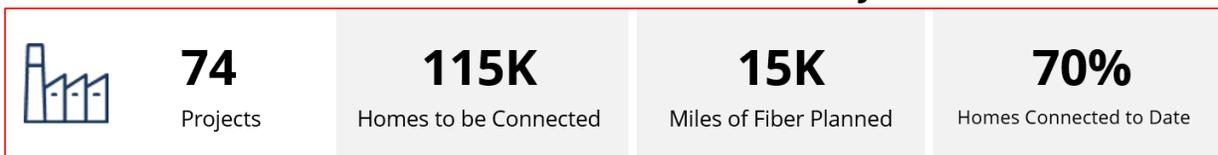
**Expenditure Category:** 5.19-Broadband: Last Mile projects

**Project Overview:** The Tennessee Department of Economic and Community Development (TNECD) awarded \$436.7 million through the Tennessee Emergency Broadband Fund – American Rescue Plan (TEBF-ARP) Program. Modeled closely after the Tennessee Broadband Accessibility Grant Program, these funds support 74 broadband infrastructure projects across 58 counties, with the goal of expanding high-speed internet access to approximately 115,239 locations serving nearly 288,000 Tennesseans.

As of May 2025, all funded projects have demonstrated substantial progress. Nine projects have completed construction and submitted final closeout documentation, while 37 projects report over 95% completion. Additionally, 59 projects have surpassed 50% of main line construction milestones. More than 15,000 miles of fiber have been deployed to date.

Notably, 70% of all contracted broadband service locations—representing over 81,110 homes and businesses—now have access to high-speed internet. Of the 74 total projects, 33 are projected to be completed by August 2025, with the remaining 41 expected to be completed by August 2026.

## TEBF-ARP Performance as of February 2025



## TEBF-ARP GRANT PROGRESS AS OF FEBRUARY 28<sup>TH</sup>, 2025

Of the 81,110 homes and businesses that now have access to broadband through the Tennessee Emergency Broadband Fund – American Rescue Plan (TEBF-ARP) Program, over 31,705 Tennesseans have subscribed to new or improved services—reflecting an early adoption rate of approximately 33%.

This level of uptake is particularly notable given that industry benchmarks typically project peak adoption in newly served areas to occur within 24 to 36 months, especially in rural communities. Some rural counties participating in the program have already achieved adoption rates exceeding 60%, underscoring the effectiveness of local outreach and marketing strategies, as well as the strong demand for reliable high-speed internet in underserved regions.

These early adoption figures highlight the program’s success in not only deploying infrastructure but also in driving meaningful connectivity and digital opportunity across Tennessee.

## TEBF-ARP Adoption & Project Progress as of February 2025

 <b>31K+</b> Customers Subscribed	<b>39%</b> Adoption Rate	<b>40</b> Projects have finished Main-Line Construction	<b>70</b> Projects have finished 50% of main-line construction
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### TEBF-ARP GRANT PROJECT PROGRESS & OVERALL ADOPTION RATE AS OF FEBRUARY 28<sup>TH</sup>, 2025.

Below are two success stories and photos of projects in Southeast and South-Central Tennessee, showcasing the new service now available to rural Tennesseans.

The images below highlight the **Dancyville project in Haywood County**, implemented by Aeneas Communications, LLC. This project has successfully delivered broadband access to **1,144 locations**, with 581 active subscribers to date—reflecting an impressive **50% adoption rate so far**.

This deployment not only demonstrates strong local demand for high-speed internet but also represents a strategic investment in the region's future economic development. Haywood County is home to Blue Oval City, the forthcoming Ford and SK Innovation electric vehicle battery manufacturing facility, which is expected to begin production in 2025. The availability of reliable, high-speed broadband in the surrounding area will be essential to attract and retain a skilled workforce, supporting ancillary business growth, and enhancing overall quality of life.

The success of the Dancyville project underscores how broadband infrastructure can directly contribute to workforce development and regional competitiveness, making rural communities like Haywood County more attractive places to live, work, and invest. ([Aeneas Internet and Telephone](#))



*View of overhead lines, a splice case and a drop*

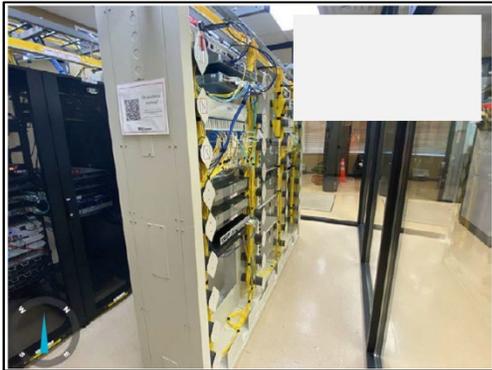


*Network equipment within a network hut*

The images below feature the **Hickman County broadband project** led by Meriwether Lewis Electric Cooperative. This initiative extended service to **2,125 locations**, effectively achieving full broadband coverage across the county. As of April 2025, main-line construction has been **completed**, and the grantee has submitted its final closeout report.

With 526 active subscribers, the project has reached an early **adoption rate of approximately 30%**. While still in the initial adoption phase, these figures are encouraging and suggest the potential to exceed average rural broadband adoption rates over time. The strong early response reflects both effective outreach and significant local demand for improved connectivity.

The introduction of reliable broadband in Hickman County—and in four adjacent counties served by this regional effort—has already contributed to visible economic development. Notably, the area has seen an influx of remote workers relocating from the Nashville metropolitan area, a trend that is strengthening the local economy and revitalizing rural communities. ([Home Services – Meriwether Lewis Electric Cooperative \(mlec.com\)](http://Home Services – Meriwether Lewis Electric Cooperative (mlec.com)))



*Network hub equipment at the MLEC headquarters and view of overhead lines and a MLEC mobile workstation used to service network equipment.*



*View of an aerial splice closure, splice loop and multiport service terminal within the grant area.*

**Use of Evidence:** Not applicable for this EC. This project is not using SLFRF funds for evidence-based interventions.

**Performance Report:** After three years of program implementation, the below progress has been made.

Intended Outcomes	Progress as of May, 2025
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<p><b>Outcome 1:</b> Program will facilitate broadband access to 310,000 previously unserved Tennesseans by December 2026.</p>	<p><b>Approximately 202,775 Tennesseans</b></p> <p>81,110 broadband serviceable locations with access × 2.5 household individuals.</p>
<p><b>Outcome 2:</b> Program will support ubiquitous coverage in counties designed as “Distressed” by the Appalachian Regional Commission by prioritizing broadband deployment projects in these counties so that 0 distressed counties remain unserved by December 2026 – thereby having a significant impact on the economic viability of distressed counties.</p>	<p>Bledsoe, Cocke, and Hardeman were served, representing 8 projects.</p> <p>Distressed counties were prioritized for Capital Project Funds to continue ubiquitous coverage goal.</p>
<p><b>Outcome 3:</b> Program will support 115,000 served locations with a goal average adoption rate across all projects of 40% by December 2026.</p>	<p><b>39% adoption rate</b></p> <p>Based on ongoing subscription trends and engagement efforts, we are confident our grantees will meet or exceed the 40% adoption goal by December 2026.</p>

# **Expenditure Category 6** **(Revenue Replacement)**

## **Megasite Roads**

**Agency:** Tennessee Department of Transportation (TDOT)

**Funding Amount:** \$10,000,000

**Project Identification Number:** 51

**Expenditure Category:** 6.1 Provision of Government Services

**Project Overview:** The Tennessee Department of Transportation has partnered with Haywood County to improve critical access roads in their County.

With the development of a new assembly complex, along with additional nearby supporting industries, the area will experience a large influx of employees in addition to freight arrivals and departures. It is expected that the site will employ over 10,000 workers, with continuous shifts and workers present seven days a week.

The needed improvements are to include but not limited to minor widening, resurfacing, full depth pavement reclamation, and drainage correction. These improvements are to provide greater safety and usability of the roads to handle the increase in area traffic.

## **TSU – Operating Costs**

**Agency:** Tennessee Department of Finance and Administration (F&A)

**Funding Amount:** \$32,250,000

**Project Identification Number:** 54

**Expenditure Category:** 6.1 Provision of Government Services

**Project Overview:** The Department of Finance and Administration's project is designed to support Tennessee State University (TSU) in maintaining its campus operations. The scope of the project includes funding critical services such as building maintenance, janitorial and groundskeeping operations, utility expenses, and other essential operational costs. By ensuring these services are adequately supported, the project aims to create a safe, well-maintained, and functional environment that fosters academic excellence for students, faculty, and staff.

This initiative replaces a prior project and reflects a continued commitment to assisting TSU, enabling the university to meet its operational demands while continuing to provide a quality educational experience. Through this support, TSU is better equipped to address immediate needs and maintain the long-term sustainability of its campus facilities and services.

# **Expenditure Category 7** **(Administrative)**

## **Administrative Costs**

**Agency:** Tennessee Department of Finance & Administration (F&A)

**Funding Amount:** \$17,106,227.25

**Project Identification Number:** FAARPCSRF31701\_010020

**Expenditure Category:** 7.1 Administrative Expenses

**Project Overview:** Funding equating to less than 1% of the SLFRF will be used to cover the costs of external consulting support to assist the state with managing and administering the SLFRF. This designation of \$17.1M in SLFRF funds to support/fund administrative costs is directly associated with the compliant management and disbursement of its SLFRF allocation in compliance with U.S. Treasury guidance and standards.

The Department expects the following outcomes to be associated with the project:

- Compliance with legal, regulatory, and other requirements of the Coronavirus State and Local Fiscal Recovery Fund.

**Rationale:** Given the significant level of funding and complexities involved, contracting with external consultants will help ensure the state's compliance with the requirements of the SLFRF.

## **Appendix A**

### **Uses of Funds (summary notes from FSAG meetings)**

To prepare for the prudent expenditure and a planning for FRF dollars, the Financial Stimulus Accountability Group convened multiple times to develop a set of consensus goals and unified strategy for expenditure of funds. Meetings of the FSAG are streamed live and meeting materials are published for public review.<sup>13</sup> On March 29, 2021, the FSAG discussed the details of the ARPA and committed to the following goals:

- Plan one-time infrastructure improvements in water, sewer, and broadband or other eligible capital projects;
- Align allowable uses of ARPA funds to state's strategic goals and review proposals for initiatives to improve health outcomes and support economic, and community development;
- Develop a single comprehensive approach for economic relief;
- Address the state's role in supporting prudent local government administration.

On June 2 and August 4, the FSAG reviewed and confirmed state plans to invest in the following programs of work using FRF:

- After identifying a backlog of needs in sewer, water, and broadband infrastructure, the FSAG launched two comprehensive infrastructure programs that would leverage local ARPA funds to rebuild necessary sewer, water, and broadband infrastructure.<sup>14</sup>
- After discussing the unprecedented amount of funds to be administered by local entities, the FSAG recommended, and the administration has invested in a Local Government Technical Assistance program that would train local governments on necessary grant management and compliance and provide annual review of local government plans.

In September, the FSAG convened multiple times to review state agency capital and program proposals to improve health outcomes and support economic and community recovery and resilience. FSAG members participated and shared significant comments and feedback to inform the development of the state's Tennessee Resiliency Plan.

On October 6 and November 15, 2021, the FSAG met to review these recommendations, forming the next steps in launching the Tennessee Resiliency Plan. Each proposal included in the Tennessee Resiliency Plan has been the result of a collaborative effort between state agencies and the FSAG, and all proposals have been vetted for eligibility, effective project management, and long-term fiscal impact on the state of Tennessee.

This first tranche of spending priorities that reflect the most urgent needs and opportunities for Tennessee include:

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<sup>13</sup> For all materials reviewed by the FSAG, please visit the Department of Finance & Administration website at <https://www.tn.gov/finance/looking-for/stimulus-financial-accountability-group.html>

<sup>14</sup> For more details on these programs, see "INFRASTRUCTURE" *infra* pp. 22-27.

- Sewer, Water, and Broadband Infrastructure initiatives;
- Capital investments to improve the resiliency of state and local public health systems;
- Continuation of the state's Healthcare Provider Staffing Assistance grants program (formerly, the Hospital Staffing Assistance Program) and expansion of the program to other affected long-term care facilities;
- Immediate support to Tourism, Agriculture, and Arts and Culture Industries.

The plan also reserved specific funds for future planning purposes:

- \$275 million was reserved for external relief to affected industries, non-profits, and other organizations. Requests for new relief program are administered via competitive grant application after review by FSAG.

On December 21, 2021 the FSAG approved additional expenditures to support the state's public health response including:

- Efforts to mitigate disruptions to food supply chains and public health resiliency via the University of Tennessee Ag Research and Education Centers (\$50 million).
- Support for expansion of technology-based government services, cybersecurity, and related citizen-services infrastructure via State of Tennessee Strategic Technology Services Projects (\$196.8 million).

Several agency proposals were also deferred for additional briefing by the FSAG. These proposals were identified as eligible for funds but requiring additional briefing by the group. These proposals are being briefed throughout 2022.

On March 23, 2022 the FSAG met to review next steps for administering grants to external entities. From the \$275 million set aside for external organizations, the group adopted recommendations for funding up to:

- \$230 million in long-term resiliency initiatives for health care provider via a newly created Statewide Healthcare Resiliency Program (to be administered by the TN Dept of Health);
- \$32.8 million in support for disproportionately impacted populations via targeted grants to: Habitat for Humanity (\$15 million for housing supports); Teach for America (\$5.8M for academic supports and education recovery); the Goodwill Excel Center (\$12M for workforce recovery efforts in Shelby County).

On March 23, 2022, the FSAG also adopted two prior-discussed proposals from the Department of Mental Health and Substance Abuse Services. These proposals recommended funding up to:

- \$34.9 million for the creation of three new Crisis Walk-In/Stabilization Units to serve up to 12,750 Tennesseans from Montgomery, Obion, Maury and contiguous counties annually;
- \$6.3 million for the expansion of the Project Rural Recovery Integrated Mobil Health project to two additional mobile clinics.

On September 21, 2022, the FSAG reviewed the following adjustments to the TRP and approved one additional proposal for spending. Those are:

- Removal of two projects awarded to TDOT: Sevier County Tourism Support (\$52,100,000) and Aspire Park (\$6,000,000); returning a total of \$58,100,000 to the Fiscal Recovery Fund.
- Reduction in fund allocation for Finance and Administration's administrative cost (from \$30,000,000 to \$19,680,000).
- Addition of a new allocation to TN Department of Education for eligible costs of administering Learning Loss Remediation Camps for public school students (\$102,000,000).

On February 15, 2023, the FSAG approved three new projects for inclusion in the TRP. Those are:

- Hamilton County Forensic Lab Replacement (\$20,000,000)
- Knox County Forensic Lab Replacement (\$10,000,000)
- Replacement of the Tennessee Family & Child Tracking System at DCS (\$62,000,000)

On March 22, 2023, the FSAG approved two new projects for inclusion in the TRP. Those are:

- Local Government Plan COVID Claim Offset (\$13,794,057)
- UT – Meat Industry Workforce Training Facility (\$12,500,000)

On July 13, 2023, the FSAG approved two new projects for inclusion in the TRP. Those are:

- TAHRA/FAHE Housing Request (\$10,000,000)
- Health Resiliency Program – Expansion of practice transformation grants prioritizing distressed/at/risk counties (\$20,617,421)

On July 2, 2024, the FSAG approved eight project reallocations and three new projects for inclusion in the TRP. Those are:

- Residual funds from the following projects were reallocated to other projects:
  - Healthcare Facility Staffing Assistance Grants (\$21,401,699)
  - Healthcare Resiliency - Capital Investments (\$3,707,800)
  - Local Health Department Capital Investment (\$440,500)
  - Accelerating Program Inventory (\$224,062)
  - Administrative Costs (\$2,700,000)
- Reallocations to Existing projects:
  - Healthcare Resiliency - Workforce Transformation (\$5,863,900)
  - THDA/FAHE Investments in Housing (\$2,500,000)
  - Hamilton County Forensic Center (\$2,000,000)
- Reallocations to New projects:
  - Department of Transportation – Megasite Roads (\$10,000,000)
  - Agriculture – Food Banks (\$7,200,000)
  - Mental Health and Substance Abuse Services – Mental Health Scholarships (\$910,161)

## Revision Log

Version	Date Published	Summary of changes
1.0	October 6, 2021	Initial Draft Publication for Public Comment
1.1	December 11, 2021	Final Phase 1 of Plan Published and Submitted to US Treasury
1.2	January 25, 2022	Reflects addition of new projects approved by Financial Stimulus Accountability Group (FSAG): <ul style="list-style-type: none"> <li>• Five F&amp;A – STS projects (STS Cloud, STS Cybersecurity, STS Enterprise Data Analytics, STS Business Process Automation, STS Infrastructure and Modernization)</li> <li>• TDA's UT Ag Research and Education Centers</li> </ul>
1.2	January 25, 2022	Change to Expenditure Category of Healthcare Staffing Assistance Grants from '4.2 Public Health – Private Sector Employers' to '1.12 Other Public Health Services'.
1.3	March 23, 2022	Reflects addition of new projects approved by Financial Stimulus Accountability Group (FSAG): <ul style="list-style-type: none"> <li>• Healthcare Resiliency Program</li> <li>• Habitat for Humanity</li> <li>• Teach for America</li> <li>• Goodwill Excel Center</li> <li>• Crisis Continuum Enhancement</li> <li>• Project Rural Recovery – Integrated Mobile Health</li> <li>• Change to Expenditure category State Public Health Laboratory from '1.7 Capital Investments or Physical Plant Changes to Public Facilities that respond to the COVID-19 public health emergency to '1.14 Other Public Health Services.</li> <li>• Change to Expenditure category DDA Regional Seating and Positioning Clinic Replacements from '1.7 Capital Investments or Physical Plant Changes to Public Facilities that respond to the COVID-19 public health emergency to '1.14 Other Public Health Services.</li> <li>• Change to Expenditure category Local Health Department Capital Investments from '1.7 Capital Investments or Physical Plant Changes to Public Facilities that respond to the COVID-19 public health emergency to '1.14 Other Public Health Services.</li> <li>• Change to Expenditure category Healthcare Facility Staffing Assistance Grants from '1.12 Other Public Health Services to '1.14 Other Public Health Services.</li> <li>• Change to Expenditure category Unemployment Insurance Tax &amp; Benefits System from '2.6 Unemployment Benefits or Cash Assistance to Unemployed Workers*' to '2.9 Unemployment Benefits or Cash Assistance to Unemployed Workers.</li> <li>• Change to Expenditure Category Support for TN Art Organizations from '2.12 Negative Economic Impacts-Aid to Other Impacted Organizations to '2.36 Aid to Other Impacted Industries.</li> </ul>

		<ul style="list-style-type: none"> <li>• Change to Expenditure Category Tennessee Tourism &amp; Hospitality Recovery Fund '2.11 Negative Economic Impacts-Aid to Tourism, Travel, or Hospitality to '2.35 Aid to Tourism, Travel, or Hospitality.</li> <li>• Change to Expenditure Category Tennessee Tourism ARPA Marketing Fund Request from '2.11 Negative Economic Impacts-Aid to Tourism, Travel, or Hospitality to '2.35 Aid to Tourism, Travel, or Hospitality.</li> <li>• Change to Expenditure Category Commercial Agriculture &amp; Forestry Supply Chain Enhancements from '2.12 Negative Economic Impacts-Aid to Other Impacted Industries to '2.36 Aid to Other Impacted Industries.</li> <li>• Change to Expenditure Category Sevier County Tourism Support Project from '2.11 Negative Economic Impacts-Aid to Tourism, Travel, or Hospitality to '2.35 Aid to Tourism, Travel, or Hospitality.</li> <li>• Change to Expenditure Category Anderson County - Aspire Park Support Project from '2.11 Negative Economic Impacts-Aid to Tourism, Travel, or Hospitality to '2.35 Aid to Tourism, Travel, or Hospitality.</li> <li>• Inclusion of Expenditure Category 3: Public Health-Negative Economic Impact: Public Sector Capacity</li> <li>• Change to Expenditure Category Accelerating Program Inventory from '7.2 Administrative (Evaluation and Data Analysis) to '3.4 Public Sector Capacity: Effective Service Delivery.</li> <li>• Change to Expenditure Category Electronic Health Records project and supporting Infrastructure from '7.2 Administrative (Evaluation and Data Analysis) to '3.4 Public Sector Capacity: Effective Service Delivery.</li> <li>• Change to Expenditure Category UT - Ag Research and Education from '1.12 Other Public Health Services to '1.14 Other Public Health Services.</li> <li>• Change to Expenditure Category Cloud from '1.12 Other Public Health Services to '1.14 Other Public Health Services.</li> <li>• Change to Expenditure Cybersecurity from '1.12 Other Public Health Services to '1.14 Other Public Health Services.</li> <li>• Change to Expenditure Enterprise Data Analytics from '1.12 Other Public Health Services to '1.14 Other Public Health Services.</li> <li>• Change to Expenditure Category Business Process Automation from '1.12 Other Public Health Services to '1.14 Other Public Health Services.</li> <li>• Change to Expenditure Category Infrastructure and Modernization from '1.12 Other Public Health Services to '1.14 Other Public Health Services.</li> </ul>
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		<ul style="list-style-type: none"> <li>• Change to Expenditure Category Crisis Continuum Enhancement from '1.10 Mental Health Services to '1.12 Mental Health Services.</li> <li>• Change to Expenditure Category Project Rural Recovery - Integrated Mobile Health from '1.10 Mental Health Services to '1.12 Mental Health Services.</li> </ul>
1.4	July 29, 2022	<p>Reflects addition of new projects approved by Financial Stimulus Accountability Group (FSAG):</p> <ul style="list-style-type: none"> <li>• TSU – Ag Research and Education</li> <li>• Ag Veterinary Lab</li> <li>• Treasury – Informational Technology Infrastructure</li> <li>• Treasury – Information Technology – Operational Technologies</li> <li>• Treasury – Information Technology – Project ARIS – Future of Concord</li> <li>• Childcare External Requests</li> <li>• Change to Expenditure category Electronic Health Records project and supporting Infrastructure from '1.4 Prevention in Congregate Settings (Nursing Homes, Prisons/Jails, Dense Work Sites, Schools, etc.)* to '3.4-Public Sector Capacity: Effective Service Delivery</li> <li>• Change to Expenditure category Unemployment Insurance Tax &amp; Benefits System from '2.9 Unemployment Benefits or Cash Assistance to Unemployed Workers* to '3.4-Public Sector Capacity: Effective Service Delivery</li> <li>• Change to Expenditure category Support for TN Arts Organizations from '2.36 Negative Economic Impacts-Aid to Other Impacted Organizations to '2.34 Assistance to Impacted Nonprofit Organizations</li> <li>• Change to Expenditure category Project Rural Recovery – Integrated Mobile Health from '1.12 Mental Health Services to '1.14 Other Public Health Services</li> </ul>
1.5	September 21, 2022	<p>Reflects addition of new projects approved by Financial Stimulus Accountability Group (FSAG):</p> <ul style="list-style-type: none"> <li>• Education – Learning Loss Remediation Camps.</li> <li>• Reduction in fund allocation for Finance and Administration Administrative Cost (from \$30,000,000 to \$19,680,000).</li> <li>• Removal of two projects awarded to TDOT, Sevier County Tourism Support and Aspire Park, based on U.S. Treasury Guidance.</li> </ul>
1.6	February 15, 2023	<p>The following projects were approved by the Financial Stimulus Accountability Group (FSAG):</p> <ul style="list-style-type: none"> <li>• Hamilton County Forensic Lab</li> <li>• Knox County Forensic Lab</li> <li>• Replacement of the TFACTS System in the Department of Children's Services</li> </ul>

1.7	March 22, 2023	The following projects were approved by the Financial Stimulus Accountability Group (FSAG): <ul style="list-style-type: none"> <li>• F&amp;A Benefits Admin. – Local Government Plan COVID Claim Offset</li> <li>• TDA/UTIA – Meat Industry Workforce Development and Training Facility</li> </ul>
1.8	July 13, 2023	The following projects were approved by the Financial Stimulus Accountability Group (FSAG): <ul style="list-style-type: none"> <li>• Tennessee Housing Development Agency – Investing in Housing</li> <li>• Tennessee Department of Health – Health Resiliency Program</li> </ul>
1.9	May 10, 2024	Updated “Summary of Adopted Budget” table with the 3/31/2024 Project and Expenditure report data submitted to Treasury.
2.0	July 31, 2024	Updated “Summary of Adopted Budget” table with the 6/30/2024 Project and Expenditure report data submitted to Treasury. Updated each project within Project Inventory to reflect progress from July 1, 2023 – June 30, 2024. Updated projects to reflect re-allocation of funds approved by FSAG on July 2, 2024. Moved FSAG meeting notes to an Appendix at end of the report.
2.1	September 30, 2024	Updated “Summary of Adopted Budget” table with the 9/30/2024 Project and Expenditure report data submitted to Treasury.
2.2	December 31, 2024	Updated “Summary of Adopted Budget” table with the 12/31/2024 Project and Expenditure report data submitted to Treasury. Added the following projects: “Food Banks”, “Megasite Roads”, and “TSU – Operating Costs”.
2.3	April 30, 2025	Updated “Summary of Adopted Budget” table with the 3/31/2025 Project and Expenditure report data submitted to Treasury.
2.4	July 31, 2025	Updated “Summary of Adopted Budget” table with the 6/30/2025 Project and Expenditure report data submitted to Treasury. Updated each project within Project Inventory to reflect progress from July 1, 2024 – June 30, 2025.
2.5	September 30, 2025	Updated “Summary of Adopted Budget” table with the 9/30/2025 Project and Expenditure report data submitted to Treasury.
2.6	December 31, 2025	Updated “Summary of Adopted Budget” table with the 12/31/2025 Project and Expenditure report data submitted to Treasury.