

10 - YEAR COMPREHENSIVE

SOLID WASTE PLAN

June 1994 - June 2003

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for

VAN BUREN COUNTY, TENNESSEE

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**VAN BUREN COUNTY**  
**10-YEAR COMPREHENSIVE SOLID WASTE PLAN**

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**CHAPTER I**

**DESCRIPTION OF THE MUNICIPAL**

**SOLID WASTE REGION**

A. **GENERAL DESCRIPTION**

Van Buren County has elected to assemble a 10-year comprehensive solid waste plan as a single county region. Therefore, the regional boundaries will include all of Van Buren County. Van Buren County is bounded on the east by Cumberland and Bledsoe Counties, on the south by Sequatchie County, on the west by Warren County, and on the north by White County. The County contains about 273.5 square miles. Spencer, the County seat of Van Buren County, is located in the eastern section of Middle Tennessee. It is within and near the eastern border of the Highland Rim. Spencer is located approximately one hundred (100) miles southeast of Nashville, ninety five (95) miles southwest of Knoxville and about thirty (30) miles south of Cookeville. It is located in the Upper Cumberland Development District.

Spencer comprises a population of 1,125 residents according to the 1990 census. The County-wide population is 4,846, also according to the 1990 census. Because of the majority of the land being owned by two (2) separate entities, Van Buren County has been an isolated small County in Tennessee. Generally, the County's residents rely on small farming, light manufacturing (generally in the apparel industry), the lumber industry, a metal forming plant and commuting to other counties for most of the employment opportunities.

B. **RATIONALE FOR REGION FORMATION**

After the formation of solid waste planning regions in December of 1992, Van Buren County held meetings with each County assigned to their region to discuss the proposed 10-year comprehensive solid waste plan. It was the general consensus of all Counties involved to formulate single County regions, therefore, Van Buren County failed to adopt a multi-county region.

C. **INSTITUTIONAL STRUCTURE**

The Van Buren County Solid Waste Board is made up of five (5) individuals appointed by the County Commission. A chairman, vice-chairman and secretary/treasurer have been elected to serve on this Board. The sole purpose of the Solid Waste Board is to assemble a 10-year Comprehensive Solid Waste Plan, as required by the Solid Waste Management Act of 1991 for submission and approval of the Van Buren County Commission Landfill Committee. In addition to the Solid Waste Board, there is a five (5) member Advisory Committee made up of individuals from different areas of Van Buren County. The role of the Advisory Committee is to counsel the Solid Waste Board as to the needs and concerns of their particular area. Also, the Advisory Committee relays the information provided in the plan and discussed in Board meetings to the citizens in their area(s). The public is also welcome to all Solid Waste Board meetings and all meetings are open discussion.

Van Buren County publishes the date and time of all Board meetings in the local paper (The Expositor in Sparta) so all citizens are aware of each meeting's time, date and location.

D. **DEMOGRAPHICS**

The current 1993 population of Van Buren County, according to the U.S. Census Bureau population projections is 4,840 people, therefore, the average population density calculates to be 17.7 people per square mile. Tables I-1 through I-3 displays a breakdown of the 1990 census population of Van Buren County based on sex and age, education and type of housing and occupancy. Table I-4 presents the yearly projected population through the year 2003.

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**TABLE I - 1**

**VAN BUREN COUNTY**

**DISTRIBUTION OF COUNTY POPULATION BY SEX AND AGE \***

<u>AGE</u>	<u>TOTAL</u>	<u>MALE</u>	<u>PERCENT</u>	<u>FEMALE</u>	<u>PERCENT</u>
0 - 4	317	168	53.0	149	47.0
5 - 17	956	476	49.8	480	50.2
18 - 44	1,981	999	50.4	982	49.6
45 - 64	1,003	480	47.9	523	52.1
65+	589	275	46.7	314	53.3
	—	—	—	—	—
COUNTY TOTAL	4,846	2,398	49.5	2,448	50.5

\* Based on 1,799 Households in Van Buren County

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**TABLE I - 2**

**VAN BUREN COUNTY**

**DISTRIBUTION OF COUNTY POPULATION BY EDUCATION \***

(AGE > 25 YEARS OLD)

	<u>NUMBER</u>	<u>PERCENT</u>
Less than 8th Grade	994	32.1
Grade 8	N/A	N/A
High School (1 - 4)	1,742	56.2
College (1 - 4)	347	11.2
Post Graduate/Professional	15	0.5
	—	—
COUNTY TOTAL	3,098	100.00

\* Based on 1,799 Households in Van Buren County

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**TABLE I - 3**

**VAN BUREN COUNTY**

**DISTRIBUTION OF COUNTY POPULATION**

**BY TYPE OF HOUSING & OCCUPANCY**

	<b><u>TOTAL</u></b>	<b><u>PERSONS</u></b>	<b><u>OCCUPIED</u></b>	<b><u>OWNER</u></b>	<b><u>RENTED</u></b>
<b><u>Single Family</u></b>					
1. Detached	3,807	3,807	3,327	480	
2. Attached	51	51	25	26	
<b><u>Multi-Family</u></b>					
2	33	33	0	33	
3-4	45	45	12	33	
5-9	66	66	2	64	
10-19	16	16	0	16	
20-49	0	0	0	0	
Institutional	5	N/A	N/A	N/A	
Mobile Home/ Trailer	769	769	666	103	
Other	54	54	40	14	

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**TABLE I - 4****VAN BUREN COUNTY****POPULATION PROJECTIONS (1991 - 2003)**

<u>YEAR</u>		<u>POPULATION PROJECTION</u>	<u>CHANGE</u>	
			<u>NUMBER</u>	<u>PERCENT</u>
1991	(BASE YEAR)	4,884	0	0.0
1992		4,842	(2)	0.0
1993		4,840	(4)	- 0.1
1994		4,838	(6)	- 0.1
1995		4,836	(8)	- 0.2
1996		4,834	(10)	- 0.2
1997		4,832	(12)	- 0.2
1998		4,830	(14)	- 0.3
1999		4,828	(16)	- 0.3
2000		4,826	(18)	- 0.4
2001		4,818	(26)	- 0.5
2002		4,816	(28)	- 0.6
2003		4,810	(34)	- 0.7

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As shown in Table I-4, Van Buren County is projected to have a slight decrease in population over the next ten (10) years. Therefore, demographic factors are not likely to have a significant impact on solid waste consideration.

E. ECONOMIC ACTIVITY

This section of the Comprehensive Solid Waste Plan is intended to provide an overview of Van Buren County's economy. Economic indicators are selected that may affect future economic activity, waste operation or waste reduction projections. A County profile as provided by the District Needs Assessment prepared by the Upper Cumberland Development District for Van Buren County is as follows:

COUNTY PROFILE

1.	Name of County:	Van Buren	
2.	Population (1990):	4,846	
3.	Is the County in a MSA:	No	
4.	Which One:	N/A	
5.	Is the County contiguous to an MSA:	YES	
6.	Which One:	CHATTANOOGA	
7.	Is there one or more interstate highway(s) traversing the County:	No	
8.	Which One(s):	N/A	
9.	Total Interstate Miles in County:	- 0 -	
10.	Total Highway Miles in the County other than Interstate:		
	U.S. Primary Highways	45.86 miles	
	U.S. Secondary Highways	0.00 miles	
	State Highways	29.64 miles	
	County Roads	177.71 miles	
11.	Number of commercial/general airports in the County:		- 0 -
12.	Number of major waterways and ports in County cable of supporting barge transports:		- 0 -
13.	Number of rail routes and terminals in County:		- 0 -
14.	Total employment in the County	1,729	

15.	Total Earnings:	\$26,915,000
16.	Average Per Capita Income	\$ 9,753
17.	What percent of this is the average State per capita income:	65.5%
18.	What percent of this is the average U.S. per capita income:	54.9%
19.	What percent of the total population is officially below the U.S. poverty line:	19.2%
20.	Is the County one of Tennessee's persistent poverty County:	Yes
21.	Describe the overall distribution of non-agriculture employment, by sector, for the County:	

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**TABLE I - 5**

**VAN BUREN COUNTY  
DISTRIBUTION OF EMPLOYMENT  
NON-AGRICULTURAL  
BY SECTOR**

<u>Sector</u>	<u>Number Employed</u>	<u>Percent</u>
Manufacturing	818	58.1
Construction	47	3.3
Trade	73	5.2
Finance, Insurance, Real Estate	31	2.2
Services	106	7.5
Transportation, Communications, Public Utilities	26	1.8
Government	308	21.9
<b>TOTALS</b>	<b>1,409</b>	<b>100.00</b>

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22. What is the total agricultural employment: 303
23. List major employers in the County including both private and public entities, which generate commercial solid waste or non-hazardous industrial wastes.

<u>Employer</u>	<u>Private</u>	<u>Public</u>
Townsend Textron Dunn Steel	X	
Dept. of Corrections		X
State Park		X

24. List major institutions (e.g. colleges, penal institutions, group homes, etc.) housing more than 100 persons: N/A
25. List major health care facilities (hospitals, nursing homes, etc.) with more than 50 beds: N/A
26. What is the total appraised property value in 1990: \$28,700,728
27. Date of last appraisal 1981
28. Property tax rates: \$ 3.48
29. Total revenues from property tax in 1990: \$788,000
30. Provide the same information for any municipality within the County with >1,000 people, or any special utility district:

**TABLE I - 6**

**VAN BUREN COUNTY**

<u>MUNICIPALITY</u>	<u>TOTAL ASSESSED VALUE</u>	<u>DATE</u>	<u>RATE</u>	<u>REVENUES</u>
Spencer	\$4,942,935.00	1981	0.00	0.00

**For the Year 1991:**

31. What were the total sales subject to sales tax: \$ 9,600,054
32. What was the County sales tax rate: 2.75%
33. Total County sales tax revenue: \$256,152
34. Does the County levy a wheel tax: No

35. Wheel Tax Rate per Vehicle: N/A  
 36. Total Wheel Tax revenue for 1991: N/A

**Solid Waste Management Sources of Revenue:**

How are public solid waste collection, transportation, treatment and disposal services funded:

37. By the County:

	<u>Amount</u>	<u>Percent</u>
Appropriation from General Fund	\$35,000/yr	67.3%
Tipping Fee	17,300/yr	32.7%
	<hr/>	<hr/>
	<b>\$52,300/yr</b>	<b>100.0%</b>

The Tennessee Department of Transportation is in the process of making improvements to Highway 11 from the southern County line south to Marion County. Upon completion of the project there will be a major highway connecting Spencer and Chattanooga to the south and Interstate 40 to the north. This major trucking route could increase industrial development in Van Buren County which, in turn, could affect the volume of solid waste requiring disposal. This will be addressed annually and revised as necessary in this plan.

## **CHAPTER II**

### **ANALYSIS OF CURRENT SOLID**

### **WASTE MANAGEMENT SYSTEM**

A. **CHARACTERIZATION OF THE WASTE STREAM**

The intent of this chapter of the plan is to determine the current quantity of solid waste generated in Van Buren County and to identify its sources by jurisdiction and by sector. It will also provide preliminary information about waste composition and variability.

The data collected is for the calendar year 1991 based on accurate written records kept by operators for July 1 through December 31. Quantity has been reported in tons using the conversion factor of 4 cubic yards = 1 ton. The assessment remained consistent with the County. For the calendar year 1991 the estimated quantity of waste received for disposal by Van Buren County totaled 3,147 tons. Table II-1 shows the distribution of solid waste by source.

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**TABLE II - 1**

<b><u>SOURCE</u></b>	<b><u>QUANTITY (TONS/YEAR)</u></b>	<b><u>% OF TOTAL</u></b>
Residential	1,887	60
Commercial/ Institutional	630	20
Non-Hazardous Industrial	630	20

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Table II-2 displays the composition of the solid waste by material.

**TABLE II - 2**

<b><u>WASTE CATEGORY</u></b>	<b><u>NATIONAL % *</u></b>	<b><u>CALCULATED TONS</u></b>
Paper & Paperboard	40.0	1,259
Glass	7.0	223
Ferrous Metals	6.5	205
Aluminum	1.4	44
Other Non-ferrous Metals	0.6	19
Plastics	8.0	252
Rubber & Leather	2.5	79
Textiles	2.1	66
Wood	3.6	113
Food Waste	7.4	233
Yard Waste	17.6	554
Misc. Inorganic Waste	1.5	47
Other	1.7	53
<b>TOTAL MUNICIPAL SOLID WASTE</b>	<b>100.0</b>	<b>3,147</b>

\* **Comprehensive studies have not been done in the Upper Cumberland Region in recent years. Therefore, the national projections are assumed to represent the county waste composition percentages.**

During the summer months, Memorial Day through Labor Day, the production of solid waste increases significantly due to tourism at Fall Creek Falls State Park. The County currently provides green boxes at specific areas around the County.

B. **WASTE COLLECTION AND TRANSPORT SYSTEMS**

The intent of this section is to carry out a complete inventory of all collection services operating within Van Buren County. The inventory will identify overlaps and unserved areas. It will begin to define existing transportation patterns and provide basic information for long range decisions about routing so that all residents of Van Buren County will have access to some type of solid waste collection.

Presently, neither Van Buren County nor the City of Spencer provide any form of collection service.

Currently the residents of Van Buren County have the option to dispose of their waste directly in the Van Buren County Landfill or use the green boxes scattered around the County. A list of all of the green box locations in Van Buren County and the estimated volume of waste disposed of in each per year are as follows:

TABLE II-3

<u>Site, Name Location</u>	<u>Size &amp; Type of Container (i.e. 6 yd<sup>3</sup> Dumpster</u>	<u>Number of Each Type</u>	<u>Reported or Estimated Qty. Waste Collected at the Site in 1991</u>
	<u>YD<sup>3</sup></u>		<u>YD<sup>3</sup>/Year</u>
SPENCER	5	5	5,460
CEDAR GROVE	5	1	260
ROCKY RIVERS	5	1	260
CUMMINGSVILLE	5	1	260
SPARKMANSOWN	5	1	260
JLM ENTERPRISES	5	2	520
CAMP CLEMENT	5	1	120
BONE CAVE	5	1	260
BAKER MT.	5	1	520
MOONEYHAM	5	2	1,040
RIVER FRONT MOTEL	5	1	520
GREENBRIAR APTS	5	1	520

Van Buren County transports the garbage collected in the green boxes on an as needed basis. This is done usually on the average of once or twice per week.

C. **SOURCE REDUCTION AND RECYCLING SYSTEMS**

Source reduction and recycling efforts in Van Buren County have been non-existent. The County has plans to apply for State grant monies to construct a recycling facilities to meet State requirements by 1996.

With the help of TVA and the State of Tennessee, Division of Solid Waste, Van Buren County plans to implement a variety of recycling education programs aimed at the general public, schools, industries, businesses, etc., with the possibility of initiating some type of mandatory household recycling program, if necessary.

D. **WASTE PROCESSING, COMPOSTING & WASTE-TO-ENERGY/INCINERATION SYSTEMS**

At the present time Van Buren County does not employ any of these systems nor do they intend to operate any of the systems during the duration of this 10-year comprehensive solid waste plan.

E. **DISPOSAL FACILITIES - LANDFILLS AND BALEFILLS**

Van Buren County opened their landfill, State Permit Number SNL 88-102-0196, in July of 1984. The Van Buren County Landfill is permitted as a Class I Landfill by the State of Tennessee and is located approximately 10.0 miles south of Spencer, as shown on the Regional System map located at the end of this plan. Van Buren County is currently contracting with Simmons Custom Dosier, Mr. Joe Daniel Simmons, to operate the Landfill. Mr. Simmons' contract expires July 30, 1994 at which time Van Buren County plans to continue the practice of contracting for operation of the Landfill.

However, this budget does not take into account the closure/post closure expenses that will be required for the landfill.

G. **PUBLIC INFORMATION PROGRAMS**

Solid waste education and recycling programs for adults and children are generally considered to be a key factor in any comprehensive solid waste management plan or system. According to the 1990 census, Van Buren County has 3,573 adults and 1,273 school age children (ages 5-17). Van Buren County currently does not have a recycling program but plans are process to employ a recycling program with emphasis on the 5-17 age group.

Currently the County has available for use the Corps of Engineers and Agriculture Extension Video for classrooms and for the County Research and Development group.

It is estimated that approximately 20% of the adult population and 10% of school age children are currently benefitting from education programs dealing with solid waste.

The County plans to increase the percentages dramatically in the near future so that all residents of the County will be exposed to some form of solid waste and recycling education.

TABLE II - 4

Van Buren County, Tennessee  
Solid Waste/Sanitation Fund  
Statement of Proposed Operations  
For the Fiscal Year Ending June 30, 1994

Account No.	Description	Estimated 1992-93	Estimated 1993-94
<b>Estimated Revenues</b>			
40000	LOCAL TAXES		
40100	County Property Taxes		
40110	Current Property Tax	\$ 64,300	\$ 63,070
40120	Trustee's Collections - Prior Year	0	1,000
40140	Interest and Penalty	690	500
40150	Pick-up Taxes	276	0
40300	Statutory Local Taxes		
40320	Bank Excise Tax	473	400
TOTAL LOCAL TAXES		\$ 65,739	\$ 64,970
Total Estimated Revenues		\$ 65,739	\$ 64,970
<b>Estimated Expenditures</b>			
55000	PUBLIC HEALTH AND WELFARE		
55730	Waste Collection		
55731	Waste Pickup		
147	Truck Drivers	\$ 20,325	\$ 16,207
201	Social Security	1,260	1,200
204	State Retirement	333	700
210	Unemployment Compensation	0	250
212	Employer Medicare	295	300
336	Maintenance & Repair Services- Equipment	9,000	10,000
412	Diesel Fuel	4,823	5,000
499	Other Supplies and Materials	1,273	500
510	Trustee's Commission	1,510	1,500
599	Other Charges	7,672	2,000
TOTAL PUBLIC HEALTH AND WELFARE		\$ 46,691	\$ 37,657
Total Estimated Expenditures		\$ 46,691	\$ 37,657
<b>Estimated Other Uses</b>			
59100-590	Operating Transfers - General Government	0	32,520
Total Estimated Expenditures and Other Uses		\$ 46,691	\$ 70,177
<b>Excess of Estimated Revenues Over (Under) Estimated Expenditures and Other Uses</b>			
Estimated Beginning Fund Balance - July 1		0	9,048
Estimated Ending Fund Balance - June 30		\$ 19,048	\$ 3,841

TABLE II - 4 (continued)

Van Buren County, Tennessee  
Solid Waste Disposal Fund  
Statement of Proposed Operations  
For the Fiscal Year Ending June 30, 1994

Account No.	Description	Estimated 1993-94
	Estimated Revenues	
43000	CHARGES FOR CURRENT SERVICES	
43100	General Service Charges	\$ 27,000
43110	Tipping Fees	-----
	TOTAL CHARGES FOR CURRENT SERVICES	\$ 27,000
		-----
	Total Estimated Revenues	\$ 27,000
	Estimated Other Sources	
49800	Operating Transfers	32,520
		-----
	Total Estimated Revenues and Other Sources	\$ 59,520
		-----
	Estimated Expenditures	
53000	PUBLIC HEALTH AND WELFARE	
55730	Waste Disposal	
55734	Landfill Operation and Maintenance	\$ 10,920
149	Laborers	800
201	Social Security	100
210	Unemployment Compensation	200
212	Employer Medicare	37,000
399	Other Contracted Services	500
499	Other Supplies and Materials	10,000
599	Other Charges	-----
	TOTAL PUBLIC HEALTH AND WELFARE	\$ 59,520
		-----
	Total Estimated Expenditures	\$ 59,520
		-----
	Excess of Estimated Revenues and Other Sources Over (Under) Estimated Expenditures	\$ 0
	Estimated Beginning Fund Balance - July 1	0
		-----
	Estimated Ending Fund Balance - June 30	\$ 0
		-----

## H. STRENGTHS AND WEAKNESSES OF THE EXISTING SYSTEM

### 1. Solid Waste Collection and Transportation

Presently, Van Buren County depends on green boxes to provide collection services. However, the County plans to construct manned convenience centers at specific locations throughout the County. The number of convenience centers constructed will depend on the availability of State Grant money. The cost to the County for providing collection and transportation would make this alternative impossible as Van Buren County is recognized as one of the poorer counties in the state and country. The minimum level of service required by the Solid Waste Management Act for Van Buren County is one (1) convenience center by 1995. Van Buren County will also continue to provide Green Boxes around Fall Creek Falls State Park during tourist season as well as in remote areas of the County.

Based on 1991 solid waste and population data, the County has a per capita generation rate of 0.65 tons/person/year. The expected rate for a rural community is approximately 0.80/tons/person/year. This indicates that collections will probably increase when enough accurate weighing data becomes available at the new Landfill and residents currently disposing of their waste in other counties are forced to use the Van Buren County Landfill. At this time Van Buren County may have to address the possibility of installing a convenience center or some other type of collection system in some of the more remote areas of the County.

2. **Source Reduction, Recycling and Reuse**

As stated previously, Van Buren County does not presently have a source reduction, reuse and recycling program. There is a need in the County for new recycling and reduction programs which will help the County meet the 25% reduction goal.

3. **Public Information and Education**

Presently, there are not any "significant" solid waste educational programs identified in the County. The primary source of educational programs has been through TVA. It should also be noted that the lack of educational programs is prevalent throughout the Upper Cumberland region.

The need to develop new solid waste educational programs is a need for all counties in the Upper Cumberland region.

Van Buren County has the advantage of assistance from TVA. The Upper Cumberland Development District will also assist in the distribution of basic educational materials.

4. **Disposal Capacity**

Table II-4 projects the amount of waste requiring disposal for the County during the next ten (10) years. Column two (2) only considers population and economic factors and indicates a slight increase in capacity requirements for the County. Column three (3) assumes the County will meet the 25% reduction goal. Therefore, the 10-year capacity projection is considerably less.

**TABLE II - 4**

<b>YEAR</b>	<b>PROJECTED SOLID WASTE REQUIRING DISPOSAL ADJUSTED FOR POPULATION AND ECONOMIC GROWTH (TONS/YEAR)</b>	<b>PROJECTED SOLID WASTE REQUIRING DISPOSAL ADJUSTED FOR 25% REDUCTION GOAL (TONS/YEAR)</b>
1993	3,247	3,215
1994	3,249	3,087
1995	3,250	2,763
1996	3,253	2,440
1997	3,255	2,441
1998	3,258	2,444
1999	3,260	2,445
2000	3,263	2,447
2001	3,262	2,447
2002	3,265	2,449

Based on the projected volumes from column two (2), the Van Buren County Landfill has a remaining useful life of 2 years & 3 months.

## **CHAPTER III**

# **GROWTH TRENDS, WASTE PROJECTIONS & PRELIMINARY SYSTEM STRUCTURE**

A. **PROJECTIONS OF SOLID WASTE GENERATION**

The Solid Waste Management Act of 1991 requires that each County prepare projections of the solid waste generation for a ten-year planning period. Projections will be used to establish future demand in Van Buren County for solid waste collection, treatment and disposal capacity. The projections will be evaluated on an annual basis comparing actual volume to projected volume and existing compared to planned capacity. Factors to be considered in waste projections include:

- \* **Current waste generation and composition**
- \* **Population changes and trends**
- \* **Regulatory changes**
- \* **Special conditions.**

The plan will use the 1991 calendar year as a base year. Waste projections will be made for calendar years 1994 through 2003.

**Projection Method:**

1. Calculate an empirical per capita solid waste generation rate for Van Buren County for the base year 1991. For purposes of the plan "**Waste requiring treatment or disposal** is assumed to be equivalent to, or a functional surrogate, for "**generation**".
2. Assume a constant per capita rate of generation for ten (10) years.
3. Adjust projections of solid waste generation in each of the next ten (10) years for population changes.
4. Adjust projections of solid waste generation in each of the next ten (10) years for economic changes.
5. Adjust projections of solid waste generation in each of the next ten (10) years for source reduction, recycling and reuse, or industrial process changes.

6. Adjust projections of solid waste generation in each of the next ten (10) years from regulatory changes such as bans or diversions of solid waste to other classes of landfills.
7. Adjust projections to account for "**special conditions**" unique to the County.
8. Adjust projections to account for anticipated imports of solid waste originating outside the County or for anticipated exports of solid waste to other counties.
9. Circulate projections for review to local officials and the Advisory Committee.

**VAN BUREN COUNTY PROJECTIONS**

1. Total quantity of solid waste collected for treatment or disposal in 1991 (= "generation") 3,147 tons.
2. Projected population, 1991 4,844.
3. Calculate the empirical per capita waste generation rate for Van Buren County in calendar 1991, according to the following:

$$\frac{\text{Total quantity of waste (tons)}}{\text{population/(persons)}} = \frac{\text{per capita generation}}{\text{(tons/person/year)}}$$

4. Adjust for population changes - The County population is projected to decrease slightly over the next ten (10) years, as shown in Chapter I, Table I-4. Assuming that the per capita generation rate will remain constant, the quantity of waste that is projected to be generated in each of the next ten (10) years is shown on Table III-1.

---

**TABLE III - 1**

**VAN BUREN COUNTY SOLID WASTE PROJECTION  
ADJUSTED FOR POPULATION**

<u>Projection Year</u>	<u>Projected Population</u>	<u>Annual Per Capita Waste Generation Tons/Person/Year</u>	<u>Projected Quantity of Waste Requiring Disposal (Tons) (adj for Population)</u>
1992	4,842	.65	3,147
1993	4,840	.65	3,146
1994	4,838	.65	3,145
1995	4,836	.65	3,143
1996	4,834	.65	3,142
1997	4,832	.65	3,141
1998	4,830	.65	3,140
1999	4,828	.65	3,138
2000	4,826	.65	3,137
2001	4,818	.65	3,132
2002	4,816	.65	3,130
2003	4,810	.65	3,126

---

5. To adjust the quantity of solid waste for economic change for each of the projection years, assume solid waste generation is related to total economic performance. The statewide economic growth rate can be used as a first approximation to calculate incremental increases in the quantity of waste requiring disposal in each of the projection years.

The UT Center for Business and Economic Research forecasts that the inflation adjusted gross state product "will grow at 3.2% compound annual rate" between 1990 and 1999.

Using this rate the annual incremental increase in waste requiring disposal in each of the projection years is shown on Table III-2.

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**TABLE III - 2**

**VAN BUREN COUNTY SOLID WASTE PROJECTION  
ADJUSTED FOR ECONOMIC GROWTH**

<u>Projection Year</u>	<u>Base *</u> <u>(Tons)</u>	<u>Annual Increment Due to Economic Growth</u>	<u>Quant. Solid Waste Requiring Disposal Adj. for Economic Growth (tons)</u>
1992	3,147	101	3,248
1993	3,248	101	3,352
1994	3,352	104	3,459
1995	3,459	107	3,570
1996	3,570	111	3,684
1997	3,684	114	3,802
1998	3,802	118	3,923
1999	3,923	122	4,049
2000	4,049	126	4,178
2001	4,178	130	4,312
2002	4,312	138	4,450
2003	4,450	142	4,592

---

\* Use 1991 generation for the base in the first column. Bring the adjusted total for each year down and use it as the "Base" for the succeeding year.

6. Add the increment for each year (from column 4 in Table III-2) to the projected annual quantity of waste requiring disposal, adjusted for population, from Table III-1) for each projection year.

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**TABLE III - 3**

**VAN BUREN COUNTY SOLID WASTE GENERATION**

**TOTAL SOLID WASTE**

<b>Quant. Solid Waste * Requiring Disposal Projection Adjusted for</b>	<b>Incremental Increase ** In Solid Waste Requiring Disposal Due to Economic</b>	<b>Total Solid *** Waste Requiring Disposal</b>	
<b>Year</b>	<b>Population Change (Tons)</b>	<b>Change (Tons)</b>	<b>(Tons)</b>
1992	3,147	101	3,248
1993	3,146	101	3,247
1994	3,145	104	3,249
1995	3,143	107	3,250
1996	3,142	111	3,253
1997	3,141	114	3,255
1998	3,140	118	3,258
1999	3,138	122	3,260
2000	3,137	126	3,263
2001	3,132	130	3,262
2002	3,130	138	3,268
2003	3,126	142	3,268

---

\* Column 4, Table III-1

\*\* Column 3, Table III-2

\*\*\* Adjust for Population & Economic Growth

7. Based on the information collected in the County inventory of facilities, services and programs, local goals and markets, estimate annual reductions in the quantity of solid waste requiring disposal due to waste reduction and recycling or industrial process changes. Table III-4 shows the projected quantity of waste requiring disposal assuming waste reduction due to reuse and recycling.

**TABLE III - 4**

**VAN BUREN COUNTY SOLID WASTE GENERATION**

**PROJECTED QUANTITY OF WASTE**

**REQUIRING DISPOSAL**

<b>Projection Year</b>	<b>Projected Totals * Adjusted for Population and Economic Factors (Tons)</b>	<b>Estimated Waste Reduction Due to Reuse and Recycling (Tons)</b>	<b>Projected Quantity of Waste Requiring Disposal Adjusted for Population &amp; Economic Factors/Recycling (Tons)</b>
1992	3,248	0	3,248
1993	3,247	0	3,247
1994	3,249	0	3,249
1995	3,250	32	3,218
1996	3,253	162	3,091
1997	3,255	488	2,767
1998	3,258	813	2,445
1999	3,260	814	2,446
2000	3,263	815	2,448
2001	3,262	815	2,447
2002	3,268	816	2,452
2003	3,268	816	2,452

\* Column 4, Table III-3

Like most other rural communities, Van Buren County is in the early phase of implementing solid waste reduction, recycling and industrial process changes.

The percentages shown above are primarily based upon two assumptions. First, the cost of solid waste disposal is expected to increase substantially during the next five (5) years. This cost increase is anticipated to result in a substantial reduction in the amount of industrial waste. Approximately 50% of the reduction shown is expected from industrial programs.

Second, markets for recyclable materials are expected to develop and be made available to Van Buren County. A substantial portion of this recycling effort is expected to be paper products which account for approximately 40% of the total solid waste generated. Approximately 50% of the total reduction shown is expected from new markets for recyclable materials.

**B. PRELIMINARY SYSTEM DESIGN**

Presently, Van Buren County is not meeting the majority of the requirements of the 1991 Solid Waste Management Act. The main areas of concern are providing some type of collection to all areas of the County and recycling efforts. The concerns will be addressed in more detail after each system component has been evaluated in Chapter IV through X.

C. **EVALUATION CRITERIA FOR VAN BUREN COUNTY**

The solid waste management system options will be carefully evaluated in the next seven (7) chapters. A final selection of system elements and configurations will be deferred until the evaluation has been completed.

Evaluation criterion will include the following: Institutional compatibility; number and size of facilities needed to meet defined County needs; evaluation of regional markets for recovered materials, fuel to energy; capital and annual operating costs; unit costs (cost per ton of waste); siting and regulatory requirements; environmental impacts; public acceptance; and any other criteria selected by the Van Buren County Solid Waste Board.

## **CHAPTER IV**

# **WASTE REDUCTION**

A. **ESTABLISHING A BASE YEAR QUANTITY**

The base year quantity is based on the population and quantity of solid waste generated and disposed of in calendar year 1989. The County per capita waste disposal rate for the base year can be calculated by the following equation:

$$\text{County annual per capita Waste Disposal Rate} = \frac{\text{Total Waste Disposed (1989)}}{\text{Total County Population (1989)}}$$

Information obtained from the Upper Cumberland Development District for Van Buren County show that 2,340 tons of waste were disposed of in the County landfill in the calendar year 1989 and the County population of 1989 was 4,650. Using these figures, the County annual per capita waste disposal rate calculates to be 0.50 tons/person/year.

B. **TARGET 1995 WASTE REDUCTION PER CAPITA GOAL**

Based on the information in Section A, the value of a 25% reduction in the volume of waste disposed in tons/year is equal to the of waste disposed of in 1989. Therefore, the target 1995 volume of waste to be disposed is  $0.75 \times 2,430$  or 1,823 tons. This is the maximum amount of waste that can be disposed of in the Van Buren County landfill if the County is to meet their 25% reduction goal. Therefore, the 1995 goal of waste reduction calculates to be 608 tons based on current quantities of waste being disposed of at the Van Buren County landfill as measured by actual weighed data, the 1989 estimated figures appear extremely low and will require a base year adjustment when one (1) year of actual weighed data has been collected.

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**TABLE IV - 1**

**MAJOR INDUSTRIES OF VAN BUREN COUNTY**

<b><u>INDUSTRY</u></b>	<b><u>PRODUCT</u></b>	<b><u>TYPE OF WASTE(S)</u></b>
Townsend Textron Dunn Steel	Steel	Steel Products (Recycled on Site)
Dept. of Corrections		Standard Domestic Waste
State Park		Standard Domestic Waste

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It is not obvious from Table IV-1, but the majority of industrial waste is cardboard. Mandatory recycling of cardboard would divert a large percentage of industrial/commercial solid waste from the landfill. The University of Tennessee, in conjunction with TVA operate an Industrial Waste Reduction Assessment Program. The University of Tennessee, Division of Solid Waste staff will visit each of the major industries of Van Buren County individually and make written recommendations as to the types and amounts of waste generated and which wastes can be recycled or reused along with possible methods and estimated amounts.

This is a free service in which Van Buren County should take full advantage. The Nashville area telephone number to set up an assessment schedule is (615) 974-3018.

Table IV-2 displays the estimated quantities of waste Van Buren County projects to be removed or diverted from the landfill through the year 2003.

**TABLE IV-2**

**Estimated Quantities of Waste Removed or Diverted from the Waste Stream (Tons)**

YEAR	PREVIOUS REDUCTIONS	RECOVERED & RECYCLED	DIVERTED TO ALTERNATIVE DISPOSAL	OTHER	TOTAL
1985 to 1989	--		--	--	
1990	--	0	--	--	
1991	--	0	--	--	
1992	--	0	--	--	
1993	--	0		--	
1994	--	32	--	--	
1995	--	162	--	--	
<b>SUBTOTAL</b>	--	<b>194</b>	--	--	<b>194</b>
1996	--	488	--	--	
1997	--	813	--	--	
1998	--	814	--	--	
1999	--	815	--	--	
2000	--	815	--	--	
2001	--	816	--	--	
2002	--	816	--	--	
2003	--	818	--	--	
<b>TOTAL</b>	--	<b>6,195</b>	--	--	<b>6,389</b>

D. **STAFFING REQUIREMENTS**

Presently all issues dealing with solid waste are being administered through the Van Buren County Executive's office. The solid waste board has discussed the possibility of hiring a solid waste manager to oversee all solid waste matters. It would be an enormous first step towards dealing with solid waste reduction if the hiring of such a manager to develop full time interest to solid waste was approved by the Van Buren County Commissioners. However, under the present solid waste budget, there are not enough funds to cover salary and expense requirements.

As stated previously in Chapter One, all solid waste revenues for Van Buren County are obtained through an annual budget appropriation from the County and tipping or surcharge fees assessed to certain corporations of Van Buren County. In addition, Van Buren County plans to apply for several grants for solid waste projects. Van Buren County presently receives \$17,000 from the Tennessee State Litter Grant Program.

E. **IMPLEMENTATION SCHEDULE**

Presently, Van Buren County has no plans to add any solid waste staffing throughout the duration of the 10-year plan unless money becomes available from the County or the Town of Spencer. If staffing should become necessary during the next ten (10) years, this plan would be revised accordingly.

F. **DATA COLLECTION**

Van Buren County will collect data for required annual progress reports to the State of Tennessee through the County Executive's office. Accurate records as to the actual volume of waste disposed of at the landfill, recycled or diverted will be kept at the County Executive's office. Revenues and expenditures, as they relate to solid waste, will also be maintained by the County Executive.

# **CHAPTER V**

## **WASTE COLLECTION AND TRANSPORTATION**

A. **EXISTING COLLECTION SYSTEM**

The existing collection system consists of a network of green boxes scattered throughout the City of Spencer and Van Buren County. Table II-3 displays the locations of these green boxes along with the estimated volume of waste disposed in each.

B. **COLLECTION AND TRANSPORTATION NEEDS**

Van Buren County needs to construct one (1) convenience center as required by State regulations.

C. **COUNTY NEEDS WITHIN TEN (10) YEARS**

As long as the green box system continues to supply Van Buren County with an adequate service, the County sees no need to get in the garbage collection business. The County does plan to construct a manned convenience center provided grant money becomes available.

D. **STAFFING NEEDS**

Maintaining affordable garbage pick-up will be the responsibility of the County Executive. The County will need to hire, or relocate from within, a person to man the proposed convenience center.

# **CHAPTER VI**

## **RECYCLING**

A. **COUNTY NEEDS**

Van Buren County has plans of opening a recycling center at their proposed convenience center to meet state requirement T.C.A. 68-31-815(b)(7) requiring each county to provide one (1) or more sites for collection of recyclable materials by January 1, 1996. The County is required to report annually to the state planning office the quantities of recyclable materials collected by type of material. Therefore, this plan will be reviewed annually and updated accordingly.

B. **ACTIONS TO EXPAND AND ENHANCE RECOVERY, REUSE & RECYCLING**

1. The overall objective of Van Buren County is to meet the twenty five percent (25%) reduction goal by December 31, 1995 as established by the State of Tennessee. In order to achieve this goal, Van Buren County plans to implement a countywide volunteer recycling program. The proposed recycling program will be discussed in detail in the remainder of this chapter.
2. As shown on the regional map at the end of this plan, there are not any recycling centers currently in operation in Van Buren County.

Initially, Van Buren County plans to target the industrial/commercial sector for recycling. Therefore, the majority of the initial recycling programs will be directed at the industrial/commercial sector.

3. Van Buren County has discussed two (2) separate recycling programs which would be initiated. The first program would be an industrial/commercial recycling program aimed at removing the large quantities of corrugated cardboard currently being disposed of at the landfill. Under the proposed program, all industrial/commercial businesses would be required to separate and break down their cardboard from their remaining waste. If this separation is not performed at the industry, the County landfill operator would refuse the industry or private hauler to dump at the landfill. This should be a relatively easy program to enact due to the small number of industrial/commercial entities in Van Buren County and the large quantity of corrugated cardboard that they dispose.

A program of this nature could realistically divert ten percent (10%) of the total waste currently being disposed of at the landfill.

The second possible program Van Buren County may initiate would be a volunteer household recycling program for aluminum, newsprint, tin, glass and cardboard.

4. Currently, Van Buren County does not have any type of recycling center operating within the County.
6. Currently, Van Buren County does not have a market for recyclables.

7. The County Executive, with the help of TVA will deal directly with the recyclable markets.
8. N/A
9. Van Buren County is in the process of initiating a Recycling and Reuse Curriculum for fourth and fifth graders at the Van Buren County elementary school. Plans are to have a school curriculum of various levels for all grades, K-12, in place by 1995. Presently there are not any education programs geared for adults other than newspaper articles. Industrial/commercial recycling education programs will be implemented when mandatory recycling is initiated.
10. The County Executive will oversee all recycling programs. The County Executive will work with TVA and the State of Tennessee to implement the best recycling and education programs available.
11. The cost for recycling operations and education will be included in the Solid Waste Operations Budget.
12. Funding for recycling operations and education will come from a combination of a portion of the general solid waste fund and possible grants.

13. Volumes of recycled and recovered materials, when they are received, will be measured at the Van Buren County landfill scale. It will be the responsibility of the County Executive to collect and prepare data for annual reports to the State of Tennessee.

C. **COORDINATION OF RECYCLING PROGRAMS**

Public, private and non-profit sector recycling programs will be coordinated through the County Executive with the help of the TVA and the State of Tennessee.

D. **IMPLEMENTATION SCHEDULE**

Van Buren County's main goal is constructing a convenience center with a recycling area. Construction of such a recycling area by the end of FY 94/95 would be a major milestone for Van Buren County in their solid waste endeavors.

E. **RECYCLING CENTER LOCATIONS**

For information on recycling programs contact the Van Buren County Executive's office at (615) 946-2314.

CHAPTER VII  
COMPOSTING,  
SOLID WASTE PROCESSING  
WASTE-TO-ENERGY AND  
INCINERATION CAPACITY

Presently there are no composting, solid waste processing, waste-to-energy or incineration facilities located in Van Buren County, nor does Van Buren County plan to provide any of these facilities in the 10-year planning period. Therefore, this chapter of the Van Buren County 10-year Comprehensive Solid Waste Plan is not applicable.

**CHAPTER VIII**  
**DISPOSAL CAPACITY**

A. **EXISTING LANDFILL CAPACITY**

In July of 1984, Van Buren County opened the Van Buren County landfill off Old Highway 111, approximately 10 miles south of Spencer. (See the Regional System Map in the back of this plan for the location). The landfill consists of six (6) acres of permitted disposal area up to a finished grade elevation of 1825. Presently enough area space remains, which will provide Van Buren County with disposal capacity through October 1996. Tables VIII-1 and VIII-2 display the estimated demand of waste requiring disposal versus the supply of existing and planned capacity for Van Buren County on a yearly basis through the year 2003. The demand in Table VIII-1 is adjusted for population and economic growth and the demand in Table VIII-2 assumes that Van Buren County will meet its 25% reduction goal by January, 1996.

**TABLE VIII-1**

**VAN BUREN COUNTY, TENNESSEE**

**CAPACITY DEMAND VS. SUPPLY**

**DEMAND ADJUSTED FOR POPULATION & ECONOMIC GROWTH**

<b>YEAR</b>	<b>DEMAND: Tons of Waste Requiring Disposal</b>	<b>SUPPLY: Existing &amp; Planned Capacity</b>	<b>Surplus (+)</b>	<b>Shortfall</b>
1993	3,247	13,000	9,753	
1994	3,249	9,753	6,504	
1995	3,250	6,504	3,254	
1996	3,253	3,254	1	
1997	3,255	1		3,254
1998	3,258	0		6,512
1999	3,260	0		9,772
2000	3,263	0		13,035
2001	3,262	0		16,297
2002	3,265	0		19,562
2003	3,265	0		22,827

**TABLE VIII-2****VAN BUREN COUNTY, TENNESSEE****CAPACITY DEMAND VS. SUPPLY****DEMAND ADJUSTED FOR 25% REDUCTION GOAL**

<b>YEAR</b>	<b>DEMAND: Tons of Waste Requiring Disposal</b>	<b>SUPPLY: Existing &amp; Planned Capacity</b>	<b>Surplus (+)</b>	<b>Shortfall (-)</b>
1993	3,251	13,000	9,749	
1994	2,887	9,749	6,862	
1995	2,763	6,862	4,099	
1996	2,440	4,099	1,659	
1997	2,441	0		2,441
1998	2,444	0		4,885
1999	2,445	0		7,330
2000	2,447	0		9,777
2001	2,447	0		12,224
2002	2,449	0		14,673
2003	2,450	0		17,123

As can be seen by Tables VIII-1 and VIII-2 Van Buren County is expected to utilize their permitted landfill capacity in 1996. Presently, after 1996, Van Buren County shows a shortfall of landfill capacity. Van Buren County would like to permit additional land within the County and continue to dispose of their own waste. However, due to the new State and Federal regulations, this may not be cost effective. Another alternative which has been discussed is to transport Van Buren County waste to the Sparta (White County) transfer station which will be disposed of in the White County landfill.

This method will require a high initial cost for equipment, such as trucks, to transport waste to the transfer station as well as White County tipping fees. A cost analysis will need to be performed to decide which is the best long term alternative for Van Buren County.

CHAPTER IX  
PUBLIC INFORMATION  
AND EDUCATION

A. **PUBLIC INFORMATION AND EDUCATION PROGRAM NEEDS**

The present need for public information and education programs as they pertain to solid waste issues, management operational costs and the value of waste reduction and recycling for Van Buren County is immense. Presently, other than some random aluminum recycling, there is no sign of any recycling being performed by residences, industries or businesses. Information on individual waste reduction through source reduction, reuse and recycling, backyard composting, etc., need to be made readily available to the general public describing their importance to the community. When a mandatory recycling program is put into effect for industries and businesses, a structured waste reduction and recycling program needs to be adopted by the solid waste board setting down rules and regulations to be followed and punishment for violators. In addition, both individuals and businesses need to be informed of the escalating costs of disposing of solid waste so that they can appreciate the value of volume reduction.

As stated previously in Chapter VI, Van Buren County is in the process of initiating a recycling and reuse curriculum for fourth and fifth graders at the Van Buren County elementary school. The need for school-based solid waste education is prevalent throughout the Van Buren County school system as well as the Upper Cumberland Development District. With the help of TVA the Upper Cumberland Development District and the State of Tennessee, Van Buren County plans to have information and education programs for every target group in the County by the end of 1996.

**B. WAYS TO MEET NEEDS**

1. The goals and objectives of Van Buren County are to provide information and education to all residents of the County. This will require a vast amount of help from outside sources, such as TVA and Upper Cumberland Development District, as well as the State of Tennessee.
  
2. With the majority of the 25% reduction goal directed at the industrial/commercial sector, they will be the initial main target group. Following the industrial/commercial group the target groups will consist of adults and school aged children.
  
3. The amount and kinds of information to be provided is largely based on the amount and kinds of information that is provided to Van Buren County from sources such as TVA, the Upper Cumberland Development District and the State of Tennessee. Van Buren County plans on keeping a close eye on what types of public information and education programs seem to be working for other counties and regions throughout the State and implement those types of programs.
  
4. Methods to be utilized will again be determined by methods made available by various groups and by trial and error; not only by Van Buren County but by other counties and regions as well.

Methods which have been discussed by the Van Buren County Solid Waste Board for school-based instruction have included audio-visual materials, slides and videos provided by TVA, exhibits and demonstrations such as the recycling trailer provided by The State of Tennessee and various speakers who could possibly stimulate interest in solid waste issues at differing levels of education. Articles pertaining to solid waste in the local newspaper and solid waste news stories to be broadcast on Van Buren County's local radio station were also discussed. In addition, several board and advisory committee members expressed interest in attending workshops, seminars and training courses being conducted by the Upper Cumberland Development District in conjunction with the State Division of Solid Waste.

5. Van Buren County will rely heavily on the staffing of the various groups previously mentioned for providing solid waste information and education programs. Reviewing and implementing various educational programs and arranging for solid waste information to be made available to the general public will be yet another task for the County Executive.

The budget needs for public information and education programs are not expected to be significant. The majority of the existing programs are free of charge with reproduction, distribution and advertising costs the main expenses.

6. Financing public information and education programs will be available from the solid waste general funds on an as needed basis. If the cost of funding a program exceeds \$250.00, approval from the County Commission Solid Waste Board will be required.
7. Evaluation and reporting will be on an annual basis when the Van Buren County 10-year Comprehensive Solid Waste Plan is revised.

C. **IMPLEMENTATION SCHEDULE**

Van Buren County intends to have a County-wide industrial/commercial source reduction and recycling program implemented by January 1, 1996. By December 31, 1996, education programs for all residents of Van Buren County will be available.

CHAPTER X  
PROBLEM WASTES

**A. HOUSEHOLD HAZARDOUS WASTES**

Household Hazardous Wastes (HHW) are defined as products used at residences that are discarded in domestic garbage and that contain substances already regulated under RCRA as an industrial hazardous waste. Some examples of HHW include aerosol spray cans, paint cans, pesticides, some cleaners, etc. The State of Tennessee, through funds made available from the Solid Waste Management Fund, provides a mobile collection unit to provide collection of HHW. Van Buren County is required to provide a site for collection and at least one (1) person at the collection site to assist persons in operating the mobile collection unit. Van Buren County will coordinate with the State to have the mobile collection unit set up at the Van Buren County landfill on an as needed basis, at which time Van Buren County will supply personnel necessary to assist in its operation. Van Buren County will advertise the dates and times in the local newspaper and their local radio station well in advance of the date that the collection unit will be at the landfill. In addition, Van Buren County will attempt to educate the general public as to the necessity and benefits of separating HHW from domestic garbage. If the need arises, Van Buren County will install a bin(s) at the landfill for the disposal and storage of HHW between the mobile collection unit visits.

B. **WASTE TIRES**

Van Buren County does not presently have a tire collection and storage site. The County intends to apply for grant money which will enable them to construct a tire storage area at their proposed convenience center until a time when the mobile tire shredding services, provided by the Department of Environment and Conservation, is needed.

For several years Van Buren County used the majority of the annual liter grant cleaning up roadside dumps and illegal tire piles. Presently, no known illegal tire piles exist in Van Buren County.

C. **WASTE OIL**

Presently, due to lack of acceptable facilities, the Van Buren County landfill does not accept waste oil or other automotive fluids. However, the County has plans to apply for grant money which will enable them to install a waste oil collection facility at the proposed convenience center site. This way the waste oil could be transported to the new landfill site if Van Buren County chooses to construct one.

D. **LEAD ACID BATTERIES**

Currently, lead-acid batteries are being exchanged for a core charge when a new battery is purchased. There have been very few lead-acid batteries show up at the landfill, but with the current core exchange of approximately \$5.00 and a selling price slightly less, the amount being discarded are negligible.

E. **LITTER GRANT ACTIVITIES**

As stated in Part B, in previous years the majority of Van Buren County's State Litter Grant has been used to clean up illegal roadside dumps and illegal tire piles. Since there are no longer any known illegal dumps or tire piles in Van Buren County, the grant money is being used for roadside pickup, signs and community education.

CHAPTER XI

IMPLEMENTATION: SCHEDULE,  
STAFFING AND FUNDING

A. **SYSTEM DEFINITION**

The present state of the Van Buren County Solid Waste Program is in relatively decent shape. The scales at the landfill have been put into operation and there is enough remaining landfill capacity to allow the County to continue using the landfill until the October 9, 1996 mandatory state deadline. However, the long-term state of the Solid Waste Program is full of unknowns. The county needs to decide soon what the best alternative for disposing of their waste after October 1996 will be. The County would like to stay in the landfill business and permit new landfill space under the new state and federal regulations. These new regulations will make it extremely difficult and expensive for the smaller counties across the state to construct, operate and monitor their own landfills. Another option which has been discussed by the Van Buren County Landfill Committee is to transport their waste to either the Sparta or McMinnville transfer station. This alternative would also have a high initial cost for equipment (trucks) and a long term agreement for accepting Van Buren County waste will have to be resolved.

In addition, the County currently does not have a recycling area, either public or private, within the County. The County has plans to operate some type of recycling center in their required convenience center when they receive grant money for its construction. With the exception of a few small businesses performing their own voluntary recycling for cardboard and some minor recycling of aluminum cans for profit, the County is not making much progress towards the 25% reduction goal.

The root of all the County's solid waste shortcomings relates to money. Under the present set-up the solid waste general fund receives money from tipping fees from four (4) entities and a small portion of the annual County budget. This is barely enough money for the County to transport the garbage collected in the green box system and pay the private contract to operate the landfill. If the County's solid waste problems are to decrease, additional money will need to be allocated to the general funds. One possible source of additional money is the Town of Spencer. The Town of Spencer, which is by far the largest producer of solid waste in the county, is not required to contribute any money to the solid waste fund. If the County expects to succeed in their solid waste ventures the Town of Spencer will have to participate financially.

As stated previously in Chapters III through X very few of the required components of the Van Buren County Waste Management System throughout the 10-year planning period, (June 1994-June 2003), are in place.

A regional system map showing the regional boundaries and the location of the Van Buren County Landfill is located in the back of this plan.

**B. IMPLEMENTATION SCHEDULE**

Table XI-1 displays the proposed implementation schedule for Van Buren County through 1997. This table presents all state requirements as well as proposed planning programs.

**TABLE XI-1**  
**VAN BUREN COUNTY, TENNESSEE**  
**IMPLEMENTATION SCHEDULE**  
**1993 - 1997**

1993	1994	1995	1996	1997
		No MSW disposal facility shall accept any unshredded waste tires, lead acid batteries, or used oil. Each county shall provide at least one site for the collection and storage of these items (Jan 1, 1995)	Each county must provide one or more sites for collection of recyclables within the county (Jan. 1, 1996)	Education Program for all Van Buren County residents in Place Jan. 1, 1997.
	Submission of Municipal Solid Waste Region Plans to State Planning Office (June 30, 1994)			
		Revise Solid Waste Management Plan (March 1, 1995)	Synthetic liner required in all landfills where disposal continues (Oct 9, 1996)	
			Revise Solid Waste Management Plan (March, 1996)	Revise Solid Waste Management Plan (March, 1997)
Each owner or operator of a MSW disposal facility must keep written records of the amount of solid waste measured in tons received at the facility (July 1, 1993) Complete)		Mandatory Industrial/commercial recycling program in place (June 30, 1995)		
	Countywide 5% waste reduction goal (Dec 31, 1994)	Each county must assure that a county wide MSW collection and disposal system is in place (Jan 1, 1995)		
		Each county or region must meet the 25% waste reduction goal. (Dec. 31, 1995)		

An implementation schedule for the remaining years of the 10-year plan (1998-2003) will include state requirements as they become law. In addition, the County will revise its Solid Waste Management Plan and submit the revised plan to the State Planning Office by March 1 of each year throughout the 10-year planning period. The revised plan will include county programs, goals and milestones through the year 2003 as they become necessary.

C. **STAFFING AND TRAINING REQUIREMENTS**

For the base year 1993, Van Buren County did not have any authorized solid waste management positions. Collection is performed by the County through a network of green boxes and the operation of the landfill is performed by private contract. Currently, the County Executive is responsible for overseeing all solid waste management issues.

CHAPTER XII  
ALLOCATION OF  
IMPLEMENTATION  
RESPONSIBILITIES; PLAN  
ADOPTION  
AND SUBMISSION

Van Buren County being a one-county solid waste region has full responsibility for implementation of the 10-year solid waste plan. The Van Buren County Solid Waste Board and the Van Buren County Advisory Committee were established for the purpose of preparing this 10-year comprehensive solid waste plan. Upon completion, the Solid Waste Board will hold a public hearing which will afford all interested persons an opportunity to submit written and oral comments, and the preceding shall be recorded and transcribed and become a part of the plan. After the public hearing the Solid Waste Board shall submit the plan to the Van Buren County Commission for their approval to support and fund the plan. Upon County approval the Solid Waste Board shall submit the plan to the State of Tennessee, Department of Environment and Conservation, Division of Solid Waste for their approval. The responsibility of implementing the state approved solid waste plan will fall with the Van Buren County landfill committee with approved funding by the Van Buren County Commission.

Ten (10) copies of the Solid Waste Plan shall be submitted to:

Tennessee Department of Environment and Conservation  
Division of Solid Waste Assistance  
14th Floor - L & C Tower  
401 Church Street  
Nashville, Tennessee 37243-0455

as soon as the above steps have been completed.

CHAPTER XIII  
FLOW CONTROL AND  
PERMIT APPLICATION REVIEW

A. **INTRA-COUNTY FLOW CONTROL**

Van Buren County presently does not have any agreements with other counties to dispose of their waste or receive any other county's waste.

B. **PLANS REVIEW**

Pursuant to Tennessee Code Annotated, Title 68, Chapter 31, after the plan is approved by the State, the County must approve any application for a permit for a solid waste disposal facility or incinerator within the County as consistent with the County's disposal needs before any permit is issued by the Commissioner.

An applicant for a permit for construction or expansion of a solid waste disposal facility or incinerator shall submit a copy of the application to the County at or before the time the application is submitted to the commissioner. The county shall review the application for compliance with the provisions of Section 13, and shall conduct a public hearing after public notice has been given in accordance with Tennessee Code Annotated, Title 8, Chapter 44, prior to making a determination. The hearing shall afford all interested persons an opportunity to submit written and oral comments, and the proceeding shall be recorded and transcribed. The County shall render a decision on the application within ninety (90) days after receipt of a complete application. The County shall immediately notify the commissioner of its acceptance or rejection of an application.

The County may reject an application for a new solid waste disposal facility or incinerator or expansion of an existing solid waste disposal facility or incinerator within the County only upon determining that the application is inconsistent with the solid waste management plan adopted by the County and approved by the state planning office and the county shall document in writing the specific grounds on which the application is inconsistent with such plan.

Where the County rejects an application, the commissioner shall not issue the permit unless the commissioner finds that the decision of the region is arbitrary and capricious and unsupported in the record developed before the region.

Appeal of final actions of the County including any determination under subsection (b)(2)(B) of Section 13 shall be taken by an aggrieved person within thirty (30) days to the Van Buren County Chancery Court. The court shall exercise the same review as it would in a case arising under Tennessee Code Annotated, Title 4, Chapter 5. An "aggrieved person" shall be limited to persons applying for permits, persons who own property or live within a three (3) mile radius of the facility or site that is proposed for permitting, or cities and counties in which the proposed facility is located.

APPENDIX A

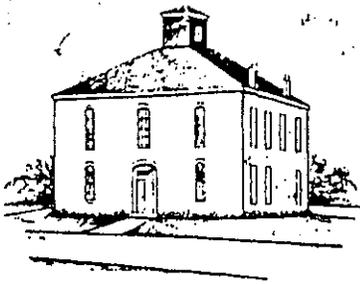
LEGAL DOCUMENTATION

AND

ORGANIZATION OF THE REGION

## APPENDIX C

# PUBLIC PARTICIPATION ACTIVITIES



# VAN BUREN COUNTY

COURTHOUSE SQUARE  
P.O. BOX 217 • SPENCER, TENNESSEE 38585  
(615) 946-2314

HOUSTON HALE  
County Executive

## AMENDMENT

The Following County Commissioners were chosen to serve on the County Regional Solid Waste Board: Pam Mooneyham - 6 years; Joyce Bain - 4 years; Luke Moody and Earl Rigsby - 2 years. The City of Spencer has appointed : Larry Mooneyham - 4 years. The motion was made by Commissioner Bryant and seconded by Commissioner Deweese. All for, motion carried.

This action amends The Solid Waste Region Board Resolution to provide and even distribution of board members and to clarify that the board has a total of five (5) members.

### ATTEST:

Certified a True Copy of Amendment as appears in  
Minute Book B Page 443.

Linda Pettit  
VAN BUREN COUNTY CLERK

**VAN BUREN COUNTY, TENNESSEE**

Members of the Van Buren Solid Waste Region Board:

Pam Moonerham  
Joyce Bain  
Luke Moody  
Earl Rigsby  
Larry Mooneyham

**VAN BUREN COUNTY, TENNESSEE**

Members of the Van Buren Solid Waste Advisory  
Committee:

Houston Hale

# APPENDIX E

## COUNTY COMMISSION REVIEW

THE FOLLOWING IS THE MINUTES OF THE VAN BUREN COUNTY SOLID WASTE REGION BOARD FOR OCTOBER 11, 1994.

The meeting was called to order by Chairman Larry Mooneyham.

Those present for the meeting were: Larry Mooneyham; Pam Mooneyham; and Luke Moody.

Others present were: Houston Hale; James Garrett; and Ken Shepard.

-The minutes of July 1, 1993 were read by Pam Mooneyham, Secretary, and approved by the Board as read.

-Discussion of establishing an Advisory Committee was held. It was pointed out that any number of members could serve and that in most cases the County Executive served as the Advisory Committee. The Committee would be responsible for gathering information and reporting to the Solid Waste Board. Houston Hale, County Executive of Van Buren County was appointed to serve as the Advisory Committee. The Board's vote to accept the nomination was unanimous.

-There was discussion of the 10-year plan for Van Buren County and was accepted as received by the Board. The vote was unanimous.

-The Board also discussed setting a date for a public hearing for the 10-year solid waste plan. It was agreed that the meeting would be set for October 17, 1994, at 6:00 p.m. The Board then agreed to submit the plan to the Board of Commissioners for approval on October 17, 1994, at 7:00 p.m.

-The meeting was adjourned.

10/17/94  
6:00 PM

Van Buren County - Public Hearing  
for  
10-Year Comprehensive Solid Waste Plan

---

NAME

REPRESENTING

KEN Shepherd  
James W. Garrett  
Pam Mooneyham  
Lube L. Moody  
Houston F. Hall

UCDD  
James C. Hailley, Consultant Eng'r  
Solid Waste Board - Sec.  
Solid Waste Board Vice Chairman

## **VAN BUREN COUNTY, TENNESSEE**

On October 17, 1994 at 6:00 p.m. a public hearing was held in the courtroom of the Van Buren County Courthouse located in Spencer, Tennessee. The meeting was properly advertised in the local newspaper. The purpose of the public hearing was to give the residents of Van Buren County an opportunity to comment and/or ask questions concerning the 10 year Comprehensive Solid Waste Plan for Van Buren County.

Members of the Board of the Van Buren County Solid Waste Region were present to answer any questions. However, no residents of Van Buren County attended the meeting. After thirty (30) minutes, the meeting was closed without public comment.

**Under New Business:**

A motion was made by Leon Dewese and second by Pam Mooneyham to approve Al Johnson as a Notary-At-Large. The motion was approved by regular voting sign.

A motion was made by David Sullivan and second by Lesa Guy to approve Tina Shockley as a Notary-At-Large. The motion was passed by regular voting sign.

A copy of a Certificate Of Designation Of Depositories was presented to the County Commissioners for Approval. It is as follows:

**CERTIFICATE OF DESIGNATION OF DEPOSITORIES**

Bond No. 68386009 Name of Principal BOBBIE MADEWELL, VAN BUREN CO. TRUSTEE  
 Location SPENCER, TENNESSEE 38585

This is to certify that a meeting of the VAN BUREN COUNTY COURT held on the 17th day of OCTOBER, 19 94 the following banks were designated as Depositories of funds of VAN BUREN COUNTY for a period of 1 year 9/6/95, and the securities listed were pledged and approved on the 17th day of October 19 94.

Name of Bank	Address	Maximum Deposit Authorized
<u>FIRST AMERICAN NATIONAL BANK</u>	<u>NASHVILLE, TN 37237</u>	
<u>(FED. HOME LOAN BANK MED TERM NOTE)</u>		

Securities Pledged	
\$ <u>250,000.00</u>	\$ _____
\$ <u>250,000.00</u>	\$ _____

Name of Bank	Address	Maximum Deposit Authorized
<u>FIRST AMERICAN NATIONAL BANK</u>	<u>NASHVILLE, TN. 37237</u>	
<u>(FEDERAL NATIONAL MORTGAGE)</u>		

Securities Pledged	
\$ <u>295,000.00</u>	\$ _____
\$ _____	\$ _____

Name of Bank	Address	Maximum Deposit Authorized
<u>FIRST AMERICAN NATIONAL BANK</u>	<u>NASHVILLE, TN. 37237</u>	
<u>(FEDERAL NATL. MTC. ASSN.) (STUDENT LOAN MARKETING ASSNs)</u>		

Securities Pledged	
\$ <u>150,000.00</u>	\$ <u>250,000.00</u>
\$ <u>250,000.00</u>	\$ _____

Name of Bank	Address	Maximum Deposit Authorized
<u>FIRST AMERICAN NATIONAL BANK</u>	<u>NASHVILLE, TN. 37237</u>	
<u>(FED. NATL. MTC. ASSN. MED TERM NOTE)</u>		

Securities Pledged	
\$ <u>250,000.00</u>	\$ _____
\$ _____	\$ _____

ATTEST  
 BY: Linda Pettit  
 Clerk

By: Ricky Wall Political Subdivision  
Chairman Presiding Officer  
 Title



Western Surety Company

A motion was made by David Sullivan and second by Pam Mooneyham to approve the Certificate Of Designation Of Depositories. Upon roll call the position was: Yes 11. The motion passed.

A proposal was give by Mr. John Davis concerning an insurance plan for the Sherrif's Department Employees and the Courthouse employees. The total premium: \$3,055.00 monthly, shared employer/employee. No action was taken this proposal.

A proposal was presented to the County Commissioners concerning Solid Waste in Van Buren County. Mr. Hale presented a 10-year plan in compliance with the State of Tennessee. The 10-year plan is filed in the County Executive's office in Van Buren County. A motion was made by Leon Dewese and second by David Sullivan to approve the Solid Waste proposal. Upon roll call the position was: Yes--11. The Solid Waste proposal was approved.

Under New Business:

A motion was made by Leon Deweese and second by Pam Mooneyham to approve Al Johnson as a Notary-At-Large. The motion was approved by regular voting sign.

A motion was made by David Sullivan and second by Lesa Guy to approve na Shockley as a Notary-At-Large. The motion was passed by regular voting sign.

A copy of a Certificate Of Designation Of Depositories was presented to the County Commissioners for Approval. It is a follows:

CERTIFICATE OF DESIGNATION OF DEPOSITORIES

Bond No. 68386009 Name of Principal BOBBIE MADEWELL, VAN BUREN CO. TRUSTEE Location SPENCER, TENNESSEE 38585

This is to certify that a meeting of the VAN BUREN COUNTY COURT held on the 17th day of OCTOBER, 19 94 the following banks were designated as Depositories of funds of VAN BUREN COUNTY for a period of 1 year 94/95, and the securities listed were pledged and approved on the 17th day of October 19 94.

Name of Political Subdivision Name of Bank Address Maximum Deposit Authorized

FIRST AMERICAN NATIONAL BANK NASHVILLE, TN. 37237 (FED. HOME LOAN BANK MED TERM NOTE)

Securities Pledged \$ 250,000.00 \$ 250,000.00

Name of Bank Address Maximum Deposit Authorized

FIRST AMERICAN NATIONAL BANK NASHVILLE, TN. 37237 (FEDERAL NATIONAL MORTGAGE)

Securities Pledged \$ 295,000.00 \$

Name of Bank Address Maximum Deposit Authorized

FIRST AMERICAN NATIONAL BANK NASHVILLE, TN. 37237 (FEDERAL NATL. MTG. ASSN.) (STUDENT LOAN MARKETING ASSNs)

Securities Pledged \$ 150,000.00 \$ 250,000.00 \$ 250,000.00

Name of Bank Address Maximum Deposit Authorized

FIRST AMERICAN NATIONAL BANK NASHVILLE, TN. 37237 (FED. NATL. MTG. ASSN. MED TERM NOTE)

Securities Pledged \$ 250,000.00 \$

Name of Bank Address Maximum Deposit Authorized

ATTEST BY: Linda Lett Clerk Political Subdivision By: Rick Walling Presiding Officer Chairman Title



Western Surety Company

ITEMS TO INCLUDE IN CONTRACT:

1. HOURS OF OPERATION - ONLY WHEN OPERATORS ARE ON SITE. THEREFORE, OPERATORS AND EQUIPMENT MUST BE ON SITE ANY TIME LANDFILL IS OPEN FOR OPERATION. IF OPERATOR LEAVES, GATES MUST BE LOCKED.
2. WASTE SHOULD BE SPREAD IN LAYERS OF 2 FEET OR LESS AND THEN COMPACTED BY VEHICLES WITH 2 TO 5 PASSES. (STATE WOULD PREFER A STEEL WHEELED VEHICLE.)
3. OPERATOR SHALL NOT ALLOW DUMPING OF LIQUIDS, INDUSTRIAL SPECIAL WASTE, OR HAZARDOUS WASTE.
4. BEFORE OPERATOR LEAVES FOR THE DAY, ALL SOLID WASTE MUST BE COVERED WITH APPROVED MATERIAL HAVING A DEPTH OF 6" TO 12" OF COMPACTED SOIL. ANY AREA WHICH WILL BE EXPOSED FOR AT LEAST 30 DAYS MUST BE COVERED WITH AN ADDITIONAL INTERMEDIATE COVER CONSISTING OF AN ADDITIONAL 12" OF COMPACTED SOIL USING APPROVED MATERIAL.
5. SINCE MATERIAL MUST BE HAULED FROM OFF SITE, THE STATE REQUIRES THAT AT LEAST A 30 DAY SUPPLY OF APPROVED COVER MATERIAL BE MAINTAINED ON SITE AT ALL TIMES.
6. OPERATOR MUST ROUGH GRADE ROAD AND INSTALL CULVERTS TO ADDITIONAL MATERIAL LOCATIONS AND VAN BUREN WILL GRAVEL THE ROAD AND PROVIDE THE CULVERTS AS REQUIRED.
7. PROPER COVER OF DIRT FOR RAIN (TARP/PLASTIC) SO WET SOIL DOES NOT HAMPER DAILY COVERAGE.
8. CLEAR 1 ACRE LAND.
9. BUILD ROAD TO DIRT.
10. BUILD HOLDING POND/INSTALL TRICKLE TUBE IN MIDDLE OF POND. BURIED IN SAND AND SURROUNDED IN SAND ACCORDING TO STATE SPECIFICATIONS.
11. DAM MUST HAVE PROPER DRAINAGE WITH TILE SPILL WAY.
12. NO WHITE GOOD'S OR TIRES.
13. POST \$100,000 - RECLAMATION/PERFORMANCE BOND.
14. LICENSED CONTRACTOR PREFERRED.

ATTEST:

Certified a True Copy of Minutes as appears in Minute Book K  
Page 501-510.

Linda Pettit  
VAN BUREN COUNTY CLERK

STATE OF TENNESSEE  
COUNTY OF VAN BUREN

Be it remembered that a regular session of the Van Buren County Board of County Commissioners met in regular session on October 17, 1994 at the Courthouse in Spencer, Tennessee at 7:00 p.m. The following proceedings were held and ordered to be entered on the minutes of this term of court:

Upon roll call the following County Commissioners were present: Bennie Bryant, David Cook, Leon Deweese, Kelly Dishman, Clayton Evans, Lesa Guy, Luke Moody, Pam Mooneyham, Kenneth Simmons, David Sullivan, and Ricky Walling.

A motion was made by Leon Deweese and second by Pam Mooneyham to dispense with the reading of the minutes of the previous session of the County Commission. Every County Commissioner voted to approve the motion by regular voting sign.

Under Old Business no action was taken on the approval of committees. A motion was made by David Sullivan and second by Clayton Evans to proceed to line 2 on the agenda. It was approved by regular voting sign.

The following resolution was submitted to the county commissioners for approval:

Tennessee Consolidated Retirement System

A RESOLUTION to allow credit in the Tennessee Consolidated Retirement System for certain periods of service in the armed forces of the United States in accordance with Title 8 Section 34 through 37 of the Tennessee Code Annotated.

WHEREAS, Tennessee Code Annotated Section 8-34-605 allows a political subdivision participating in the Tennessee Consolidated Retirement System to allow retirement credit for service in the armed forces of the United States; and

WHEREAS, said code section allows any employee who is a member or retired member of said retirement system, who served in the armed forces of the United States during the period from and including October 15, 1940 to and including May 7, 1975, to establish retirement credit on the basis of one (1) day of creditable service for each two (2) days of such military service, not to exceed an aggregate of four (4) years; and

WHEREAS, the member shall pay the cost to establish such service based on the contribution rate of 9% which shall be applied to earnable compensation at the time of the claim or if not in service at the time of the claim, earnable compensation at termination of employment; and

WHEREAS, T.C.A. Section 8-34-605 further provides that any member or retired member who served in the armed forces of the United States during a period of armed conflict as defined by the Board of Trustees shall be entitled to credit for such service without charge to the member; and

WHEREAS, in no case shall retirement credit granted for such military service combined with any other military service credit granted exceed an aggregate of four (4) years; and

WHEREAS, credit for military service pursuant to said act shall be granted under the following conditions:

1. The credit cannot be established in any other retirement system; and
2. The member was discharged under conditions other than dishonorable; and
3. The credit shall be granted conditionally upon the member becoming vested; prior to vesting, the credit may not be used to establish any rights under this system; and

NOW THEREFORE, BE IT RESOLVED, that the VAN BUREN COUNTY COMMISSIONERS  
(Name of Governing Body)

of VAN BUREN COUNTY hereby authorizes the provisions of T.C.A. Section 8-34-605  
(Name of Political Subdivision)

and agrees to accept the associated liability.

STATE OF TENNESSEE

COUNTY OF VAN BUREN

I, LINDA PETTIT, clerk of the COUNTY COURT of  
(Name of Governing Body)

VAN BUREN, Tennessee do hereby certify that this is a true and exact copy of the foregoing  
(County and Town or City)

resolution that was approved and adopted at a meeting held on the 17 day of October, 1994, the original of which is on file in this office. I further certify that 8 members voted in favor of the resolution and that 11 members were present and voting.

IN WITNESS THEREOF, I have hereunto set my hand, and the seal of the Van Buren County Clerk  
(Name of Political Subdivision)

Linda Pettit  
As Clerk of the Board, as aforesaid



Motion was made by Leon Deweese and second by Lesa Guy to approve the resolution. Upon roll call the position was: Yes--8, No--2, Pass--0. The resolution passed.

It was brought to the County Courts attention that the McCoy Road does not lead to a home, it dead ends. Therefore, there is no reason to maintain as a county road. A motion was made by David Cook and second by Luke Moody to disapprove McCoy Road. The position upon roll call was: Yes--11, No--0, Pass--0. McCoy Road was disapproved.

A report was given by Houston Hale on the Solilications of Land Fill bids. A motion was made by David Sullivan and second by Bennie Bryant to proceed with the old business and come back to this later. Every County Commissioner voted to approve the motion by regular voting sign.

A motion was made by Kelly Dishman and second by David Sullivan to post an advisory sign on Rocky River for 35mph. The motion was passed by regular voting sign.

A motion was made by David Sullivan and second by Pam Mooneyham to defer item #4 Convenience Center to new business to concur with Solid Waste. The motion passed by regular voting sign.

A motion was made by David Cook and second by David Sullivan to ammend the agenda to include the quartely reports of: County Executive, Highway Department, School System, and Sheriff Departments. The motion passed by regular voting sign.

A motion was made by Leon Deweese and second by Bennie Bryant to accept the quartly report of the County Executive. Each department maintains a file of the report. Upon roll call the vote was; Yes--9, No--0, Pass--2. The report was accepted.

A motion was made by Leon Deweese and second by David Sullivan to accept the quartly report of the County Executive. Each department maintains a file of their report. Upon roll call the vote was: Yes--11, No--0, Pass--0. The report was approved.

A motion was made by Leon Deweese and second by David Sullivan to accept the quarterly report of the Sheriff's Department. Each department maintains a file of their department. Upon roll call the vote was: Yes--11, No--0, Pass--0. The report was approved.

A motion was made by Pam Mooneyham and second by David Sullivan to retain the same County Attorney, Upchurch & Upchurch. Upon roll call the position was: Yess--11, No--0, Pass--0. The motion was approved.

The following budget amendment was presented to the County Commission for approval: This was listed as old business since it was agreed to be done at the October 17 meeting of the County Commission.

Decrease Account Number 46420.....	7,941.49
Decrease Account City of spencer for work performed.....	2,650.00
Increase Account Number 68000...705.....	7,941.49
Increase Account Number 62000...399.....	2,650.00

A motion was made by Kenneth Simmons and second by David Cook to approve this budget admendment transfer for the Highway Department. Upon roll call the position was: Yes--11. The admendment was approved.

The following budget amendment was presented to the County Commission for approval: This was listed as old business since it was agreed to be done at the October 17 meeting of the County Commission.

Increase Account Number 46980.....	15,000.00
Increase Account Number 55754...599.....	15,000.00

A motion was made by Luke Moody and second by David Cook to approve this budget transfer for the County Executive. Upon roll call the position was: Yes--11. The transfer was approved.

The following is a list of employee bonds presented to the County Court for approval:

Houston F. Hale, County Executive  
\$25,000.00  
09/01/94 - 08/31/95

Carolyn D. Houston, Bookkeeper  
\$10,000.00  
07/01/94 - 08/31/95

Wendell L. Wheeler, Road Supervisor  
\$100,000.00  
09/01/94 - 08/31/95

Carlene R. Crouse, Bookkeeper  
\$10,000.00  
09/01/94 - 08/31/95

Donnie Evans, Sheriff  
\$25,000.00  
09/01/94 - 08/31/95

Janet Lecann Evans, Bookkeeper  
\$5,000.00  
09/01/94 - 08/31/95

Thomas Lee Bayless, Jr., Deputy Sheriff  
\$5,000.00  
09/01/94 - 08/31/95

Thomas Marshall Bergthal, Jr., Deputy Sheriff  
\$5,000.00  
09/01/94 - 08/31/95

Donald Barney Evans, Deputy Sheriff  
\$5,000.00  
09/01/94 - 08/31/95

Jeffrey Allen Dillman, Deputy Sheriff  
\$5,000.00  
09/01/94 - 08/31/95

Jami Midoni Banks, Dispatcher  
\$5,000.00  
09/01/94 - 08/31/95

Tina Donnice Evans, Dispatcher  
\$5,000.00  
09/01/94 - 08/31/95

---

Marie Simmons, Dispatcher/Jailer  
\$5,000.00  
09/01/94 - 08/31/95

Margaret Diane Smith, Deputy Sheriff (?)  
\$5,000.00  
09/01/94 - 08/31/95

Linda Lee Simmons, Register of Deeds  
\$15,000.00  
09/01/94 - 08/31/95

Teresa S. Delong, Circuit Court Clerk  
\$25,000.00  
09/01/94 - 08/31/95

Teresa S. Delong, Commissioner (allows clerk to write warrants)  
\$5,000.00  
09/01/94 - 08/31/95

Tina Shockley, Deputy Circuit Court Clerk  
\$25,000.00  
09/01/94 - 08/31/95

Linda S. Pettit, County Clerk  
\$25,000.00  
09/01/94 - 08/31/95

Bobbie Madewell, Trustee  
\$189,641.00  
09/01/94 - 08/31/95

Delma Dishman, Clerk & Master  
\$15,000.00

Jerry R. Johns, County Coroner

The following resolution was submitted to the County Commissioners for approval:

NAME OF ORGANIZATION	Van Buren County Highway Department
ADDRESS	P.O. Box 106
LOCATION	Highway #30
& MAILING	
PHONE NUMBER	Spencer, TN. 38585
	(615) 946-2161

NOW THEREFORE BE IT RESOLVED THAT:

Wendell J. Wheeler	Highway Superintendent	(Signature)
(Name)	(Title)	(Signature)

is (are) authorized as a legal representative of this organization and its Governing Board, and its heirs, assigns, and successors forever, to act on its behalf in acquiring federal surplus property and so obligate said organization and Governing Board to the certifications and agreements contained in this document and on the distribution document; and that such person or persons are further authorized, at his or her discretion, to further delegate this authority to any employee of the Applicant for the purpose of acquiring surplus property for use by the Applicant organization, and

That this authorization shall remain in full force and effect until revoked or revised by written notice of the Applicant to the State Agency. It is the responsibility of the Applicant to notify the State Agency of any changes of the above named representatives.

DATE 10-18-94 SIGNED [Signature] County Executive  
 Chief Executive Officer Title

TERM OF OFFICE EXPIRES August 31, 1998

This authorization or resolution has been adopted by the Governing Board at a regular or called meeting, thereof, held on the 17 day of October, 19 94, and has been approved and placed in the minutes of said meeting.

DATE \_\_\_\_\_ SIGNED \_\_\_\_\_  
 Chairman of the Board

PLEASE RETURN TO: DEPARTMENT OF GENERAL SERVICES  
 PROPERTY UTILIZATION DIVISION  
 6500 CENTENNIAL BOULEVARD  
 NASHVILLE, TN 37243-0543

GS-0434  
 Revised 5/93

RESOLUTION OF GOVERNING BOARD

WHEREAS, the Department of General Services, Property Utilization Division, by authority of the Federal Property and Administrative Services Act of 1949, as amended, makes available federal surplus personal property to public agencies for public purposes and to nonprofit, tax-exempt health and educational institutions, and

WHEREAS, Van Buren County Highway Department hereafter referred to as the Applicant, is (Applicant Organization) desirous of utilizing the services and resources of the Department of General Services, Property Utilization Division, hereafter referred to as the State Agency, and

WHEREAS, the Applicant certifies that it is a public agency or nonprofit educational or health institution exempt from taxation under Section 501 of the U.S. Internal Revenue Code of 1954, and

WHEREAS, the Applicant further certifies that the property is needed and will be used for carrying out or promoting for the residents of a given political area one or more public purposes and for no other purpose, or be used for public health or educational purposes including research and for no other purpose, and

WHEREAS, the Applicant agrees that all items of property shall be placed in use for the purposes for which acquired within one year of receipt and shall be continued in use for such purposes for one year from the date the property was placed in use, and in the event the property is not so placed in use, or continued in use, the donee shall immediately notify the State Agency, and return said property to the State Agency, as directed, and

WHEREAS, the Applicant further agrees to adhere to any additional periods of restrictions placed on the property by the State Agency which shall include a total period of use restrictions for at least 18 months on all passenger motor vehicles and other items of property with a unit acquisition cost of \$5000 or more; and additional special terms, conditions, reservations and restrictions on aircraft, vessels, special limited or restricted use items, and other items as specified in a Conditional Transfer Document or written on the face of the distribution document, and

WHEREAS, the Applicant further agrees that during the period of restriction, it will not sell, trade, lease, lend, bail, encumber, or otherwise dispose of such property without prior approval of the General Services Administration or the State Agency, and in the event property is so disposed of without prior approval of the General Services Administration or the State Agency, the Applicant will be liable for the fair market value or the fair rental value of such property as determined by the General Services Administration or the State Agency, and

WHEREAS, the Applicant further certifies that it has the necessary funds to pay the

... verified that it has the necessary funds to pay the handling or service charges or fees assessed by the State Agency and will remit such handling or service charges or fees within 90 days of receipt, and

WHEREAS, it is understood that all property acquired regardless of acquisition cost or service charges will be on an "as is", "where is" basis, without warranty of any kind,

#### NONDISCRIMINATION ASSURANCE

Assurance to be executed by authorized representative of donee activity prior to receiving donations of surplus personal property from the State Surplus Property Agency on and after October 17, 1977.

Assurance of Compliance with GSA Regulations under Title VI of the Civil Rights Act of 1964, Section 606 of Title VI of the Federal Property and Administrative Services Act of 1949, as amended; Section 504 of the Rehabilitation Act of 1973, as amended, Title IX of the Education Amendments of 1972, as amended, and Section 303 of the Age Discrimination Act of 1975.

Van Buren County Highway, hereinafter called the "donee," hereby agrees that  
(Name of donee)

the program for or in connection with which any property is donated to the donee will be conducted in compliance with, and the donee will comply with and will require any other person (any legal entity) who through contractual or other arrangements with the donee is authorized to provide services or benefits under said program to comply with, all requirements imposed by or pursuant to the regulations of the General Services Administration (41 CFR 101-6.2, or 101-8) issued under the provisions of Title VI of the Civil Rights Act of 1964, Section 606 of Title VI of the Federal Property and Administrative Services Act of 1949, as amended, Section 504 of the Rehabilitation Act of 1973, as amended, Title IX of the Education Amendments of 1972, as amended, and Section 303 of the Age Discrimination Act of 1975, to the end that no person in the United States shall on the ground of race, color, national origin, sex, or age, or that no otherwise qualified handicapped person shall solely by reason of the handicap, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity for which the donee received federal assistance from the General Services Administration; and Hereby Gives Assurance That it will immediately take any measures necessary to effectuate this agreement.

The donee further agrees that this agreement shall be subject in all respects to the provisions of said regulations; that this agreement shall obligate the donee for the period during which it retains ownership or possession of any such property; that the United States shall have the right to seek judicial enforcement in interest of the donee and the word "donee" as used herein includes any such successor in interest.

Dated 10-18-94

Van Buren County Highway Dept.

P.O. Box 106

Spencer, TN. 38585

Donee mailing address

Return to:  
Department of General Services  
Federal Property Section  
6500 Centennial Blvd.  
Nashville, TN 37243-0543

Wendell Wheeler, Supt. of Highways

BY [Signature]  
(President/Chairman of the Board  
or comparable authorized official)  
Houston F. Hale, County Executive

GS-0433

A motion was made by David Sullivan and second by Luke Moody to accept the Resolution-Purchase Federal Surplus Property. Upon roll call the position was: Yes--11. The Resolution --Purchase Federal Surplus Property passed.

It was brought to the attention of the County Commissioners that a County Historian needed to be appointed, due to the verbal resignation of Earl Madewell. A motion was made by Kelly Dishman and second by David Sullivan that Agnes Jones and Landon Medley equally share teh appointment of County Historian since they were the only two applicants and both qualified. The motion was passed by regular voting sign.

It was brought to the attention of the County Commissioners that a Judicial Commissioner-4 year term, be appointed. After a discussion a motion was made by Leon Deweese and second by Clayton Evans to defer this item of business until the next meeting. The motion was passed by regular voting sign.

It was brought to the attention of the County Commissioners that a County Cornor needed to be appointed. A motion was made by Leon Deweese and second by Pam Mooneyham to appoint Jerry Randy Johns to a 2 year term for County Cornor. Upon roll call the position was: Yes--10, No--0, Pass--1. The motion passed that Jerry Randy Johns be the County Cornor, 2 year term.

A motion was made to defer the Application for Beer Permit- Glen Cole, by Leon Deweese and second by Kelly Dishman until next meeting so records

searched to see if Van Buren County ever adopted the 2,00 feet from  
a cemetery or church law. The motion passed by regular voting sign.

A motion was made by David Cook to ammend the renaming of a road in  
Sparkman Community, District 2, to two roads, and second by David Sullivan.  
The motion passed by regular voting sign.

The following resolution was presented to the County Court for approval:

RESOLUTION

VAN BUREN COUNTY BOARD OF COMMISSIONERS  
OCTOBER 17, 1994

WHEREAS, there is a road in the great Sparkman Community of  
District Two which is commonly referred to as Brimer, or  
Brymer, or Dukes, or Stony Point Mountain Road.

WHEREAS, this road is denoted to on the Van Buren County  
road map and road list as Dukes Mountain Road.

WHEREAS, it is now requested, by a petition of the people  
who reside and/or own property along this road, that the Van  
Buren County Board of Commissioners change the name of the  
above mentioned road back to its most historical, and  
original name of Stony Point Mountain Road.

WHEREAS, it is further requested by the Commissioner of the  
Second Civil District that the full Court honor the wishes  
of these people of his District by changing the name of this  
road back to Stony Point Mountain Road.

NOW THEREFORE, BE IT RESOLVED, that all reference to said  
road as Brimer, Brymer and/or Dukes Mountain Road be  
abandoned forever, and that the subject road be named Stony  
Point Mountain Road and from this date forward be called  
and/or referred to as Stony Point Mountain Road.

BE IT FURTHER RESOLVED, that the Van Buren County Highway  
Department erect a sign at the intersection of Stony Point  
Mountain Road and the Sparkmantown Road bearing the name  
Stony Point Mountain Road.

BE IT FURTHER RESOLVED, that the following Van Buren County  
departments, agencies and/or offices be notified of this  
resolution for the purposes of updating maps, lists, and  
familiarizing employees and/or personnel.

Van Buren County Highway Department, Van Buren County Jail,  
Van Buren County District One and District Five Fire  
Departments, Van Buren County Rescue Squad, Van Buren County  
Ambulance Service (Liberty E.M.S.), Van Buren County  
Trustee's Office, Van Buren County Register of Deeds, Van  
Buren County Tax Assessor (Assessor of Property).

Presented and passed on this, the 17 day of October, 1994.

A motion was made by Leon Dewese and second by David Sullivan to approve  
the Resolution. Upon roll call the position was: Yes--11. The Resolution  
change the former Brymer or Dukes Road to "Stony Point Mountain Road"  
was approved.

The following Resolution was presented to the County Commission for  
approval:

RESOLUTION

VAN BUREN COUNTY BOARD OF COMMISSIONERS  
OCTOBER 17, 1994

WHEREAS, there is a road in the south-east section of District Two, in the great Cummingsville Community which provides access to the home and farm of Mr. & Mrs. James Robert Haston, and commonly referred to, and is denoted to on the Van Buren County Road list and map as Hastings Road.

WHEREAS, it is now requested by letter from the property owners on this road that the name of the road be changed from Hastings Road to "BLUEBIRD LANE".

WHEREAS, it is further requested by the Commissioner of the Second Civil District that the full court honor the wishes of these people of his district and change the name of said road from Hastings Road to "BLUEBIRD LANE".

NOW THEREFORE, BE IT RESOLVED, that all reference to said road as Hastings Road be abandoned forever, and that the subject road be named "BLUEBIRD LANE", and from this date forward be called and/or referred to as "BLUEBIRD LANE".

BE IT FURTHER RESOLVED, that the Van Buren County Highway Department erect a sign at the intersection of "BLUEBIRD LANE" and State Highway 285 (Cane Creek Road) bearing the name "BLUEBIRD LANE".

BE IT FURTHER RESOLVED, that the following Van Buren County departments, agencies and/or offices be notified of this resolution for the purposes of updating maps, lists, and familiarizing employees and/or personnel....Van Buren County Highway Department, Van Buren County Jail, Van Buren County District One, Three and Five Fire Departments, Van Buren County Rescue Squad, Van Buren County Ambulance Service (Liberty EMS), Van Buren County Trustees Office, Van Buren County Register of Deeds, Van Buren County Tax Assessor (Assessor of Property).

A motion was made by David Cook and second by Leon Deweese to approve the Resolution. Upon roll call the position was: Yes--11. The Resolution was approved.

The following Resolution "No-Money-No Mandate" was presented to the County Commissioners for approval:

R E S O L U T I O N  
VAN BUREN COUNTY BOARD OF COMMISSIONERS  
OCTOBER , 1994

WHEREAS, the United States Senate and the United States Congress are currently considering legislation which will provide relief for local and state governments from unfunded mandates imposed upon state and local governments; and

WHEREAS, certain compromised amendments and legislation have been introduced which will limit the effectiveness of the "no money, no mandate" legislation referred to above; and

WHEREAS, discharge petition number 25 has been filed by members of congress in an attempt to force consideration of the "no money, no mandate" legislation, to resolve the problems that federal mandates pose for state and local governments; and

WHEREAS, the Board of County Commissioners for Van Buren County, Tennessee, desires to adopt a resolution supporting the "no money, no mandate" legislation and reform, and further supporting discharge petition number 25 currently filed in the Congress of the United States in an attempt to force consideration of H.R. 140 (the "no money, no mandate" bill).

NOW THEREFORE, BE IT RESOLVED that Van Buren County, Tennessee and the Board of County Commissioners for Van Buren County, Tennessee do hereby support the "no money, no mandate" reform and reform legislation, and specifically, the legislation pending before the Congress of the United States identified as H.R. 140.

BE IT FURTHER RESOLVED that Van Buren County and the Board of County Commissioners for Van Buren County, Tennessee, do hereby support discharge petition number 25, filed before the Congress of the United States in an attempt to force consideration of H.R. 140 (the "no money, no mandate" bill).

Presented and passed on this, the 17<sup>th</sup> day of October, 1994.

Commissioner  
Votes - Yes

Commissioner  
Votes - No

11

0

Sent 5-21-02

Post-It™ brand fax transmittal memo 7671		# of pages ▶ 3	
To	JASON THOMPSON	From	Bob Knight
Co.	UC DD	Co.	
Dept.		Phone #	(615) 532-0082
Fax #	931-432-6010	Fax #	

A RESOLUTION  
CREATING VAN BUREN COUNTY'S MUNICIPAL SOLID WASTE PLANNING REGION

WHEREAS, The adoption of the Subtitle D landfill regulations by the United States Environmental Protection Agency and companion regulations adopted by the Tennessee Solid Waste Control Board will impact on both the cost and method of disposal of municipal solid waste; and

WHEREAS, at the urging and support of a coalition of local government, environmental, commercial, and industrial leaders, the 97th Tennessee General Assembly enacted T.C.A. 68-211-801 et seq. titles "Solid Waste Management Act of 1991"; and

WHEREAS, with the view that better planning for solid waste will help control the additional costs that will be imposed by the new landfill regulations, help protect the environment, provide an improved solid waste management system, better utilize our natural resources, and promote the education of the citizens of Tennessee in the areas of solid waste management including the need for and desirability of reduction and minimization of solid waste, local governments in Tennessee supported and worked for the passage of the Act; and

WHEREAS, one of the stated public policies of this Act is to institute and maintain a comprehensive, integrated, statewide program for solid waste management; and

WHEREAS, as per T.C.A. 68-211-811, the nine development districts in the State of Tennessee have completed a district needs assessment which are inventories of the solid waste systems in Tennessee; and

WHEREAS, Van Buren County's Board of County Commissioners has given consideration to the needs assessment prepared by the Upper Cumberland Development District; and

WHEREAS, T.C.A. 68-211-813, requires that counties in the State of Tennessee form municipal solid waste regions no later than December 12, 1992; and

WHEREAS, the Act's stated preference is the formation of multi-county regions with counties having the option of forming single or multi-county municipal solid waste regions; and

WHEREAS, the State of Tennessee will provide grant monies of varying amounts to single county, two county, and three or more county municipal solid waste regions to assist these regions in developing their municipal solid waste region plans; and

WHEREAS, the primary and prevailing purpose of the municipal solid waste regions are the preparation of municipal solid waste regional plans which among other requirements must identify how each region will reduce its solid waste disposal per capita by twenty-five percent (25%) by December 31, 1995, and a planned capacity assurance of its disposal for a ten (10) year period; and

WHEREAS, the development of a municipal solid waste regional plan that results in the most cost effective and efficient management of municipal solid waste is in the best interest of the citizens of Van Buren County.

NOW, THEREFORE BE IT RESOLVED, by the Board of County Commissioners of Van Buren County, Tennessee, acting pursuant to T.C.A. 68-211-801 et seq., that there is hereby established a Municipal Solid Waste Region for and by Van Buren County, Tennessee; and

BE IT FURTHER RESOLVED, that pursuant to T.C.A. 68-211-813(a)(2), that the Board of County Commissioners of Van Buren, Tennessee finds and determines that Van Buren County shall be and shall constitute a single county municipal solid waste region due to the following:

Van Buren County recognizes the advantages of multi-county solid waste planning. We are reviewing the information contained in the District Needs Assessment which was released September 30, 1992. It will take several weeks to adequately review the data. Therefore, at this time, we feel that it is in the best interest of the citizens of Van Buren County that Van Buren County become a single county municipal solid waste region. Van Buren County will continue to plan and cooperate with its neighbors in any way necessary to provide the most efficient and cost effective solid waste management system for its citizens.

BE IT FURTHER RESOLVED, that pursuant to T.C.A. 68-211-813(b)(1), a Municipal Solid Waste Region Board is hereby established to administer the activities of this Region; and

BE IT FURTHER RESOLVED, that this Municipal Solid Waste Region Board shall be composed of five (5) members; and

BE IT FURTHER RESOLVED, that pursuant to T.C.A. 68-211-813(b)(1) four (4) Board members shall be appointed by the County Executive and approved by this Board of County Commissioners and, due to the fact that Spencer collects or provides disposal services through its own initiative or by contract, Spencer shall have a Board member appointed by the Mayor of Spencer and approved by the City Council (Board of Alderman) of Spencer.

BE IT FURTHER RESOLVED, that members of the Board of the Municipal Solid Waste Region shall serve a six (6) year term except that two (2) members appointed by the County Executive shall have a two (2) year term, that one (1) member appointed by the County Executive shall have a four (4) year term, that one (1) member appointed by the County Executive shall have a six (6) year term, that one (1) member appointed by the Mayor of Spencer shall have a two (2) year term; and

BE IT FURTHER RESOLVED, that this Municipal Solid Waste Region Board shall have all powers and duties as granted it by T.C.A. 68-211-813 et seq. and in addition, in the performance of its duty to produce a municipal solid waste region plan, it shall be empowered to utilize existing Van Buren County governmental personnel, to employ or contract with persons, private consulting firms, and/or governmental, quasi-governmental, and public entities and agencies and to utilize Van Buren County's services, facilities and records in completing this task; and

BE IT FURTHER RESOLVED, that at the Municipal Solid Waste Region Board's initial organizational meeting it shall select from its members a chair, vice-chair, and secretary and shall cause the establishment of a municipal solid waste advisory committee whose membership shall be chosen by the Board and whose duties are to assist and advise the Board; and

BE IT FURTHER RESOLVED, that the Municipal Solid Waste Region Board, in the furtherance of its duty to produce a municipal solid waste region plan, is authorized to apply for and receive funds from the State of Tennessee, the federal government, Van Buren County, Spencer, and to apply for and receive donations and grants from private corporations and foundations; and

BE IT FURTHER RESOLVED, that, Van Buren County shall receive, disburse, and act as the fiscal agent for the administration of the funds of the Municipal Solid Waste Region and the Region's Board; and

BE IT FURTHER RESOLVED, that upon the passage of this Resolution and at no later date than December 31, 1992, the County Clerk of Van Buren County shall transmit a copy of this Resolution to the Tennessee State Planning Office.

RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF VAN BUREN COUNTY, TENNESSEE, this 9<sup>th</sup> day of NOVEMBER, 1992, the welfare of the citizens of VAN BUREN County requiring it.

Sponsor

Jaime Bred  
County Commissioner

Attest:

Approved:

Oliver A. Bayless  
County Clerk

[Signature]  
County Executive

Approved as to form:

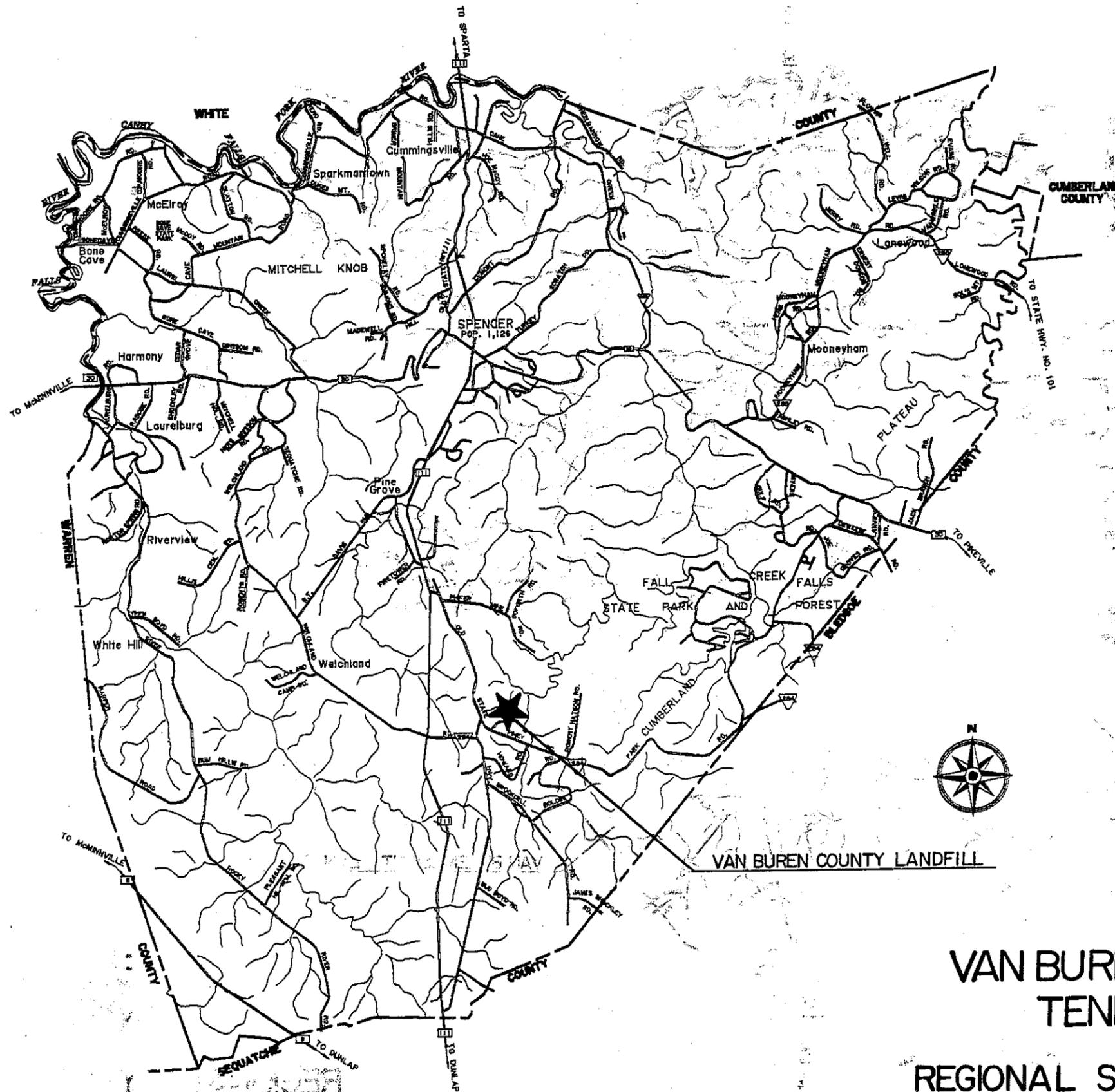
[Signature]  
County Attorney

ATTEST:

Certified a True Copy of Resolution as appears in Minute Book K  
Page 437-438.

Linda Pettit  
VAN BUREN COUNTY CLERK





VAN BUREN COUNTY  
 TENNESSEE  
 REGIONAL SYSTEM MAP