

JUN 30 2025

TN DEPT OF COMMERCE AND INSURANCE  
REGULATORY BOARDS LEGAL DIVISION

**BEFORE THE COMMISSIONER OF COMMERCE AND INSURANCE  
FOR THE STATE OF TENNESSEE**

**TENNESSEE INSURANCE DIVISION,** )  
)  
**Petitioner,** )  
)  
**v.** )  
)  
**ABRAHAM JESSE ANDERSON,** )  
)  
**Respondent.** )  
)

**Matter No.: 20-01163**

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**CONSENT ORDER**

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The Insurance Division of the Tennessee Department of Commerce and Insurance (“Division”) and Abraham Jesse Anderson (“Respondent”) hereby stipulate and agree to the entry and execution of this Consent Order, subject to the approval of the Commissioner of the Tennessee Department of Commerce and Insurance (“Commissioner”) as follows:

**GENERAL STIPULATIONS**

1. It is expressly understood that this Consent Order is subject to the Commissioner’s acceptance and has no force and effect until such acceptance is evidenced by the entry and execution of an order by the Commissioner.
2. This Consent Order is executed by the parties for the purpose of avoiding further administrative action with respect to this cause. Furthermore, should this Consent Order not be accepted by the Commissioner, it is agreed that presentation to and consideration of this Consent Order by the Commissioner shall not unfairly or illegally prejudice the Commissioner from further participation or resolution of these proceedings.
3. The Respondent fully understands that this Consent Order will in no way preclude

additional proceedings by the Commissioner against the Respondent for acts or omissions not specifically addressed in this Consent Order or for facts and/or omissions that do not arise from the facts or transactions herein addressed.

4. The Respondent fully understands that this Consent Order will in no way preclude proceedings by state government representatives, other than the Commissioner, for alleged violations of the law addressed specifically in this Consent Order, violations of law under statutes, rules, or regulations of the State of Tennessee, which may arise out of the facts, acts, or omissions contained in the Findings of Fact and Conclusions of Law stated herein, or which may arise as a result of the entry and execution of this Consent Order by the Respondent.

5. The Respondent expressly waives all further procedural steps, and expressly waives all rights to seek judicial review of or to otherwise challenge or contest the validity of this Consent Order, the stipulations and imposition of discipline contained herein, and the consideration and entry and execution of said Consent Order by the Commissioner.

#### **AUTHORITY AND JURISDICTION**

6. The Commissioner has jurisdiction over this action pursuant to the Tennessee insurance law, Title 56 of the Tennessee Code Annotated ("Tenn. Code Ann."), specifically Tenn. Code Ann. §§ 56-1-103 and 56-6-112 (the "Law"). The Division is the lawful agent through which the Commissioner discharges this responsibility.

#### **PARTIES**

7. The Commissioner administers the Law through the Division and authorizes the Division to bring this action for the protection of the public.

8. The Respondent was licensed by the Division at all times relevant, and responsible for being compliant with the insurance laws and regulations of the State of Tennessee.

9. The Respondent, at all times relevant held Tennessee resident insurance producer license number 2255330, which expires on September 30, 2025.

### **FINDINGS OF FACT**

10. On or about May 31, 2019, the Financial Services Investigation Unit (“FSIU”) received a complaint from Barney Dale Bucy (“Barney”) alleging that the Respondent convinced Barney’s 83-year-old mother, Christine Bucy (“Christine”), to surrender his deceased father’s IRA and place the funds into an EquiTrust annuity contract. The annuity contract was placed in Barney’s name without his knowledge and incurred approximately \$470 in unexpected income taxes for Barney.

11. As a result, the Division entered Inquisitorial Order 19-061 on July 2, 2019, initiating an investigation into the Respondent.

12. FSIU found that the Respondent submitted the annuity contract after knowingly allowing Christine to forge Barney’s signature on the policy documents, in that Christine did not have the authorization from Barney to sign his name on the policy documents.

13. In an interview with FSIU investigators, the Respondent stated that he was aware at the time that Christine was signing on Barney’s behalf.

### **CONCLUSIONS OF LAW**

14. At all times relevant hereto, Tenn. Code Ann. § 56-6-112 has provided:

- (a) The [C]ommissioner may place on probation, suspend, revoke or refuse to issue or renew a license issued under this part or may levy a civil penalty in accordance with this section or take any combination of those actions, for any one (1) or more of the following causes:

...

- (8) using fraudulent, coercive, or dishonest practices, or demonstrating incompetence, untrustworthiness or financial

irresponsibility in the conduct of business in this state or elsewhere;

...

- (e) The [C]ommissioner shall retain the authority to enforce this part and impose any penalty or remedy authorized by this part and this title against any person who is under investigation for or charged with a violation of this part or this title, even if the person's license has been surrendered or has lapsed by operation of law.

...

- (g) If . . . the [C]ommissioner finds that any person required to be licensed, permitted, or authorized by the division of insurance pursuant to this chapter has violated any statute, rule or order, the [C]ommissioner may, at the [C]ommissioner's discretion, order:

- (1) The person to cease and desist from engaging in the act or practice giving rise to the violation;
- (2) Payment of a monetary penalty of not more than one thousand dollars (\$1,000) for each violation, but not to exceed an aggregate penalty of one hundred thousand dollars (\$100,000). This subdivision (g)(2) shall not apply where a statute or rule specifically provides for other civil penalties for the violation. For purposes of this subdivision (g)(2), each day of continued violation shall constitute a separate violation; and
- (3) The suspension or revocation of the person's license.

15. The Findings of Fact detailed above show that the Respondent submitted an insurance policy knowing that the policy contained a forged signature, in violation of Tenn. Code Ann. § 56-6-112(a)(8), which authorizes the Commissioner to issue civil penalties against the Respondent.

16. The Respondent admits to the Findings of Fact and Conclusions of Law stated herein, and consents to entry of this Order.

**ORDER**

**NOW, THEREFORE**, on the basis of the foregoing, and the Respondent's waiver of the right to a hearing and appeal under the Law and the Uniform Administrative Procedures Act, Tenn. Code Ann. §§ 4-5-101 *et seq.*, and the Respondent's admission of jurisdiction of the Commissioner, the Commissioner finds that the Respondent, for the purpose of settling this matter, admits the Findings of Fact and Conclusions of Law, and agrees to the entry and execution of this Consent Order.

**IT IS ORDERED**, pursuant to Tenn. Code Ann. § 56-6-112 of the Law, that:

1. The Respondent shall pay a **CIVIL PENALTY** in the amount of one thousand dollars (\$1,000). The payment of such civil penalty shall be made by check payable to the Tennessee Department of Commerce and Insurance. Page one (1) of this order must accompany payment for reference. Payment shall be made within thirty (30) days of the date this Consent Order is executed by the Commissioner, and payment shall be mailed to:

**State of Tennessee  
Department of Commerce and Insurance  
Legal Division  
Attn: Alex Corder  
Davy Crockett Tower  
500 James Robertson Parkway  
Nashville, TN 37243**

2. This Consent Order represents the complete and final resolution of, and discharge with respect to all administrative and civil, claims, demands, actions and causes of action by the Commissioner against the Respondent for violations of the Law alleged by or currently known by the Division to have occurred with respect to the transactions involving the above-referenced facts contained herein.


3. This Consent Order is in the public interest and in the best interests of the parties and represents a compromise and settlement of the controversy between the parties and is for settlement purposes only.

4. By the signature affixed below, the Respondent affirmatively states he has freely agreed to the entry and execution of this Consent Order, that the Respondent waives the right to a hearing on the matters underlying this Consent Order or the enforcement of this Consent Order, and to a review of the Findings of Fact and Conclusions of Law contained herein, and that no threats or promises of any kind have been made to him by the Commissioner, the Division, or any agent or representative thereof.

5. The parties, by signing this Consent Order, affirmatively state their agreement to be bound by the terms of this Consent Order and aver that no promises or offers relating to the circumstances described herein, other than the terms of settlement as set forth in this Consent Order, are binding upon them.

6. This Consent Order may be executed in two (2) or more counterparts, each of which shall be deemed an original but all of which together shall constitute one and the same document. The facsimile, email, or other electronically delivered signatures of the parties shall be deemed to constitute original signatures, and facsimile or electronic copies shall be deemed to constitute duplicate originals.

**ENTERED AND EXECUTED** 07/14/2025 (date)

  
Carter Lawrence, Commissioner  
Department of Commerce and Insurance

**APPROVED FOR ENTRY AND EXECUTION:**



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Abraham Jesse Anderson  
Respondent

  
Bill Huddleston (Jul 11, 2019 13:58 CDT)

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Bill Huddleston  
Assistant Commissioner for Insurance  
Department of Commerce and Insurance



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Alex G. Corder, #034191  
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