

BEFORE THE COMMISSIONER OF THE DEPARTMENT OF COMMERCE AND INSURANCE FOR THE STATE OF TENNESSEE

| TENNESSEE INSURANCE DIVISION, |) | |
|-------------------------------|-------------------|---|
| Petitioner, |) | |
| vs. |) TID No.: 23-007 | |
| HEALTHCARE HIGHWAYS RX LLC |))) | |
| Respondent. |) | |
| | , | _ |

CONSENT ORDER

WHEREAS, Petitioner, the Insurance Division of the Tennessee Department of Commerce and Insurance ("Division"), and Healthcare Highways Rx LLC ("Respondent") hereby stipulate and agree, subject to the approval of the Commissioner of the Tennessee Department of Commerce and Insurance ("Commissioner"), as follows:

GENERAL STIPULATIONS

- 1. It is expressly understood that this Consent Order ("Order") is subject to the Commissioner's acceptance and has no force and effect until such acceptance is evidenced by the entry and execution of the Commissioner.
- 2. This Order is executed by the Respondent for the purpose of avoiding further administrative action with respect to this cause. Furthermore, should this Order not be accepted by the Commissioner, it is agreed that presentation to and consideration of this Order by the Commissioner shall not unfairly or illegally prejudice the Commissioner from further participation or resolution of these proceedings.

3. The Respondent fully understands that this Order will in no way preclude additional

proceedings by the Commissioner against the Respondent for acts or omissions not specifically

addressed in this Order or for facts or omissions that do not arise from the facts or transactions

herein addressed.

4. The Respondent fully understands that this Order will in no way preclude

proceedings by state government representatives, other than the Commissioner, for violations of

the law addressed specifically in this Order against the Respondent for violations of law under

statutes, rules, or regulations of the State of Tennessee, which may arise out of the facts, acts, or

omissions contained in the Findings of Fact and Conclusions of Law stated herein, or which may

arise as a result of the execution of this Order by the Respondent.

5. The Respondent expressly waives all further procedural steps, and expressly waives

all rights to seek judicial review of or to otherwise challenge or contest the validity of this Order,

the stipulations and imposition of discipline contained herein, and the consideration and entry and

execution of said Order by the Commissioner.

AUTHORITY AND JURISDICTION

6. The Commissioner has jurisdiction over this matter pursuant to Title 56 of the

Tennessee Code Annotated ("Tenn. Code Ann."), specifically Tenn. Code Ann. §§ 56-2-305 and

56-7-3206, and Tenn. Comp. R. & Regs. 0780-01-95 (the "Law"). The Law places on the

Commissioner the responsibility of the administration of its provisions.

PARTIES

7. The Division is the lawful agent through which the Commissioner administers the

Law and is authorized to bring this action for the protection of the public.

8. The Respondent is a pharmacy benefits manager ("PBM") doing business in the

State of Tennessee. The Respondent (License # 41) has the authority to administer the medication

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or device portion of pharmacy benefits coverage provided by a covered entity or otherwise act as

a pharmacy benefits manager in the State of Tennessee pursuant to Tenn. Code Ann. § 56-7-3113.

FINDINGS OF FACT

9. The Division filed Tenn. Comp. R. & Regs. 0780-01-95 ("Emergency Rules")

regarding pharmacy benefits managers on December 29, 2022.

10. The Emergency Rules became effective immediately upon filing with the Secretary

of State pursuant to Tenn. Code Ann. § 4-5-208.

11. The Emergency Rules required all PBMs to file a temporary appeal process with

the Commissioner on or before January 31, 2023.

12. Respondent had developed a compliant temporary appeal process as of January 31,

2023, but failed to file it with, and receive approval from, the Commissioner by the deadline.

13. Respondent's temporary appeal process was filed with, and approved by, the

Commissioner on February 8, 2023, making it eight (8) days late.

CONCLUSIONS OF LAW

14. "A pharmacy benefits manager shall establish a process for a pharmacy to appeal a

reimbursement for failing to pay at least the actual cost to the pharmacy for the prescription drug

or device." Tenn. Code Ann. § 56-7-3206(c)(2)(A).

15. "A [pharmacy benefits manager's] appeals process established pursuant to [Tenn.

Code Ann. § 56-7-3206](c)(2)(A) must . . . be approved by the commissioner of commerce and

insurance [and] comply with . . . such other requirements as the commissioner of commerce and

insurance may establish by rule." Tenn. Code Ann. § 56-7-3206(c)(2)(B)(i) and (ii).

16. The Emergency Rules, promulgated under the authority of Tenn. Code Ann. § 56-

7-3206(g)(1), require all PBMs to submit certain information and the required fee prior to utilizing

a temporary appeal process, but in no case later than January 31, 2023. Tenn. Comp. R. & Regs.

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0780-01-95.-03(9).

17. Tenn. Code Ann. § 56-2-305 states:

(a) If, after providing notice consistent with the process established by § 4-

5-320(c) and providing the opportunity for a contested case hearing held in

accordance with the Uniform Administrative Procedures Act, compiled in title 4,

chapter 5, part 3, the commissioner finds that any insurer, person, or entity required

to be licensed, permitted, or authorized by the division of insurance has violated

any statute, rule or order, the commissioner may, at the commissioner's discretion,

order:

. . .

(2) Payment of a monetary penalty of not more than one thousand dollars

(\$1,000) for each violation, but not to exceed an aggregate penalty of one hundred

thousand dollars (\$100,000), unless the insurer, person, or entity knowingly

violates a statute, rule or order, in which case the penalty shall not be more than

twenty-five thousand dollars (\$25,000) for each violation, not to exceed an

aggregate penalty of two hundred fifty thousand dollars (\$250,000). [...] For

purposes of this subdivision (a)(2), each day of continued violation shall constitute

a separate violation.

18. Respondent's failure to have its temporary appeal process filed with and approved

by the Commissioner from February 1, 2023, until February 8, 2023, constituted continuing

violations of Tenn. Code Ann. § 56-7-3206(c)(2)(B) and Tenn. Comp. R. & Regs. 0780-01-95.-

.03(9) for that period.

ORDER

IT IS THEREFORE ORDERED, pursuant to Tenn. Code Ann. § 56-2-305, that the

Respondent pay a CIVIL PENALTY in the amount of eight thousand dollars (\$8,000) for the

violations of Tennessee insurance law. The first page of this Order must accompany payment for

reference. Payment shall be made within thirty (30) days of the date this Order is executed by the

Commissioner, and payment must be mailed to the following address.

State of Tennessee

Department of Commerce and Insurance Legal Division

Attn: Will Kerby Davy Crockett Tower, 12th Floor 500 James Robertson Parkway

Nashville, TN 37243

This Order may be executed in two (2) or more counterparts, each of which shall be deemed

an original but all of which together shall constitute one and the same document. The facsimile,

email, or other electronically delivered signatures of the parties shall be deemed to constitute

original signatures and facsimile or electronic copies shall be deemed to constitute duplicate

originals.

This Order is in the public interest and in the best interests of the parties, represents a

compromise and settlement of the controversy between the parties, and is for settlement purposes

only. By the signatures affixed below, the Respondent affirmatively states that it has freely agreed

to the entry and execution of this Order, that it waives the right to a hearing on the matters

underlying this Order and to a review of the Findings of Fact and Conclusions of Law contained

herein, and that no threats or promises of any kind have been made to it by the Commissioner, the

Division, or any agent or representative thereof. The parties, by signing the Order, affirmatively

state their agreement to be bound by the terms of this Order and aver that no promises or offers

relating to the circumstances described herein, other than the terms of settlement as set forth in this

Order, are binding upon them.

ENTERED AND EXECUTED on ______, 2023.

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Carter Lawrence, Commissioner Department of Commerce and Insurance

APPROVED FOR ENTRY AND EXECUTION:

Bill Huddleston (Jul 10, 2023 08:32 CDT)

Bill Huddleston

Assistant Commissioner for Insurance

Tennessee Department of Commerce and Insurance

RESPECTFULLY SUBMITTED:

William B. Kerby III (BPR #033384)

Chief Counsel for Insurance and TennCare Oversight

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