



# Expenditures for Children in Tennessee

Information from TCCY's Resource Mapping Project 2016

Children are our most valuable asset.

Molding and shaping our children's futures is not just the job of their parents and caregivers. It is the job of all citizens to assure parents and caregivers have the knowledge and support they need to provide for their children's health, safety and educational needs pre-birth through childhood, adolescence and into young adulthood. As the agent of the people, state government provides leadership, direction and funding to assist parents and caregivers in providing these fundamental needs so all children may have more comparable opportunities to reach their maximum potential and all citizens of our state have bright and successful futures.

Over the past quarter century, Tennessee has established public-private and state-local partnerships to implement essential "infrastructure" services for children and families. These basic public supports developed in our child welfare, education, health,

human services, juvenile justice, mental health and disability services systems are interrelated, so weakening public structure resources in one system erodes the strength of the foundation in all systems.

Eroding the foundation of partnerships supporting children and families would not only result in their loss of essential services and supports, it would contribute to economic distress in the state with the loss of jobs for the hundreds if not thousands of people employed to provide these necessary services.

The purpose of the statutory requirement for resource mapping is to develop a clearer understanding of services and programs for children across the state to better inform the governor and members of the General Assembly in developing policy, setting goals and making decisions regarding allocation of funds.

## Background

The General Assembly passed legislation requiring resource mapping in 2008 (Public Chapter 1197, TCA 37-3-116):

"The commission shall design and oversee a resource mapping of all federal and state funding sources and funding streams that support the health, safety, permanence, growth, development and education of children in this state from conception through the age of majority or so long as they may remain in the custody of the state."

### Overview

- |                                 |                        |
|---------------------------------|------------------------|
| • <b>Number of agencies</b>     | <b>26</b>              |
| • <b>Number of data records</b> | <b>5,208</b>           |
| • <b>Total expenditures</b>     |                        |
| <b>FY 2014-15</b>               | <b>\$9,770,276,970</b> |

Program and fiscal information was provided by all departments with programs serving children and youth. Extensive information about each of the programs was collected so TCCY could compile and present data in a variety of ways.

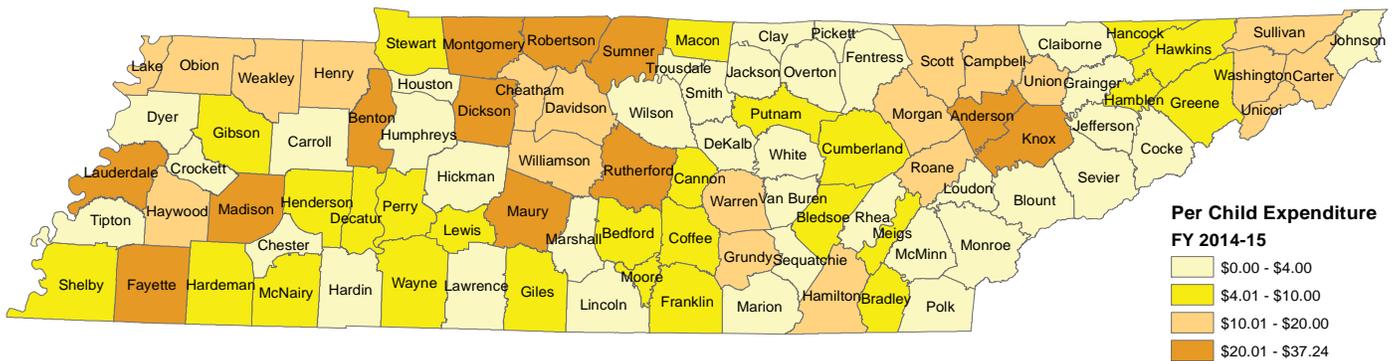
**The full report is available on the Tennessee Commission on Children and Youth's website at <http://www.tn.gov/assets/entities/tccy/attachments/MAP-rpt16.pdf>.**

# Mapping Program Expenditures

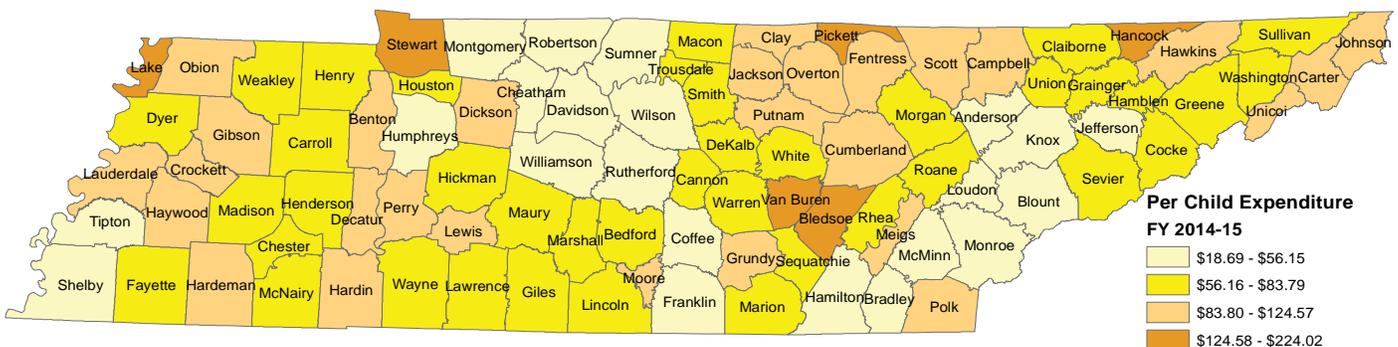
Many of the departments that provide data to the Resource Mapping Project are unable to break spending down by county. Many programs are statewide in nature and support children and children's issues without providing services directly to children. In past reports, TCCY has mapped some of those programs that are able to provide detailed local information. For some programs, departments

can provide counts of children served by county, but only report expenditures on a statewide basis. The new online database that the Resource Mapping project began using to collect data this year has made it simpler for departments to report the county-level information that they do have. As a result, more data is available for county-level expenditures for FY 2014-15 than has been available in the past.

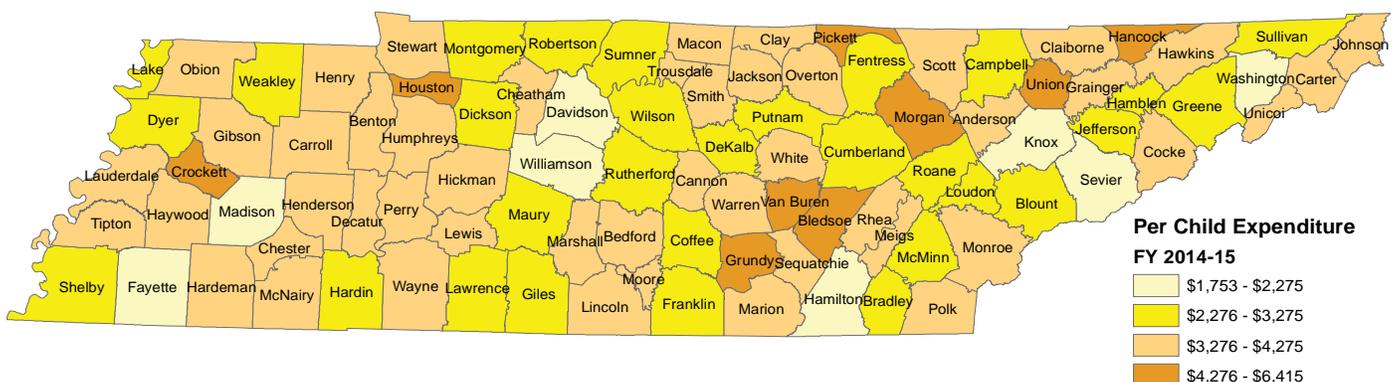
## Tennessee Department of Mental Health and Substance Abuse Services Per-Child Expenditures on County-Level Programs for Children and Youth, FY 2014-15



## Tennessee Department of Health Per-Child Expenditures on County Health Department Services for Children and Youth, FY 2014-15



## Tennessee Department of Education Per-Child Basic Education Program (BEP) Expenditures, FY 2014-15

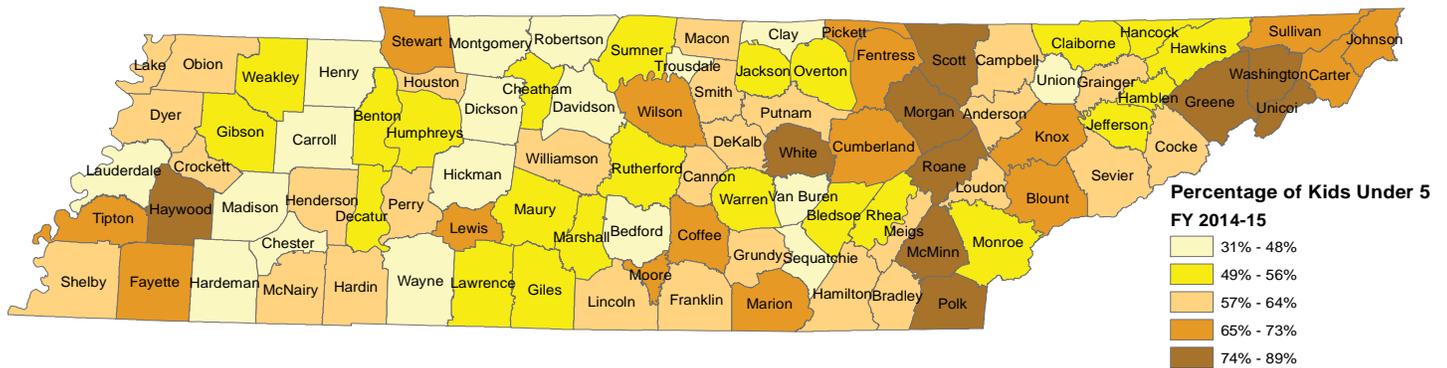


# for Tennessee Children and Youth

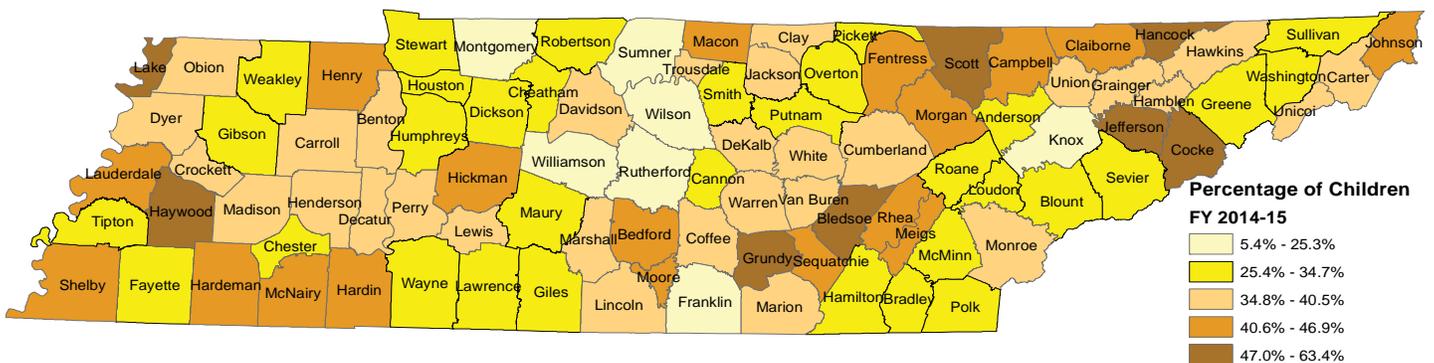
The maps on the left of the page show per-child expenditures by county for the Department of Mental Health and Substance Abuse Services, the Department of Health's County Health Department Services, and the Basic Education Program (BEP) through the Department of Education. This is per child of population and not per child receiving

services. The maps on the right show the rates of children in each county served by the Governor's Books from Birth Foundation (GBBF), the Supplemental Nutrition Assistance Program (SNAP) through the Department of Human Services, and the Tennessee Early Intervention Service (TEIS) program through the Department of Education.

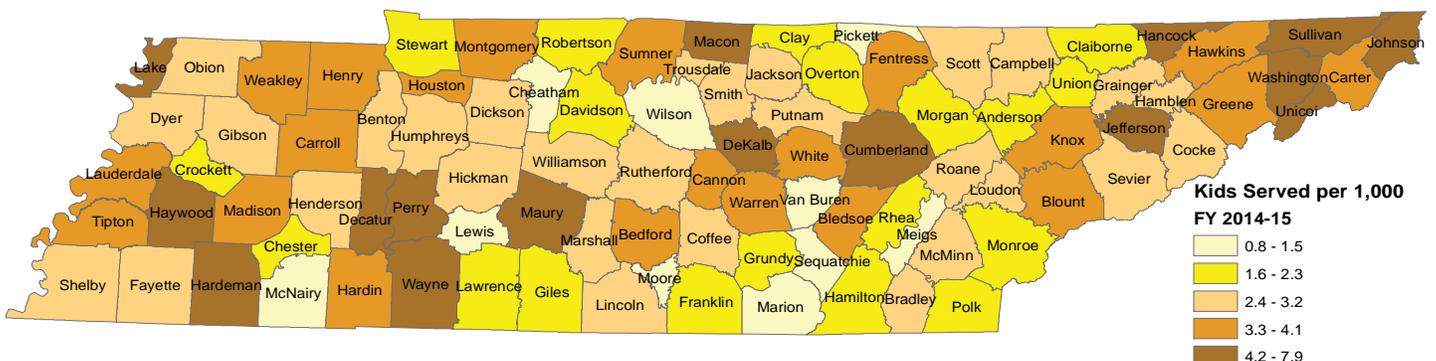
**Governor's Books from Birth Foundation (GBBF)  
Percentage of Children Under 5 Receiving Books, FY 2014-15**



**Tennessee Department of Human Services  
PERCENT OF CHILDREN IN EACH COUNTY RECEIVING SNAP BENEFITS, FY 2014-15**



**Rate (per 1,000) of Children Served  
by the Tennessee Early Intervention System (TEIS) Program, FY 2014-15**



# Resource Mapping 2016 Recommendations

- Resource mapping reveals **prevention and early intervention services cost significantly less per child than more intensive intervention**. But these less expensive, more cost-effective programs often do not receive the resources necessary to prevent poor outcomes that eventually require more intensive intervention at a higher cost to taxpayers.
- The easiest and most beneficial way for Tennessee to **infuse substantial additional federal dollars into the state's economy would be to implement Insure Tennessee**. The multiplier effect of additional TennCare expenditures is substantial. The benefits would accrue to children and families, the state's health care system (especially rural hospitals whose survival is in jeopardy) and the state's economy as a whole.
- This report presents the very **heavy reliance on federal funding for the provision of essential services and supports for children and families**. The state must continue to take advantage of all possible sources of federal funding.

## Funding Sources

The largest source of expenditures for children is the BEP, then TennCare, followed by the Departments of Human Services, Education (non-BEP) and Children's Services. Department of Mental Health and Substance Abuse Services funding for services for children is substantially below the other primary departments, but it is not the only source of mental health care funding for children. TennCare provided mental/behavioral health services for children totaling over \$257 million in FY 2014-15.

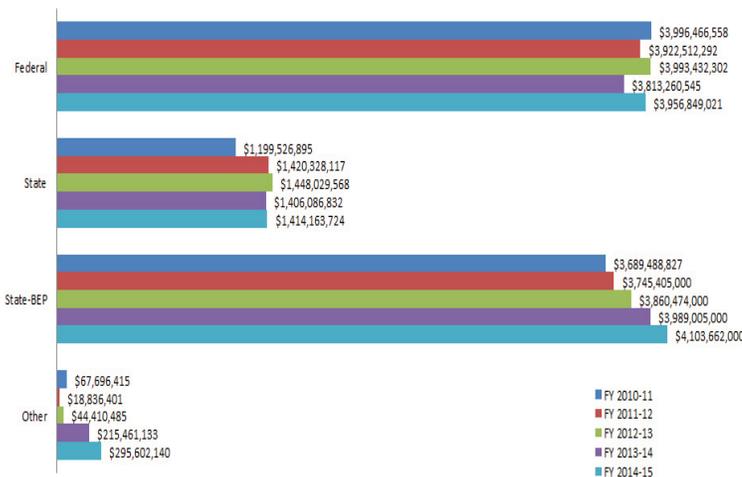
When analyzing the state obligated matching and maintenance of effort (MOE) dollars for the agencies providing large-scale services to children and youth, the reliance on federal funding is even more apparent.

### Excluding the BEP:

- Around **three of every four dollars spent on services for children and families in Tennessee were from federal funding sources (70 percent in FY 2014-15)**. State funding accounted for 25 percent in FY 2014-15.
- Almost **nine of every 10 dollars** in the state budget for children, **89 percent in FY 2014-15**, is either federal or required as match/maintenance of effort for federal funding.

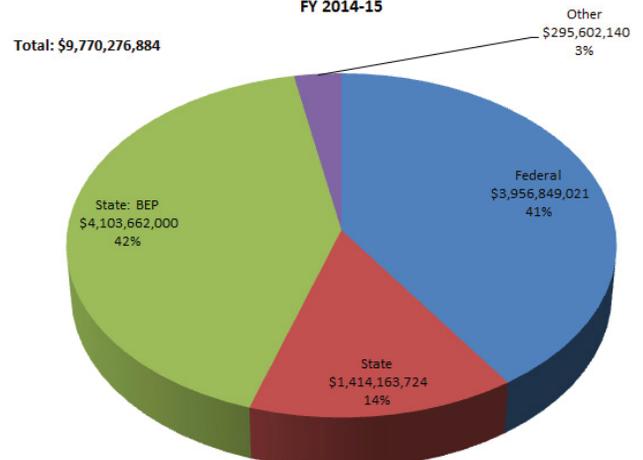
Total Expenditures by Source

FY 2010-11, FY 2011-12, FY 2012-13, FY 2013-14, FY 2014-15



Total Expenditures by Source

FY 2014-15



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