STATE OF TENNESSEE



BUREAU OF ETHICS AND CAMPAIGN FINANCE TENNESSEE ETHICS COMMISSION 404 James Robertson Parkway, Suite 104

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EXECUTIVE DIRECTOR Bill Young

BOARD MEMBERS Charles Traughber, Chair Tammy S. White, Secretary Stacey Floyd-Thomas Duane Gilbert Lynn Richardson James G. Stranch, III

TENNESSEE ETHICS COMMISSION Public Meeting Minutes September 27, 2022

The Tennessee Ethics Commission met Tuesday, September 27, 2022 for its regularly scheduled meeting. The meeting began at 9:00 AM and was held at the W.R. Snodgrass Tennessee Tower, located at 312 Rosa L. Parks Ave., Nashville, TN, in Conference Room D of the 3rd Floor Conference Center.

Presiding over the meeting was Commission Chairman Charles Traughber. Also attending the meeting were Commissioners Tammy White, Duane Gilbert, Lynn Richardson, Jim Stranch, and Stacey Floyd-Thomas. Commissioners Jim Stranch and Stacey Floyd-Thomas arrived at the meeting late; however, a quorum of members was physically present at all times. Executive Director Bill Young, Assistant Director Lance Frizzell, General Counsel Lauren Topping, Chief of Staff Janet Williams and Director of Audit Jay Moeck were also in attendance. The Commission's meeting was recorded for the public and the video recording is to be made available on the Commission's website.

At the outset of the meeting, Director Young presented the following preliminary matters for the Commission's consideration. First, Director Young requested that the agenda items pertaining to Steve Finney (2022-335) and Jennifer Johnson Mitchell (2022-149) be deferred to the Commission's next regularly scheduled meeting. Commissioner White moved to approve Director Young's request. Commissioner Richardson seconded the motion, which was unanimously approved (4-0). Second, Director Young requested that Ms. Williams conduct a roll call of the members of the public participating in the meeting via telephone. Lastly, Director Young proposed that certain items on the Commission's agenda be taken out of order to allow participants who were physically present or participating by phone to have their matters heard expeditiously so they could then leave the meeting if they wished. Commissioner White moved to approve Director Young's request. Commissioner Richardson seconded the motion, which was unanimously approved (4-0). (Although some items on the agenda were taken out of order, these minutes will continue to reflect the scheduled order of events according to the published agenda.)

1. Approval of May 10, 2022 minutes. Commissioner White moved to approve the minutes of the May 10, 2022 meeting as presented in the Commission's materials. Commissioner Floyd-Thomas seconded the motion, which was unanimously approved (6-0).

2. Hearing – Rhonda Lawson v. Mark Myers

Respondent Mark Myers was present at the Commission's meeting and was represented by Counsel, Casey Hoag. Mr. Myers also submitted a sworn statement regarding the allegations in the complaint in advance of the Commission's meeting.

At the outset of the hearing, Counsel for the Commission recited the allegations raised in the complaint and summarized the findings of the Office of the Attorney General in its investigative report. Counsel for the Commission also summarized the legal requirements regarding the disclosure of information on the Statement of Interest Disclosure and summarized Counsel's legal analysis on each allegation for the Commission's consideration. Counsel for the Respondent then addressed the Commission. Commission members also asked questions of Counsel and Mr. Myers regarding the facts and allegations raised in this case.

After some discussion, Commissioner Stranch moved to dismiss the complaint without taking any action on the allegations raised. Commissioner Floyd-Thomas seconded the motion, which was unanimously approved (6-0).

3. Discussion of Beecher Taylor, Case No. 2021-124

Counsel for the Commission summarized a request received from the Office of the Attorney General to approve the Attorney General's recommendation that collection of the civil penalties assessed in this matter should not be pursued based on facts learned by the Attorney General's Office during its initial attempts to pursue collection in this matter. After some discussion, Commissioner Stranch moved to reconsider the assessment of civil penalties and to rescind the civil penalties assessed without taking further action. Commissioner Floyd-Thomas seconded the motion, which was unanimously approved (6-0).

4. Reconsiderations

Redflex Traffic Systems, Inc. – 2022-028: Holly McDaniel appeared before the Commission on behalf of Vera Mobility Inc., which had acquired Redflex Traffic Systems, Inc., regarding this matter. A written statement concerning the request for reconsideration was also submitted in advance of the meeting. Ms. McDaniel made a statement to the Commission and answered questions from the Commission. After some discussion, Commissioner White Moved to reconsider and waive the previously assessed civil penalties in this matter. Commissioner Richardson seconded the motion, which was unanimously approved.

5. Informal civil penalty assessment proceedings -Lobbyist

Meghan Kissell – **2022-336:** After a short discussion of the facts of this matter, Commissioner Stranch moved to take no action on the failure to timely register as a lobbyist in this matter. Commissioner White seconded the motion, which was unanimously approved.

Robert White -2022-036: After a short discussion of the facts of this matter, Commissioner White moved to take no action on the failure to timely register as a lobbyist in this matter. Commissioner Stranch seconded the motion, which was unanimously approved.

6. Informal civil penalty assessment proceeding – Employer of Lobbyist

Nomi Health, Inc. – 2022-340, 341, 342, 343: These matters were consolidated and addressed collectively. After a short discussion of the facts of these matters, Commissioner Stranch moved to take no action on the failure to timely pay the employer of a lobbyist registration fee in each of these matters. Commissioner Floyd-Thomas seconded the motion, which was unanimously approved.

TSLMS – **2022-016**, **030**: These matters were consolidated and addressed at the same time. After a short discussion of the facts in each matter, Commissioner Stranch moved to take no action on the failure to timely register as an employer of a lobbyist (2022-016). Commissioner Floyd-Thomas seconded the motion, which was unanimously approved. After additional discussion, Commissioner Stranch moved take no action on the failure to timely submit the semi-annual expenditure report (2022-030). Commissioner White seconded the motion, which was unanimously approved.

For All, Inc. – 2022-344: After a short discussion of the facts of this matter, Commissioner White moved to take no action on the failure to timely file a corrected expenditure report in this matter. Commissioner Richardson seconded the motion, which was unanimously approved.

B&W Farms, LLC – 2022-345: Jacob Baggett appeared on behalf of B&W Farms, LLC. After a short discussion of the facts of this matter, Commissioner White moved to take no action on the failure to timely file a corrected expenditure report in this matter. Commissioner Stranch seconded the motion, which was unanimously approved.

One-to-One Health – **2022-027:** After a short discussion of the facts of this matter, Commissioner White moved to take no action on the failure to timely file a semi-annual expenditure report in this matter. Commissioner Richardson seconded the motion, which was unanimously approved.

7. Informal Civil Penalty Assessment Proceeding – State Candidates

Commissioner Stranch moved to take no action on the following matters, which were each less than 7 penalty days late. Commissioner White seconded the motion, which was unanimously approved.

Basil Marceaux, Sr. – 2022-359 Tillman Payne – 2022-192 **James Mike Brewer** – **2022-360:** Commissioner White moved to take no action in this matter, which was 12 penalty days late. Commissioner Stranch seconded the motion, which was unanimously approved.

Khadija Babb – **2022-333:** Commissioner White moved to take no action in this matter, which was 21 penalty days late. Commissioner Richardson seconded the motion, which was unanimously approved.

Steve Finney – 2022-335: This case was deferred. (See preliminary matters.)

8. Informal Civil Penalty Assessment Proceeding – State Officials

Commissioner Stranch moved to take no action on the following matters, which were each less than 7 penalty days late. Commissioner White seconded the motion, which was unanimously approved.

Danny Goodman, Jr. – 2022-047 Justin C. Angel – 2022-058 Jim Kyle – 2022-075

Gina Carol Higgins – **2022-143:** Commissioner White moved to take no action in this matter, which was 125 penalty days late. Commissioner Stranch seconded the motion, which was unanimously approved.

Jennifer Johnson Mitchell – 2022-149: This case was deferred. (See preliminary matters.)

9. Informal Civil Penalty Assessment Proceeding – Local Candidates

Natalie Martin – **2022-228:** Ms. Martin was present at the Commission's meeting and presented a short statement. Commissioner White moved to take no action in this matter. Commissioner Floyd-Thomas seconded the motion, which was unanimously approved.

Sarika Kasaraneni – **2022-355:** Ms. Kasaraneni was present at the Commission's meeting and presented a short statement. Commissioner White moved to take no action in this matter. Commissioner Gilbert seconded the motion, which was unanimously approved.

Devin Driscoll – **2022-283:** Mr. Driscoll participated in the Commission's meeting by telephone and presented a short statement. Commissioner White moved to take no action in this matter. Commissioner Richardson seconded the motion, which was unanimously approved.

Joseph Locher – **2022-298:** Mr. Locher was present at the Commission's meeting and presented a short statement. Commissioner White moved to take no action in this matter. Commissioner Gilbert seconded the motion, which was unanimously approved.

Daniel A. Isbill – 2022-293: Mr. Isbill was present at the Commission's meeting and presented a short statement. Commissioner Stranch moved to take no action in this matter. Commissioner White seconded the motion, which was unanimously approved.

Commissioner White moved to take no action on the following matters, which were each less than 7 penalty days late. Commissioner Stranch seconded the motion, which was unanimously approved. (Commissioner Stranch abstains from voting on Case Nos. 2022-254 and 2022-346.)

Steve Anderson – 2022-206 Tracey Bilbrey - 2022-240 Tony Culwell - 2022-252 Reece Dowell - 2022-207 Hollis Emmons - 2022-208 Jerome Fitzgerald - 2022-253 Phillip D. Grubb – 2022-209 Stuart Hohl - 2022-210 Daniel Horne – 2022-254 Mark Madden - 2022-211 Angie Mathis - 2022-212 Joe Parrott - 2022-213 Alex Pulley – 2022-255 Austin Smith - 2022-256 Chris Alexander - 2022-214 Larkin Clemmer – 2022-215 Chuck Evans - 2022-216 Tony Honeycutt – 2022-217 Jamie Lima – 2022-218 Luke McPeak - 2022-259 Jessica Crowder Means – 2022-346 Charlie R. Moore - 2022-219 Berthena Nabaa-McKinney - 2022-220 Loyd Norris - 2022-260

Glenn Stoots - 2022-347 William Stovall – 2022-221 Tim Tidwell - 2022-261 Timmy Jack Barker – 2022-222 Shawn Carter, Sr. - 2022-223 Cynthia Daniel - 2022-224 Ray Flasher - 2022-225 Breyauna Holloway - 2022-226 Allen Creasy – 2022-262 Scott Hansert - 2022-227 Randall Hopkins - 2022-263 Gary Van Talley – 2022-264 Trent Wooten - 2022-265 Ben Connor - 2022-241 Bobby Garner – 2022-348 Jim Pearson – 2022-266 Jack Summers - 2022-229 Mondell Williams - 2022-230 Jason Bramlett – 2022-231 Misty Davis - 2022-232 Jordan Provins – 2022-233 Jake Siler - 2022-267 Steve Turpin - 2022-234 Lee White - 2022-235

Commissioner White moved to take no action on the following matters, which were each more than 7 but less than 15 penalty days late. Commissioner Floyd-Thomas seconded the motion, which was unanimously approved.

Joe Carr – 2022-236	Katherine Bike – 2022-242
Cody Hensley – 2022-268	Kevin T. Pomeroy – 2022-238
Jeff Wright - 2022-237	Kenneth Kendrick – 2022-349
Michael Fielder – 2022-269	Ronny Breeden – 2022-27
Wesley Golden – 2022-270	

Commissioner White moved to take no action on the following matters, which were each more than 14 but less than 31 penalty days late. Commissioner Richardson seconded the motion, which was unanimously approved. (Commissioner Richardson abstains from voting in Case No. 2022-353.)

Jerry Kelsey – 2022-243	Cody McQueen – 2022-353
Aron Maberry – 2022-350	Stacy Gibson Sartain – 2022-272
Jimmy Potts - 2022-351	Jawon Lauderdale – 2022-273
Jeremy Warren – 2022-352	

Commissioner White moved to take no action on the following matters, which were each more than 30 penalty days late. Commissioner Stranch seconded the motion, which was unanimously approved.

Andy Register – 2022-306	Candice Jones – 2022-294
Robert Chester Heathington – 2022-354	Victoria Murphy – 2022-357
Dwain Seaton - 2022-309	Nicholas Ciparro – 2022-279
Kathy Kirk – 2022-297	Randall Howard – 2022-291
Jeffrey Howard – 2022-290	Jessie Overman – 2022-304
Nivek Rucker – 2022-308	Chris Brewington – 2022-278
Jacob Martin – 2022-299	Thomas Margeson – 2022-356
Taylor Pierce – 2022-305	Michael Young – 2022-319
Ronald Gerald Summey – 2022-312	Jennifer Swaim – 2022-310
Riley Turner – 2022-314	Charles Woelm – 2022-318
Brian Gallett – 2022-285	Shane Bowman – 2022-277
Melissa Goddard – 2022-286	Leah Hood – 2022-289

Jonathan Joy – **2022-295:** Commissioner White moved to assess a civil penalty of \$1500 in this matter based upon the failure to file a Statement of Interest Disclosure and Mr. Joy's prior history of non-filing. Commissioner Stranch seconded the motion, which was unanimously approved.

Reginald Milton – **2022-302:** Commissioner White moved to assess a civil penalty of \$1500 in this matter based upon the failure to file a Statement of Interest Disclosure and Mr. Milton's prior history of non-filing. Commissioner Stranch seconded the motion, which was unanimously approved.

Commissioner Stranch moved to assess a civil penalty of \$1,000 in each of the following matters. Commissioner White seconded the motion, which was approved by a vote of 5-0 with one abstention by Chairman Traughber.

Joe Akins – 2022-274	Nathaniel Doss – 2022-282
Jessica Bell – 2022-275	Sam Echols – 2022-284
Alexander Boulton – 2022-276	Jon Holland – 2022-288
Jeff Clark – 2022-280	Ethan Howell – 2022-292
Pat Daughtry – 2022-281	Jeff Joines - 2022-296

John Miller – 2022--301 Robert Mullicane – 2022-303 Sadie Roberts – 2022-307 Stacy Swallows – 2022-311 Britney Thornton – 2022-313 David Phillip Walker – 2022-315 Michael Walker – 2022-316

Timothy Wirgau – **2022-317:** Director Young requested that this matter be deferred until the Commission's next regularly scheduled meeting. Commissioner White moved to defer this matter as requested. Commissioner Stranch seconded the motion, which was unanimously approved.

10. Informal Civil Penalty Assessment Proceeding - Local Officials

Amy Goodin – **2022-064:** Ms. Goodin was present at the Commission's meeting and presented a short statement. Commissioner Gilbert moved to take no action in this matter. Commissioner Richardson seconded the motion, which was unanimously approved.

Joshua Trammell – **2022-205:** Mr. Trammell was present at the Commission's meeting and presented a short statement. Commissioner White moved to take no action in this matter. Chairman Traughber seconded the motion, which was unanimously approved.

Skylar Tackett – **2022-179:** Ms. Tackett was present at the Commission's meeting and presented a short statement. Commissioner Stranch moved to take no action in this matter. Commissioner White seconded the motion, which was unanimously approved.

Commissioner Stranch moved to take no action in the following matters, which were each less than 7 penalty days late. In each of these cases, the Respondent had no prior history of non-compliance. Commissioner White seconded the motion, which was unanimously approved. (Commissioner Stranch abstains from voting on Case Nos. 2022-066, 2022-069 and 2022-071.)

Jeff Adams – 2022-044 William Matthew Cox – 2022-045 Robert Griffith – 2022-048 Isiah Hester – 2022-049 Wade Hill - 2022-050 Terry Jones - 2022-051 Melissa Klutts – 2022-052 Mathieu Poag – 2022-054 Stan Rush - 2022-055 Darren Shanks - 2022-056 Marcus Adkisson – 2022-057 Andrew Delano Benefield - 2022-059 Louis Brink - 2022-060 Stephanie Churchwell - 2022-061 Eric Egbert – 2022-062 Donna Fletcher - 2022-063

Terry Harkleroad - 2022-066 Chris Hughes - 2022-068 Michelle Karl - 2022-244 Brett Mayes - 2022-069 Jerry Shirk - 2022-070 Eugene T. Stamey, Jr. - 2022-071 George Floyd – 2022-074 Admiral Webster - 2022-320 Tara Houston – 2022-076 William Van Den Bosch - 2022-077 Charles Burnette – 2022-078 James Hatcher - 2022-079 Jerry Rhoton - 2022-080 Marilyn Stephens - 2022-081 Lonnie Taylor – 2022-082 Mike Wright - 2022-083

Richard Black – 2022-084	Greg Fox – 2022-087
Wade Smith, Jr. – 2022-086	Bill Hooten – 2022-088

After some discussion, Commissioner Stranch moved to take no action in the following matters, which were each less than 7 penalty days late. In each of these cases, the Respondent had a prior history of non-compliance. Commissioner White seconded the motion, which was unanimously approved. (Commissioner Stranch abstains from voting on Case No. 2022-069.)

Ralph Eslinger – 2022-046	Stephanie Grimm – 2022-065
Bruce Manley – 2022-053	Tony Hawn – 2022-067
Mark A. Williams – 2022-257	Jerry Choate – 2022-073
Brian Cook – 2022-085	Douglas Chapman – 2022-072

After additional discussion, Commissioner Stranch moved to assess a civil penalty of \$50 in the following matters, which were each more than 7 but less than 15 days late. Commissioner Richardson seconded the motion, which was unanimously approved. (Commissioner Stranch abstains from voting on Case No. 2022-094.)

Lee Booker – 2022-089	Nathan Hardiman – 2022-097
Bruce Heidelberg – 2022-090	William Bonjour – 2022-098
Thomas Dillard – 2022-091	Rhonda Logan – 2022-099
Mandy Young – 2022-092	John Myers – 2022-100
Dennis Sheffield - 2022-093	Misty Webb – 2022-101
John S. Burrell – 2022-094	Billy Harkins – 2022-102
Donnie Essary – 2022-095	James C. Cochran – 2022-104
James Hack – 2022-248	

Commissioner Stranch moved to take no action in each of the following matters, which were each more than 14 but less than 31 civil penalty days late. In each of these cases, the Respondent submitted a statement to the Commission regarding the late filing. Commissioner White seconded the motion, which was unanimously approved.

Gene Stevens – 2022-193	Bubba Carter – 2022-103
Fred Ellis – 2022-107	Ronnie Keener – 2022-110
Donna Goad - 2022-108	Gwen McKenzie – 2022-247
John Hatler – 2022-194	

Commissioner Stranch moved to assess a civil penalty of \$75 in each of the following matters, which were each more than 14 but less than 31 civil penalty days late. Commissioner White seconded the motion, which was unanimously approved.

Michael Miller – 2022-105	Eric Lee Rogers – 2022-109
Jason Snell – 2022-106	William Barr – 2022-195
Nick Hays – 2022-239	Terry Spearman – 2022-196

Johnathan Demps – 2022-197

Greg Fowler - 2022-198

Commissioner Stranch moved to take no action in each of the following matters, which were each more than 30 civil penalty days late. In each of these cases, the Respondent submitted a statement to the Commission regarding the late filing. Commissioner Richardson seconded the motion, which was unanimously approved. (Commissioner Richardson abstains from voting on Case No. 2022-113.)

Chris Bivins – 2022-112 Robin McKamey – 2022-113 Blair Myers – 2022-113 Donna Butler – 2022-123 Allison Plattsmier – 2022-321 Lawrence "Larry" D. Turley – 2022-182 Kelly White Tucker – 2022-251 Johnny Baker – 2022-117 Stephanie McCaleb – 2022-156 Tabitha Swearingen – 2022-178 Helen Stapleton – 2022-173 Mary Ann Carter-Hodge – 2022-126 Edwin Keith Hollingsworth – 2022-144 Mintie Willson – 2022-190 Jonathan Williamson – 2022-189 Mark Dobbs – 2022-130 Jason Stiltner – 2022-174 Robby Hatcher – 2022-174 Shannon Minchey – 2022-158 Phil Porter – 2022-162 Justin Davis – 2022-129 Lori Mayberry – 2022-155 Aaron L. Story – 2022-175

Commissioner Richardson moved to assess a civil penalty of \$100 in each of the following matters, which were each more than 30 civil penalty days late. Commissioner White seconded the motion, which was unanimously approved.

Jason Pankey – 2022-111	Richmond Smith – 2022-172
Willie Jay Parker – 2022-114	Darby Patrick – 2022—160
Bobby Perry – 2022-203	Thomas Chad Taylor – 2022-180
Michael Rich – 2022-164	Jason Parnell – 2022-159
Scott Fruehauf – 2022-096	Jeff Lovingood – 2022-153
Jennifer Hurst – 2022-147	Kay Johnson Scholler – 2022-166

After some discussion regarding the past history of the listed respondents who had not yet filed a statement of interest and noting that some of these respondents had repeatedly not filed the required statement of interest, Commissioner Stranch moved to assess a civil penalty of \$1,000 in each of the following matters. Commissioner White seconded the motion, which was unanimously approved (Commissioners Richardson and Stranch recused on Case No. 2022-121, Commissioner Richardson recused on Case No. 2022-165).

Teresa R. Beecham – 2022-358	George Hampton – 2022-137
James Benau – 2022-119	Matt Harvey – 2022-139
Steven Mark Blevins – 2022-121	Steve Hughes – 2022-145
Jennifer Garland – 2022-135	Barbara Johnson – 2022-201
Jesse Gibson – 2022-136	Michelle Kientz – 2022-146

Scottie Kizer – 2022-152 Tanea McClean – 2022-157 Daveisha Moore – 2022-250 Bryan Ritcher – 2022-204 Bryan Russell – 2022-165 Karen Schwann – 2022-322 Freddie C. Seavers, III – 2022-167 Gerald Sensabaugh – 2022-168 Angela Summers – 2022-176 Sha'Te Toliver – 2022-181 Rodney Fred Underwood – 2022-183 Kirt Wade – 2022-184 Gay Webb – 2022-187

Commissioner Stranch moved to assess a civil penalty of \$1,500 in each of the following matters. Commissioner Richardson seconded the motion, which was unanimously approved (Commissioner Richardson recused on Case No. 2022-185).

Scottie Betts – 2022-120	Jonathan Joy – 2022-151
Allen Collins – 2022-199	William Murray – 2022-202
Sid Crocker – 2022-127	Jimmy Simmons – 2022-169
Josh Eatherly – 2022-131	Jerry Simons – 2022-170
Will Jackson – 2022-148	Layla Ward – 2022-185
Julian Jones-Coleman – 2022-150	Tamika White – 2022-188

Commissioner Stranch moved to assess a civil penalty of \$2,000 in each of the following matters. Commissioner White seconded the motion, which was unanimously approved.

Kate Baldridge – 2022-118	Jerry Ford – 2022-133
Rachel Campbell – 2022-125	

Commissioner Stranch moved to assess a civil penalty of \$10,000 in each of the following matters. Commissioner Richardson seconded the motion, which was unanimously approved.

Greg Brooks – 2022-122	Patrick Maynard – 2022-249
H. Hensley – 2022-141	

Michelle Scopel – **2022-245:** This matter was dismissed, as it was determined by Staff that a show cause notice had been issued in error. No disclosure was required. No action was taken.

11. Lobbyist Audits (2021)

After a short discussion of these audits from Director of Audit Jay Moeck, the Commission voted unanimously to accept and approve these audits and to take no further action regarding these audits.

Sandy Ahn	Brian McDonald
Gabby Bruno	Rick Musacchio
Sara Bunch	Robert Pace
Scott Alan Buss	James Palmer
Steven Buttry	Sam Reed
Clayton Byrd	David Reiner

- Charles CagleLisa Sherman-NikolausSarah CooperAlan SparkmanMaggi DuncanAusbon StarlingMelodia GutierrezJosh ThomasM. Clint HallDuple TravillionDan HaskellDavid VanderWoudeSteven KesterJosh Thomas
- **12. Set date of Ethics Commission's next meeting.** The Members of the Commission determined that the Commission's next meeting will be held on January 24, 2023 at 9:00 AM. Additional details on the location of the meeting will be announced by the Commission when confirmed.

13. Other Business.

At this time, the Commission moved into Executive Session to address confidential matters.