

TOTAL MAXIMUM DAILY LOAD (TMDL)

for

E. Coli

in the

Pigeon River Watershed

(HUC 06010106)

Cocke County, Tennessee

FINAL

Prepared by:

Tennessee Department of Environment and Conservation
Division of Water Pollution Control
6th Floor L & C Annex
401 Church Street
Nashville, TN 37243-1534

Submitted March 16, 2009
Approved by EPA Region 4 – April 10, 2009



TABLE OF CONTENTS

1.0	INTRODUCTION	1
2.0	SCOPE OF DOCUMENT	1
3.0	WATERSHED DESCRIPTION	1
4.0	PROBLEM DEFINITION.....	6
5.0	WATER QUALITY CRITERIA & TMDL TARGET	7
6.0	WATER QUALITY ASSESSMENT AND DEVIATION FROM TARGET	9
7.0	SOURCE ASSESSMENT	11
7.1	Point Sources.....	11
7.2	Nonpoint Sources	13
8.0	DEVELOPMENT OF TOTAL MAXIMUM DAILY LOADS	17
8.1	Expression of TMDLs, WLAs, & LAs	17
8.2	Area Basis for TMDL Analysis	17
8.3	TMDL Analysis Methodology	18
8.4	Critical Conditions and Seasonal Variation.....	18
8.5	Margin of Safety.....	19
8.6	Determination of TMDLs	19
8.7	Determination of WLAs & LAs	19
9.0	IMPLEMENTATION PLAN	21
9.1	Application of Load Duration Curves for Implementation Planning.....	21
9.2	Point Sources.....	23
9.3	Nonpoint Sources	25
9.4	Additional Monitoring	28
9.5	Source Area Implementation Strategy	30
9.6	Evaluation of TMDL Implementation Effectiveness	35
10.0	PUBLIC PARTICIPATION	38
11.0	FURTHER INFORMATION.....	39
	REFERENCES	40

APPENDICES

<u>Appendix</u>		<u>Page</u>
A	Land Use Distribution in the Pigeon River Watershed	A-1
B	Water Quality Monitoring Data	B-1
C	Load Duration Curve Development and Determination of Required Daily Loading	C-1
D	Hydrodynamic Modeling Methodology	D-1
E	Source Area Implementation Strategy	E-1
F	Public Notice Announcement	F-1

LIST OF FIGURES

<u>Figure</u>	<u>Page</u>
1 Location of the Pigeon River Watershed	3
2 Level IV Ecoregions in the Pigeon River Watershed	4
3 Land Use Characteristics of the Pigeon River Watershed	5
4 Waterbodies Impaired by E. coli (as documented on the Final 2008 303(d) List)	8
5 Water Quality Monitoring Stations in the Pigeon River Watershed	10
6 NPDES Regulated Point Sources in and near Impaired Subwatersheds and Drainage Areas of the Pigeon River Watershed	14
7 Land Use Area of Pigeon River E. coli-Impaired Subwatersheds	16
8 Land Use Percent of Pigeon River E. coli-Impaired Subwatersheds	16
9 Five-Zone Flow Duration Curve for Clear Fork at RM28.9	22
10 NRCS Best Management Practices located in the Pigeon River Watershed	27
11 Oostanaula Creek TMDL implementation effectiveness (LDC regression analysis)	36
12 Oostanaula Creek TMDL implementation effectiveness (LDC analysis)	36
13 Oostanaula Creek TMDL implementation effectiveness (box and whisker plot)	37
C-1 Flow Duration Curve for English Creek	C-7
C-2 E. Coli Load Duration Curve for English Creek	C-7
D-1 Hydrologic Calibration: Sinking Creek at Afton, USGS 03466228 (WYs 1991-2000)	D-4
D-2 10-Year Hydrologic Comparison: Sinking Creek at Afton, USGS 03466228	D-4
E-1 Flow Duration Curve for Sinking Creek at RM0.8	E-3
E-2 E. Coli Load Duration Curve for Sinking Creek at RM0.8	E-3
E-3 Flow Duration Curve for English Creek	E-6
E-4 E. Coli Load Duration Curve for English Creek	E-6
E-5 E. Coli Load Duration Curve for Sinking Creek at RM3.0	E-11

LIST OF TABLES

<u>Table</u>	<u>Page</u>
1 MRLC Land Use Distribution – Pigeon River Watershed (Tennessee portion)	6
2 2008 Final 303(d) List for E. coli – Pigeon River Watershed	7
3 Summary of TDEC Water Quality Monitoring Data	9
4 Livestock Distribution in the Pigeon River Watershed	15
5 Estimated Population on Septic Systems in the Pigeon River Watershed	15
6 Determination of Analysis Areas for TMDL Development	18
7 TMDLs, WLAs & LAs for Impaired Subwatersheds and Drainage Areas in the Pigeon River Watershed	20
8 Source area types for waterbody drainage area analysis	31
9 Example Urban Area Management Practice/Hydrologic Flow Zone Considerations	31
10 Example Agricultural Management Practice/Hydrologic Flow Zone Considerations	33
A-1 MRLC Land Use Distribution of Pigeon River Subwatersheds	A-2
B-1 TDEC Water Quality Monitoring Data – Pigeon River Subwatersheds	B-2
C-1 TMDLs, WLAs, & LAs for Impaired Waterbodies in the Pigeon River Watershed	C-8
D-1 Hydrologic Calibration Summary: Sinking Creek at Afton (USGS 03466228)	D-3
E-1 Load Duration Curve Summary for Implementation Strategies (Example: Sinking Creek Subwatershed, HUC-12 060101060403)	E-4
E-2 Load Duration Curve Summary for Implementation Strategies (Example: English Creek Subwatershed, HUC-12 060101060403)	E-7
E-3 Calculated Load Reduction Based on Daily Loading – English Creek – RM0.1	E-12
E-4 Calculated Load Reduction Based on Geomean Data – English Creek – RM0.1	E-13
E-5 Calculated Load Reduction Based on Daily Loading – Sinking Creek – RM0.8	E-14
E-6 Calculated Load Reduction Based on Geomean Data – Sinking Creek – RM0.8	E-15
E-7 Calculated Load Reduction Based on Daily Loading – Sinking Creek – RM3.0	E-16
E-8 Calculated Load Reduction Based on Geomean Data – Sinking Creek – RM3.0	E-16
E-9 Summary of TMDLs, WLAs, & LAs expressed as daily loads for Impaired Waterbodies in the Pigeon River Watershed	E-17

LIST OF ABBREVIATIONS

ADB	Assessment Database
AFO	Animal Feeding Operation
BMP	Best Management Practices
BST	Bacteria Source Tracking
CAFO	Concentrated Animal Feeding Operation
CFR	Code of Federal Regulations
CFS	Cubic Feet per Second
CFU	Colony Forming Units
DEM	Digital Elevation Model
DWPC	Division of Water Pollution Control
E. coli	Escherichia coli
EPA	Environmental Protection Agency
GIS	Geographic Information System
HSPF	Hydrological Simulation Program - Fortran
HUC	Hydrologic Unit Code
LA	Load Allocation
LDC	Load Duration Curve
LSPC	Loading Simulation Program in C ⁺⁺
MGD	Million Gallons per Day
MOS	Margin of Safety
MRLC	Multi-Resolution Land Characteristic
MS4	Municipal Separate Storm Sewer System
MST	Microbial Source Tracking
NHD	National Hydrography Dataset
NMP	Nutrient Management Plan
NPS	Nonpoint Source
NPDES	National Pollutant Discharge Elimination System
NRCS	Natural Resources Conservation Service
PCR	Polymerase Chain Reaction
PDFE	Percent of Days Flow Exceeded
PFGE	Pulsed Field Gel Electrophoresis
Rf3	Reach File v.3
RM	River Mile
SSO	Sanitary Sewer Overflow
STP	Sewage Treatment Plant
SWMP	Storm Water Management Program
TDEC	Tennessee Department of Environment & Conservation
TDOT	Tennessee Department of Transportation
TMDL	Total Maximum Daily Load
TWRA	Tennessee Wildlife Resources Agency
USGS	United States Geological Survey
UCF	Unit Conversion Factor
WCS	Watershed Characterization System
WLA	Waste Load Allocation
WWTF	Wastewater Treatment Facility

SUMMARY SHEET

Total Maximum Daily Load for E. coli in Pigeon River Watershed (HUC 06010106)

Impaired Waterbody Information

State: Tennessee
Counties: Cocke
Watershed: Pigeon River (HUC 06010106)
Constituents of Concern: E. coli

Impaired Waterbodies Addressed in This Document:

Waterbody ID	Waterbody	Miles Impaired
TN06010106001 – 1100	ENGLISH CREEK	15.3
TN06010106002 – 1000	SINKING CREEK	6.8

Designated Uses:

The designated use classifications for waterbodies in the Pigeon River Watershed include fish and aquatic life, irrigation, livestock watering & wildlife, and recreation.

Water Quality Targets:

Derived from *State of Tennessee Water Quality Standards, Chapter 1200-4-3, General Water Quality Criteria, 2007 Version* for recreation use classification (most stringent):

The concentration of the E. coli group shall not exceed 126 colony forming units per 100 mL, as a geometric mean based on a minimum of 5 samples collected from a given sampling site over a period of not more than 30 consecutive days with individual samples being collected at intervals of not less than 12 hours. For the purposes of determining the geometric mean, individual samples having an E. coli concentration of less than 1 per 100 mL shall be considered as having a concentration of 1 per 100 mL.

Additionally, the concentration of the E. coli group in any individual sample taken from a lake, reservoir, State Scenic River, Exceptional Tennessee Water or ONRW (1200-4-3-.06) shall not exceed 487 colony forming units per 100 mL. The concentration of the E. coli group in any individual sample taken from any other waterbody shall not exceed 941 colony forming units per 100 mL.

For further information on Tennessee's general water quality standards, see:

<http://www.state.tn.us/sos/rules/1200/1200-04/1200-04-03.pdf>.

TMDL Scope:

Waterbodies identified on the Final 2008 303(d) list as impaired due to E. coli. TMDLs were developed for impaired waterbodies on a HUC-12 subwatershed or waterbody drainage area basis.

Analysis/Methodology:

The TMDLs for impaired waterbodies in the Pigeon River watershed were developed using a load duration curve methodology to assure compliance with the E. coli 126 CFU/100 mL geometric mean and the 487 CFU/100 mL maximum water quality criteria for lakes, reservoirs, State Scenic Rivers, or Exceptional Tennessee Waters and 941 CFU/100 mL maximum water quality criterion for all other waterbodies. A duration curve is a cumulative frequency graph that represents the percentage of time during which the value of a given parameter is equaled or exceeded. Load duration curves are developed from flow duration curves and can illustrate existing water quality conditions (as represented by loads calculated from monitoring data), how these conditions compare to desired targets, and the region of the waterbody flow zone represented by these existing loads. Load duration curves were also used to determine percent load reduction goals to meet the target maximum loading for E. coli. When sufficient data were available, load reductions were also determined based on geometric mean criterion.

Critical Conditions:

Water quality data collected over a period of up to 10 years for load duration curve analysis were used to assess the water quality standards representing a range of hydrologic and meteorological conditions.

For each impaired waterbody, critical conditions were determined by evaluating the percent load reduction goals and the percent of samples exceeding TMDL target concentrations (percent exceedance), for each hydrologic flow zone, to meet the target (TMDL) loading for E. coli. The percent load reduction goal and/or the percent exceedance of the greatest magnitude corresponds with the critical flow zone(s).

Seasonal Variation:

The 10-year period used for LSPC model simulation period for development of load duration curve analysis included all seasons and a full range of flow and meteorological conditions.

Margin of Safety (MOS):

Explicit MOS = 10% of the E. coli water quality criteria for each impaired subwatershed or drainage area.

**TMDLs, WLAs, & LAs for Impaired Waterbodies in the Pigeon River Watershed
(HUC 06010106)**

HUC-12 Subwatershed (06010106__) or Drainage Area (DA)	Impaired Waterbody Name	Impaired Waterbody ID	TMDL	MOS	WLAs		LAs
					WWTFs ^a	Collection Systems	
					[CFU/day]	[CFU/day]	
0403 (DA)	English Creek	TN06010106001 – 1100	$2.30 \times 10^{10} \times \frac{Q}{Q}$	$2.30 \times 10^9 \times Q$	NA	0	$2.215 \times 10^6 \times Q$
0403 (DA)	Sinking Creek	TN06010106002 – 1000	$2.30 \times 10^{10} \times \frac{Q}{Q}$	$2.30 \times 10^9 \times Q$	NA	0	$2.423 \times 10^6 \times Q$

Notes: NA = Not Applicable.

Q = Mean Daily In-stream Flow (cfs).

a. WLAs for WWTFs are expressed as E. coli loads (CFU/day). All current and future WWTFs must meet water quality standards as specified in their NPDES permit.

PROPOSED E. COLI TOTAL MAXIMUM DAILY LOAD (TMDL) PIGEON RIVER WATERSHED (HUC 06010106)

1.0 INTRODUCTION

Section 303(d) of the Clean Water Act requires each state to list those waters within its boundaries for which technology based effluent limitations are not stringent enough to protect any water quality standard applicable to such waters. Listed waters are prioritized with respect to designated use classifications and the severity of pollution. In accordance with this prioritization, states are required to develop Total Maximum Daily Loads (TMDLs) for those waterbodies that are not attaining water quality standards. State water quality standards consist of designated uses for individual waterbodies, appropriate numeric and narrative water quality criteria protective of the designated uses, and an antidegradation statement. The TMDL process establishes the maximum allowable loadings of pollutants for a waterbody that will allow the waterbody to maintain water quality standards. The TMDL may then be used to develop controls for reducing pollution from both point and nonpoint sources in order to restore and maintain the quality of water resources (USEPA, 1991).

2.0 SCOPE OF DOCUMENT

This document presents details of TMDL development for waterbodies in the Pigeon River Watershed, identified on the Final 2008 303(d) list as not supporting designated uses due to E. coli. Portions of the Pigeon River Watershed lie in both Tennessee and North Carolina. This document addresses only impaired waterbodies in Tennessee. TMDL analyses were performed primarily on a 12-digit hydrologic unit area (HUC-12) basis. In some cases, where appropriate, TMDLs were developed for an impaired waterbody drainage area only.

3.0 WATERSHED DESCRIPTION

The Pigeon River Watershed (HUC 06010106) is located in Eastern Tennessee (Figure 1), primarily in Cocke County. The Pigeon River Watershed lies within two Level III ecoregions (Blue Ridge Mountains, Ridge and Valley) and contains five Level IV ecoregions as shown in Figure 2 (USEPA, 1997):

- **Southern Sedimentary Ridges (66e)** include some of the westernmost foothill areas of the Blue Ridge Mountains ecoregion, such as the Bean, Starr, Chilhowee, English, Stone, Bald, and Iron Mountain areas. Slopes are steep, and elevations are generally 1000-4500 feet. The rocks are primarily Cambrian-age sedimentary (shale, sandstone, siltstone, quartzite, conglomerate), although some lower stream reaches occur on limestone. Soils are predominantly friable loams and fine sandy loams with variable amounts of sandstone rock fragments, and support mostly mixed oak and oak-pine forests.
- **The Southern Metasedimentary Mountains (66g)** are steep, dissected, biologically-diverse mountains that include Clingmans Dome (6643 feet), the highest point in Tennessee. The Precambrian-age metamorphic and sedimentary geologic materials are generally older and more metamorphosed than the Southern Sedimentary Ridges (66e) to the west and north. The Appalachian oak forests and, at higher elevations, the northern hardwoods forests include a variety of oaks and pines, as well as silverbell, hemlock, yellow poplar, basswood, buckeye, yellow birch, and beech. Spruce-fir

forests, found generally above 5500 feet, have been affected greatly over the past twenty-five years by the balsam woolly aphid. The Copper Basin, in the southeast corner of Tennessee, was the site of copper mining and smelting from the 1850's to 1987, and once left more than fifty square miles of eroded earth.

- **The High Mountains (66i)** ecoregion includes several disjunct high-elevation areas generally above 4500 feet. The region has a more severe, boreal-like climate than surrounding regions, with wind and ice affecting vegetation, and it has frigid soils rather than mesic soils. Evergreen red spruce and Fraser fir forests are found at the higher elevations, and red oak forests and northern hardwood forests with beech, yellow birch, yellow buckeye, and sugar maple are common. The spruce-fir forests have been affected by the balsam woolly adelgid, a non-native insect that kills mature Fraser firs, and some forest growth declines are possibly linked to air pollutants. Heath balds dominated by evergreen rhododendron and mountain laurel, and grassy balds are found on some slopes and ridgetops. Northern flying squirrels, Blackburnian warblers, black-capped chickadees, and common ravens are seen in this region.
- **The Southern Limestone/Dolomite Valleys and Low Rolling Hills (67f)** form a heterogeneous region composed predominantly of limestone and cherty dolomite. Landforms are mostly low rolling ridges and valleys, and the solids vary in their productivity. Landcover includes intensive agriculture, urban and industrial, or areas of thick forest. White oak forests, bottomland oak forests, and sycamore-ash-elm riparian forests are the common forest types, and grassland barrens intermixed with cedar-pine glades also occur here.
- **The Southern Shale Valleys (67g)** consist of lowlands, rolling valleys, and slopes and hilly areas that are dominated by shale materials. The northern areas are associated with Ordovician-age calcareous shale, and the well-drained soils are often slightly acid to neutral. In the south, the shale valleys are associated with Cambrian-age shales that contain some narrow bands of limestone, but the soils tend to be strongly acid. Small farms and rural residences subdivide the land. The steeper slopes are used for pasture or have reverted to brush and forested land, while small fields of hay, corn, tobacco, and garden crops are grown on the foot slopes and bottomland.

The Pigeon River Watershed, located in Cocke County, Tennessee, has a drainage area of approximately 153 square miles (mi²) in Tennessee. The entire watershed, including portions of Tennessee and North Carolina, drains approximately 704 mi². Watershed land use distribution is based on the Multi-Resolution Land Characteristic (MRLC) databases derived from Landsat Thematic Mapper digital images from the period 1990-1993. Although changes in the land use of the Pigeon River Watershed have occurred since 1993 as a result of development, this is the most current land use data available. Land use in the Pigeon River Watershed is summarized in Table 1 and shown in Figure 3. Predominant land use in the Tennessee portion of the Pigeon River Watershed is forest (86.0%) followed by pasture (9.0%). Urban areas represent approximately 2.6% of the total drainage area of the watershed. Details of land use distribution of impaired subwatersheds in the Pigeon River Watershed are presented in Appendix A.

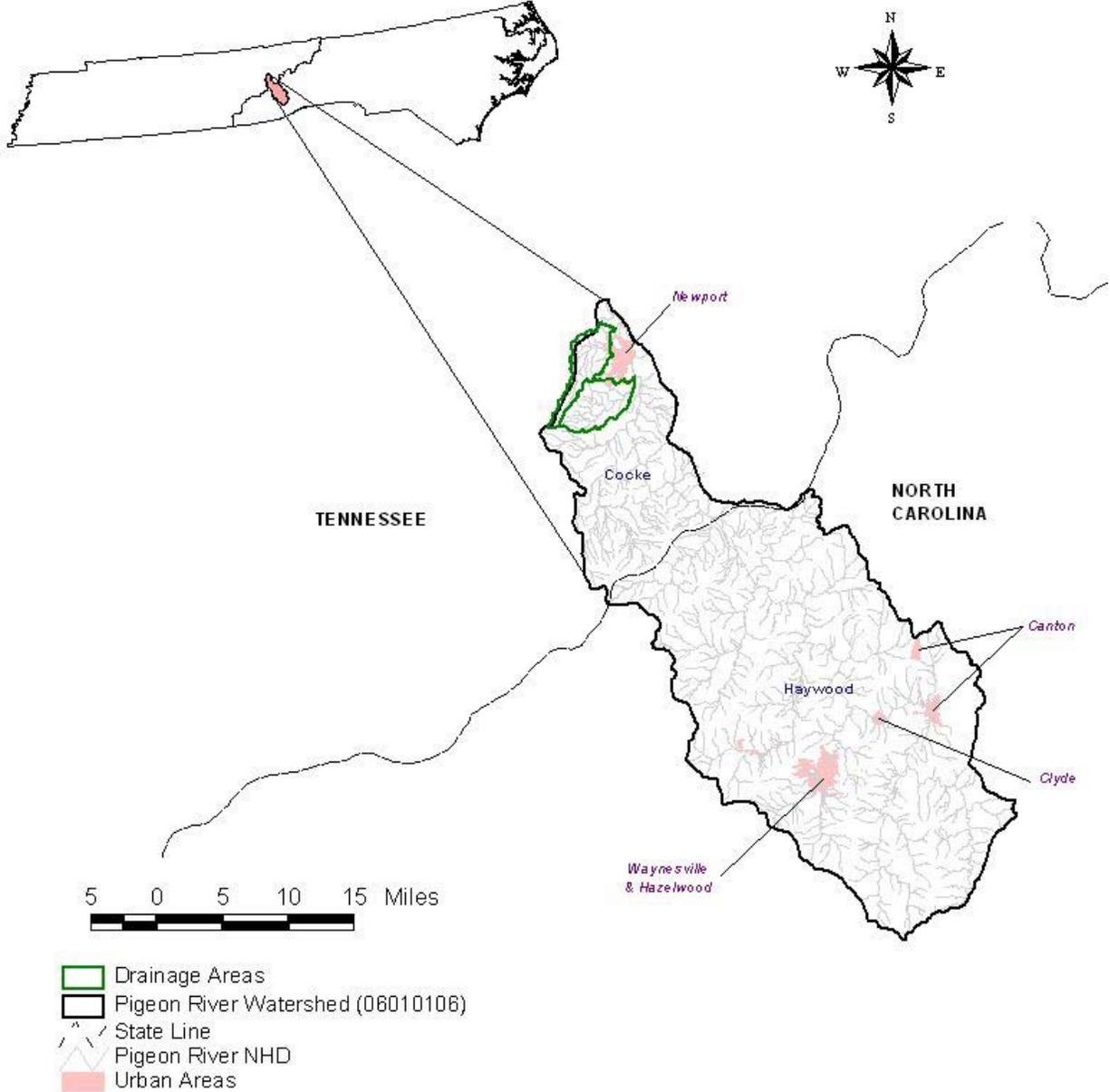


Figure 1. Location of the Pigeon River Watershed.

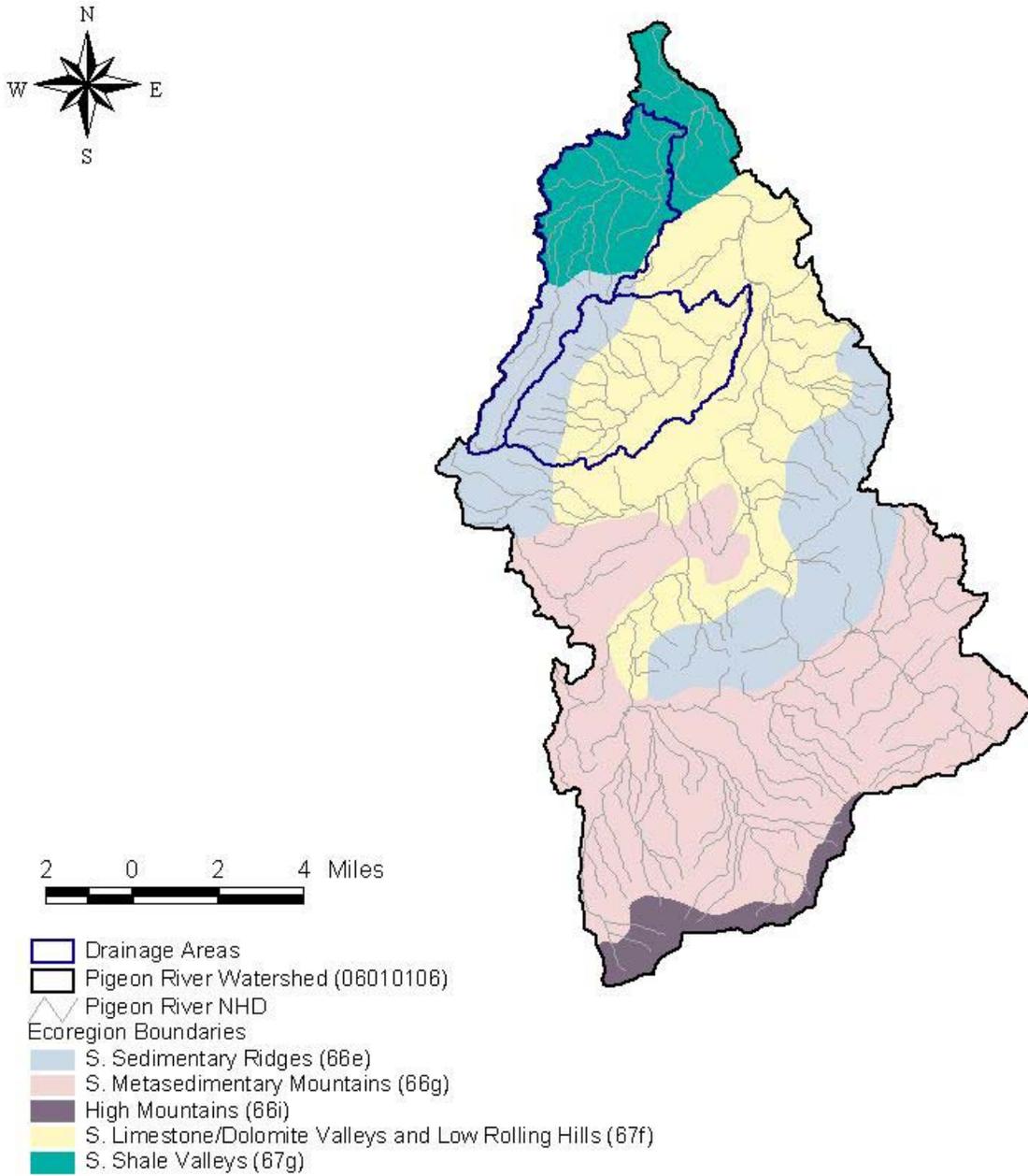


Figure 2. Level IV Ecoregions in the Pigeon River Watershed.

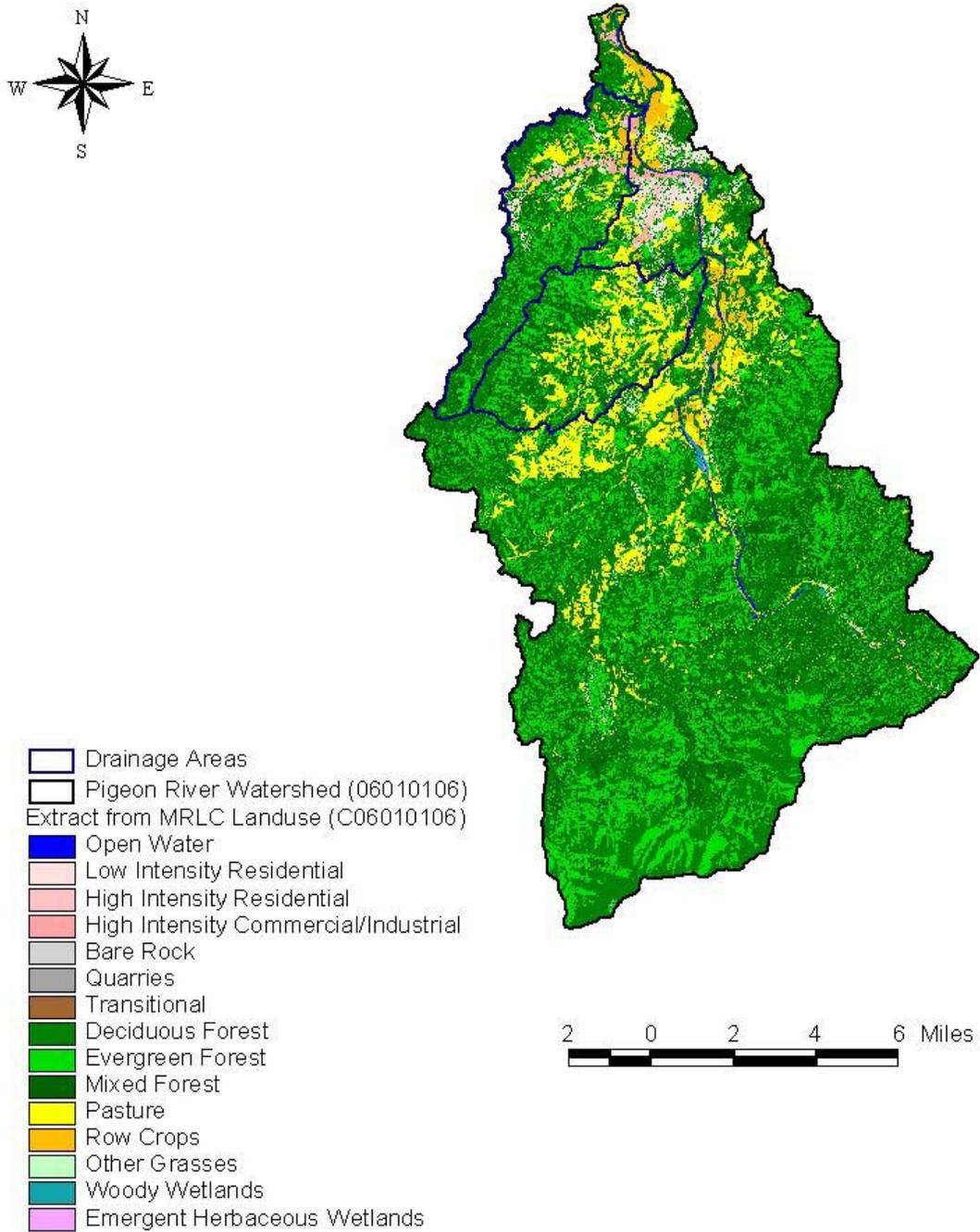


Figure 3. Land Use Characteristics of the Pigeon River Watershed.

Table 1. MRLC Land Use Distribution – Pigeon River Watershed (06010106)

Land use	Pigeon River Watershed (TN & NC)		Pigeon River Watershed (TN only)	
	[acres]	[%]	[acres]	[%]
Deciduous Forest	381	0.1	1	0.0
Emergent Herbaceous Wetlands	200,707	44.5	30,481	31.0
Evergreen Forest	45	0.0	12	0.0
High Intensity Commercial/Industrial/Transportation	81,879	18.2	24,326	24.8
High Intensity Residential	5,263	1.2	973	1.0
Low Intensity Residential	640	0.1	246	0.2
Mixed Forest	12,379	2.7	1,351	1.4
Open Water	113,595	25.2	28,355	28.9
Other Grasses (Urban/recreational)	1,261	0.3	402	0.4
Pasture/Hay	5,775	1.3	729	0.7
Quarries/Strip Mines/Gravel Pits	24,041	5.3	8,829	9.0
Transitional	4	0.0	4	0.0
Row Crops	4,613	1.0	2,354	2.4
Woody Wetlands	97	0.0	34	0.0
Total	451,052	100.0	98,224	100.0

4.0 PROBLEM DEFINITION

The State of Tennessee’s final 2008 303(d) list (TDEC, 2008), <http://state.tn.us/environment/wpc/publications/303d2008.pdf>, was approved by the U.S. Environmental Protection Agency (EPA), Region IV in June of 2008. This list identified portions of 2 waterbodies in the Pigeon River Watershed as not fully supporting designated use classifications due, in part, to E. coli (see Table 2 & Figure 4). The designated use classifications for these waterbodies include fish and aquatic life, irrigation, livestock watering & wildlife, and recreation.

5.0 WATER QUALITY CRITERIA & TMDL TARGET

As previously stated, the designated use classifications for the Pigeon River waterbodies include fish & aquatic life, recreation, irrigation, and livestock watering & wildlife. Of the use classifications with numeric criteria for E. coli, the recreation use classification is the most stringent and will be used to establish target levels for TMDL development. The coliform water quality criteria, for protection of the recreation use classification, is established by *State of Tennessee Water Quality Standards, Chapter 1200-4-3, General Water Quality Criteria, 2007 Version* (TDEC, 2007).

As of September 18, 2008, none of the impaired waterbodies in the Pigeon River Watershed have been classified as lakes, reservoirs, State Scenic Rivers, or Exceptional Tennessee Waters.

For further information concerning Tennessee’s general water quality criteria and Tennessee’s Antidegradation Statement, including the definition of Exceptional Tennessee Water, see:

<http://www.state.tn.us/sos/rules/1200/1200-04/1200-04-03.pdf> .

The geometric mean standard for the E. coli group of 126 colony forming units per 100 ml (CFU/100 ml) and the sample maximum of 941 CFU/100 ml have been selected as the appropriate numerical targets for TMDL development.

Table 2 Final 2008 303(d) List for E. coli Impaired Waterbodies – Pigeon River Watershed

Waterbody ID	Impacted Waterbody	Miles/Acres Impaired	Cause (Pollutant)	Pollutant Source
TN06010106001 – 1100	ENGLISH CREEK	15.3	Loss of biological integrity due to siltation Escherichia coli	Pasture Grazing
TN06010106002 – 1000	SINKING CREEK	6.8	Loss of biological integrity due to siltation Escherichia coli	Municipal High Density Area

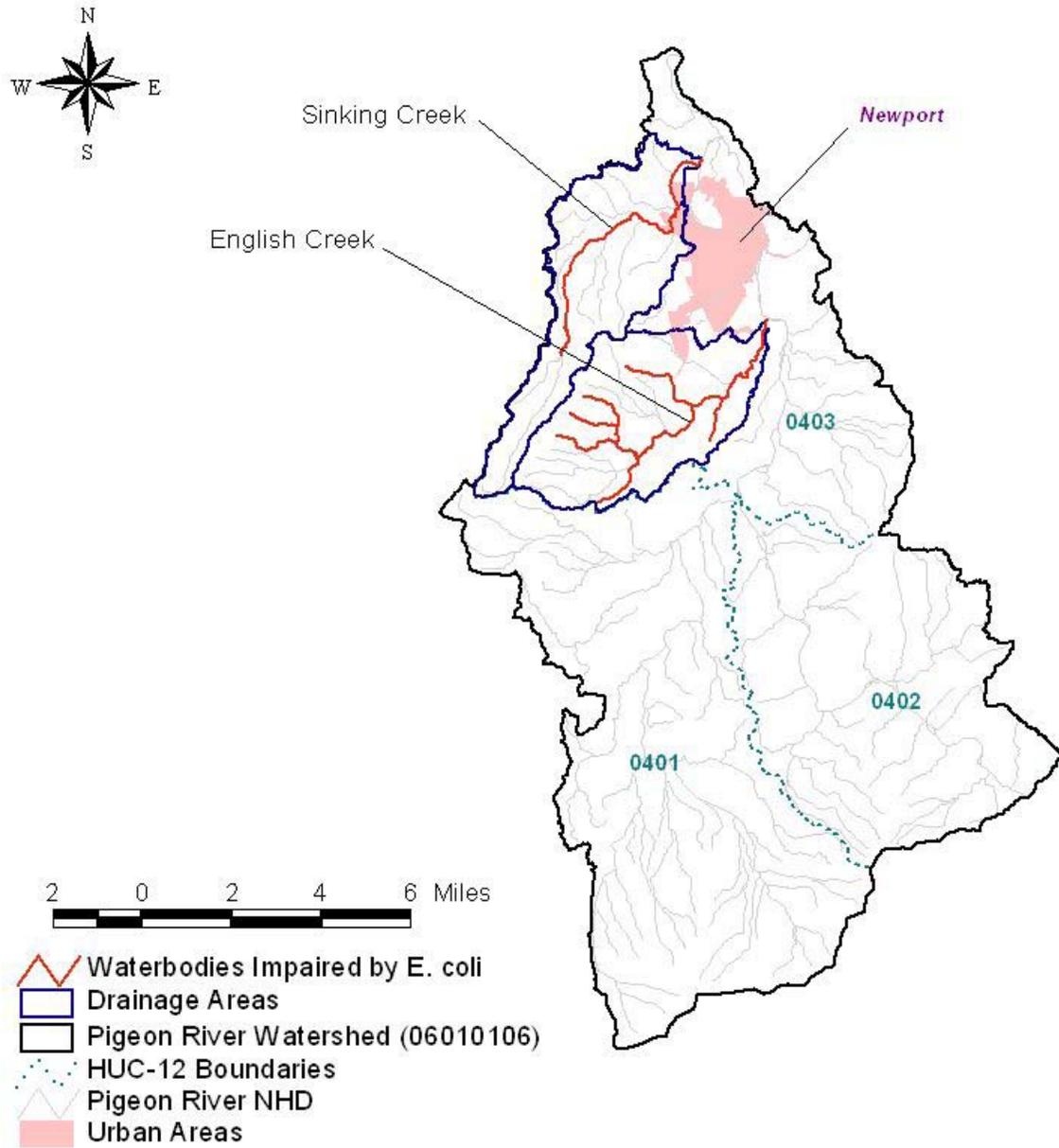


Figure 4. Waterbodies Impaired by E. Coli (as Documented on the Final 2008 303(d) List).

6.0 WATER QUALITY ASSESSMENT AND DEVIATION FROM TARGET

There are multiple water quality monitoring stations that provide data for waterbodies identified as impaired for E. coli in the Pigeon River Watershed:

- HUC-12 06010106_0403:
 - ENGLI000.1CO – English Creek, at Sisk Road
 - SINKI000.8CO – Sinking Creek, at most d/s bridge before confluence with Pigeon River
 - SINKI003.0CO – Sinking Creek, at 70W near 5 Rivers Plaza

The location of these monitoring stations is shown in Figure 5. Water quality monitoring results for these stations are tabulated in Appendix B. Examination of the data shows exceedances of the 941 CFU/100 mL maximum E. coli standard at most monitoring stations. Water quality monitoring results for those stations with 10% or more of samples exceeding water quality maximum criteria are summarized in Table 3. Whenever a minimum of 5 samples was collected at a given monitoring station over a period of not more than 30 consecutive days, the geometric mean was calculated.

Table 3 Summary of TDEC Water Quality Monitoring Data

Monitoring Station	Date Range	E. Coli (Max WQ Target = 941 CFU/100 mL)**				
		Data Pts.	Min.	Avg.	Max.	No. Exceed. WQ Max. Target
			[CFU/100 ml]	[CFU/100 ml]	[CFU/100 ml]	
ENGLI000.1CO	2001 – 2005	22	179	1,977	>2,419	21
SINKI000.8CO	2001 – 2005	22	11	260	1,733	2

** Maximum water quality target is 487 CFU/100 mL for lakes, reservoirs, State Scenic Rivers, or Exceptional Tennessee Waters waterbodies and 941 CFU/100 mL for other waterbodies. Waterbodies utilizing the 487 CFU/100 mL target are italicized.

Several of the water quality monitoring stations (Table 3 and Appendix B) have at least one E. coli sample value reported as >2419. For the purpose of calculating summary data statistics, TMDLs, Waste Load Allocations (WLAs), and Load Allocations (LAs), these data values are treated as (equal to) 2419. Therefore, the calculated results are considered to be estimates. Future E. coli sample analyses at these sites should follow established protocol. See Section 9.4.

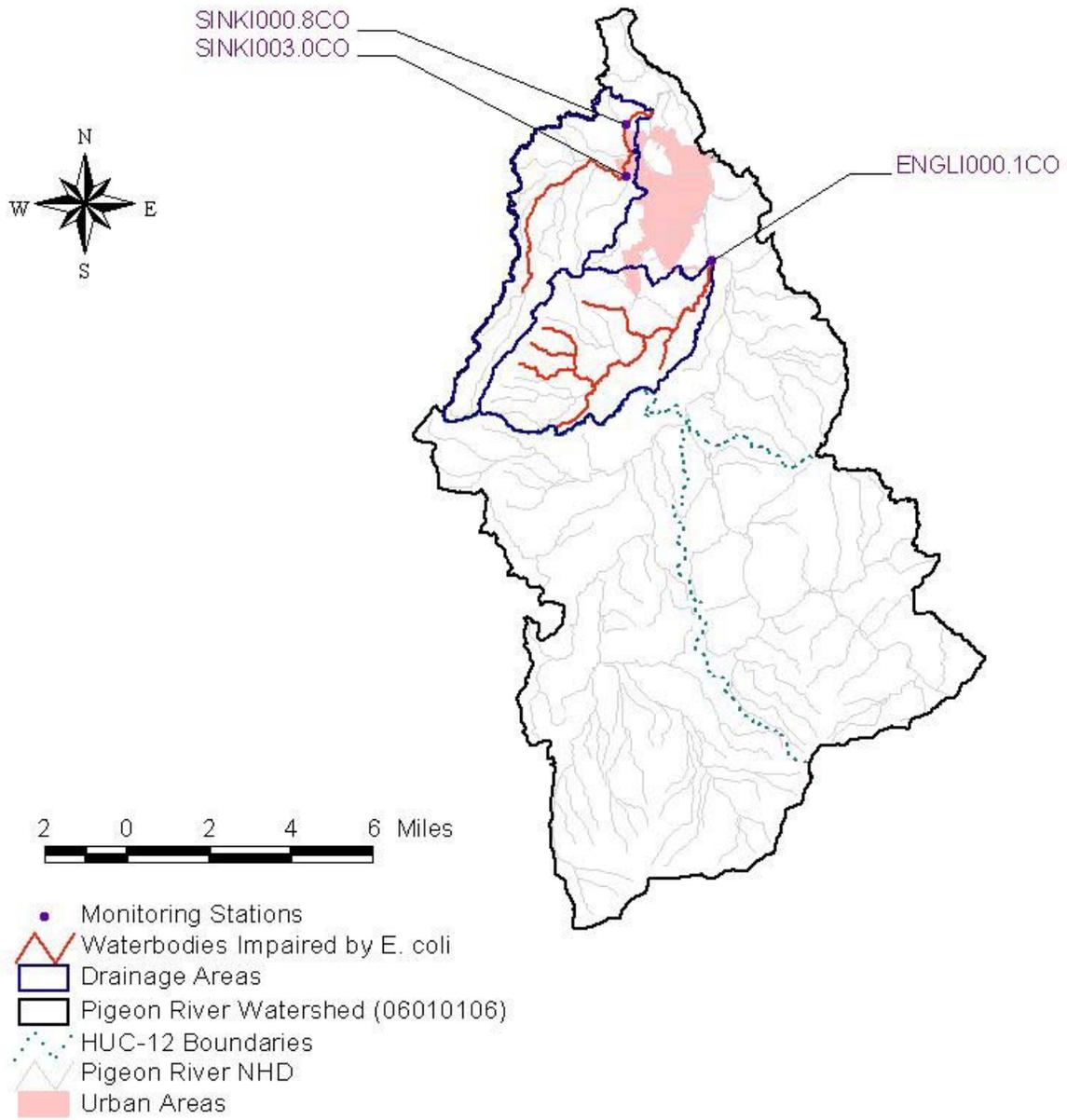


Figure 5. Water Quality Monitoring Stations in the Pigeon River Watershed

7.0 SOURCE ASSESSMENT

An important part of TMDL analysis is the identification of individual sources, or source categories of pollutants in the watershed that affect pathogen loading and the amount of loading contributed by each of these sources.

Under the Clean Water Act, sources are classified as either point or nonpoint sources. Under 40 CFR §122.2, (<http://www.epa.gov/epacfr40/chapt-I.info/chi-toc.htm>), a point source is defined as a discernable, confined, and discrete conveyance from which pollutants are or may be discharged to surface waters. The National Pollutant Discharge Elimination System (NPDES) program (<http://cfpub1.epa.gov/npdes/index.cfm>) regulates point source discharges. Point sources can be described by three broad categories: 1) NPDES regulated municipal (http://cfpub1.epa.gov/npdes/home.cfm?program_id=13) and industrial (http://cfpub1.epa.gov/npdes/home.dfm?program_id=14) wastewater treatment facilities (WWTFs); 2) NPDES regulated industrial and municipal storm water discharges (http://cfpub1.epa.gov/npdes/home.cfm?program_id=6); and 3) NPDES regulated Concentrated Animal Feeding Operations (CAFOs) (http://cfpub1.epa.gov/npdes/home.cfm?program_id=7). A TMDL must provide Waste Load Allocations (WLAs) for all NPDES regulated point sources. Nonpoint sources are diffuse sources that cannot be identified as entering a waterbody through a discrete conveyance at a single location. For the purposes of this TMDL, all sources of pollutant loading not regulated by NPDES permits are considered nonpoint sources. The TMDL must provide a Load Allocation (LA) for these sources.

7.1 Point Sources

7.1.1 NPDES Regulated Municipal and Industrial Wastewater Treatment Facilities

Both treated and untreated sanitary wastewater contain coliform bacteria. There are 9 WWTFs in the Pigeon River Watershed that have NPDES permits authorizing the discharge of treated sanitary wastewater. Two of these facilities are located in Tennessee. Only one of these facilities is located in or near impaired, listed subwatersheds or drainage areas and it does not discharge to an impaired waterbody (see Figure 6). The Newport STP (TN0020702), with a design flow of 4.35 MGD, discharges to the Pigeon River at mile 4.0. The permit limits for discharges from this WWTF are in accordance with the coliform criteria specified in Tennessee Water Quality Standards for the protection of the recreation use classification.

Non-permitted point sources of (potential) E. coli contamination of surface waters associated with STP collection systems include leaking collection systems (LCSs) and sanitary sewer overflows (SSOs).

Note: As stated in Section 5.0, the current coliform criteria are expressed in terms of E. coli concentration, whereas previous criteria were expressed in terms of fecal coliform and E. coli concentration. Due to differences in permit issuance dates, some permits still have fecal coliform limits instead of E. coli. As permits are reissued, limits for fecal coliform will be replaced by E. coli limits.

7.1.2 NPDES Regulated Municipal Separate Storm Sewer Systems (MS4s)

Municipal Separate Storm Sewer Systems (MS4s) are considered to be point sources of E. coli. Discharges from MS4s occur in response to storm events through road drainage systems, curb and gutter systems, ditches, and storm drains. Phase I of the EPA storm water program (<http://cfpub.epa.gov/npdes/stormwater/swphases.cfm#phase1>) requires large and medium MS4s to obtain NPDES storm water permits. Large and medium MS4s are those located in incorporated places or counties serving populations greater than 100,000 people. At present, there are no MS4s of this size in the Pigeon River Watershed.

As of March 2003, regulated small MS4s in Tennessee must also obtain NPDES permits in accordance with the Phase II storm water program (<http://cfpub.epa.gov/npdes/stormwater/swphases.cfm#phase2>). A small MS4 is designated as *regulated* if: a) it is located within the boundaries of a defined urbanized area that has a residential population of at least 50,000 people and an overall population density of 1,000 people per square mile; b) it is located outside of an urbanized area but within a jurisdiction with a population of at least 10,000 people, a population density of 1,000 people per square mile, and has the potential to cause an adverse impact on water quality; or c) it is located outside of an urbanized area but contributes substantially to the pollutant loadings of a physically interconnected MS4 regulated by the NPDES storm water program. Most regulated small MS4s in Tennessee obtain coverage under the *NPDES General Permit for Discharges from Small Municipal Separate Storm Sewer Systems* (<http://state.tn.us/environment/wpc/ppo/TN%20Small%20MS4%20Modified%20General%20Permit%202003.pdf>) (TDEC, 2003). At present, there are no MS4s of this size in the Pigeon River Watershed.

The Tennessee Department of Transportation (TDOT) has been issued an individual MS4 permit (TNS077585) that authorizes discharges of storm water runoff from State roads and interstate highway right-of-ways that TDOT owns or maintains, discharges of storm water runoff from TDOT owned or operated facilities, and certain specified non-storm water discharges. This permit covers all eligible TDOT discharges statewide, including those located outside of urbanized areas. TDOT's individual MS4 permit may be obtained from the Tennessee Department of Environment and Conservation (TDEC) website: <http://state.tn.us/environment/wpc/stormh2o/TNS077585.pdf>.

For information regarding storm water permitting in Tennessee, see the TDEC website:

<http://www.state.tn.us/environment/wpc/stormh2o/>

7.1.3 NPDES Concentrated Animal Feeding Operations (CAFOs)

Animal feeding operations (AFOs) are agricultural enterprises where animals are kept and raised in confined situations. AFOs congregate animals, feed, manure and urine, dead animals, and production operations on a small land area. Feed is brought to the animals rather than the animals grazing or otherwise seeking feed in pastures, fields, or on rangeland (USEPA, 2002a). Concentrated Animal Feeding Operations (CAFOs) are AFOs that meet certain criteria with respect to animal type, number of animals, and type of manure management system. CAFOs are considered to be potential point sources of pathogen loading and are required to obtain an NPDES permit. Most CAFOs in Tennessee obtain coverage under TNA000000, *Class II Concentrated Animal Feeding Operation General Permit* (http://state.tn.us/environment/wpc/programs/cafo/CAFO_GP_04.pdf), while larger, Class I CAFOs are required to obtain an individual NPDES permit.

As of September 18, 2008, there are no Class I CAFOs with individual permits or Class II CAFOs with coverage under the general NPDES permit located in the Pigeon River Watershed.

7.2 Nonpoint Sources

Nonpoint sources of coliform bacteria are diffuse sources that cannot be identified as entering a waterbody through a discrete conveyance at a single location. These sources generally, but not always, involve accumulation of coliform bacteria on land surfaces and wash off as a result of storm events. Nonpoint sources of E. coli loading are primarily associated with agricultural and urban land uses. The vast majority of waterbodies identified on the Final 2008 303(d) List as impaired due to E. coli are attributed to nonpoint agricultural or urban sources.

7.2.1 Wildlife

Wildlife deposit coliform bacteria, with their feces, onto land surfaces where it can be transported during storm events to nearby streams. The overall deer density for Tennessee was estimated by the Tennessee Wildlife Resources Agency (TWRA) to be 23 animals per square mile.

7.2.2 Agricultural Animals

Agricultural activities can be a significant source of coliform bacteria loading to surface waters. The activities of greatest concern are typically those associated with livestock operations:

- Agricultural livestock grazing in pastures deposit manure containing coliform bacteria onto land surfaces. This material accumulates during periods of dry weather and is available for washoff and transport to surface waters during storm events. The number of animals in pasture and the time spent grazing are important factors in determining the loading contribution.
- Processed agricultural manure from confined feeding operations is often applied to land surfaces and can provide a significant source of coliform bacteria loading. Guidance for issues relating to manure application is available through the University of Tennessee Agricultural Extension Service and the Natural Resources Conservation Service (NRCS).

Agricultural livestock and other unconfined animals often have direct access to waterbodies and can provide a concentrated source of coliform bacteria loading directly to a stream.

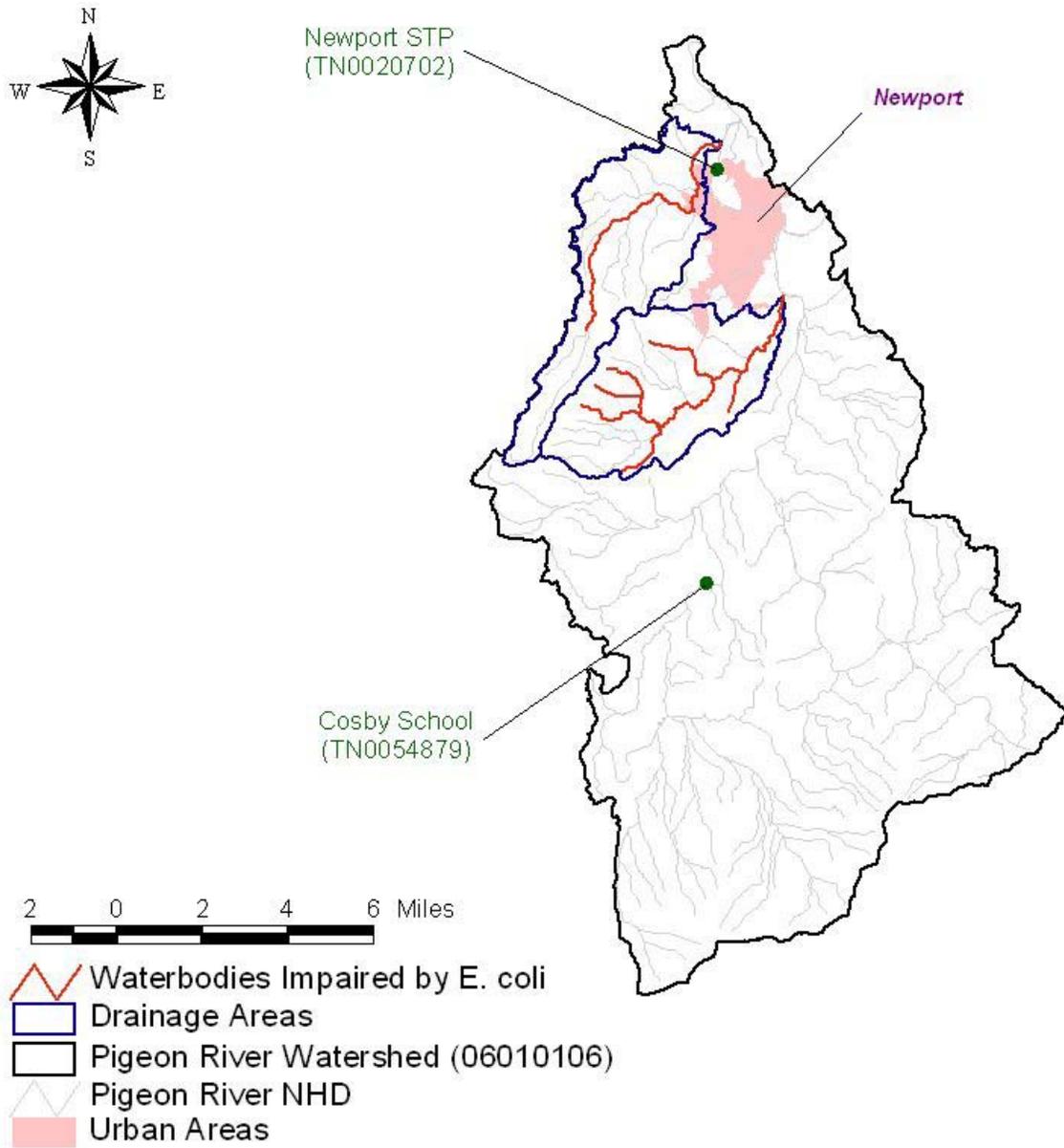


Figure 6. NPDES Regulated Point Sources in and near Impaired Subwatersheds and Drainage Areas of the Pigeon River Watershed.

Data sources related to livestock operations include the 2002 Census of Agriculture (<http://www.nass.usda.gov/census/census02/volume1/tn/index2.htm>). Livestock data for counties located within the Pigeon River watershed are summarized in Table 4. Note that, due to confidentiality issues, any tabulated item that identifies data reported by a respondent or allows a respondent's data to be accurately estimated or derived is suppressed and coded with a 'D' (USDA, 2004).

Table 4 Livestock Distribution in the Pigeon River Watershed

County	Livestock Population (2002 Census of Agriculture)						
	Beef Cow	Milk Cow	Poultry		Hogs	Sheep	Horse
			Layers	Broilers			
Cocke	9,442	1,145	289	232,063	121	183	822

* In keeping with the provisions of Title 7 of the United States Code, no data are published in the 2002 Census of Agriculture that would disclose information about the operations of an individual farm or ranch. Any tabulated item that identifies data reported by a respondent or allows a respondent's data to be accurately estimated or derived is suppressed and coded with a 'D' (USDA, 2004).

7.2.3 Failing Septic Systems

Some of the coliform loading in the Pigeon River watershed can be attributed to failure of septic systems and illicit discharges of raw sewage. Estimates from 1997 county census data of people in the Pigeon River watershed utilizing septic systems were compiled using the WCS and are summarized in Table 5. In middle and eastern Tennessee, it is estimated that there are approximately 2.37 people per household on septic systems, some of which can be reasonably assumed to be failing. As with livestock in streams, discharges of raw sewage provide a concentrated source of coliform bacteria directly to waterbodies.

Table 5 Estimated Population on Septic Systems in the Pigeon River Watershed

County	Total Population (2000 Census)	Population on Septic Systems
Cocke	33,565	5,221

7.2.4 Urban Development

Nonpoint source loading of coliform bacteria from urban land use areas is attributable to multiple sources. These include: stormwater runoff, illicit discharges of sanitary waste, runoff from improper disposal of waste materials, leaking septic systems, and domestic animals. Impervious surfaces in urban areas allow runoff to be conveyed to streams quickly, without interaction with soils and groundwater. Urban land use area in impaired subwatersheds in the Pigeon River Watershed ranges from 1.3% to 6.6%. Land use for the Pigeon River impaired drainage areas is summarized in Figures 7 and 8 and tabulated in Appendix A.

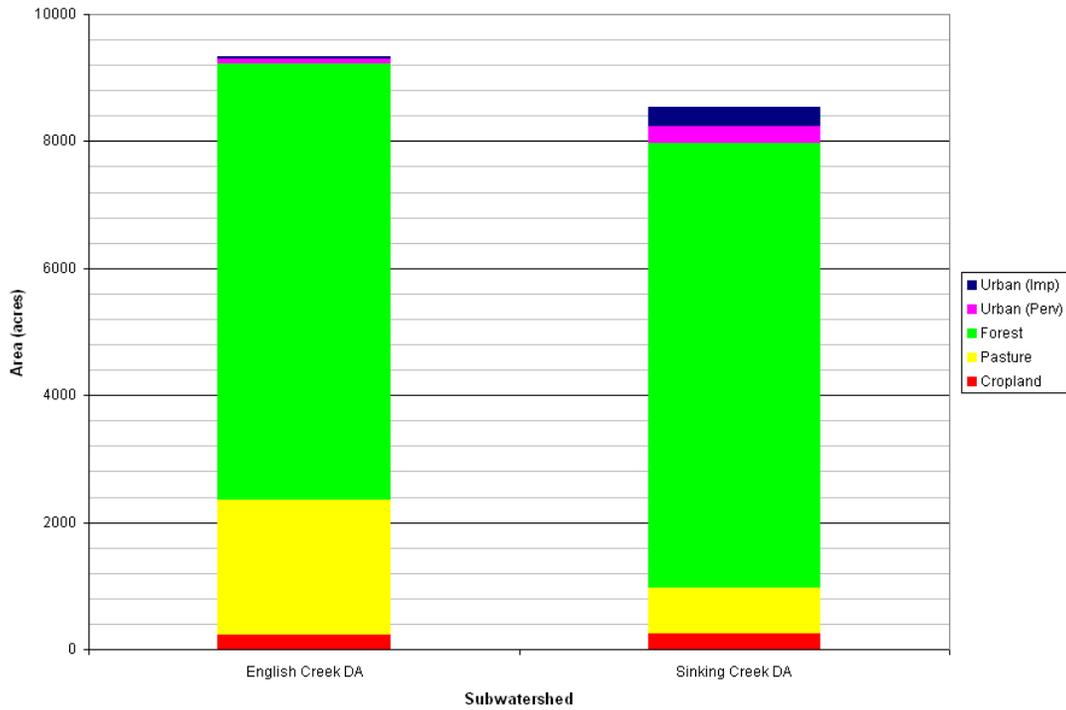


Figure 7. Land Use Area of Pigeon River E. coli-Impaired Subwatersheds

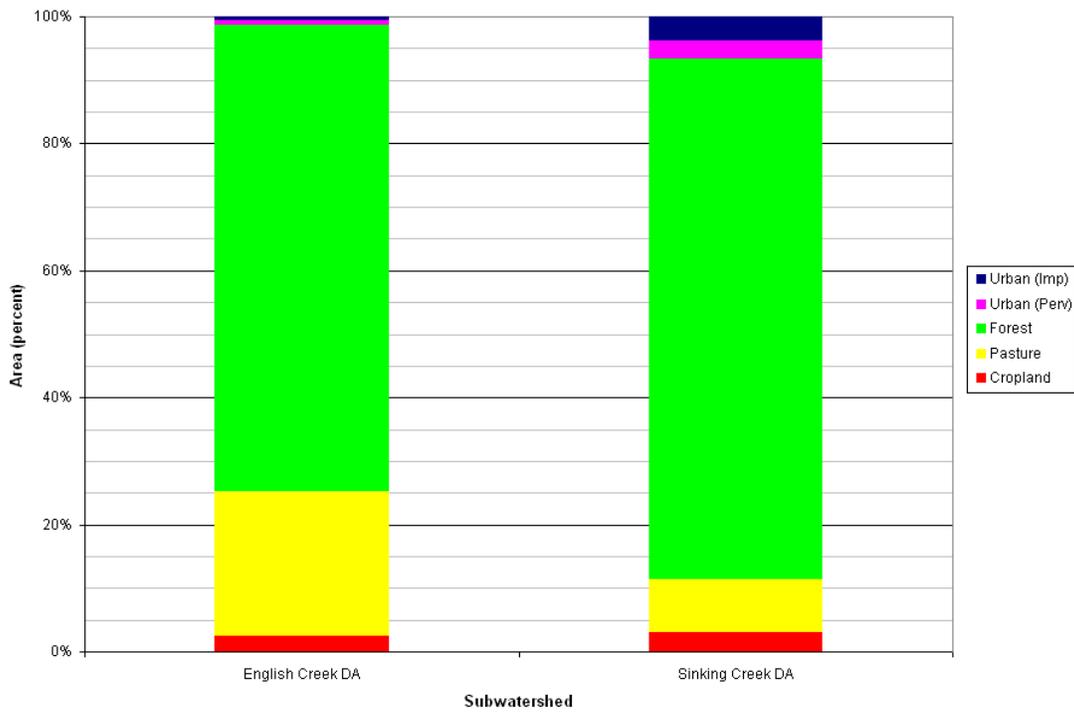


Figure 8. Land Use Percent of the Pigeon River E. coli-Impaired Subwatersheds

8.0 DEVELOPMENT OF TOTAL MAXIMUM DAILY LOADS

The Total Maximum Daily Load (TMDL) process quantifies the amount of a pollutant that can be assimilated in a waterbody, identifies the sources of the pollutant, and recommends regulatory or other actions to be taken to achieve compliance with applicable water quality standards based on the relationship between pollution sources and in-stream water quality conditions. A TMDL can be expressed as the sum of all point source loads (Waste Load Allocations), non-point source loads (Load Allocations), and an appropriate margin of safety (MOS) that takes into account any uncertainty concerning the relationship between effluent limitations and water quality:

$$\text{TMDL} = \sum \text{WLAs} + \sum \text{LAs} + \text{MOS}$$

The objective of a TMDL is to allocate loads among all of the known pollutant sources throughout a watershed so that appropriate control measures can be implemented and water quality standards achieved. 40 CFR §130.2 (i) (<http://www.epa.gov/epacfr40/chapt-I.info/chi-toc.htm>) states that TMDLs can be expressed in terms of mass per time, toxicity, or other appropriate measure.

This document describes TMDL, Waste Load Allocation (WLA), Load Allocation (LA), and Margin of Safety (MOS) development for waterbodies identified as impaired due to E. coli on the Final 2008 303(d) list.

8.1 Expression of TMDLs, WLAs, & LAs

In this document, the E. coli TMDL is a daily load expressed as a function of mean daily flow (daily loading function). For implementation purposes, corresponding percent load reduction goals (PLRGs) to decrease E. coli loads to TMDL target levels, within each respective flow zone, are also expressed. WLAs & LAs for precipitation-induced loading sources are also expressed as daily loading functions in CFU/day/acre. Allocations for loading that is independent of precipitation (WLAs for WWTFs and LAs for “other direct sources”) are expressed as CFU/day.

8.2 Area Basis for TMDL Analysis

The primary area unit of analysis for TMDL development was the HUC-12 subwatershed containing one or more waterbodies assessed as impaired due to E. coli (as documented on the Final 2008 303(d) List). In some cases, however, TMDLs were developed for an impaired waterbody drainage area only. Determination of the appropriate area to use for analysis (see Table 6) was based on a careful consideration of a number of relevant factors, including: 1) location of impaired waterbodies in the HUC-12 subwatershed; 2) land use type and distribution; 3) water quality monitoring data; and 4) the assessment status of other waterbodies in the HUC-12 subwatershed.

Table 6 Determination of Analysis Areas for TMDL Development

HUC-12 Subwatershed (06010106_____)	Impaired Waterbody	Area
0403	English Creek	DA
	Sinking Creek	DA

Note: HUC-12 = HUC-12 Subwatershed
DA = Waterbody Drainage Area

8.3 TMDL Analysis Methodology

TMDLs for the Pigeon River Watershed were developed using load duration curves for analysis of impaired HUC-12 subwatersheds or specific waterbody drainage areas. A load duration curve (LDC) is a cumulative frequency graph that illustrates existing water quality conditions (as represented by loads calculated from monitoring data), how these conditions compare to desired targets, and the portion of the waterbody flow zone represented by these existing loads. Load duration curves are considered to be well suited for analysis of periodic monitoring data collected by grab sample. LDCs were developed at monitoring site locations in impaired waterbodies and daily loading functions were expressed for TMDLs, WLAs, LAs, and MOS. In addition, load reductions (PLRGs) for each flow zone were calculated for prioritization of implementation measures according to the methods described in Appendix E.

8.4 Critical Conditions and Seasonal Variation

The critical condition for non-point source E. coli loading is an extended dry period followed by a rainfall runoff event. During the dry weather period, E. coli bacteria builds up on the land surface, and is washed off by rainfall. The critical condition for point source loading occurs during periods of low streamflow when dilution is minimized. Both conditions are represented in the TMDL analyses.

The ten-year period from October 1, 1997 to September 30, 2007 was used to simulate flow. This 10-year period contained a range of hydrologic conditions that included both low and high streamflows. Critical conditions are accounted for in the load duration curve analyses by using the entire period of flow and water quality data available for the impaired waterbodies.

In all subwatersheds in the Pigeon River Watershed, water quality data have been collected almost exclusively during low flow conditions. Therefore, neither the critical flow zone nor the dominant delivery mode for E. coli could be identified.

Seasonal variation was incorporated in the load duration curves by using the entire simulation period and all water quality data collected at the monitoring stations. However, the water quality data were collected only during the late summer and early fall.

8.5 Margin of Safety

There are two methods for incorporating MOS in TMDL analysis: a) implicitly incorporate the MOS using conservative model assumptions; or b) explicitly specify a portion of the TMDL as the MOS and use the remainder for allocations. For development of pathogen TMDLs in the Pigeon River Watershed, an explicit MOS, equal to 10% of the E. coli water quality targets (ref.: Section 5.0), was utilized for determination of WLAs and LAs:

Instantaneous Maximum (lakes, reservoirs, State Scenic Rivers, or Exceptional Tennessee Waters waterbodies):	MOS = 49 CFU/100 ml
Instantaneous Maximum (all other waterbodies):	MOS = 94 CFU/100 ml
30-Day Geometric Mean:	MOS = 13 CFU/100 ml

8.6 Determination of TMDLs

E. coli daily loading functions were calculated for impaired segments in the Pigeon River watershed using LDCs to evaluate compliance with the single maximum target concentrations according to the procedure in Appendix C. These TMDL loading functions for impaired segments and subwatersheds are shown in Table 7.

8.7 Determination of WLAs & LAs

WLAs for MS4s and LAs for precipitation induced sources of E. coli loading were determined according to the procedures in Appendix C. These allocations represent the available loading after application of the explicit MOS. WLAs for existing WWTFs are equal to their existing NPDES permit limits. Since WWTF permit limits require that E. coli concentrations must comply with water quality criteria (TMDL targets) at the point of discharge (with few exceptions in Tennessee) and recognition that loading from these facilities are generally small in comparison to other loading sources, further reductions were not considered to be warranted. WLAs for CAFOs and LAs for “other direct sources” (non-precipitation induced) are equal to zero. WLAs & LAs are summarized in Table 7.

**Table 7. TMDLs, WLAs, & LAs for Impaired Waterbodies in the Pigeon River Watershed
(HUC 06010106)**

HUC-12 Subwatershed (06010106__) or Drainage Area (DA)	Impaired Waterbody Name	Impaired Waterbody ID	TMDL	MOS	WLAs		LAs
					WWTFs ^a	Collection Systems	
			[CFU/day]	[CFU/day]	[CFU/day]	[CFU/day]	[CFU/d/ac]
0403 (DA)	English Creek	TN06010106001 – 1100	$2.30 \times 10^{10} \times Q$	$2.30 \times 10^9 \times Q$	NA	0	$2.215 \times 10^6 \times Q$
0403 (DA)	Sinking Creek	TN06010106002 – 1000	$2.30 \times 10^{10} \times Q$	$2.30 \times 10^9 \times Q$	NA	0	$2.423 \times 10^6 \times Q$

Notes: NA = Not Applicable.

Q = Mean Daily In-stream Flow (cfs).

- a. WLAs for WWTFs are expressed as E. coli loads (CFU/day). All current and future WWTFs must meet water quality standards as specified in their NPDES permit.

9.0 IMPLEMENTATION PLAN

The TMDLs, WLAs, and LAs developed in Section 8 are intended to be the first phase of a long-term effort to restore the water quality of impaired waterbodies in the Pigeon River watershed through reduction of excessive E. coli loading. Adaptive management methods, within the context of the State's rotating watershed management approach, will be used to modify TMDLs, WLAs, and LAs as required to meet water quality goals.

TMDL implementation activities will be accomplished within the framework of Tennessee's Watershed Approach (ref: <http://www.state.tn.us/environment/wpc/watershed/>). The Watershed Approach is based on a five-year cycle and encompasses planning, monitoring, assessment, TMDLs, WLAs/LAs, and permit issuance. Successful implementation relies on participation at the federal, state, local and non-governmental levels.

9.1 Application of Load Duration Curves for Implementation Planning

The Load Duration Curve (LDC) methodology (Appendix C) is a form of water quality analysis and presentation of data that aids in guiding implementation by targeting management strategies for appropriate flow conditions. One of the strengths of this method is that it can be used to interpret possible delivery mechanisms of E. coli by differentiating between point and non-point source problems. The load duration curve analysis can be utilized for implementation planning. See Cleland (2003) for further information on duration curves and TMDL development, and: <http://www.tmdls.net/tipstools/docs/TMDLsCleland.pdf>.

9.1.1 Flow Zone Analysis for Implementation Planning

A major advantage of the duration curve framework in TMDL development is the ability to provide meaningful connections between allocations and implementation efforts (USEPA, 2006). Because the flow duration interval serves as a general indicator of hydrologic condition (i.e., wet versus dry and to what degree), allocations and reduction goals can be linked to source areas, delivery mechanisms, and the appropriate set of management practices. The use of duration curve zones (e.g., high flow, moist, mid-range, dry, and low flow) allows the development of allocation tables (USEPA, 2006) (Appendix E), which can be used to guide potential implementation actions to most effectively address water quality concerns.

For the purposes of implementation strategy development, available E. coli data are grouped according to flow zones, with the number of flow zones determined by the HUC-12 subwatershed or drainage area size, the total contributing area (for non-headwater HUC-12s), and/or the baseflow characteristics of the waterbody. In general, for drainage areas greater than 40 square miles, the duration curves will be divided into five zones (Figure 9): high flows (exceeded 0-10% of the time), moist conditions (10-40%), median or mid-range flows (40-60%), dry conditions (60-90%), and low flows (90-100%). For smaller drainage areas, flows occurring in the low flow zone (baseflow conditions) are often extremely low and difficult to measure accurately. In many small drainage areas, extreme dry conditions are characterized by zero flow for a significant percentage of time. For this reason, the low flow zone is best characterized as a broader range of conditions (or percent time) with subsequently fewer flow zones. Therefore, for most HUC-12 subwatershed drainage areas less than 40 square miles, the duration curves will be divided into four zones: high flows (exceeded 0-10% of the time), moist conditions (10-40%), median or mid-range flows (40-70%), and

low flows (70-100%). Some small (<40 mi²) waterbody drainage areas have sustained baseflow (no zero flows) throughout their period of record. For these waterbodies, the duration curves will be divided into five zones.

Given adequate data, results (allocations and percent load reduction goals) will be calculated for all flow zones; however, less emphasis is placed on the upper 10% flow range for pathogen (E. coli) TMDLs and implementation plans. The highest 10 percent flows, representing flood conditions, are considered non-recreational conditions: unsafe for wading and swimming. Humans are not expected to enter the water due to the inherent hazard from high depths and velocities during these flow conditions. As a rule of thumb, the *USGS Field Manual for the Collection of Water Quality Data* (Lane, 1997) advises its personnel not to attempt to wade a stream for which values of depth (ft) multiplied by velocity (ft/s) equal or exceed 10 ft²/s to collect a water sample. Few observations are typically available to estimate loads under these adverse conditions due to the difficulty and danger of sample collection. Therefore, in general, the 0-10% flow range is beyond the scope of pathogen TMDLs and subsequent implementation strategies.

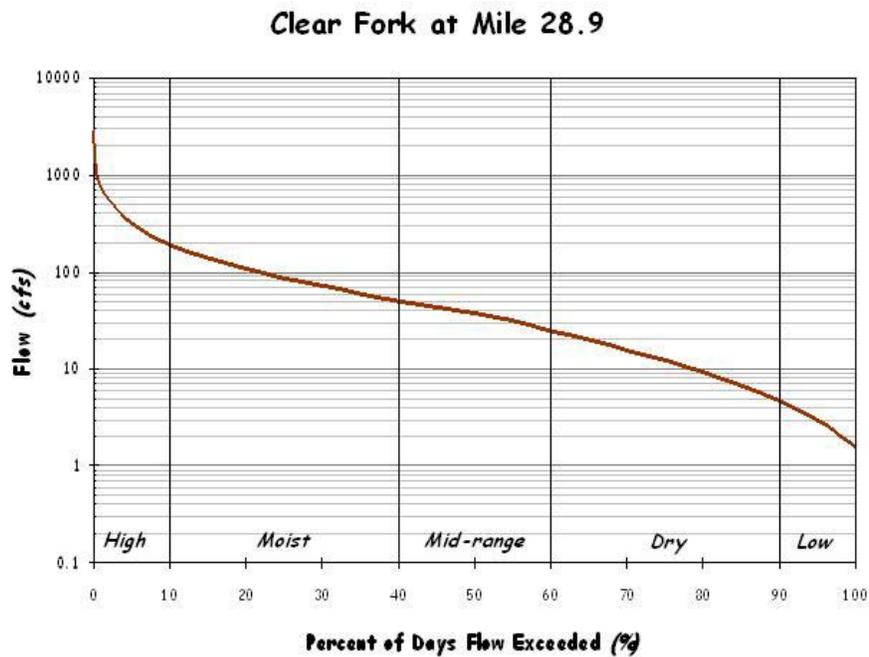


Figure 9. Five-Zone Flow Duration Curve for Clear Fork at RM 28.9

9.1.2 Existing Loads and Percent Load Reductions

Each impaired waterbody has a characteristic set of pollutant sources and existing loading conditions that vary according to flow conditions. In addition, maximum allowable loading (assimilative capacity) of a waterbody varies with flow. Therefore, existing loading, allowable loading, and percent load reduction expressed at a single location on the LDC (for a single flow condition) do not appropriately represent the TMDL in order to address all sources under all flow conditions (i.e., at all times) to satisfy implementation objectives. The LDC approach provides a methodology for determination of assimilative capacity and existing loading conditions of a waterbody for each flow zone. Subsequently, each flow zone, and the sources contributing to impairment under the corresponding flow conditions, can be evaluated independently. Lastly, the critical flow zone (with the highest percent load reduction goal) and/or the highest percent of samples exceeding the TMDL target can be identified for prioritization of implementation actions.

Existing loading is calculated for each individual water quality sample as the product of the sample flow (cfs) times the single sample E. coli concentration (times a conversion factor). A percent load reduction is calculated for each water quality sample as that required to reduce the existing loading to the product of the sample flow (cfs) times the single sample maximum water quality standard (times a conversion factor). For samples with negative percent load reductions (non-exceedance: concentration below the single sample maximum water quality criterion), the percent reduction is assumed to be zero. The percent load reduction goal (PLRG) for a given flow zone is calculated as the mean of all the percent load reductions for a given flow zone. (See Appendix E.)

9.1.3 Critical Conditions

The critical condition for each impaired waterbody is defined as the flow zone with the largest PLRG and/or percent exceedance, excluding the "high flow" zone because these extremely high flows are not representative of recreational flow conditions, as described in Section 9.1.1. If the PLRG and/or percent exceedance in this zone is greater than all the other zones, the zone with the second highest PLRG and/or percent exceedance will be considered the critical flow zone. The critical conditions are such that if water quality standards were met under those conditions, they would likely be met overall.

9.2 Point Sources

9.2.1 NPDES Regulated Municipal and Industrial Wastewater Treatment Facilities

All present and future discharges from industrial and municipal wastewater treatment facilities are required to be in compliance with the conditions of their NPDES permits at all times, including elimination of bypasses and overflows. With few exceptions, in Tennessee, permit limits for treated sanitary wastewater require compliance with coliform water quality standards (ref: Section 5.0) prior to discharge. No additional reduction is required. WLAs for WWTFs are derived from facility design flows and permitted E. coli limits and are expressed as average loads in CFU per day.

9.2.2 NPDES Regulated Municipal Separate Storm Sewer Systems (MS4s)

For present and future regulated discharges from municipal separate storm sewer systems (MS4s), WLAs are and will be implemented through Phase I & II MS4 permits. These permits will require the development and implementation of a Storm Water Management Program (SWMP) that will reduce the discharge of pollutants to the "maximum extent practicable" and not cause or contribute to violations of State water quality standards. Both the *NPDES General Permit for Discharges from Small Municipal Separate Storm Sewer Systems* (TDEC, 2003) and the TDOT individual MS4 permit (TNS077585) require SWMPs to include minimum control measures. The permits also

contain requirements regarding control of discharges of pollutants of concern into impaired waterbodies, implementation of provisions of approved TMDLs, and descriptions of methods to evaluate whether storm water controls are adequate to meet the requirements of approved TMDLs.

For guidance on the six minimum control measures for MS4s regulated under Phase I or Phase II, a series of fact sheets are available at: http://cfpub1.epa.gov/npdes/stormwater/swfinal.cfm?program_id=6.

For further information on Tennessee's *NPDES General Permit for Discharges from Small Municipal Separate Storm Sewer Systems*, see: <http://state.tn.us/environment/wpc/ppo/TN%20Small%20MS4%20Modified%General%20Permit%202003.pdf>.

In order to evaluate SWMP effectiveness and demonstrate compliance with specified WLAs, MS4s must develop and implement appropriate monitoring programs. An effective monitoring program could include:

- Effluent monitoring at selected outfalls that are representative of particular land uses or geographical areas that contribute to pollutant loading before and after implementation of pollutant control measures.
- Analytical monitoring of pollutants of concern (e.g., monthly) in receiving waterbodies, both upstream and downstream of MS4 discharges, over an extended period of time. In addition, intensive collection of pollutant monitoring data during the recreation season (June – September) at sufficient frequency to support calculation of the geometric mean.

When applicable, the appropriate Division of Water Pollution Control Environmental Field Office should be consulted for assistance in the determination of monitoring strategies, locations, frequency, and methods within 12 months after the approval date of TMDLs or designation as a regulated MS4. Details of the monitoring plans and monitoring data should be included in annual reports required by MS4 permits.

9.2.3 NPDES Regulated Concentrated Animal Feeding Operations (CAFOs)

WLAs provided to most CAFOs will be implemented through NPDES Permit No. TNA000000, General NPDES Permit for *Class II Concentrated Animal Feeding Operation* or the facility's individual permit. Provisions of the general permit include development and implementation of Nutrient Management Plan (NMPs), requirements regarding land application BMPs, and requirements for CAFO liquid waste management systems. For further information, see: <http://state.tn.us/environment/wpc/permits/cafo.shtml>.

9.3 Nonpoint Sources

The Tennessee Department of Environment & Conservation has no direct regulatory authority over most nonpoint source (NPS) discharges. Reductions of E. coli loading from nonpoint sources will be achieved using a phased approach. Voluntary, incentive-based mechanisms will be used to implement NPS management measures in order to assure that measurable reductions in pollutant loadings can be achieved for the targeted impaired waters. Cooperation and active participation by the general public and various industry, business, and environmental groups is critical to successful implementation of TMDLs. There are links to a number of publications and information resources on EPA's Nonpoint Source Pollution web page (<http://www.epa.gov/owow/nps/pubs.html>) relating to the implementation and evaluation of nonpoint source pollution control measures.

Local citizen-led and implemented management measures have the potential to provide the most efficient and comprehensive avenue for reduction of loading rates from nonpoint sources. An excellent example of stakeholder involvement is the Cumberland River Compact. The Cumberland River Compact is a non-profit group made up of businesses, individuals, community organizations, and agencies working in the Cumberland River watershed. Members of the Compact work with educators, landowners, contractors, marinas and other interested groups to coordinate informational education programs that encourage all of us to be better stewards of our water resources. The Compact works with local, state and federal agencies and officials to promote and strengthen cooperative working relationships and encourage the development of reliable, easy-to-understand data about water quality. Members of the Compact work with local communities to develop watershed forums where citizens come together to learn more about their watershed and participate in developing a shared vision for the future. The Compact also serves as a clearing-house of available public education programs to landowner assistance. Information regarding the accomplishments of the Cumberland River Compact is available at their website:

<http://www.cumberlandrivercompact.org/>.

9.3.1 Urban Nonpoint Sources

Management measures to reduce pathogen loading from urban nonpoint sources are similar to those recommended for MS4s (Sect. 9.2.2). Specific categories of urban nonpoint sources include stormwater, illicit discharges, septic systems, pet waste, and wildlife:

Stormwater: Most mitigation measures for stormwater are not designed specifically to reduce bacteria concentrations (ENSR, 2005). Instead, BMPs are typically designed to remove sediment and other pollutants. Bacteria in stormwater runoff are, however, often attached to particulate matter. Therefore, treatment systems that remove sediment may also provide reductions in bacteria concentrations.

Illicit discharges: Removal of illicit discharges to storm sewer systems, particularly of sanitary wastes, is an effective means of reducing pathogen loading to receiving waters (ENSR, 2005). These include intentional illegal connections from commercial or residential buildings, failing septic systems, and improper disposal of sewage from campers and boats.

Septic systems: When properly installed, operated, and maintained, septic systems effectively reduce pathogen concentrations in sewage. To reduce the release of pathogens, practices can be employed to maximize the life of existing systems, identify failed systems, and replace or remove failed systems (USEPA, 2005a). Alternatively, the installation of public sewers may be appropriate.

Pet waste: If the waste is not properly disposed of, these bacteria can wash into storm drains or directly into water bodies and contribute to pathogen impairment. Encouraging pet owners to

properly collect and dispose of pet waste is the primary means for reducing the impact of pet waste (USEPA, 2002b).

Wildlife: Reducing the impact of wildlife on pathogen concentrations in waterbodies generally requires either reducing the concentration of wildlife in an area or reducing their proximity to the waterbody (ENSR, 2005). The primary means for doing this is to eliminate human inducements for congregation. In addition, in some instances population control measures may be appropriate.

Two additional urban nonpoint source resource documents provided by EPA are:

National Management Measures to Control Nonpoint Source Pollution from Urban Areas (<http://www.epa.gov/owow/nps/urbanmm/index.html>) helps citizens and municipalities in urban areas protect bodies of water from polluted runoff that can result from everyday activities. The scientifically sound techniques it presents are among the best practices known today. The guidance will also help states to implement their nonpoint source control programs and municipalities to implement their Phase II Storm Water Permit Programs (Publication Number EPA 841-B-05-004, November 2005).

The Use of Best Management Practices (BMPs) in Urban Watersheds (<http://www.epa.gov/nrmrl/pubs/600r04184/600r04184chap1.pdf>) is a comprehensive literature review on commonly used urban watershed Best Management Practices (BMPs) that heretofore was not consolidated. The purpose of this document is to serve as an information source to individuals and agencies/municipalities/watershed management groups/etc. on the existing state of BMPs in urban stormwater management (Publication Number EPA/600/R-04/184, September 2004).

9.3.2 Agricultural Nonpoint Sources

BMPs have been utilized in the Pigeon River watershed to reduce the amount of coliform bacteria transported to surface waters from agricultural sources. These BMPs (e.g., animal waste management systems, waste utilization, stream stabilization, fencing, heavy use area treatment, livestock exclusion, etc.) may have contributed to reductions in in-stream concentrations of coliform bacteria in one or more Pigeon River watershed E. coli-impaired subwatersheds during the TMDL evaluation period. The Natural Resources Conservation Service (NRCS) keeps a database of BMPs implemented in Tennessee. Those listed in the Pigeon River watershed are shown in Figure 10. It is recommended that additional information (e.g., livestock access to streams, manure application practices, etc.) be provided and evaluated to better identify and quantify agricultural sources of coliform bacteria loading in order to minimize uncertainty in future modeling efforts.

It is further recommended that additional BMPs be implemented and monitored to document performance in reducing coliform bacteria loading to surface waters from agricultural sources. Demonstration sites for various types of BMPs should be established and maintained, and their performance (in source reduction) evaluated over a period of at least two years prior to recommendations for utilization for subsequent implementation. E. coli sampling and monitoring are recommended during low-flow (baseflow) and storm periods at sites with and without BMPs and/or before and after implementation of BMPs.

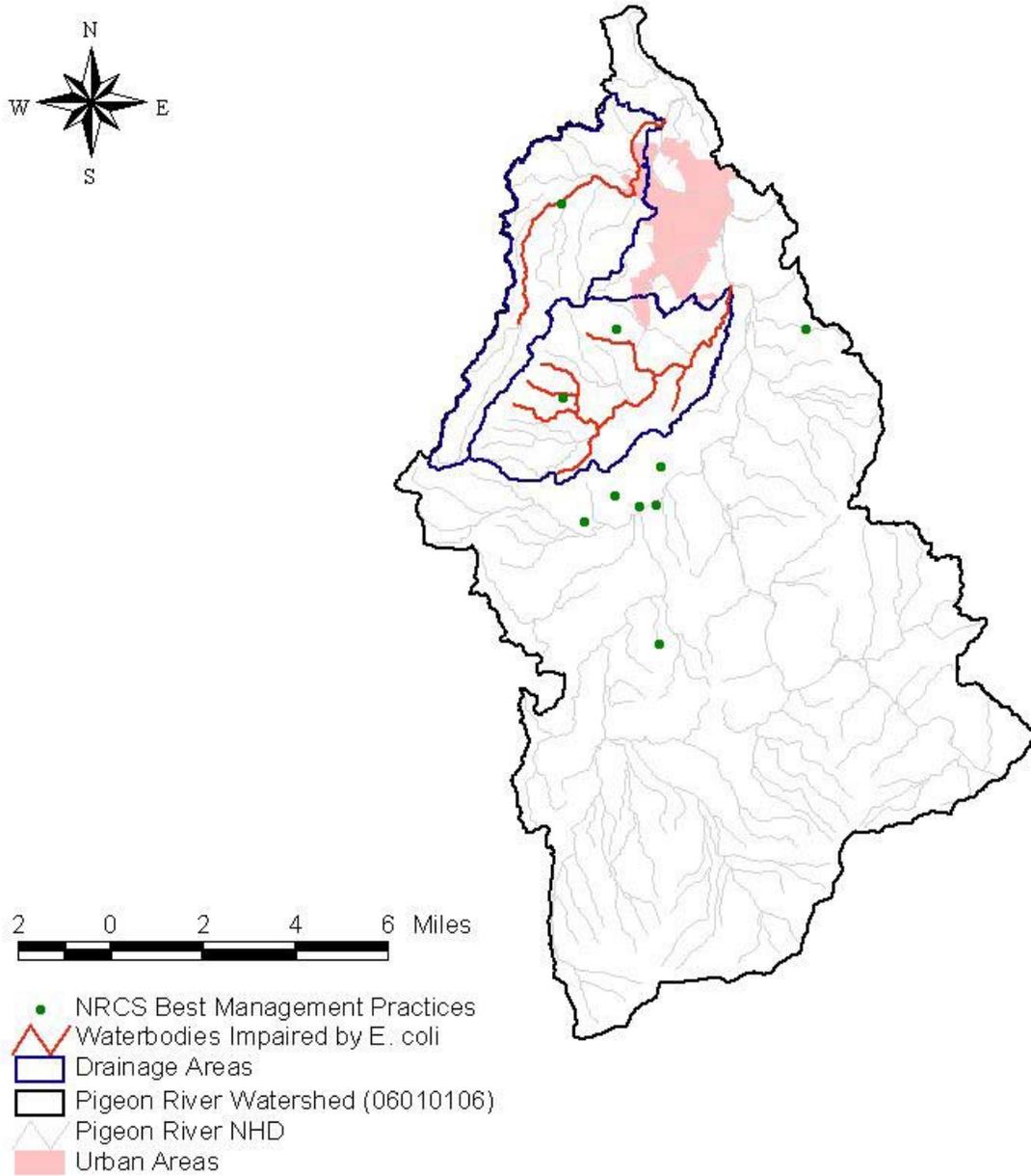


Figure 10. NRCS Best Management Practices located in the Pigeon River Watershed.

For additional information on agricultural BMPs in Tennessee, see: <http://state.tn.us/agriculture/nps/bmpa.ntml>.

An additional agricultural nonpoint source resource provided by EPA is *National Management Measures to Control Nonpoint Source Pollution from Agriculture* (<http://www.epa.gov/owow/nps/agmm/index.html>): a technical guidance and reference document for use by State, local, and tribal managers in the implementation of nonpoint source pollution management programs. It contains information on the best available, economically achievable means of reducing pollution of surface and groundwater from agriculture (EPA 841-B-03-004, July 2003).

9.3.3 Other Nonpoint Sources

Additional nonpoint source references (not specifically addressing urban and/or agricultural sources) provided by EPA include:

National Management Measures to Control Nonpoint Source Pollution from Forestry (<http://www.epa.gov/owow/nps/forestrymgmt/>) helps forest owners protect lakes and streams from polluted runoff that can result from forestry activities. These scientifically sound techniques are the best practices known today. The report will also help states to implement their nonpoint source control programs (EPA 841-B-05-001, May 2005).

In addition, the EPA website, <http://www.epa.gov/owow/nps/bestnpsdocs.html>, contains a list of guidance documents endorsed by the Nonpoint Source Control Branch at EPA headquarters. The list includes documents addressing urban, agriculture, forestry, marinas, stream restoration, nonpoint source monitoring, and funding.

9.4 Additional Monitoring

Additional monitoring and assessment activities are recommended to determine whether implementation of TMDLs, WLAs, & LAs in tributaries and upstream reaches will result in achievement of in-stream water quality targets for E. coli.

9.4.1 Water Quality Monitoring

Activities recommended for the Pigeon River watershed:

Verify the assessment status of stream reaches identified on the Final 2008 303(d) List as impaired due to E. coli. If it is determined that these stream reaches are still not fully supporting designated uses, then sufficient data to enable development of TMDLs should be acquired. TMDLs will be revisited on 5-year watershed cycle as described above.

Evaluate the effectiveness of implementation measures (see Sect. 9.6). Includes BMP performance analysis and monitoring by permittees and stakeholders. Where required TMDL loading reduction has been fully achieved, adequate data to support delisting should be collected.

Provide additional data to clarify status of ambiguous sites (e.g., geometric mean data) for potential listing.

Continue ambient (long-term) monitoring at appropriate sites and key locations.

Comprehensive water quality monitoring activities include sampling during all seasons and a broad range of flow and meteorological conditions. In addition, collection of E. coli data at sufficient frequency to support calculation of the geometric mean, as described in Tennessee's General Water Quality Criteria (TDEC, 2007), is encouraged. Finally, for individual monitoring locations, where historical E. coli data are greater than 1000 colonies/100 mL (or future samples are anticipated to be), a 1:100 dilution should be performed as described in Protocol A of the *Quality System Standard Operating Procedure for Chemical and Bacteriological Sampling of Surface Water* (TDEC, 2004).

9.4.2 Source Identification

An important aspect of E. coli load reduction activities is the accurate identification of the actual sources of pollution. In cases where the sources of E. coli impairment are not readily apparent, Microbial Source Tracking (MST) is one approach to determining the sources of fecal pollution and E. coli affecting a waterbody. Those methods that use bacteria as target organisms are also known as Bacterial Source Tracking (BST) methods. This technology is recommended for source identification in E. coli impaired waterbodies.

Bacterial Source Tracking is a collective term used for various emerging biochemical, chemical, and molecular methods that have been developed to distinguish sources of human and non-human fecal pollution in environmental samples (Shah, 2004). In general, these methods rely on genotypic (also known as "genetic fingerprinting"), or phenotypic (relating to the physical characteristics of an organism) distinctions between the bacteria of different sources. Three primary genotypic techniques are available for BST: ribotyping, pulsed field gel electrophoresis (PFGE), and polymerase chain reaction (PCR). Phenotypic techniques generally involve an antibiotic resistance analysis (Hyer, 2004).

The USEPA has published a fact sheet that discusses BST methods and presents examples of BST application to TMDL development and implementation (USEPA, 2002b). Various BST projects and descriptions of the application of BST techniques used to guide implementation of effective BMPs to remove or reduce fecal contamination are presented. The fact sheet can be found on the following EPA website: <http://www.epa.gov/owm/mtb/bacsork.pdf>.

A multi-disciplinary group of researchers at the University of Tennessee, Knoxville (UTK) has developed and tested a series of different microbial assay methods based on real-time PCR to detect fecal bacterial concentrations and host sources in water samples (Layton, 2006). The assays have been used in a study of fecal contamination and have proven useful in identification of areas where cattle represent a significant fecal input and in development of BMPs. It is expected that these types of assays could have broad applications in monitoring fecal impacts from Animal Feeding Operations, as well as from wildlife and human sources. Additional information can be found on the following UTK website: <http://web.utk.edu/~hydro/JournalPapers/Layton06AEM.pdf>.

BST technology was utilized in a study conducted in Stock Creek (Little River watershed) (Layton, 2004). Microbial source tracking using real-time PCR assays to quantify *Bacteroides* 16S rRNA genes was used to determine the percent of fecal contamination attributable to cattle. E. coli loads attributable to cattle were calculated for each of nine sampling sites in the Stock Creek subwatershed on twelve sampling dates. At the site on High Bluff Branch (tributary to Stock Creek), none of the sample dates had E. coli loads attributable to cattle above the threshold. This suggests that at this site removal of E. coli attributable to cattle would have little impact on the total E. coli loads. The E. coli load attributable to cattle made a large contribution to the total E. coli load at each of the eight remaining sampling sites. At two of the sites (STOCK005.3KN and GHOLL000.6KN), 50–75% of the E. coli attributable to cattle loads alone was above the 126 CFU/100mL threshold. This suggests that removal of the E. coli attributable to cattle at these sites would reduce the total E. coli load to acceptable limits.

9.5 Source Area Implementation Strategy

Implementation strategies are organized according to the dominant landuse type and the sources associated with each (Table 8 and Appendix E). Each HUC-12 subwatershed is grouped and targeted for implementation based on this source area organization. Three primary categories are identified: predominantly urban, predominantly agricultural, and mixed urban/agricultural. See Appendix A for information regarding landuse distribution of impaired subwatersheds. For the purpose of implementation evaluation, urban is defined as residential, commercial, and industrial landuse areas with predominant source categories such as point sources (WWTFs), collection systems/septic systems (including SSOs and CSOs), and urban stormwater runoff associated with MS4s. Agricultural is defined as cropland and pasture, with predominant source categories associated with livestock and manure management activities. A fourth category (infrequent) is associated with forested (including non-agricultural undeveloped and unaltered [by humans]) landuse areas with the predominant source category being wildlife.

All impaired waterbodies and corresponding HUC-12 subwatersheds or drainage areas have been classified according to their respective source area types in Table 8. The implementation for each area will be prioritized according to the guidance provided in Sections 9.5.1 and 9.5.2, below. For all impaired waterbodies, the determination of source area types serves to identify the predominant sources contributing to impairment (i.e., those that should be targeted initially for implementation). However, it is not intended to imply that sources in other landuse areas are not contributors to impairment and/or to grant an exemption from addressing other source area contributions with implementation strategies and corresponding load reduction. For mixed use areas, implementation will follow the guidance established for both urban and agricultural areas, at a minimum.

Appendix E provides source area implementation examples for urban and agricultural subwatersheds, development of percent load reduction goals, and determination of critical flow zones (for implementation prioritization) for E. coli impaired waterbodies. Load duration curve analyses (TMDLs, WLAs, LAs, and MOS) and percent load reduction goals for all flow zones for all E. coli impaired waterbodies in the Pigeon River watershed are summarized in Table E-9.

Table 8. Source area types for waterbody drainage area analyses.

Waterbody Name ^D	Source Area Type*			
	Urban	Agricultural	Mixed	Forested
English Creek		0		
Sinking Creek	0			

* All waterbodies potentially have significant source contributions from other source type/landuse areas.

9.5.1 Urban Source Areas

For impaired waterbodies and corresponding HUC-12 subwatersheds or drainage areas classified as predominantly urban, implementation strategies for E. coli load reduction will initially and primarily target source categories similar to those listed in Table 9 (USEPA, 2006). Table 9 presents example urban area management practices and the corresponding potential relative effectiveness under each of the hydrologic flow zones. Each implementation strategy addresses a range of flow conditions and targets point sources, non-point sources, or a combination of each. For each waterbody, the existing loads and corresponding PLRG for each flow zone are calculated according to the method described in Section E.4. The resulting determination of the critical flow zone further focuses the types of urban management practices appropriate for development of an effective load reduction strategy for a particular waterbody.

Table 9. Example Urban Area Management Practice/Hydrologic Flow Zone Considerations.

Management Practice	Duration Curve Zone (Flow Zone)				
	High	Moist	Mid-Range	Dry	Low
Bacteria source reduction					
Remove illicit discharges			L	M	H
Address pet & wildlife waste		H	M	M	L
Combined sewer overflow management					
Combined sewer separation		H	M	L	
CSO prevention practices		H	M	L	
Sanitary sewer system					
Infiltration/Inflow mitigation	H	M	L	L	
Inspection, maintenance, and repair		L	M	H	H
SSO repair/abatement	H	M	L		
Illegal cross-connections					
Septic system management					
Managing private systems		L	M	H	M
Replacing failed systems		L	M	H	M
Installing public sewers		L	M	H	M

Table 9 (cont'd). Example Urban Area Management Practice/Hydrologic Flow Zone Considerations.

Management Practice	Duration Curve Zone (Flow Zone)				
	High	Moist	Mid-Range	Dry	Low
Storm water infiltration/retention					
Infiltration basin		L	M	H	
Infiltration trench		L	M	H	
Infiltration/Biofilter swale		L	M	H	
Storm Water detention					
Created wetland		H	M	L	
Low impact development					
Disconnecting impervious areas		L	M	H	
Bioretention	L	M	H	H	
Pervious pavement		L	M	H	
Green Roof		L	M	H	
Buffers		H	H	H	
New/existing on-site wastewater treatment systems					
Permitting & installation programs		L	M	H	M
Operation & maintenance programs		L	M	H	M
Other					
Point source controls		L	M	H	H
Landfill control		L	M	H	
Riparian buffers		H	H	H	
Pet waste education & ordinances		M	H	H	L
Wildlife management		M	H	H	L
Inspection & maintenance of BMPs	L	M	H	H	L
Note: Potential relative importance of management practice effectiveness under given hydrologic condition (H: High, M: Medium, L: Low)					

9.5.2 Agricultural Source Areas

For impaired waterbodies and corresponding HUC-12 subwatersheds or drainage areas classified as predominantly agricultural, implementation strategies for E. coli load reduction will initially and primarily target source categories similar to those listed in Table 10 (USDA, 1988). Table 10 present example agricultural area management practices and the corresponding potential relative effectiveness under each of the hydrologic flow zones. Each implementation strategy addresses a range of flow conditions and targets point sources, non-point sources, or a combination of each. For each waterbody, the existing loads and corresponding PLRG for each flow zone are calculated according to the method described in Section E.4. The resulting determination of the critical flow zone further focuses the types of agricultural management practices appropriate for development of an effective load reduction strategy for a particular waterbody.

Table 10. Example Agricultural Area Management Practice/Hydrologic Flow Zone Considerations.

Flow Condition	High	Moist	Mid-range	Dry	Low
% Time Flow Exceeded	0-10	10-40	40-60	60-90	90-100
Grazing Management					
Prescribed Grazing (528A)	H	H	M	L	
Pasture & Hayland Mgmt (510)	H	H	M	L	
Deferred Grazing (352)	H	H	M	L	
Planned Grazing System (556)	H	H	M	L	
Proper Grazing Use (528)	H	H	M	L	
Proper Woodland Grazing (530)	H	H	M	L	
Livestock Access Limitation					
Livestock Exclusion (472)			M	H	H
Fencing (382)			M	H	H
Stream Crossing			M	H	H
Alternate Water Supply					
Pipeline (516)			M	H	H
Pond (378)			M	H	H
Trough or Tank (614)			M	H	H
Well (642)			M	H	H
Spring Development (574)			M	H	H
Manure Management					
Managing Barnyards	H	H	M	L	
Manure Transfer (634)	H	H	M	L	
Land Application of Manure	H	H	M	L	
Composting Facility (317)	H	H	M	L	
Vegetative Stabilization					
Pasture & Hayland Planting (512)	H	H	M	L	
Range Seeding (550)	H	H	M	L	
Channel Vegetation (322)	H	H	M	L	
Brush (& Weed) Mgmt (314)	H	H	M	L	

Table 10 (cont'd). Example Agricultural Area Management Practice/Hydrologic Flow Zone Considerations.

Flow Condition	High	Moist	Mid-range	Dry	Low
% Time Flow Exceeded	0-10	10-40	40-60	60-90	90-100
Vegetative Stabilization (cont'd)					
Conservation Cover (327)		H	H	H	
Riparian Buffers (391)		H	H	H	
Critical Area Planting (342)		H	H	H	
Wetland restoration (657)		H	H	H	
CAFO Management					
Waste Management System (312)	H	H	M		
Waste Storage Structure (313)	H	H	M		
Waste Storage Pond (425)	H	H	M		
Waste Treatment Lagoon (359)	H	H	M		
Mulching (484)	H	H	M		
Waste Utilization (633)	H	H	M		
Water & Sediment Control Basin (638)	H	H	M		
Filter Strip (393)	H	H	M		
Sediment Basin (350)	H	H	M		
Grassed Waterway (412)	H	H	M		
Diversion (362)	H	H	M		
Heavy Use Area Protection (561)					
Constructed Wetland (656)					
Dikes (356)	H	H	M		
Lined Waterway or Outlet (468)	H	H	M		
Roof Runoff Mgmt (558)	H	H	M		
Floodwater Diversion (400)	H	H	M		
Terrace (600)	H	H	M		
Potential for source area contribution under given hydrologic condition (H: High; M: Medium; L: Low)					

Note: Numbers in parentheses are the U.S. Soil Conservation Service practice number.

9.5.3 Forestry Source Areas

There are no impaired waterbodies with corresponding HUC-12 subwatersheds or drainage areas classified as source area type predominantly forested, with the predominant source category being wildlife, in the Pigeon River watershed.

9.6 Evaluation of TMDL Implementation Effectiveness

Evaluation of the effectiveness of TMDL implementation strategies should be conducted on multiple levels, as appropriate:

- HUC-12 or waterbody drainage area (i.e., TMDL analysis location)
- Subwatersheds or intermediate sampling locations
- Specific landuse areas (urban, pasture, etc.)
- Specific facilities (WWTF, CAFO, uniquely identified portion of MS4, etc.)
- Individual BMPs

In order to conduct an implementation effectiveness analysis on measures to reduce E. coli source loading, monitoring results should be evaluated in one of several ways. Sampling results can be compared to water quality standards (e.g., load duration curve analysis) for determination of impairment status, results can be compared on a before and after basis (temporal), or results can be evaluated both upstream and downstream of source reduction measures or source input (spatial). Considerations include period of record, data collection frequency, representativeness of data, and sampling locations.

In general, periods of record greater than 5 years (given adequate sampling frequency) can be evaluated for determination of relative change (trend analysis). For watersheds in second or successive TMDL cycles, data collected from multiple cycles can be compared. If implementation efforts have been initiated to reduce loading, evaluation of routine monitoring data may indicate improving or worsening conditions over time and corresponding effectiveness of implementation efforts.

Water quality data for implementation effectiveness analysis can be presented in multiple ways. For example, Figure 11 shows best fit curve analyses (regressions) of flow (percent time exceeded) versus fecal coliform loading, for a historical (2002) TMDL analysis period versus a recent post-implementation period of sampling data (revised TMDL), for Oostanaula Creek at mile 28.4 (Hiwassee River watershed). The LDC of the single sample maximum water quality standard is also plotted to illustrate the relative degree of impairment for each period. Figure 12 shows a LDC analysis of fecal coliform loading statistics for Oostanaula Creek for the same two periods. In addition, the 90th percentiles for each flow zone are plotted for comparison. Lastly, Figure 13 shows fecal coliform concentration data statistics for recent versus historical data. The individual flow zone analyses are presented in a box and whisker plot of recent [2] versus historical [1] data. Note that Figures 11-13 present the same data, from approved TMDLs (2 cycles), each clearly illustrating improving conditions between historical and recent periods.

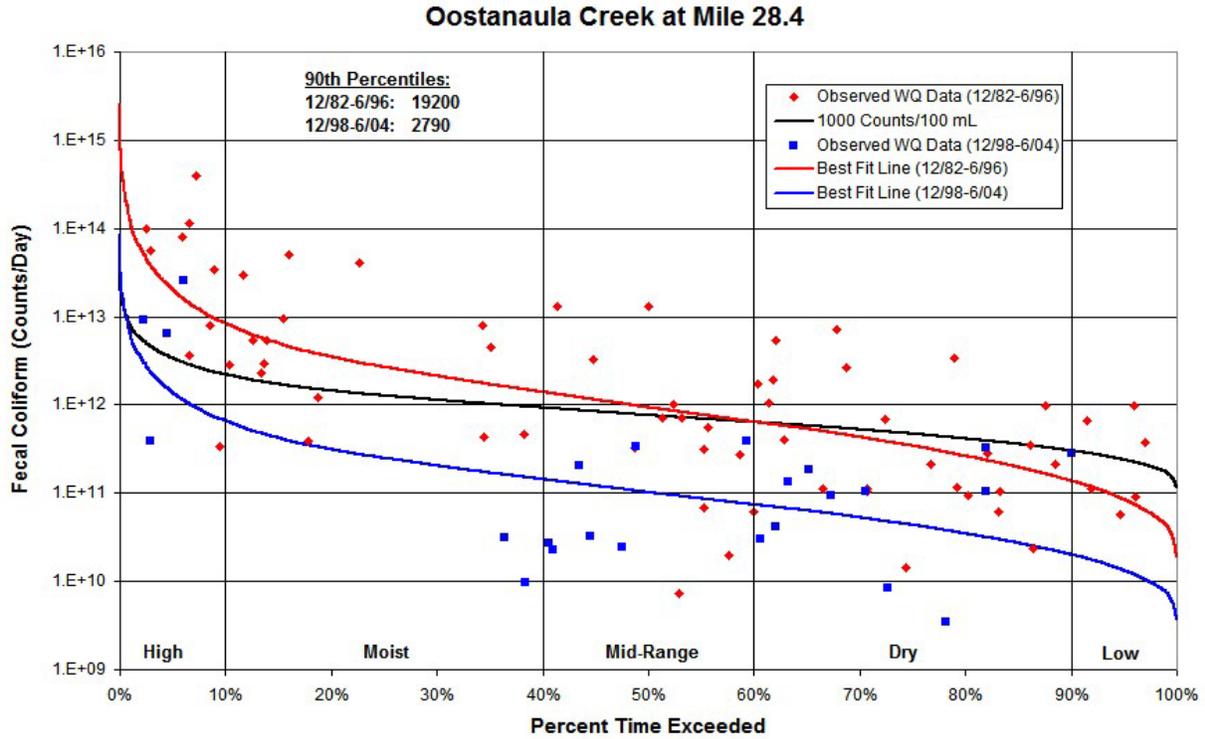


Figure 11. Oostanaula Creek TMDL implementation effectiveness (LDC regression analysis).

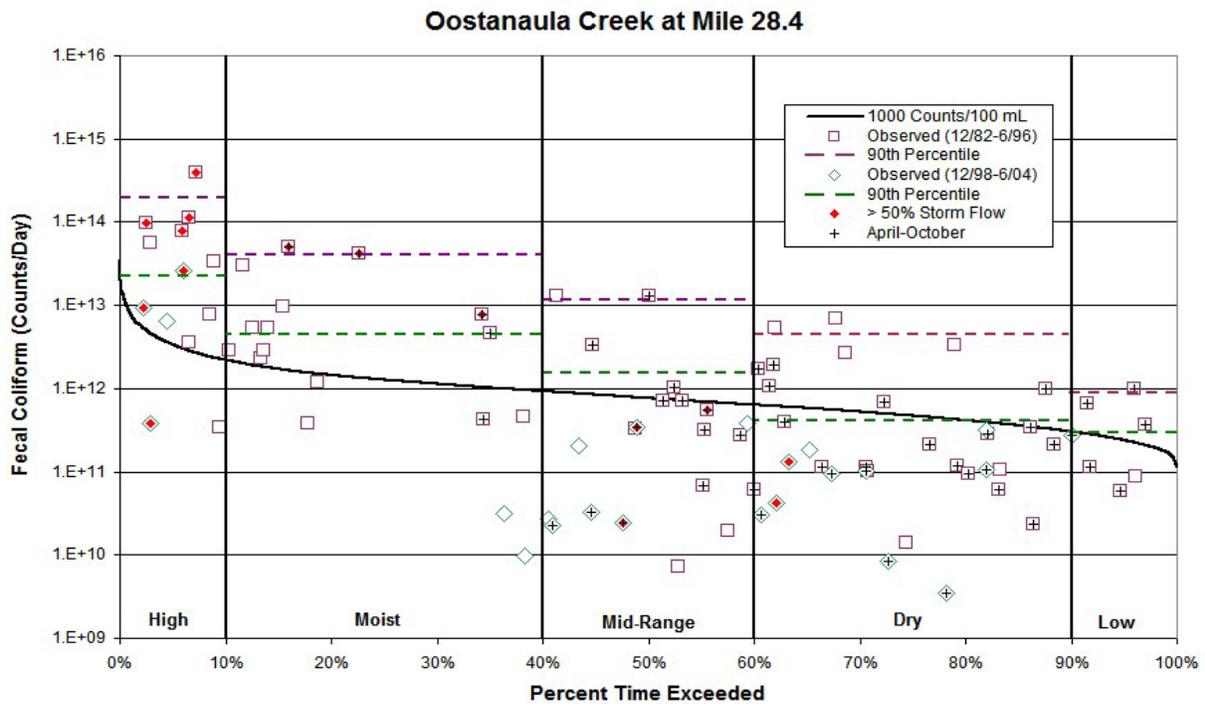


Figure 12. Oostanaula Creek TMDL implementation effectiveness (LDC analysis).

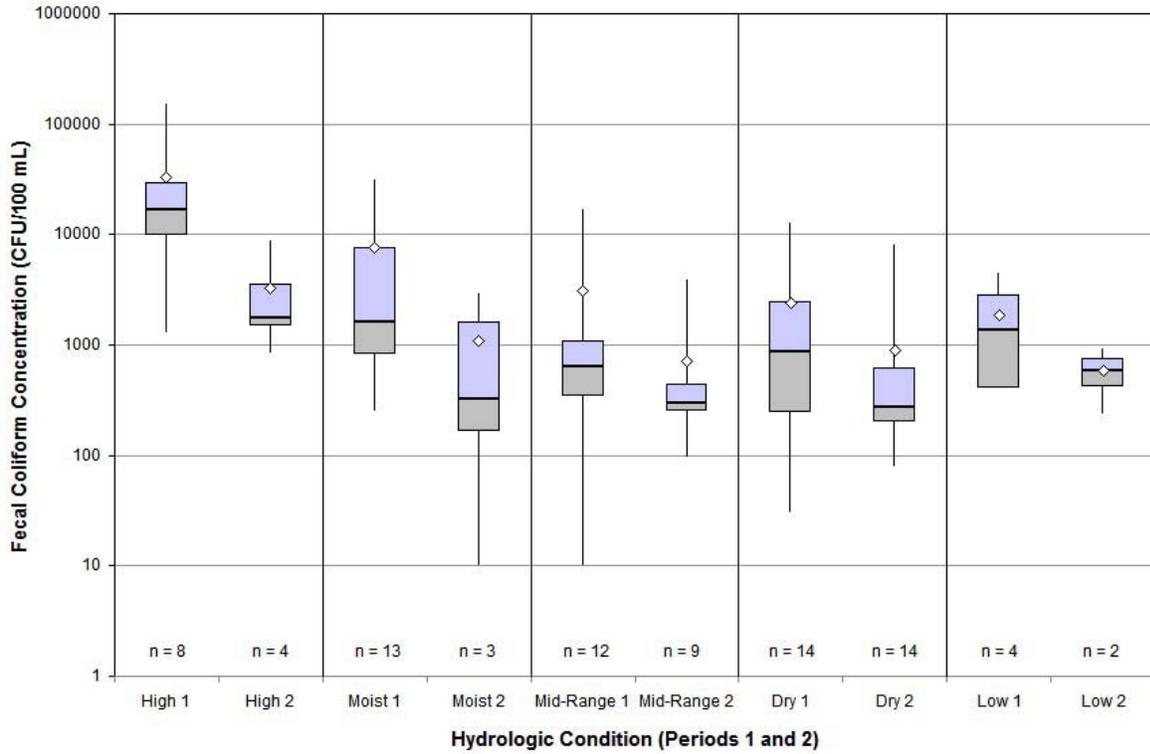


Figure 13. Oostanaula Creek TMDL implementation effectiveness (box and whisker plot).

10.0 PUBLIC PARTICIPATION

In accordance with 40 CFR §130.7, the proposed pathogen TMDLs for the Pigeon River Watershed was placed on Public Notice for a 35-day period and comments solicited. Steps that were taken in this regard include:

- 1) Notice of the proposed TMDLs was posted on the Tennessee Department of Environment and Conservation website. The announcement invited public and stakeholder comment and provided a link to a downloadable version of the TMDL document.
- 2) Notice of the availability of the proposed TMDLs (similar to the website announcement) was included in one of the NPDES permit Public Notice mailings which is sent to approximately 90 interested persons or groups who have requested this information.
- 3) Letters were sent to WWTFs located in E. coli-impaired subwatersheds or drainage areas in the Pigeon River Watershed, permitted to discharge treated effluent containing pathogens, advising them of the proposed TMDLs and their availability on the TDEC website. The letters also stated that a copy of the draft TMDL document would be provided on request. A letter was sent to the following facilities:

Newport STP (TN0020702)

- 4) A draft copy of the proposed TMDL was sent to those MS4s that are wholly or partially located in E. coli-impaired subwatersheds. A draft copy was sent to the following entities:

Tennessee Dept. of Transportation (TNS077585)

- 5) A letter was sent to water quality partners in the Pigeon River Watershed advising them of the proposed pathogen TMDLs and their availability on the TDEC website. The letter also stated that a written copy of the draft TMDL document would be provided upon request. A letter was sent to the following partners:

Natural Resources Conservation Service
Tennessee Valley Authority
Tennessee Department of Agriculture
Tennessee Wildlife Resources Agency
The Nature Conservancy
Smoky Mountain RC&D Council

No comments were received during the public notice period.

11.0 FURTHER INFORMATION

Further information concerning Tennessee's TMDL program can be found on the Internet at the Tennessee Department of Environment and Conservation website:

<http://www.state.tn.us/environment/wpc/tmdl/>

Technical questions regarding this TMDL should be directed to the following members of the Division of Water Pollution Control staff:

Vicki S. Steed, P.E., Watershed Management Section
e-mail: Vicki.Steed@state.tn.us

Sherry H. Wang, Ph.D., Watershed Management Section
e-mail: Sherry.Wang@state.tn.us

REFERENCES

- Center for Watershed Protection, 1999. *Watershed Protection Techniques*. Vol. 3. No. 1. Center for Watershed Protection. Ellicott City, MD. April 1999.
- Cleland, Bruce, 2003. *TMDL Development from the "Bottom Up" – Part III: Duration Curves and Wet-Weather Assessments*. America's Clean Water Foundation. Washington, DC. September 2003. This document can be found at TMDLs.net, a joint effort of America's Clean Water Foundation, the Association of State and Interstate Water Pollution Control Administrators, and EPA: <http://www.tmdl.net/tipstools/docs/TMDLsCleland.pdf>.
- ENSR. 2005. *Mitigation Measures to Address Pathogen Pollution in Surface Waters: A TMDL Implementation Guidance Manual for Massachusetts*. Prepared by ENSR International for U.S. Environmental Protection Agency, Region 1. July 2005.
- Hyer, Kenneth E., and Douglas L. Moyer, 2004. *Enhancing Fecal Coliform Total Maximum Daily Load Models Through Bacterial Source Tracking*. Journal of the American Water Resources Association (JAWRA) 40(6):1511-1526. Paper No. 03180.
- Lane, S. L., and R. G. Fay, 1997. *National Field Manual for the Collection of Water-Quality Data, Chapter A9. Safety in Field Activities: U.S. Geological Survey Techniques of Water-Resources Investigations, book 9, chap. 9*. October 1997. This document is available on the USGS website: <http://water.usgs.gov/owq/FieldManual/Chap9/content.html>.
- Layton, Alice, Gentry, Randy, and McKay, Larry, 2004. *Calculation of Stock Creek E. coli loads and partitioning of E. coli loads in to that attributable to bovine using Bruce Cleland's Flow Duration Curve Models*. Personal note.
- Layton, Alice, McKay, Larry, Williams, Dan, Garrett, Victoria, Gentry, Randall, and Sayler, Gary, 2006. *Development of Bacteriodes 16S rRNA Gene TaqMan-Based Real-Time PCR Assays for Estimation of Total Human, and Bovine Fecal Pollution in Water*. *Applied and Environmental Microbiology (AEM)*, June 2006, p. 4214-4224. This document is available on the UTK website: <http://web.utk.edu/~hydro/JournalPapers/Layton06AEM.pdf>.
- Lumb, A.M., McCammon, R.B., and Kittle, J.L., Jr., 1994, Users Manual for an expert system, (HSPFEXP) for calibration of the Hydrologic Simulation Program –Fortran: U.S. Geological Survey Water-Resources Investigation Report 94-4168,102 p.
- Shah, Vikas G., Hugh Dunstan, and Phillip M. Geary, 2004. *Application of Emerging Bacterial Source Tracking (BST) Methods to Detect and Distinguish Sources of Fecal Pollution in Waters*. School of Environmental and Life Sciences, The University of Newcastle, Callaghan, NSW 2308 Australia. This document is available on the University of Newcastle website: http://www.newcastle.edu.au/discipline/geology/staff_pg/pgear/BacterialSourceTracking.pdf.
- Stiles, T., and B. Cleland, 2003, Using Duration Curves in TMDL Development & Implementation Planning. ASIWPCA "States Helping States" Conference Call, July 1, 2003. This document is available on the Indiana Office of Water Quality website: <http://www.state.in.us/idem/programs/water/tmdl/durationcurveshscall.pdf>.

- TDEC. 2003. *General Permit for Discharges from Small Municipal Separate Storm Sewer Systems*. State of Tennessee, Department of Environment and Conservation, Division of Water Pollution Control, February 2003. This document is available on the TDEC website: <http://state.tn.us/environment/wpc/stormh2o/MS4II.shtml>.
- TDEC. 2004. *Quality System Standard Operating Procedure for Chemical and Bacteriological Sampling of Surface Water*. State of Tennessee, Department of Environment and Conservation, Division of Water Pollution Control.
- TDEC. 2007. *State of Tennessee Water Quality Standards, Chapter 1200-4-3 General Water Quality Criteria, 2007 Version*. State of Tennessee, Department of Environment and Conservation, Division of Water Pollution Control.
- TDEC. 2008. *Final 2008 303(d) List*. State of Tennessee, Department of Environment and Conservation, Division of Water Pollution Control, June 2008.
- USDA, 1988. *1-4 Effects of Conservation Practices on Water Quantity and Quality*. In *Water Quality Workshop, Integrating Water Quality and Quantity into Conservation Planning*. U.S. Department of Agriculture, Soil Conservation Service. Washington, D.C.
- USDA, 2004. *2002 Census of Agriculture, Tennessee State and County Data, Volume 1, Geographic Area Series, Part 42 (AC-02-A-42)*. USDA website URL: <http://www.nass.usda.gov/census/census02/volume1/tn/index2.htm>. June 2004.
- USEPA. 1991. *Guidance for Water Quality –based Decisions: The TMDL Process*. U.S. Environmental Protection Agency, Office of Water, Washington, DC. EPA-440/4-91-001, April 1991.
- USEPA. 1997. *Ecoregions of Tennessee*. U.S. Environmental Protection Agency, National Health and Environmental Effects Research Laboratory, Corvallis, Oregon. EPA/600/R-97/022.
- USEPA, 2002a. *Animal Feeding Operations Frequently Asked Questions*. USEPA website URL: http://cfpub.epa.gov/npdes/faqs.cfm?program_id=7. September 12, 2002.
- USEPA, 2002b. *Wastewater Technology Fact Sheet, Bacterial Source Tracking*. U.S. Environmental Protection Agency, Office of Water. Washington, D.C. EPA 832-F-02-010, May 2002. This document is available on the EPA website: <http://www.epa.gov/owm/mtb/bacsortk.pdf>.
- USEPA. 2003. *National Management Measures to Control Nonpoint Source Pollution from Agriculture*. EPA 841-B-03-004. U.S. Environmental Protection Agency. Washington, DC. This document is available on the EPA website: <http://www.epa.gov/owow/nps/agmm/index.html>.
- USEPA. 2004. *The Use of Best Management Practices (BMPs) in Urban Watersheds*. U.S. Environmental Protection Agency, Office of Research and Development. Washington, D.C. EPA/600/R-04/184, September 2004.

USEPA. 2005a. *National Management Measures to Control Nonpoint Source Pollution from Urban Areas*. U.S. Environmental Protection Agency, Office of Water. Washington, D.C. EPA 841-B-05-004, November 2005. This document is available on the EPA website: <http://www.epa.gov/owow/nps/urbanmm/index.html>.

USEPA. 2005b. *National Management Measures to Control Nonpoint Source Pollution from Forestry*. U.S. Environmental Protection Agency, Office of Water. Washington, D.C. EPA 841-B-05-001, May 2005. This document is available on the EPA website: <http://www.epa.gov/owow/nps/forestrygmt/>.

USEPA, 2006. *An Approach for Using Load Duration Curves in Developing TMDLs*. U.S. Environmental Protection Agency, Office of Wetlands, Oceans, & Watersheds. Washington, D.C. Draft, December 2006.

APPENDIX A

Land Use Distribution in the Pigeon River Watershed

Table A-1. MRLC Land Use Distribution of Pigeon River Subwatersheds

Land Use	HUC-12 Subwatershed (06010106__) or Drainage Area			
	English Creek		Sinking Creek	
	[acres]	[%]	[acres]	[%]
Deciduous Forest	1,911.3	20.5	2,773.9	32.5
Emergent Herbaceous Wetlands	0.0	0.0	0.0	0.0
Evergreen Forest	2,071.6	22.2	1,807.2	21.2
High Intensity Commercial/ Industrial/Transp.	39.4	0.4	306.2	3.6
High Intensity Residential	1.6	0.0	36.0	0.4
Low Intensity Residential	84.7	0.9	218.8	2.6
Mixed Forest	2,811.1	30.1	2,272.0	26.6
Open Water	0.7	0.0	7.1	0.1
Other Grasses (Urban/recreation; e.g. parks)	69.6	0.7	156.6	1.8
Pasture/Hay	2,115.9	22.6	714.1	8.4
Quarries/Strip Mines/Gravel Pits	0.0	0.0	0.0	0.0
Row Crops	235.7	2.5	251.3	2.9
Transitional	2.4	0.0	0.0	0.0
Woody Wetlands	0.0	0.0	0.0	0.0
Total	9,343.9	100.0	8,543.3	100.0

APPENDIX B

**Water Quality Monitoring Data
For Pigeon River Watershed**

There are a number of water quality monitoring stations that provide data for waterbodies identified as impaired for pathogens in the Pigeon River Watershed. The location of these monitoring stations is shown in Figure 5. Monitoring data recorded by TDEC at these stations are tabulated in Table B-1.

Table B-1. TDEC Water Quality Monitoring Data

Monitoring Station	Date	E. Coli
		[cts./100 mL]
ENGLI000.1CO	8/15/01	1733
	9/6/01	1733
	9/10/01	1414
	9/17/01	1733
	9/27/01	2419
	10/8/01	2419
	10/11/01	1300
	10/15/01	488
	10/18/01	179
	10/25/01	1733
	8/11/05	>2419
	8/15/05	>2419
	8/23/05	>2419
	8/25/05	2419
	8/29/05	2419
	9/1/05	>2419
	9/6/05	2419
	9/8/05	>2419
	9/12/05	2419
	9/15/05	1733
9/21/05	2419	
9/28/05	2419	
SINKI000.8CO	8/15/01	1733
	9/6/01	649
	9/10/01	190
	9/17/01	285
	9/27/01	93
	10/8/01	172
	10/11/01	225
	10/15/01	260
	10/18/01	49
	10/25/01	980

Table B-1 (Cont.). TDEC Water Quality Monitoring Data

Monitoring Station	Date	E. Coli
		[cts./100 mL]
SINKI000.8CO (cont'd)	34	34
	435	435
	64	64
	56	56
	140	140
	11	11
	55	55
	74	74
	24	24
	61	61
	35	35
	96	96
SINKI003.0CO	9/4/07	138
	9/11/07	96
	9/18/07	613
	9/20/07	115
	9/25/07	261

APPENDIX C

Load Duration Curve Development and Determination of Daily Loading

The TMDL process quantifies the amount of a pollutant that can be assimilated in a waterbody, identifies the sources of the pollutant, and recommends regulatory or other actions to be taken to achieve compliance with applicable water quality standards based on the relationship between pollution sources and in-stream water quality conditions. A TMDL can be expressed as the sum of all point source loads (Waste Load Allocations), nonpoint source loads (Load Allocations), and an appropriate margin of safety (MOS) that takes into account any uncertainty concerning the relationship between effluent limitations and water quality:

$$\text{TMDL} = \Sigma \text{WLAs} + \Sigma \text{LAs} + \text{MOS}$$

The objective of a TMDL is to allocate loads among all of the known pollutant sources throughout a watershed so that appropriate control measures can be implemented and water quality standards achieved. 40 CFR §130.2 (i) (<http://www.epa.gov/epacfr40/chapt-1.info/chi-toc.htm>) states that TMDLs can be expressed in terms of mass per time, toxicity, or other appropriate measure.

C.1 Development of TMDLs

E. coli TMDLs, WLAs, and LAs were developed for impaired subwatersheds and drainage areas in the Pigeon River Watershed using Load Duration Curves (LDCs). Daily loads for TMDLs, WLAs, and LAs are expressed as a function of daily mean in-stream flow (daily loading function).

C.1.1 Development of Flow Duration Curves

A flow duration curve is a cumulative frequency graph, constructed from historic flow data at a particular location, that represents the percentage of time a particular flow rate is equaled or exceeded. Flow duration curves are developed for a waterbody from daily discharges of flow over an extended period of record. In general, there is a higher level of confidence that curves derived from data over a long period of record correctly represent the entire range of flow. The preferred method of flow duration curve computation uses daily mean data from U.S. Geological Survey (USGS) continuous-record stations (<http://waterdata.usgs.gov/tn/nwis/sw>) located on the waterbody of interest. For ungaged streams, alternative methods must be used to estimate daily mean flow. These include: 1) regression equations (using drainage area as the independent variable) developed from continuous record stations in the same ecoregion; 2) drainage area extrapolation of data from a nearby continuous-record station of similar size and topography; and 3) calculation of daily mean flow using a dynamic computer model, such as the Loading Simulation Program C++ (LSPC).

Flow duration curves for impaired waterbodies in the Pigeon River Watershed were derived from LSPC hydrologic simulations based on parameters derived from calibrations at USGS Station No. 03567500 (see Appendix D for details of calibration). For example, a flow-duration curve for English Creek was constructed using simulated daily mean flow for the period from 10/1/97 through 9/30/07 (RM 0.1 corresponds to the location of monitoring station ENGLI000.1CO). This flow duration curve is shown in Figure C-1 and represents the cumulative distribution of daily discharges arranged to show percentage of time specific flows were exceeded during the period of record (the highest daily mean flow during this period is exceeded 0% of the time and the lowest daily mean flow is equaled or exceeded 100% of the time). Flow duration curves for other impaired waterbodies were derived using a similar procedure.

C.1.2 Development of Load Duration Curves and TMDLs

When a water quality target concentration is applied to the flow duration curve, the resulting load duration curve (LDC) represents the allowable pollutant loading in a waterbody over the entire range of flow. Pollutant monitoring data, plotted on the LDC, provides a visual depiction of stream water quality as well as the frequency and magnitude of any exceedances. Load duration curve intervals can be grouped into several broad categories or zones, in order to provide additional insight about conditions and patterns associated with the impairment. For example, the duration curve could be divided into five zones: high flows (exceeded 0-10% of the time), moist conditions (10-40%), median or mid-range flows (40-60%), dry conditions (60-90%), and low flows (90-100%). Impairments observed in the low flow zone typically indicate the influence of point sources, while those further left on the LDC (representing zones of higher flow) generally reflect potential nonpoint source contributions (Stiles, 2003).

E. coli load duration curves for impaired waterbodies in the Pigeon River Watershed were developed from the flow duration curves developed in Section C.1.1, E. coli target concentrations, and available water quality monitoring data. Load duration curves and required load reductions were developed using the following procedure (English Creek is shown as an example):

1. A target load-duration curve (LDC) was generated for English Creek by applying the E. coli target concentration of 941 CFU/100 mL to each of the ranked flows used to generate the flow duration curve (ref.: Section D.1) and plotting the results. The E. coli target maximum load corresponding to each ranked daily mean flow is:

$$(\text{Target Load})_{\text{English Creek}} = (941 \text{ CFU/100 mL}) \times (Q) \times (\text{UCF})$$

where: Target Load = TMDL (CFU/day)
Q = daily instream mean flow
UCF = the required unit conversion factor

$$\text{TMDL} = (2.30 \times 10^{10}) \times (Q) \text{ CFU/day}$$

2. Daily loads were calculated for each of the water quality samples collected at monitoring station ENGLI000.1CO (ref.: Table B-1) by multiplying the sample concentration by the daily mean flow for the sampling date and the required unit conversion factor. ENGLI000.1CO was selected for LDC analysis because it has multiple exceedances of the target concentration.

Note: In order to be consistent for all analyses, the derived daily mean flow was used to compute sampling data loads, even if measured ("instantaneous") flow data was available for some sampling dates.

Example – 10/8/01 sampling event:
Modelled Flow = 5.02 cfs
Concentration = 2419 CFU/100 mL
Daily Load = 2.97×10^{11} CFU/day

3. Using the flow duration curves developed in C.1.1, the “percent of days the flow was exceeded” (PDFE) was determined for each sampling event. Each sample load was then plotted on the load duration curves developed in Step 1 according to the PDFE. The resulting E. coli load duration curve for is shown in Figure C-2.

LDCs of other impaired waterbodies were derived in a similar manner and are shown in Appendix E.

C.2 Development of WLAs & LAs

As previously discussed, a TMDL can be expressed as the sum of all point source loads (WLAs), nonpoint source loads (LAs), and an appropriate margin of safety (MOS) that takes into account any uncertainty concerning the relationship between effluent limitations and water quality:

$$\text{TMDL} = \sum \text{WLAs} + \sum \text{LAs} + \text{MOS}$$

Expanding the terms:

$$\text{TMDL} = [\sum \text{WLAs}]_{\text{WWTF}} + [\sum \text{WLAs}]_{\text{MS4}} + [\sum \text{WLAs}]_{\text{CAFO}} + [\sum \text{LAs}]_{\text{DS}} + [\sum \text{LAs}]_{\text{SW}} + \text{MOS}$$

For E. coli TMDLs in each impaired subwatershed or drainage area, WLA terms include:

- $[\sum \text{WLAs}]_{\text{WWTF}}$ is the allowable load associated with discharges of NPDES permitted WWTFs located in impaired subwatersheds or drainage areas. Since NPDES permits for these facilities specify that treated wastewater must meet in-stream water quality standards at the point of discharge, no additional load reduction is required. WLAs for WWTFs are calculated from the facility design flow and the Monthly Average permit limit.
- $[\sum \text{WLAs}]_{\text{CAFO}}$ is the allowable load for all CAFOs in an impaired subwatershed or drainage area. All wastewater discharges from a CAFO to waters of the state of Tennessee are prohibited, except when either chronic or catastrophic rainfall events cause an overflow of process wastewater from a facility properly designed, constructed, maintained, and operated to contain:
 - All process wastewater resulting from the operation of the CAFO (such as wash water, parlor water, watering system overflow, etc.); plus,
 - All runoff from a 25-year, 24-hour rainfall event for the existing CAFO or new dairy or cattle CAFOs; or all runoff from a 100-year, 24-hour rainfall event for a new swine or poultry CAFO.

Therefore, a WLA of zero has been assigned to this class of facilities.

- $[\sum \text{WLAs}]_{\text{MS4}}$ is the allowable E. coli load for discharges from MS4s. E. coli loading from MS4s is the result of buildup/wash-off processes associated with storm events.

LA terms include:

- $[\sum \text{LAs}]_{\text{DS}}$ is the allowable E. coli load from “other direct sources”. These sources include leaking septic systems, illicit discharges, and animals access to streams. The LA specified for all sources of this type is zero CFU/day (or to the maximum extent feasible).
- $[\sum \text{LAs}]_{\text{SW}}$ represents the allowable E. coli loading from nonpoint sources indirectly going to surface waters from all land use areas (except areas covered by a MS4 permit) as a result of the buildup/wash-off processes associated with storm events (i.e., precipitation induced).

Since $[\sum \text{WLAs}]_{\text{CAFO}} = 0$ and $[\sum \text{LAs}]_{\text{DS}} = 0$, the expression relating TMDLs to precipitation-based point and nonpoint sources may be simplified to:

$$\text{TMDL} - \text{MOS} = [\text{WLAs}]_{\text{WWTF}} + [\sum \text{WLAs}]_{\text{MS4}} + [\sum \text{LAs}]_{\text{SW}}$$

As stated in Section 8.4, an explicit MOS, equal to 10% of the E. coli water quality targets (ref.: Section 5.0), was utilized for determination of the percent load reductions necessary to achieve and WLAs and LAs:

Instantaneous Maximum (lake, reservoir, State Scenic River, Exceptional Tennessee Waters):

$$\text{Target} - \text{MOS} = (487 \text{ CFU}/100 \text{ ml}) - 0.1(487 \text{ CFU}/100 \text{ ml})$$

$$\text{Target} - \text{MOS} = 438 \text{ CFU}/100 \text{ ml}$$

Instantaneous Maximum (other):

$$\text{Target} - \text{MOS} = (941 \text{ CFU}/100 \text{ ml}) - 0.1(941 \text{ CFU}/100 \text{ ml})$$

$$\text{Target} - \text{MOS} = 847 \text{ CFU}/100 \text{ ml}$$

30-Day Geometric Mean:

$$\text{Target} - \text{MOS} = (126 \text{ CFU}/100 \text{ ml}) - 0.1(126 \text{ CFU}/100 \text{ ml})$$

$$\text{Target} - \text{MOS} = 113 \text{ CFU}/100 \text{ ml}$$

C.2.1 Daily Load Calculation

Since WWTFs discharge must comply with instream water quality criteria (TMDL target) at the point of discharge, WLAs for WWTFs are expressed as a constant term. In addition, WLAs for MS4s and LAs for precipitation-based nonpoint sources are equal on a per unit area basis and may be expressed as the daily allowable load per unit area (acre) resulting from a decrease in in-stream E. coli concentrations to TMDL target values minus MOS:

$$\text{WLA}[\text{MS4}] = \text{LA} = \{ \text{TMDL} - \text{MOS} - \text{WLA}[\text{WWTFs}] \} / \text{DA}$$

where: DA = waterbody drainage area (acres)

Using English Creek as an example:

$$\begin{aligned} \text{TMDL}_{\text{English Creek}} &= (941 \text{ CFU}/100 \text{ mL}) \times (Q) \times (\text{UCF}) \\ &= 2.30 \times 10^{10} \times Q \end{aligned}$$

$$\text{MOS}_{\text{English Creek}} = \text{TMDL} \times 0.10 = 2.30 \times 10^9 \times Q$$

$$\text{MOS} = (2.30 \times 10^9) \times (Q) \text{ CFU/day}$$

$$\text{WLA}_{[\text{MS4}]_{\text{English Creek}}} = \text{LA}_{\text{English Creek}}$$

$$= \{ \text{TMDL} - \text{MOS} - \text{WLA}[\text{WWTFs}] \} / \text{DA}$$

$$= \{ (2.30 \times 10^{10} \times Q) - (2.30 \times 10^9 \times Q) - (0) \} / (9.344 \times 10^3)$$

$$\text{WLA}_{[\text{MS4}]} = \text{LA} = [2.215 \times 10^6 \times Q]$$

TMDLs, WLAs, & LAs for other impaired subwatersheds and drainage areas were derived in a similar manner and are summarized in Table C-1.

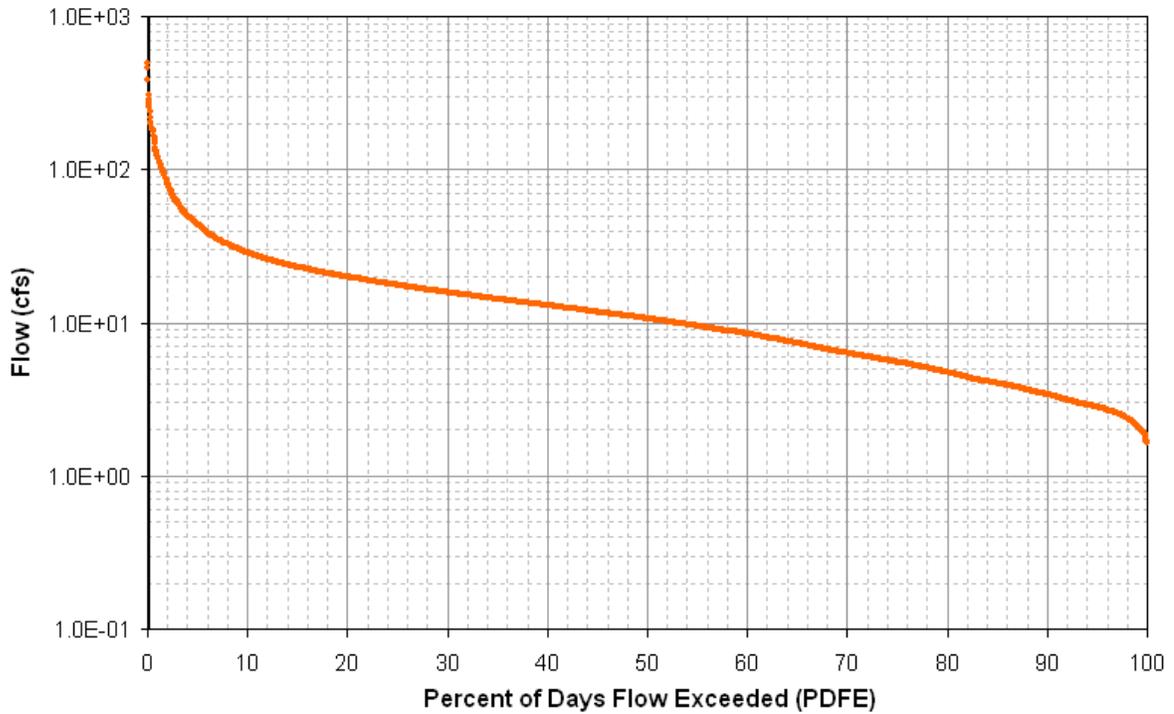


Figure C-1. Flow Duration Curve for English Creek at Mile 0.1

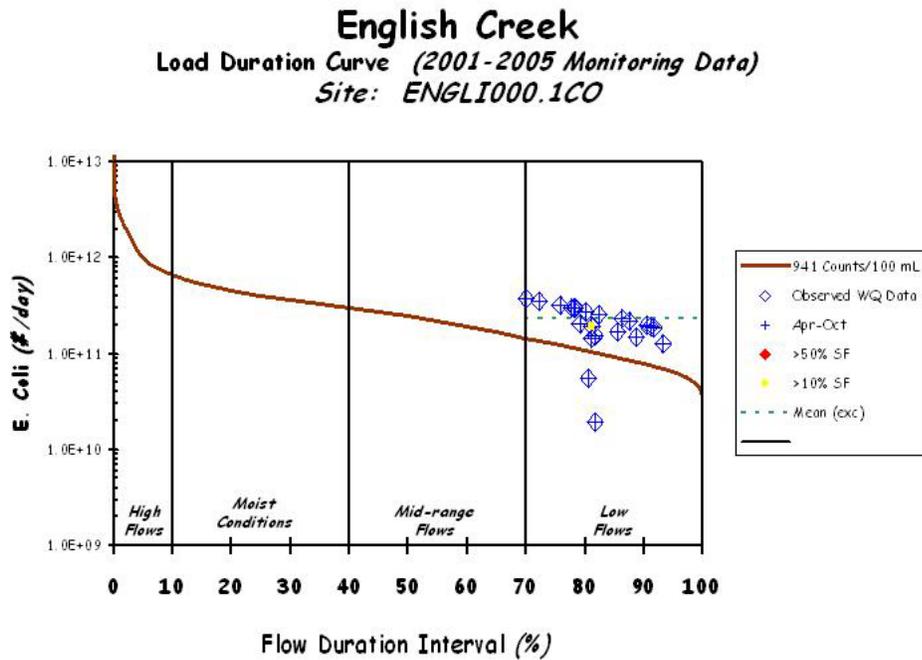


Figure C-2. E. Coli Load Duration Curve for English Creek at Mile 0.1

**Table C-1. TMDLs, WLAs, & LAs for Impaired Waterbodies in the Pigeon River Watershed
(HUC 06010106)**

HUC-12 Subwatershed (06010106__) or Drainage Area (DA)	Impaired Waterbody Name	Impaired Waterbody ID	TMDL	MOS	WLAs		LAs
					WWTFs ^a	Collection Systems	
					[CFU/day]	[CFU/day]	
0403 (DA)	English Creek	TN06010106001 – 1100	$2.30 \times 10^{10} \times Q$	$2.30 \times 10^9 \times Q$	NA	0	$2.215 \times 10^6 \times Q$
0403 (DA)	Sinking Creek	TN06010106002 – 1000	$2.30 \times 10^{10} \times Q$	$2.30 \times 10^9 \times Q$	NA	0	$2.423 \times 10^6 \times Q$

Notes: NA = Not Applicable.

Q = Mean Daily In-stream Flow (cfs).

- a. WLAs for WWTFs are expressed as E. coli loads (CFU/day). All current and future WWTFs must meet water quality standards as specified in their NPDES permit.

APPENDIX D

Hydrodynamic Modeling Methodology

HYDRODYNAMIC MODELING METHODOLOGY

D.1 Model Selection

The Loading Simulation Program C++ (LSPC) was selected for flow simulation of pathogen-impaired waters in the subwatersheds of the Pigeon River Watershed. LSPC is a watershed model capable of performing flow routing through stream reaches. LSPC is a dynamic watershed model based on the Hydrologic Simulation Program - Fortran (HSPF)

D.2 Model Set Up

The Pigeon River Watershed was delineated into subwatersheds in order to facilitate model hydrologic calibration. Boundaries were constructed so that subwatershed “pour points” coincided with HUC-12 delineations, 303(d)-listed waterbodies, and water quality monitoring stations. Watershed delineation was based on the NHD stream coverage and Digital Elevation Model (DEM) data. This discretization facilitates simulation of daily flows at water quality monitoring stations.

Several computer-based tools were utilized to generate input data for the LSPC model. The Watershed Characterization System (WCS), a geographic information system (GIS) tool, was used to display, analyze, and compile available information to support hydrology model simulations for selected subwatersheds. This information includes land use categories, point source dischargers, soil types and characteristics, population data (human and livestock), and stream characteristics.

An important factor influencing model results is the precipitation data contained in the meteorological data files used in these simulations. Weather data from multiple meteorological stations were available for the time period from January 1970 through September 2007. Meteorological data for a selected 11-year period were used for all simulations. The first year of this period was used for model stabilization with simulation data from the subsequent 10-year period (10/1/97 – 9/30/07) used for TMDL analysis.

D.3 Model Calibration

Hydrologic calibration of the watershed model involves comparison of simulated streamflow to historic streamflow data from U. S. Geological Survey (USGS) stream gaging stations for the same period of time. A USGS continuous record station located in the Nolichucky River Watershed with a sufficiently long and recent historical record was selected as a basis of the hydrology calibration. The USGS station was selected based on similarity of drainage area, Level IV ecoregion, land use, and topography. The calibration involved comparison of simulated and observed hydrographs until statistical stream volumes and flows were within acceptable ranges as reported in the literature (Lumb, et al., 1994).

Initial values for hydrologic variables were taken from an EPA developed default data set. During the calibration process, model parameters were adjusted within reasonable constraints until acceptable agreement was achieved between simulated and observed streamflow. Model parameters adjusted include: evapotranspiration, infiltration, upper and lower zone storage, groundwater storage, recession, losses to the deep groundwater system, and interflow discharge.

The results of the hydrologic calibration for Sinking Creek at Afton, USGS Station 03466228, drainage area 13.7 square miles, are shown in Table D-1 and Figure D-1 and D-2.

Table D-1. Hydrologic Calibration Summary: Sinking Creek at Afton (USGS 03466228)

		15.17498776	
Simulation Name:	USGS03466228	Simulation Period:	
Period for Flow Analysis		Watershed Area (ac):	9715.10
Begin Date:	10/01/90	Baseflow PERCENTILE:	2.5
End Date:	09/30/00	<i>Usually 1%-5%</i>	
Total Simulated In-stream Flow:	122.33	Total Observed In-stream Flow:	130.90
Total of highest 10% flows:	41.48	Total of Observed highest 10% flows:	45.73
Total of lowest 50% flows:	25.77	Total of Observed Lowest 50% flows:	27.02
Simulated Summer Flow Volume (months 7-9):	16.07	Observed Summer Flow Volume (7-9):	17.40
Simulated Fall Flow Volume (months 10-12):	16.69	Observed Fall Flow Volume (10-12):	17.49
Simulated Winter Flow Volume (months 1-3):	51.48	Observed Winter Flow Volume (1-3):	57.25
Simulated Spring Flow Volume (months 4-6):	38.09	Observed Spring Flow Volume (4-6):	38.77
Total Simulated Storm Volume:	98.72	Total Observed Storm Volume:	104.08
Simulated Summer Storm Volume (7-9):	10.14	Observed Summer Storm Volume (7-9):	10.64
<i>Errors (Simulated-Observed)</i>		<i>Recommended Criteria</i>	Last run
Error in total volume:	-6.55		10
Error in 50% lowest flows:	-4.62		10
Error in 10% highest flows:	-9.29		15
Seasonal volume error - Summer:	-7.60		30
Seasonal volume error - Fall:	-4.58		30
Seasonal volume error - Winter:	-10.08		30
Seasonal volume error - Spring:	-1.75		30
Error in storm volumes:	-5.15		20
Error in summer storm volumes:	-4.65		50
Criteria for Median Monthly Flow Comparisons			
Lower Bound (Percentile):	25		
Upper Bound (Percentile):	75		

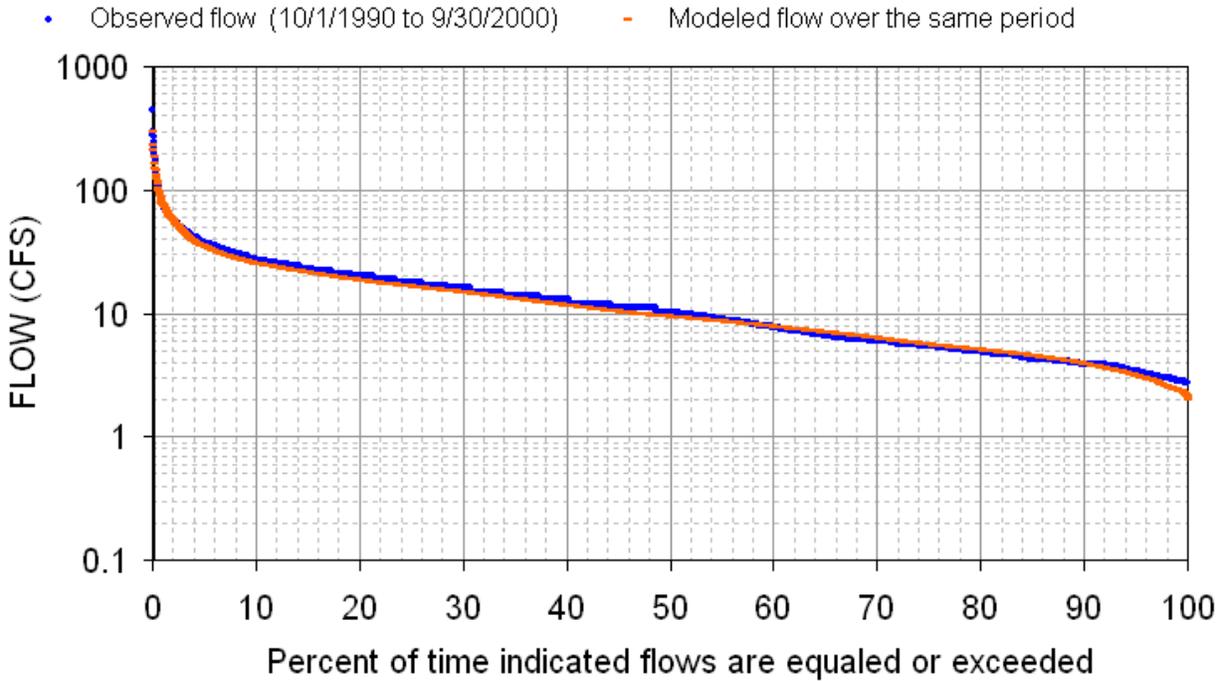


Figure D-1. Hydrologic Calibration: Sinking Creek, USGS 03466228 (WYs1991-2000)

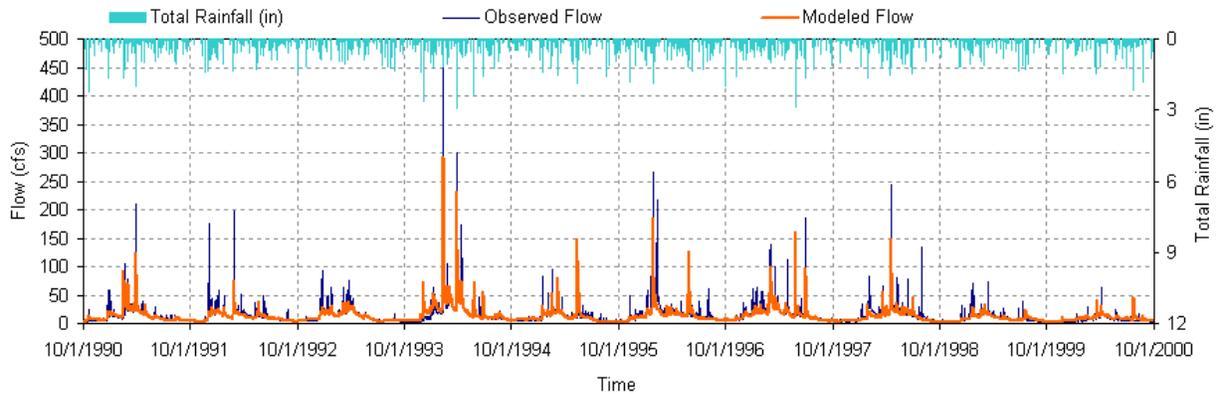


Figure D-2. 10-Year Hydrologic Comparison: Sinking Creek, USGS 03466228

APPENDIX E

Source Area Implementation Strategy

All impaired waterbodies and corresponding HUC-12 subwatersheds or drainage areas have been classified according to their respective source area types in Section 9.5, Table 8. The implementation for each area will be prioritized according to the guidance provided in Section 9.5.1 and 9.5.2, with examples provided in Section E.1 and E.2, below. For all impaired waterbodies, the determination of source area types serves to identify the predominant sources contributing to impairment (i.e., those that should be targeted initially for implementation). However, it is not intended to imply that sources in other landuse areas are not contributors to impairment and/or to grant an exemption from addressing other source area contributions with implementation strategies and corresponding load reduction. For mixed-use areas, implementation will follow the guidance established for both urban and agricultural areas, at a minimum.

E.1 Urban Source Areas

For impaired waterbodies and corresponding HUC-12 subwatersheds or drainage areas identified as predominantly urban source area types, the following example for Sinking Creek provides guidance for implementation analysis:

The Sinking Creek watershed, HUC-12 060101060403, lies near Newport. The drainage area for Sinking Creek is approximately 8,543 acres (13.3 mi²); therefore, four flow zones were used for the duration curve analysis (see Sect. 9.1.1).

Note: The Final 2008 303(d) List includes Municipal High Density Area as a Pollutant Source category for Sinking Creek; therefore, Sinking Creek is listed in the Urban source area type in Section 9.5, Table 9.

The flow duration curve for Sinking Creek at mile 0.8 was constructed using simulated daily mean flow for the period from 10/1/97 through 9/30/07 (mile 0.8 corresponds to the location of monitoring station SINKI000.8CO). This flow duration curve is shown in Figure E-1 and represents the cumulative distribution of daily discharges arranged to show percentage of time specific flows were exceeded during the period of record. Flow duration curves for other impaired waterbodies were developed using a similar procedure (Appendix C).

The E. coli LDC for Sinking Creek (Figure E-2) was analyzed to determine the frequency with which observed daily water quality loads exceed the E. coli target maximum daily loading (941 CFU/100 mL x flow [cfs] x conversion factor) under five flow conditions (low, dry, mid-range, moist, and high). Observation of the plot illustrates that almost all sampling events occurred during low flow conditions.

The critical flow condition could not be determined because all but one of the sampling events occurred during one flow regime. Additional monitoring, representative of all seasons and flow regimes is recommended. If additional monitoring confirms that the low flow regime is the critical condition, the implementation strategy for the Sinking Creek watershed will require BMPs targeting point sources (dominant under low flow/baseflow conditions).

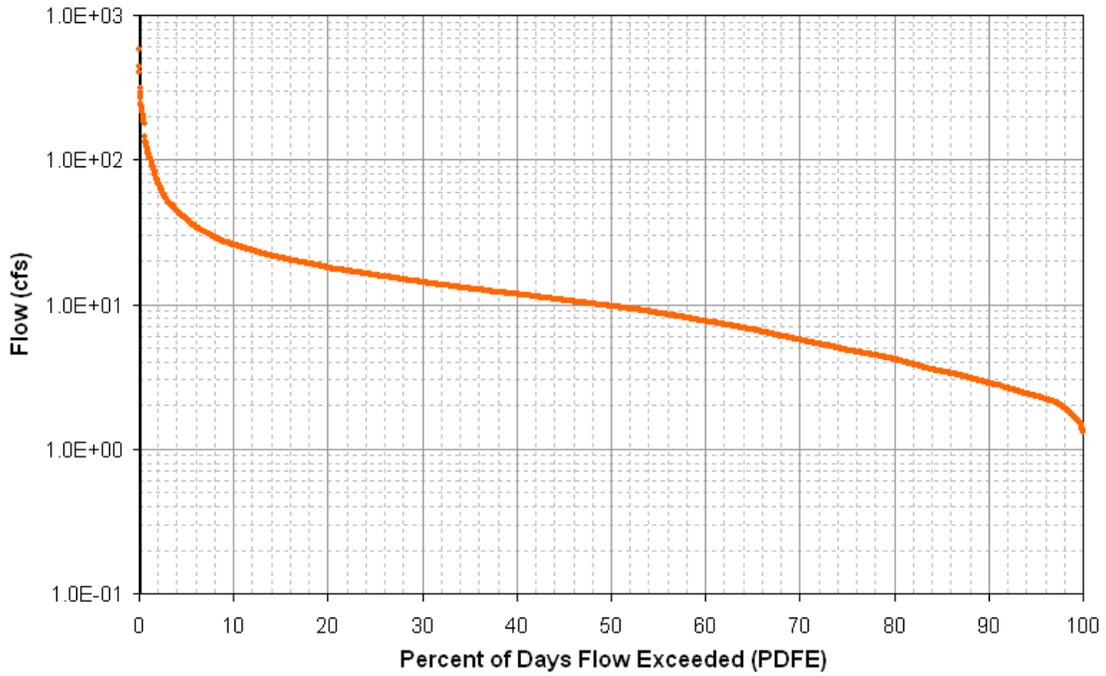


Figure E-1. Flow Duration Curve for Sinking Creek at Mile 0.8

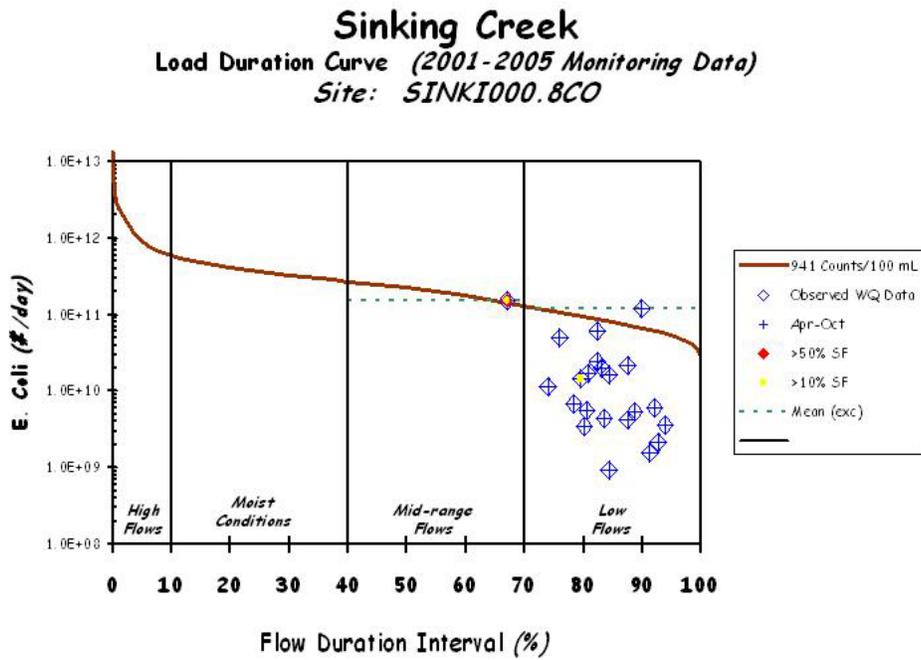


Figure E-2. E. Coli Load Duration Curve for Sinking Creek at Mile 0.8

Table E-1. Load Duration Curve Summary for Implementation Strategies (Example: Sinking Creek subwatershed, HUC-12 060101060403) (4 Flow Zones).

Hydrologic Condition		High	Moist	Mid-range	Low
% Time Flow Exceeded		0-10	10-40	40-70	70-100
Sinking Creek (060101060403)	Number of Samples	0	0	1	21
	% > 941 CFU/100 mL ¹	0	0	100.0	4.8
	Load Reduction ²	NA	NA	4.0	2.2
TMDL (CFU/day)		8.977E+11	3.659E+11	2.001E+11	7.912E+10
Margin of Safety (CFU/day)		8.977E+10	3.659E+10	2.001E+10	7.912E+09
WLA (WWTFs) (CFU/day)		NA	NA	NA	NA
WLAs (MS4s) (CFU/day/acre) ³		NA	NA	NA	NA
LA (CFU/day/acre) ³		9.916E+07	4.042E+07	2.210E+07	8.739E+06
Implementation Strategies⁴					
Municipal NPDES			L	M	H
Stormwater Management			H	H	
SSO Mitigation		H	M	L	
Collection System Repair			H	M	
Septic System Repair			L	M	M
Potential for source area contribution under given flow condition (H: High; M: Medium; L: Low)					

¹ Tennessee Maximum daily water quality criterion for E. coli.

² Reductions (percent) based on mean of observed percent load reductions in range.

³ LAs and MS4s are expressed as daily load per unit area in order to provide for future changes in the distribution of LAs and MS4s (WLAs).

⁴ Watershed-specific Best Management Practices for Urban Source reduction. Actual BMPs applied may vary and should not be limited according to this grouping.

Table E-1 presents an allocation table of LDC analysis statistics for Sinking Creek E. coli and implementation strategies for each source category covering the entire range of flow (Stiles, 2003).

The implementation strategies listed in Table E-1 are a subset of the categories of BMPs and implementation strategies available for application to the Pigeon River watershed for reduction of E. coli loading and mitigation of water quality impairment from urban sources. Targeted implementation strategies and LDC analysis statistics for other impaired waterbodies and corresponding HUC-12 subwatersheds and drainage areas identified as predominantly urban source area types can be derived from the information and results available in Tables 9 and E-9.

Table E-9 presents LDC analyses (TMDLs, WLAs, LAs, and MOS) and PLRGs for all flow zones for all E. coli impaired waterbodies in the Pigeon River watershed.

E.2 Agricultural Source Areas

For impaired waterbodies and corresponding HUC-12 subwatersheds or drainage areas identified as predominantly agricultural source area types, the following example for English Creek provides guidance for implementation analysis.

The English Creek subwatershed, HUC-12 060101060403, lies in a non-urbanized area of Cocke county near Newport. The drainage area for English Creek is approximately 9,344 acres (14.6 mi²); therefore, four flow zones were used for the duration curve analysis (see Sect. 9.1.1). The landuse for English Creek is approximately 25.1% agricultural, with most of the remainder being forested. Urban areas make up approximately 1.3% of the total area. Therefore, the predominant landuse type and sources are agricultural, although urban sources may be a contributing factor.

The flow duration curve for English Creek was constructed using simulated daily mean flow for the period from 10/1/97 through 9/30/07. This flow duration curve is shown in Figure E-3 and represents the cumulative distribution of daily discharges arranged to show percentage of time specific flows were exceeded during the period of record. Flow duration curves for other impaired waterbodies were developed using a similar procedure (see Appendix C).

The E. coli LDC for English Creek (Figure E-4) was analyzed to determine the frequency with which observed daily water quality loads exceed the E. coli target maximum daily loading (941 CFU/100 mL x flow [cfs] x conversion factor) under four flow conditions (low, mid-range, moist, and high). Observation of the plot illustrates that all of the sampling events occurred during low flow conditions.

The critical flow condition could not be determined because sampling events were not representative of multiple flow regimes and seasons. Additional monitoring is recommended. If additional monitoring confirms that the low flow regime is the critical condition, the implementation strategy for the English Creek watershed will require BMPs targeting point sources (dominant under low flow/baseflow conditions).

Table E-2 presents an allocation table of Load Duration Curve analysis statistics for English Creek E. coli and targeted implementation strategies for each source category covering the entire range of flow (Stiles, 2003). The implementation strategies listed in Table E-2 are a subset of the categories of BMPs and implementation strategies available for application to the Pigeon River watershed for reduction of E. coli loading and mitigation of water quality impairment from agricultural sources. Targeted implementation strategies and LDC analysis statistics for other impaired waterbodies and corresponding HUC-12 subwatersheds and drainage areas identified as predominantly agricultural source area types can be derived from the information and results available in Tables 10 and E-9.

Table E-9 presents LDC analyses (TMDLs, WLAs, LAs, and MOS) and PLRGs for all flow zones for all E. coli impaired waterbodies in the Pigeon River watershed.

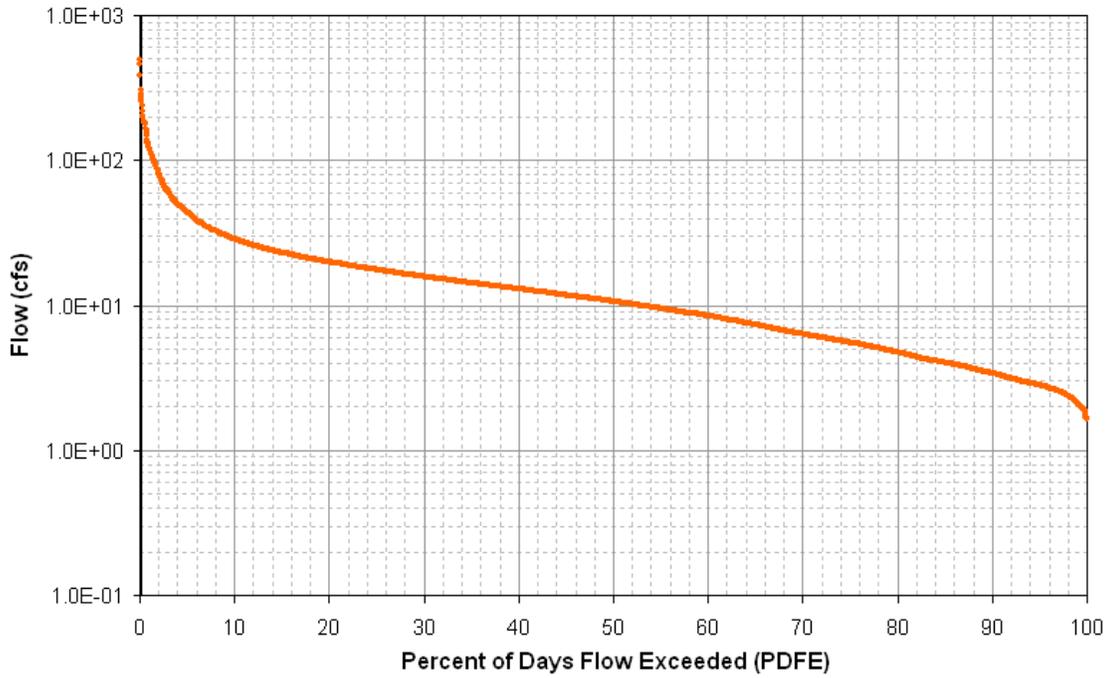


Figure E-3. Flow Duration Curve for English Creek at Mile 0.1

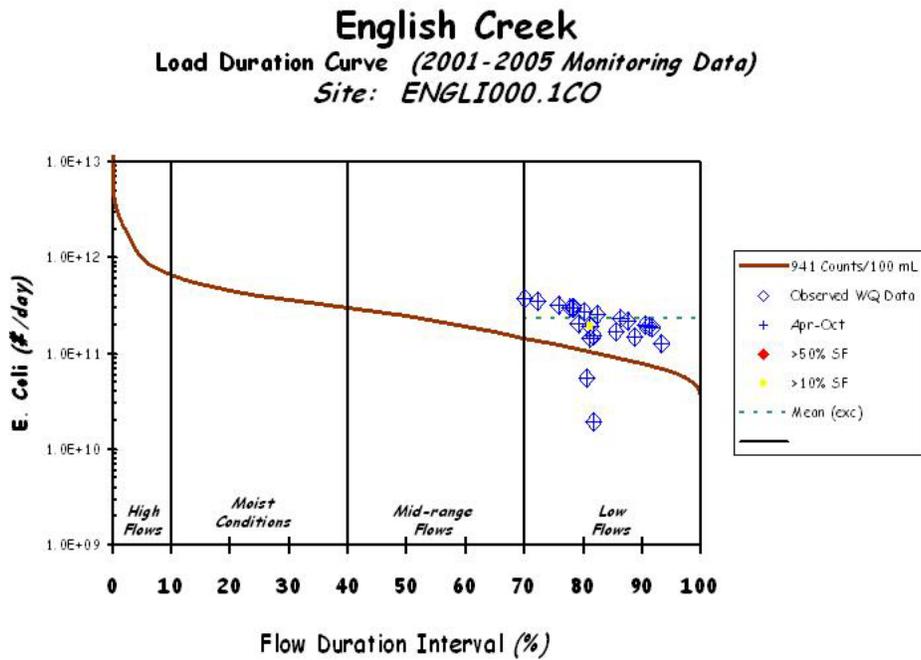


Figure E-4. E. Coli Load Duration Curve for English Creek at Mile 0.1

Table E-2. Load Duration Curve Summary for Implementation Strategies (Example: English Creek subwatershed, HUC-12 060101060403) (4 Flow Zones).

Hydrologic Condition		High	Moist	Mid-range	Low*
% Time Flow Exceeded		0-10	10-40	40-70	70-100
English Creek (060101060403)	Number of Samples	0	0	0	22
	% > 941 CFU/100 mL ¹	0	0	0	90.9
	Load Reduction ²	NA	NA	NA	49.3
TMDL (CFU/day)		1.008E+12	4.043E+11	2.192E+11	9.246E+10
Margin of Safety (CFU/day)		1.008E+11	4.043E+10	2.192E+10	9.246E+09
WLA (WWTFs) (CFU/day)		NA	NA	NA	NA
WLAs (MS4s) (CFU/day/acre) ³		NA	NA	NA	NA
LA (CFU/day/acre) ³		9.708E+07	3.895E+07	2.111E+07	8.609E+06
Implementation Strategies⁴					
Pasture and Hayland Management		H	H	M	L
Livestock Exclusion				M	H
Fencing				M	H
Manure Management		H	H	M	L
Riparian Buffers		L	M	H	M
Potential for source area contribution under given flow condition (H: High; M: Medium; L: Low)					

¹ Tennessee Maximum daily water quality criterion for E. coli.
² Reductions (percent) based on mean of observed percent load reductions in range.
³ LAs and MS4s are expressed as daily load per unit area in order to provide for future changes in the distribution of LAs and MS4s (WLAs).
⁴ Example Best Management Practices for Agricultural Source reduction. Actual BMPs applied may vary and should not be limited according to this grouping.

E.3 Forestry Source Areas

There are no impaired waterbodies with corresponding HUC-12 subwatersheds or drainage areas classified as source area type predominantly forested, with the predominant source category being wildlife, in the Pigeon River watershed.

E.4 Calculation of Percent Load Reduction Goals and Determination of Critical Flow Zones

In order to facilitate implementation, corresponding percent reductions in loading required to decrease existing, in-stream E. coli loads to TMDL target levels (percent load reduction goals) were calculated. As a result, critical flow zones were determined and subsequently verified by secondary analyses. None of the sampling locations in the Pigeon River Watershed were representative of multiple flow regimes. Therefore, the following example is from Greasy Rock Creek in the Upper Clinch River Watershed.

1. For each flow zone, the mean of the percent exceedances of individual loads relative to their respective target maximum loads (at their respective PDFEs) was calculated. Each negative percent exceedance was assumed to be equal to zero.

Date	Sample Conc. (CFU/100 mL)	Flow (cfs)	Existing Load (CFU/Day)	Target (TMDL) Load (CFU/Day)	Percent Reduction
12/3/02	185	43.50	1.97E+11	1.00E+12	0(-409)
10/12/04	461	45.70	5.15E+11	1.05E+12	0(-104)
10/31/02	2419	51.30	3.04E+12	1.18E+12	61.1
2/3/00	222	57.90	3.14E+11	1.33E+12	0(-324)
7/22/04	579	58.60	8.30E+11	1.35E+12	0(-63)
8/12/04	1414	63.80	2.21E+12	1.47E+12	33.5
Percent Load Reduction Goal (PLRG) for Low Flows (Mean)					15.8

2. The PLRGs calculated for each of the flow zones, not including the high flow zone (see Section 9.1.1), were compared and the PLRG of the greatest magnitude indicates the critical flow zone for prioritizing implementation actions for Greasy Rock Creek.

Example – High Flow Zone Percent Load Reduction Goal = 37.9
Moist Conditions Flow Zone Percent Load Reduction Goal = 20.4
Mid-Range Flow Zone Percent Load Reduction Goal = 15.8
Low Flow Zone Percent Load Reduction Goal = 46.8

Therefore, the critical flow zone for prioritization of Greasy Rock Creek implementation activities is the Low Flow Zone and subsequently actions targeting point source controls.

3. Due to the frequently limited availability of sampling data and subsequent randomness of distribution of samples by flow zone, the determination of the critical flow zone by PLRG calculation often has a high degree of uncertainty. Therefore, secondary analyses were conducted to verify or supplement the determination of the critical flow zones. For each flow zone, the percent of samples that exceed the E. coli TMDL target levels was calculated. For Greasy Rock Creek:

Flow Zone	Number of Samples	Samples > 941 CFU/100 mL	% > 941 CFU/100 mL
High	3	2	66.7
Moist	6	2	33.3
Mid-Range	6	2	33.3
Low	3	3	100.0

The critical flow zone for prioritization of Greasy Rock Creek implementation activities is confirmed as the low flow zone. If a different flow zone were indicated, both zones would receive equal emphasis for implementation prioritization.

4. Lastly, emphasis (priority) should be placed on recent data versus historical data. If data from multiple watershed cycles is available, analysis of recent data (current cycle) versus the entire period of record, or previous cycles, may identify different critical areas for implementation. Due to the limited period of record for English Creek and other Pigeon River watershed waterbodies (six years or less), the following example is from Beaver Creek, Holston River watershed.

Zone	Period of Record (1988-2001)			Most Recent (1997-2001)		
	# of samples	% Red.	% Exc.	# of samples	% Red.	% Exc.
High	3	50.3	66.7	0	NA	NA
Moist	8	57.1	75	1	88.5	100
Mid-Range	8	12.1	12.5	2	48.3	50
Dry	19	8	15.8	6	13.1	16.7
Low	4	0	0	2	0	0

The critical flow zone for prioritization of implementation activities, as with the Russell Creek example above, is confirmed as the same zone (moist flow zone for Beaver Creek) as initial analyses indicated. However, if a different flow zone, or zones, were identified, the flow zone(s) from analysis of recent data would have emphasis for implementation prioritization.

PLRGs and critical flow zones of the other impaired waterbodies were derived in a similar manner and are shown in Table E-9.

Geometric Mean Data

For cases where five or more samples were collected over a period of not more than 30 consecutive days, the geometric mean E. coli concentration was determined and compared to the target geometric mean E. coli concentration of 126 CFU/100 mL. If the sample geometric mean exceeded the target geometric mean concentration, the reduction required to reduce the sample geometric mean value to the target geometric mean concentration was calculated.

*Example: Monitoring Location = English Creek
 Sampling Period = 8/11/05 – 8/29/05
 Geometric Mean Concentration = 2419.0 CFU/100 mL
 Target Concentration = 126 CFU/100 mL
 Reduction to Target = 94.8%*

For impaired waterbodies where monitoring data are limited to geometric mean data only, results can be utilized for general indication of relative impairment and, when plotted on a load duration curve, may indicate areas for prioritization of implementation efforts. For impaired waterbodies where both types of data are available, geometric mean data may be utilized to supplement the results of the individual flow zone calculations.

Sinking Creek
Load Duration Curve (2007 Monitoring Data)
Site: SINKI003.OCO

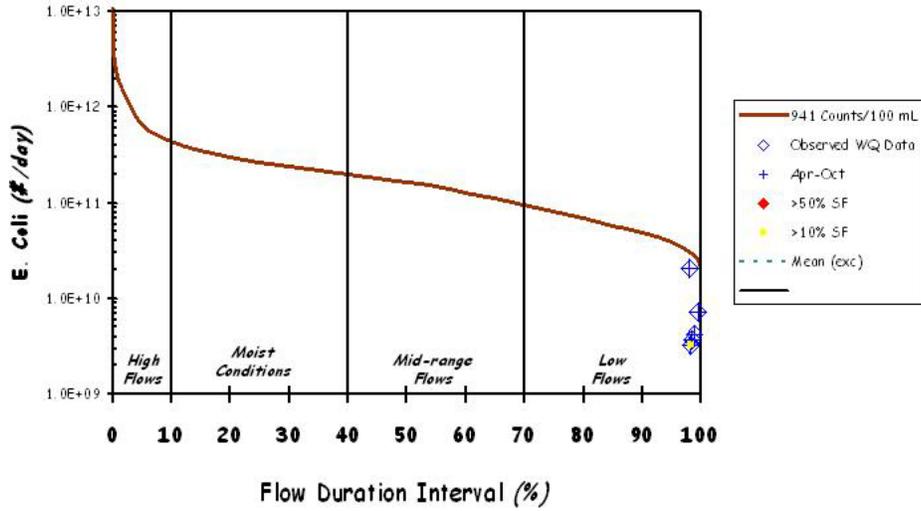


Figure E-3. E. Coli Load Duration Curve for Sinking Creek – RM3.0

Table E-3. Calculated Load Reduction Based on Daily Loading – English Creek – RM0.1

Sample Date	Flow Regime	Flow	PDFE	Concentration	Load	% Reduction to Achieve TMDL	Average of Load Reductions	% Reduction to TMDL – MOS
		[cfs]	[%]	[CFU/100 ml]	[CFU/day]	[%]	[%]	[%]
9/27/01	Low Flows	6.33	70.1%	2,419	3.75E+11	61.1		
8/15/05		5.94	72.4%	2,419	3.52E+11	61.1		
8/23/05		5.44	75.9%	2,419	3.22E+11	61.1		
8/11/05		5.07	77.9%	2,419	3.00E+11	61.1		
8/25/05		5.06	78.2%	2,419	2.99E+11	61.1		
10/8/01		5.02	78.4%	2,419	2.97E+11	61.1		
9/6/01		4.87	79.2%	1,733	2.07E+11	45.7		
8/29/05		4.69	80.3%	2,419	2.77E+11	61.1		
10/15/01		4.63	80.7%	488	5.53E+10	NR		
10/25/01		4.56	81.2%	1,733	1.93E+11	45.7		
10/11/01		4.55	81.3%	1,300	1.45E+11	27.6		
10/18/01		4.46	81.8%	179	1.95E+10	NR		
9/10/01		4.44	81.9%	1,414	1.53E+11	33.5		
9/1/05		4.32	82.5%	2,419	2.56E+11	61.1		
9/17/01		3.95	85.7%	1,733	1.68E+11	45.7		
9/6/05		3.89	86.4%	2,419	2.30E+11	61.1		
9/8/05		3.69	87.7%	2,419	2.19E+11	61.1		
8/15/01		3.55	88.8%	1,733	1.50E+11	45.7		
9/12/05		3.32	90.7%	2,419	1.97E+11	61.1		
9/28/05		3.23	91.3%	2,419	1.91E+11	61.1		
9/21/05	3.15	91.9%	2,419	1.87E+11	61.1			
9/15/05	2.98	93.4%	1,733	1.26E+11	45.7	49.3	53.4	

Note: NR = No reduction required
NA = Not applicable

Table E-4. Calculated Load Reduction Based on Geomean Data – English Creek – RM0.1

Sample Date	Flow	PDFE	Concentration	Geometric Mean	Calculated Reduction	
					to Target GM (126 CFU/100 ml)	to Target – MOS (113 CFU/100 ml)
					[cfs]	[%]
9/17/01	3.95	85.7%	1,733			
9/27/01	6.33	70.1%	2,419			
10/8/01	5.02	78.4%	2,419			
10/11/01	4.55	81.3%	1,300			
10/15/01	4.63	80.7%	488	1,451.1	91.3	92.2
10/18/01	4.46	81.8%	179	921.5	86.3	87.7
10/25/01	4.56	81.2%	1,733	862.1	85.4	86.9
8/11/05	5.07	77.9%	2,419			
8/15/05	5.94	72.4%	2,419			
8/23/05	5.44	75.9%	2,419			
8/25/05	5.06	78.2%	2,419			
8/29/05	4.69	80.3%	2,419	2,419.0	94.8	95.3
9/1/05	4.32	82.5%	2,419	2,419.0	94.8	95.3
9/6/05	3.89	86.4%	2,419	2,419.0	94.8	95.3
9/8/05	3.69	87.7%	2,419	2,419.0	94.8	95.3
9/12/05	3.32	90.7%	2,419	2,419.0	94.8	95.3
9/15/05	2.98	93.4%	1,733	2,262.9	94.4	95.0
9/21/05	3.15	91.9%	2,419	2,262.9	94.4	95.0
9/28/05	3.23	91.3%	2,419	2,262.9	94.4	95.0

Note: Geometric Mean is calculated whenever 5 or more samples are collected over a period of not more than 30 consecutive days.

Table E-5. Calculated Load Reduction Based on Daily Loading – Sinking Creek – RM0.8

Sample Date	Flow Regime	Flow	PDFE	Concentration	Load	% Reduction to Achieve TMDL	Average of Load Reductions	% Reduction to TMDL – MOS
		[cfs]	[%]	[CFU/100 ml]	[CFU/day]	[%]	[%]	[%]
10/25/01	Mid-Range	6.25	67.1%	980	1.50E+11	4.0	4.0	13.6
9/27/01	Low Flows	5.00	74.1%	93	1.14E+10	NR		
8/15/05		4.70	76.0%	435	5.00E+10	NR		
8/23/05		4.39	78.5%	64	6.87E+09	NR		
8/29/05		4.23	79.6%	140	1.45E+10	NR		
8/11/05		4.16	80.2%	34	3.46E+09	NR		
8/25/05		4.09	80.6%	56	5.60E+09	NR		
10/8/01		4.04	80.8%	172	1.70E+10	NR		
9/6/01		3.81	82.4%	649	6.05E+10	NR		
10/15/01		3.78	82.5%	260	2.41E+10	NR		
10/11/01		3.66	83.2%	225	2.01E+10	NR		
10/18/01		3.61	83.6%	49	4.33E+09	NR		
9/10/01		3.51	84.4%	190	1.63E+10	NR		
9/1/05		3.51	84.4%	11	9.44E+08	NR		
9/6/05		3.17	87.6%	55	4.26E+09	NR		
9/17/01		3.15	87.7%	285	2.20E+10	NR		
9/8/05		3.01	88.8%	74	5.45E+09	NR		
8/15/01		2.86	90.1%	1,733	1.21E+11	45.7		
9/12/05		2.71	91.5%	24	1.59E+09	NR		
9/28/05		2.60	92.3%	96	6.11E+09	NR		
9/21/05		2.54	92.8%	35	2.18E+09	NR		
9/15/05	2.42	94.0%	61	3.61E+09	NR	2.2	2.4	

Note: NR = No reduction required
NA = Not applicable

Table E-6. Calculated Load Reduction Based on Geomean Data – Sinking Creek – RM0.8

Sample Date	Flow	PDFE	Concentration	Geometric Mean	Calculated Reduction	
					to Target GM (126 CFU/100 ml)	to Target – MOS (113 CFU/100 ml)
					[cfs]	[%]
9/17/01	3.15	87.7%	285			
9/27/01	5.00	74.1%	93			
10/8/01	4.04	80.8%	172			
10/11/01	3.66	83.2%	225			
10/15/01	3.78	82.5%	260	192.8	34.7	41.4
10/18/01	3.61	83.6%	49	135.6	7.1	16.7
10/25/01	6.25	67.1%	980	217.2	42.0	48.0
8/11/05	4.16	80.2%	34			
8/15/05	4.70	76.0%	435			
8/23/05	4.39	78.5%	64			
8/25/05	4.09	80.6%	56			
8/29/05	4.23	79.6%	140	94.2		
9/1/05	3.51	84.4%	11	75.2		
9/6/05	3.17	87.6%	55	49.7		
9/8/05	3.01	88.8%	74	51.2		
9/12/05	2.71	91.5%	24	43.2		
9/15/05	2.42	94.0%	61	36.6		
9/21/05	2.54	92.8%	35	46.1		
9/28/05	2.60	92.3%	96	51.6		

Note: Geometric Mean is calculated whenever 5 or more samples are collected over a period of not more than 30 consecutive days.

Table E-7. Calculated Load Reduction Based on Daily Loading – Sinking Creek – RM3.0

Sample Date	Flow Regime	Flow	PDFE	Concentration	Load	% Reduction to Achieve TMDL	Average of Load Reductions	% Reduction to TMDL – MOS
		[cfs]	[%]	[CFU/100 ml]	[CFU/day]	[%]	[%]	[%]
9/18/07	Low Flows	1.39	98.3%	613	2.08E+10	NR	NR	NR
9/11/07		1.37	98.4%	96	3.22E+09	NR		
9/20/07		1.32	98.7%	115	3.71E+09	NR		
9/4/07		1.23	99.1%	138	4.14E+09	NR		
9/25/07		1.11	99.7%	261	7.11E+09	NR		

Note: NR = No reduction required
NA = Not applicable

Table E-8. Calculated Load Reduction Based on Geomean Data – Sinking Creek – RM3.0

Sample Date	Flow	PDFE	Concentration	Geometric Mean	Calculated Reduction	
					to Target GM (126 CFU/100 ml)	to Target – MOS (113 CFU/100 ml)
	[cfs]	[%]	[CFU/100 ml]	[CFU/100 ml]	[%]	[%]
9/4/07	1.23	99.1%	138			
9/11/07	1.37	98.4%	96			
9/18/07	1.39	98.3%	613			
9/20/07	1.32	98.7%	115			
9/25/07	1.11	99.7%	261	189.4	33.5	40.3

Note: Geometric Mean is calculated whenever 5 or more samples are collected over a period of not more than 30 consecutive days.

**Table E-9 Summary of TMDLs, WLAs, & LAs expressed as daily loads for Impaired Waterbodies
in the Pigeon River Watershed (HUC 06010106)**

Waterbody Description (TN06010106__)	Hydrologic Condition			Flow ^a	PLRG	TMDL	MOS	WLAs		LAs
	Flow Regime	PDFE Range	Flow Range					WWTFs ^b	CS	
		[%]	[cfs]							
English Creek Waterbody ID: 001 – 1100 HUC-12: 0403	High Flows	0 – 10	28.67 – 484.9	43.82	94.8	1.008×10^{12}	1.008×10^{10}	NA	0	9.708×10^7
	Moist	10 – 40	12.97 – 28.67	17.58		4.043×10^{11}	4.043×10^{10}			3.895×10^7
	Mid-Range	40 – 70	6.35 – 12.97	9.53		2.192×10^{11}	2.192×10^{10}			2.111×10^7
	Low Flows	70 – 100	1.64 – 6.35	4.02		9.246×10^{10}	9.246×10^9			8.906×10^6
Sinking Creek Waterbody ID: 002 – 1000 HUC-12: 0403	High Flows	0 – 10	25.89 – 235.0	39.03	42.0	8.977×10^{11}	8.977×10^{10}	NA	0	9.916×10^7
	Moist	10 – 40	11.76 – 25.89	15.91		3.659×10^{11}	3.659×10^{10}			4.042×10^7
	Mid-Range	40 – 70	5.68 – 11.76	8.70		2.001×10^{11}	2.001×10^{10}			2.210×10^7
	Low Flows	70 – 100	1.31 – 5.68	3.44		7.912×10^{10}	7.912×10^9			8.739×10^6

Notes: NA = Not Applicable.
NR = No Reduction Required.
PLRG = Percent Load Reduction Goal to achieve TMDL.
CS = Collection Systems

- a. Flow applied to TMDL, MOS, and allocation (WLA[MS4] and LA) calculations. Flows represent the midpoint value in the respective hydrologic flow regime.
- b. WLAs for WWTFs are expressed as E. coli loads (CFU/day). All current and future WWTFs must meet water quality standards as specified in their NPDES permit.

APPENDIX F

Public Notice Announcement

**STATE OF TENNESSEE
DEPARTMENT OF ENVIRONMENT AND CONSERVATION
DIVISION OF WATER POLLUTION CONTROL**

**PUBLIC NOTICE OF AVAILABILITY OF PROPOSED
TOTAL MAXIMUM DAILY LOAD (TMDL) FOR E. COLI
IN
PIGEON RIVER WATERSHED (HUC 06010106), TENNESSEE**

Announcement is hereby given of the availability of Tennessee's proposed Total Maximum Daily Load (TMDL) for E. coli in the Pigeon River watershed, located in eastern Tennessee. Section 303(d) of the Clean Water Act requires states to develop TMDLs for waters on their impaired waters list. TMDLs must determine the allowable pollutant load that the water can assimilate, allocate that load among the various point and nonpoint sources, include a margin of safety, and address seasonality.

A number of waterbodies in the Pigeon River watershed are listed on Tennessee's Final 2008 303(d) list as not supporting designated use classifications due, in part, to discharge of pathogens from MS4 areas and pasture land. The TMDL utilizes Tennessee's general water quality criteria, continuous flow data from a USGS discharge monitoring station located in proximity to the watershed, site specific water quality monitoring data, a calibrated hydrologic model, load duration curves, and an appropriate Margin of Safety (MOS) to establish allowable loadings of pathogens which will result in the reduced in-stream concentrations and attainment of water quality standards. The TMDL requires reductions of pathogen loading on the order of 42-95% in the listed waterbodies.

Pigeon River E. coli TMDL may be downloaded from the Department of Environment and Conservation website:

<http://www.state.tn.us/environment/wpc/tmdl/>

Technical questions regarding this TMDL should be directed to the following members of the Division of Water Pollution Control staff:

Vicki S. Steed, P.E., Watershed Management Section
Telephone: 615-532-0707

Sherry H. Wang, Ph.D., Watershed Management Section
Telephone: 615-532-0656

Persons wishing to comment on the proposed TMDLs are invited to submit their comments in writing no later than March 16, 2009 to:

Division of Water Pollution Control
Watershed Management Section
7th Floor, L & C Annex
401 Church Street
Nashville, TN 37243-1534

All comments received prior to that date will be considered when revising the TMDL for final submittal to the U.S. Environmental Protection Agency.

The TMDL and supporting information are on file at the Division of Water Pollution Control, 6th Floor, L & C Annex, 401 Church Street, Nashville, Tennessee. They may be inspected during normal office hours. Copies of the information on file are available on request.