

BEFORE THE COMMISSIONER OF COMMERCE AND INSURANCE FOR THE STATE OF TENNESSEE

TENNESSEE SECURITIES DIVISION,)
Petitioner,)
v.) MATTER No 24-00335
PAYWARD INTERACTIVE, INC. (FORMERLY KNOWN AS TRADESTATION)))
CRYPTO, INC).,)
Respondent.))

CONSENT ORDER

INTRODUCTION

WHEREAS Payward Interactive, Inc. (formerly known as TradeStation Crypto, Inc.) (hereinafter "TCI") is part of a group of companies that engage in financial services;

WHEREAS, TCI has offered, and continues to offer, digital asset trading accounts to clients to purchase and sell digital assets;

WHEREAS, from approximately August 2020 until June 30, 2022 (the "Relevant Period"), TCI's digital asset trading accounts had a feature that accrued and paid interest to customers on certain digital asset balances in their accounts (the "Interest Feature");

WHEREAS state securities regulators, as part of a North American Securities Administrators Association ("NASAA") Working Group that includes regulators from the states of Alabama, California, Mississippi, North Carolina, Ohio, South Carolina, Washington, and Wisconsin (the "NASAA Working Group"), have conducted an investigation into whether the

Interest Feature involved the offer and sale of unregistered securities by TCI to retail investors,

among other things; and

WHEREAS, without admitting or denying any findings of fact or conclusions of law, TCI

has reached an agreement with the NASAA Working Group to resolve the investigation with

respect to the 47 states, the District of Columbia, Puerto Rico, Guam, and the U.S. Virgin Islands

(collectively, the "51 Jurisdictions") as follows:

TCI has advised the NASAA Working Group of its agreement to resolve the securities

investigation pursuant to the terms specified in this Consent Order (the "Order") and pursuant to

the multistate resolution recommended by the NASAA Working Group;

TCI shall cease and desist offering, selling, or renewing the Interest Feature or any security

that is not registered, qualified, or exempt to new clients in the 51 Jurisdictions, unless and until

the Interest Feature or other securities are registered, qualified, or otherwise exempt;

As of the date of entry of this Order, TCI has amended and updated the terms of service,

and any other terms or conditions of TCI's relationship with residents of the 51 Jurisdictions, to

reflect that such residents are the title, beneficial, and legal owners of all assets held in their digital

asset trading accounts with TCI;

TCI shall pay up to a total of one million five hundred thousand dollars (\$1,500,000) in

settlement payments divided equally among the 51 Jurisdictions and paid to each of the 51

Jurisdictions that enter into a consent order pursuant to the terms of TCI's agreement with the

NASAA Working Group;

TCI admits to the jurisdiction of the Tennessee Department of Commerce and Insurance

Securities Division [hereinafter, "the Division"] in this matter;

TCI elects to permanently waive any right to a hearing and appeal under Tenn. Code Ann.

§§ 4-5-101 et sec., with respect to the entry of this Order; and

Solely for the purpose of terminating the NASAA Working Group's securities

investigation and in settlement of the issues contained in this Order, TCI, without admitting or

denying the findings of fact or conclusions of law contained herein, consents to the entry of this

Order. Notwithstanding the foregoing, TCI will admit to the findings of fact and conclusions of

law solely for the purposes of exceptions to discharge in bankruptcy proceedings under any

jurisdiction, including the proceedings set forth in Sections 523 and 1192 of the Bankruptcy Code,

11 U.S.C. §§ 523; 1192 (1978).

NOW, THEREFORE, the Commissioner, as administrator of Tennessee Code Annotated

("Tenn. Code Ann.") §§ 48-1-101 to 48-1-201 et seq. of the Tennessee Securities Act of 1980, as

amended ("Act") hereby enters this Order:

I. FINDINGS OF FACT

1. The Division is the lawful agent through which the Commissioner discharges the

administration of the Act pursuant to Tenn. Code Ann. § 48-1-115, and it is authorized to bring

this action for the protection of investors.

2. TCI is a Florida corporation that was formed in June 2018 and is in the business of

providing online digital asset trading accounts to self-directed retail and institutional investors and

traders.

3. During the Relevant Period, TCI was a subsidiary of TradeStation Group, Inc.,

which is headquartered in Plantation, Florida. Since 2011, TradeStation Group, Inc. has been a

wholly-owned subsidiary of Monex Group, Inc. ("Monex"), a publicly traded Japanese corporation

listed on the Tokyo Stock Exchange. TradeStation Group, Inc. is also the parent company of

TradeStation Securities, Inc., and TradeStation Technologies, Inc. which also have their principal

place of business in Plantation, Florida. On April 15, 2024, TradeStation Group, Inc. sold TCI to

Payward Guardian, LLC, which is a subsidiary of Payward, Inc. The Payward companies do

business under the trade name "Kraken."

4. TCI is a licensed Money Transmitter with the Tennessee Department of Financial

Institutions.

6.

5. During the Relevant Period, TCI, TradeStation Securities, Inc., and TradeStation

Technologies, Inc., all used brand messaging under the "TradeStation" trademark to advertise their

respective platforms and services.

The Offer and Sale of Securities in Tennessee and Nationwide

TCI began offering its digital asset trading accounts on or around September 1,

2021, to Tennessee residents. From September 1, 2021, to June 30, 2022 (the "Offering Period"),

TCI offered the Interest Feature to at least sixty-three (63) Tennessee investors. Through the

Interest Feature, TCI paid interest to customers who held digital asset balances in their TCI digital

asset trading accounts. To pay the interest, TCI generated revenue through lending both firm-

owned and customer-owned digital assets to institutional borrowers, from commissions earned

by TCI customer trading activity in their digital asset trading accounts, and from capital that was

contributed to TCI in connection with the start-up of its business operations. On June 30, 2022,

at the end of the Offering Period, there were one hundred and one (101) active Tennessee digital

asset trading accounts with TCI, collectively valued at over two-hundred seventy-two thousand,

eight hundred forty-seven (\$272,847) USD. Nationally, at the end of the Offering Period, there

were a total of eleven-thousand, nine-hundred fifty-eight (11,958) active digital asset trading

accounts with TCI, with assets under custody totaling ninety-eight million, two-hundred fourteen

thousand, one-hundred fifty-five USD (\$98,214,155).

TCI's Interest Feature

7. During the Offering Period, TCI advertised that customers could "actively trade

and earn interest on eligible crypto assets simultaneously." TCI described the Interest Feature as

"passive income." TCI advertised that customers could earn up to 6 percent interest on eligible

digital assets that customers held in digital asset trading accounts with TCI. TCI paid interest on

several types of digital assets, including Bitcoin, Ether, Litecoin, Bitcoin Cash, and USDC

Stablecoin.

8. TCI offered its digital asset trading accounts to the general public through the

TradeStation website (www.TradeStation.com). The website supports TradeStation Securities,

Inc., TradeStation Technologies, Inc., and TCI. TCI also offered a mobile version of its web

application for trading digital assets.

9. TCI promoted the Interest Feature in internet ads that would appear in search

engine results based on certain terms searched by customers. TCI promoted the Interest Feature

by advertising, for example: "Automatically Earn Interest on Eligible Crypto Balances with No

Limits or Lockups," "Easily Customize the Trading Interface, Analyze Prices & Keep Track of

Interest Income," "We Put the Power in Your Hands to Buy, Sell, Invest, and Earn

Cryptocurrencies," and "Join the New Digital Economy with TradeStation Crypto to Learn,

Invest, and Earn Crypto."

10. TCI allowed eligible customers to apply for a digital asset trading account by

utilizing a unified TradeStation online account opening process (the "AOP") that allowed

prospective customers to select and apply for the desired account type. As part of the AOP,

prospective customers provided personal information for the purpose of Know Your Customer

(KYC) and Anti Money Laundering (AML) checks. Socure, a third-party identity verification

provider, then verified customer-provided information against Socure-sourced information,

including public records.

11. TCI set interest rates and credited TCI customer accounts with earned interest on

a monthly basis. According to TCI, the interest "accumulates daily and is paid and compounds

monthly directly in your TradeStation Crypto account." TCI based interest rates on a number of

factors, including, but not limited to, the rates TCI earned from borrowers, economic, and

competitive factors.

12. TCI commingled customers' like-kind digital assets together and rehypothecated,

or used, the customers' digital assets to lend to "trusted institutional or corporate borrowers,"

such as BlockFi Lending LLC and Genesis Global Capital, LLC—both of which have since filed

for bankruptcy protection. TCI represented that notwithstanding, no borrower failed to return all

digital assets lent by TCI to them, and none of TCI's customers lost money from the Interest

Feature.

13. TCI represented that it implemented various risk mitigation strategies towards its

lending activities and that all loans made by it were fully secured. TCI set the amount of crypto

assets that it was willing to lend to individual borrowers depending on the borrower's credit

profile. TCI further represented that it utilized its "automated risk management system" to

"monitor positions 24/7" and maintained a reserve balance to fulfill TCI customer withdrawal

demands. Further, TCI claimed to maintain an internal risk committee to evaluate, among other

things, credit and market risks that may affect its business. Customer account balances with TCI

were not SIPC or FDIC insured.

14. During the account opening process, TCI required customers to agree to the

rehypothecation of their digital assets when the customer accepted the TCI Terms, including the

Customer Account Agreement, during account set-up. Specifically, TCI required that customers

agree that TCI may hold the digital assets in TCI's name, that their digital assets could be

commingled with other customers' digital assets, and that TCI could "pledge, repledge,

hypothecate, rehypothecate, loan or invest" the digital assets. Further, the agreements provided

that TCI was under no obligation to share with its customers any of the interest revenue generated

by TCI's lending arrangements.

15. Customer deposits into TCI's digital asset trading accounts during the period

when the Interest Feature was offered were passive investments. TCI alone determined how

customer assets were deployed; TCI customers had no control over how their assets were

invested. TCI required that customers give up certain rights to their assets—specifically, that

customers agreed to allow TCI to "pledge, repledge, hypothecate, rehypothecate, loan or invest"

digital assets.

16. On or about June 30, 2022, TCI discontinued the Interest Feature and ceased all

lending activities of customer assets.

Failure to Comply with Registration Requirements

17. During the Offering Period, TCI's offer and sale of securities in the form of the Interest Feature was not offered or sold pursuant to an exemption or exception from registration.

18. During the Offering Period, TCI offered and sold securities in Tennessee that were unregistered or did not meet an exemption for registration as required by Tenn. Code Ann. § 48-1-104(a).

II. <u>CONCLUSIONS OF LAW</u>

19. The offer and/or sale of the Interest Feature within digital assets trading accounts maintained by customers as described above constitutes the offer and/or sale of a security as defined in Tenn. Code Ann. § 48-1-102(21)(A).

20. During the Offering Period, TCI's offer and sale of securities in Tennessee that were unregistered, or did not meet an exemption for registration, violated Tenn. Code Ann. § 48-1-104(a).

III. ORDER

Based on the Findings of Facts, Conclusions of Law, and TCI's consent to the entry of this Order, IT IS HEREBY ORDERED:

21. This Order concludes the securities investigation by the Division with respect to TCI's Interest Feature and resolves any other securities action the Division could commence against TCI and its affiliates concerning the Findings of Fact and Conclusions of Law, including as it relates to the offer and sale of the Interest Feature without registration, qualification, or otherwise complying with an exemption.

22. This Order is entered into solely for the purpose of resolving the referenced multistate securities investigation with respect to the Interest Feature and is not intended to be used for

any other purpose. Other than the obligations and provisions set forth herein, this Order does not

limit or create liability for TCI nor limit or create defenses for TCI to any claims.

23. This Order is not intended to subject any Covered Person to any disqualifications

under the laws of the United States, any state, the District of Columbia, Puerto Rico, Guam, or the

U.S. Virgin Islands, or under the rules or regulations of any securities or commodities regulator or

self-regulatory organization, including, without limitation, any disqualification from relying upon

the state or federal registration exemptions or safe harbor provisions. "Covered Persons" means

TCI, all of its parent companies, and all of its affiliates and their current or former officers,

directors, employees, contractors, or other persons that could otherwise be disqualified as a result

of the Order.

24. TCI is hereby ORDERED to cease and desist from offering, selling or renewing the

Interest Feature or any security that is not registered, qualified, or exempt to investors in

Tennessee.

25. TCI is hereby ORDERED to pay a contribution in an amount of \$29,411.76 to the

Tennessee Department of Commerce and Insurance, Securities Enforcement and Legal Training

Fund.

26. Full payment in the amount of \$29,411.76 (in United States dollars) shall be

tendered on or before entry of this Order.

27. TCI shall pay the full amount using whatever method agreed upon with the Division

which may include:

a. TCI may transmit payment electronically to the Tennessee Department of

Commerce and Insurance which will provide detailed ACH transfer instructions

upon request;

b. TCI may pay by certified check, bank cashier's check, or United States postal

money order, made payable to the Tennessee Department of Commerce and

Insurance and hand delivered or mailed to:

Tennessee Department of Commerce and Insurance

Legal Division

Attn: Samuel L. Moore

500 James Robertson Parkway

Davy Crockett Tower

Nashville, TN 37243

28. Payments must be accompanied by a cover letter identifying TCI (with relevant tax

identification numbers) and the file number of these proceedings. A copy of the cover letter must

be sent using the instructions in paragraph 27(b) above.

29. This Order shall be binding upon TCI, its parent and affiliates, and their respective

successors and assigns with respect to the provisions above and all future obligations,

responsibilities, undertakings, commitments, limitations, restrictions, events, and conditions.

SIGNED AND ENTERED BY THE COMMISSIONER this 22 day of July , 2024.

Carter Lawrence (Jul 22, 2024 14:16 CDT)

Carter Lawrence, Commissioner

Department of Commerce and Insurance

CONSENT TO ENTRY OF ADMINISTRATIVE ORDER BY TRADESTATION CRYPTO, INC.

Payward Interactive, Inc. (formerly known as TradeStation Crypto, Inc.) (hereinafter

"TCI"), hereby further understands, acknowledges, and agrees to the following (the Division and

TCI are referred to below (i) individually as "party" and (ii) together as "parties"):

30. <u>Waiver of Hearing Rights.</u> TCI acknowledges that it has been served with a copy

of the Order, has read the foregoing Order, is aware of its right to a hearing and appeal in this

matter, and has waived the same. TCI hereby waives the right to any hearings, and to any

reconsideration, appeal, or other right to review which may be afforded pursuant to Tenn. Code

Ann. §§ 4-5-101 et sec. or any other provision of law.

31. <u>Failure to Comply with Order.</u> TCI agrees that if it fails to comply with the terms

of the Order, the Division may seek any and all remedies under the law.

32. <u>Information Willfully Withheld or Misrepresented.</u> The Order may be revoked and

the Division may pursue any and all remedies available under the law against TCI if the Division

discovers that TCI knowingly or willfully withheld or misrepresented information used for and

relied upon in the Order.

33. Future Actions by the Division. If TCI fails to comply with the terms of the Order,

the Division may institute proceedings for any and all violations otherwise resolved under the

Order. The Division reserves the right to bring any future actions against TCI, or any of its

partners, owners, officers, shareholders, directors, employees or successors for any and all

violations of any law over which the Division has jurisdiction other than violations resolved under

this Order.

34. <u>Jurisdiction & Findings.</u> TCI admits to the jurisdiction of the Division, neither

admits nor denies the Findings of Fact and Conclusions of Law contained in the Order, and

consents to entry of the Order by the Division as settlement of the issues contained in the Order.

Notwithstanding the foregoing, TCI will admit to the Findings of Fact and Conclusions of Law

solely for the purposes of exceptions to discharge in bankruptcy proceedings under any and all

jurisdictions, including the proceedings set forth in Sections 523 and 1192 of the Bankruptcy Code,

11 U.S.C. §§ 523; 1192.

35. <u>No Tax Deduction or Credit.</u> TCI agrees that it shall not claim, assert, or apply for

a tax deduction or tax credit with regard to any state, federal, or local tax for any administrative

fine or investigative costs that TCI shall pay pursuant to the Order.

36. Assisting Other Agencies. Nothing in the Order limits the Division's ability to

assist any other government agency (city, county, state or federal) with any prosecution,

administrative, civil or criminal action brought by that agency against TCI, or any other person

based on any of the activities alleged in this matter or otherwise.

37. No Presumption Against Drafter. Each party acknowledges that it has had the

opportunity to draft, review, and edit the language of the Order. Accordingly, the parties intend

no presumption for or against the drafting party will apply in construing any part of this Settlement.

The parties waive the benefit of the common law rule which provide that in cases of uncertainty,

language of a contract should be interpreted most strongly against the party who caused the

uncertainty to exist.

38. Independent Legal Advice. Each of the parties represents, warrants, and agrees that

it has had the opportunity to receive independent advice from an attorney(s) and/or representatives

with respect to the advisability of executing the Order.

39. Headings. The headings to the paragraphs of the Order are inserted for convenience

only and will not be deemed a part hereof or affect the construction or interpretation of the

provisions hereof.

40. Binding. The Order is binding on all of TCI's heirs, assigns, and/or successors in

interest.

41. Reliance. Each of the parties represents, warrants, and agrees that in executing the

Order, it has relied solely on the statements set forth herein and the advice of its own legal counsel,

if represented. Each of the parties further represents, warrants, and agrees that in executing the

Order it has placed no reliance on any statement, representation, or promise of any other party, or

any other person or entity not expressly set forth herein, or upon the failure of any party or any

other person or entity to make any statement, representation, or disclosure of anything whatsoever.

The parties have included this clause: (1) to preclude any claim that any party was in any way

fraudulently induced to execute the Order; and (2) to preclude the introduction of parol evidence

to vary, interpret, supplement, or contradict the terms of the Order.

42. Waiver, Amendments, and Modifications. No waiver, amendment, or modification

of the Order will be valid or binding unless it is in writing and signed by each of the parties. The

waiver of any provision of the Order will not be deemed a waiver of any other provision. No

waiver by either party of any breach of, or of compliance with, any condition or provision of the

Order by the other party will be considered a waiver of any other condition or provision or of the

same condition or provision at another time.

43. <u>Full Integration.</u> The Order is the final written expression and the complete and

exclusive statement of all the agreements, conditions, promises, representations, and covenants

between the parties with respect to the subject matter hereof, and supersedes all prior or

contemporaneous agreements, negotiations, representations, understandings, and discussions

between and among the parties, their respective representatives, and any other person or entity,

with respect to the subject matter covered hereby.

44. <u>Governing Law.</u> The Order will be governed by and construed in accordance with

the laws of the State of Tennessee. Each of the parties hereto consents to the jurisdiction of such

court and thereby irrevocably waives, to the fullest extent permitted by law, the defense of an

inconvenient forum to the maintenance of such action or proceeding in such court.

45. <u>Counterparts.</u> The Order may be executed in one or more separate counterparts,

each of which when so executed, shall be deemed an original. Such counterparts shall together

constitute a single document.

46. Effect Upon Future Proceedings. If TCI applies for any license, permit, or

qualification under the Division's jurisdiction, or is the subject of any future action by the Division

to enforce the Order, then the subject matter hereof shall be admitted for the purpose of such

application(s) or enforcement proceeding(s); provided, however, that, for the avoidance of doubt,

such admission of the subject matter hereof shall not be construed as any admission or denial by TCI of any findings of fact or conclusions of law contained herein.

- 47. <u>Voluntary Agreement.</u> TCI hereby enters into the Order voluntarily and without coercion and acknowledges that no promises, threats, or assurances have been made by the Division or any officer, or agent thereof, about the Order to induce TCI to consent to the Order. The parties each represent and acknowledge that he, she, or it is executing the Order completely voluntarily and without any duress or undue influence of any kind from any source.
- 48. <u>Notice.</u> Any notice required under the Order shall be provided to each party at the following email addresses:

To TCI:

Jeremy Williams Chief Executive Officer, Payward Interactive, Inc. jeremy.williams@kraken.com

To the Division:

Elizabeth Bowling
Assistant Commissioner
Tennessee Securities Division
Tennessee Department of Commerce and Insurance
500 James Robertson Parkway
Davy Crockett Tower
Nashville, TN 37243
615-770-0088
Elizabeth.Bowling@tn.gov

Samuel L. Moore
Associate General Counsel
Tennessee Department of Commerce and Insurance
500 James Robertson Parkway
Davy Crockett Tower
Nashville, TN 37243
(615) 770-0082
Samuel.L.Moore@tn.gov

- 49. <u>Signatures</u>. A fax or electronic mail signature shall be deemed the same as an original signature.
- 50. <u>Public Record.</u> TCI hereby acknowledges that the Order is and will be a matter of public record.
- 51. <u>Effective Date.</u> The Order shall become final and effective when signed by all parties and delivered by the Division's agent via e-mail to TCI at the address set forth above.
- 52. <u>Authority to Sign.</u> <u>Jeremy Williams</u> represents that s/he is <u>Chief Executive Office</u> of TCI and that, as such, has been authorized by TCI to enter into the Order for and on behalf of TCI.

Dated this 15 day of July , 2024

Payward Interactive, Inc.

By:

Name: Jeremy Williams, CEO

SUBSCRIBED AND SWORN TO before me this 15th day of JULY , 2024.

Notary Public in and for the State of GEORGIA

My Commission expires: MAY 17, 2028

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